FIRST REGULAR SESSION [PERFECTED]

HOUSE COMMITTEE SUBSTITUTE FOR

HOUSE BILL NO. 110

98TH GENERAL ASSEMBLY

0647H.02P

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To amend chapter 135, RSMo, by adding thereto four new sections relating to port facilities.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapter 135, RSMo, is amended by adding thereto four new sections, to be known as sections 135.1660, 135.1662, 135.1664, and 135.1666, to read as follows: 2

135.1660. 1. As used in sections 135.1662 to 135.1666, unless the context requires 2 a different meaning, the following terms shall mean:

- 3
- 4
- (1) "Department", the department of economic development;
- (2) "Director", the director of the department of economic development;

5 (3) "State tax liability", in the case of a business taxpayer, any liability incurred by such taxpayer under the provisions of chapters 143, 147, 148, and 153, exclusive of the 6 7 provisions relating to the withholding of tax as provided for in sections 143.191 to 143.265 8 and related provisions and in the case of an individual taxpayer, any liability incurred by 9 such taxpayer under the provisions of chapter 143, exclusive of the provisions relating to 10 the withholding of tax as provided for in sections 143.191 to 143.265;

11 (4) "Taxpayer", a person, firm, partner in a firm, member of a limited liability 12 company, corporation, or shareholder in an S corporation doing business in the state of Missouri and subject to the state income tax imposed by the provisions of chapter 143, or 13 a corporation subject to the annual corporation franchise tax imposed by the provisions 14 15 of chapter 147, or an insurance company paying an annual tax on its gross premium receipts in this state, or other financial institution paying taxes to the state of Missouri or 16 any political subdivision of this state under the provisions of chapter 148, or an express 17 18 company which pays an annual tax on its gross receipts in this state under chapter 153.

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

No tax credit granted under sections 135.1662 to 135.1666 shall be transferred,
 sold, or assigned.

3. Prior to March 1, 2017, and every two years thereafter, the department, with information provided by the port authorities, will provide a report on the tax credits issued under sections 135.1662 to 135.1666 to the general assembly including the names of participating companies, location of such companies, the annual amount of benefits provided, the estimated net state fiscal impact (direct and indirect new state taxes derived from the project), the number of new jobs created, the average wages of each project, and the types of qualified companies using the program.

135.1662. 1. As used in this section, unless the context clearly indicates otherwise,2 the following terms shall mean:

3 (1) "Base year port cargo volume", the total amount of net tons of noncontainerized cargo or twenty-foot equivalent units (TEUs) of cargo actually transported by way of a 4 waterborne ship or vehicle through a port facility during the period from January 1, 2014, 5 through December 31, 2014. Base year port cargo volume shall be at least seventy-five net 6 tons of noncontainerized cargo or ten loaded TEUs for a taxpayer to be eligible for the 7 8 credits provided in this section. For a taxpayer that does not ship that amount in the year 9 ending December 31, 2014, including a taxpayer who locates to Missouri after December 10 31, 2014, the base year port cargo volume will be measured by the initial January first through December thirty-first calendar year in which it meets the requirements of seventy-11 five net tons of noncontainerized cargo or ten loaded TEUs. Base year port cargo volume 12 shall be recalculated each calendar year after the initial base year; 13

(2) "Major facility", a new facility to be located in Missouri that is projected to
 import or export cargo through a port in excess of twenty-five thousand TEUs or the
 noncontainerized cargo equivalent in its first calendar year;

(3) "Port cargo volume", the total amount of net tons of noncontainerized cargo or
 containers measured in TEUs of cargo transported by way of a waterborne ship or vehicle
 through a port facility;

(4) "Port facility", any publicly or privately owned facility located within Missouri
through which cargo is transported by way of a waterborne ship or vehicle to or from
destinations outside the state and which handles cargo owned by third parties in addition
to cargo owned by the port facility's owner; and

(5) "TEU" or "Twenty-foot equivalent unit", a volumetric measure based on the
size of a container that is twenty feet long by eight feet wide by eight feet, six inches high.
If using weight as a measure, then one TEU shall equal sixteen tons of noncontainerized
cargo.

3

28 2. (1) For taxable years beginning on or after January 1, 2015, but before January 1, 29 2021, a taxpayer engaged in the manufacturing of goods or the distribution of manufactured goods that uses port facilities in this state and increases its port cargo 30 31 volume at these facilities by a minimum of five percent in a single calendar year over its 32 base year port cargo volume shall be allowed to claim a tax credit against the taxpayer's 33 state tax liability in an amount determined by the department. The department may waive 34 the requirement that port cargo volume be increased by a minimum of five percent over 35 base year port cargo volume for any taxpayer that qualifies as a major facility.

36 (2) Qualifying taxpayers that increase their port cargo volume by a minimum of five 37 percent in a qualifying calendar year shall be allowed to claim a fifty-dollar tax credit 38 against the taxpayer's state tax liability for each TEU or the noncontainerized cargo 39 equivalent above the base year port cargo volume. A qualifying taxpayer that is a major facility as defined in this section shall be allowed to claim a fifty-dollar tax credit against 40 41 the taxpayer's state tax liability for each TEU or the noncontainerized cargo equivalent 42 transported through a port facility during the major facility's first calendar year. A 43 qualifying taxpayer may not receive more than two hundred fifty thousand dollars for each 44 calendar year except as provided for in subdivision (2) of subsection 3. The maximum amount of credits allowed for all qualifying taxpayers under this section shall not exceed 45 46 three million five hundred thousand dollars for each calendar year. The department shall 47 allocate the credits under the provisions in subdivisions (1) and (2) of subsection 3 of this 48 section.

49 (3) If the credit exceeds the taxpayer's tax liability for the taxable year, the excess 50 amount may be carried forward and claimed against income taxes in the next five 51 succeeding taxable years.

(4) The credit may be claimed by the taxpayer as provided in subdivision (1) of this
subsection only if the taxpayer owns the cargo at the time the port facilities are used.

54 **3.** (1) For every year in which a taxpayer claims the credit, the taxpayer shall submit 55 an application to the department by March first of the calendar year after the calendar 56 year in which the increase in port cargo volume occurs. The taxpayer shall attach a 57 schedule to the taxpayer's application to the department with the following information 58 and any other information requested by the department:

(a) A description of how the base year port cargo volume and the increase in port
 cargo volume were determined;

61

(b) The amount of the base year port cargo volume;

62 (c) The amount of the increase in port cargo volume for the taxable year stated both
63 as a percentage increase and as a total increase in net tons of noncontainerized cargo and

4

64 TEUs of cargo, including information that demonstrates an increase in port cargo volume

- 65 in excess of the minimum amount required to claim the tax credits under this section;
- 66 (d) Any tax credit utilized by the taxpayer in prior years; and
- 67

(e) The amount of tax credit carried over from prior years.

(2) If on March fifteenth of each year the cumulative amount of tax credits
 requested by qualifying taxpayers for the prior year exceeds three million five hundred
 thousand dollars, then the three million five hundred thousand dollars in credits shall be
 prorated among the qualifying taxpayers who requested the credit.

72 (3) The taxpayer shall claim the credit on its income tax return in a manner 73 prescribed by the department of revenue, and the department may require a copy of the 74 certification form issued by a Missouri port authority be attached to the return or 75 otherwise provided.

4. Credits granted to a partnership, limited liability company, or electing small
 business corporation (S corporation) shall be allocated to the individual partners,
 members, or shareholders respectively in proportion to their ownership interests in such
 business entities.

135.1664. 1. As used in this section, unless the context clearly indicates otherwise,
2 the term "international trade facility" shall mean a company that:

3 (1) Is doing business in the state and engaged in port-related activities including, but
4 not limited to, warehousing, distribution, freight forwarding and handling, and goods
5 processing;

6 (2) Has the sole discretion and authority to move cargo in containers or 7 noncontainerized, originating or terminating in the state;

8

(3) Uses water-connected port facilities located in the state; and

9 (4) Uses barges and rail systems to move cargo, in containers or noncontainerized,
10 through port facilities in the state.

2. For taxable years beginning on or after January 1, 2015, but before January 1,
 2021, a company that is an international trade facility shall be allowed a twenty-five-dollar
 tax credit against the taxpayer's state tax liability per TEU or equivalent of
 noncontainerized cargo moved by barge or rail.

3. The department shall issue tax credits under this section, and in no case shall the department issue more than two million dollars in tax credits under this section in any fiscal year of the state. In addition, the department shall not issue tax credits under this section subsequent to the state's fiscal year ending on June 30, 2021. The international trade facility shall not be allowed to claim any tax credit under this section unless it has applied to the department for the tax credit and the department has approved the credit.

21 The department shall determine the credit amount allowable for the year and provide a

22 written certification to the international trade facility, which certification shall report the amount of the tax credit approved by the department. The international trade facility shall 23 24 attach the certification to the applicable tax return.

25 4. For purposes of this section, the amount of any credit attributable to a 26 partnership, S corporation, or limited liability company shall be allocated to the individual partners, shareholders, or members respectively in proportion to their ownership or 27 28 interest in such business entities.

29 5. Any credit not usable for the taxable year may be carried over for the next five taxable years or until such credit is fully taken, whichever occurs first. The amount of the 30 31 credit allowed under this section shall not exceed the tax imposed for such taxable year. 32 No credit shall be carried back to a preceding taxable year. If a taxpayer that is subject 33 to the tax limitation imposed under this subsection is allowed another credit under any 34 other provision of law or has a credit carryover from a preceding taxable year, such taxpayer shall be considered to have first utilized any credit allowed that does not have a 35 36 carryover provision and then any credit that is carried forward from a preceding taxable 37 year before using any credit allowed under this section.

38 6. The department shall issue guidelines for the computation and carryover of the 39 credits provided under this section and the establishment of criteria for international trade 40 facilities.

41 7. The department shall promulgate rules to implement the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is 42 43 created under the authority delegated in this section shall become effective only if it 44 complies with and is subject to all of the provisions of chapter 536 and, if applicable, 45 section 536.028. This section and chapter 536 are nonseverable, and if any of the powers vested with the general assembly under chapter 536 to review, to delay the effective date, 46 47 or to disapprove and annul a rule are subsequently held unconstitutional, then the grant 48 of rulemaking authority and any rule proposed or adopted after August 28, 2015, shall be 49 invalid and void.

135.1666. 1. As used in this section, unless the context requires a different meaning, 2 the following terms shall mean:

3 (1) "Affiliated companies", two or more companies related to each other so that: 4 (a) One company owns at least eighty percent of the voting power of the other or 5 others; or

6 (b) The same interest owns at least eighty percent of the voting power of two or more companies; 7

8

9

10

11

12

18

(2) "Capital investment", the amount properly chargeable to a capital account for improvements to rehabilitate or expand depreciable real property placed in service during the taxable year and the cost of machinery, tools, and equipment used in an international trade facility directly related to the movement of cargo. "Capital investment" includes expenditures associated with any exterior, structural, mechanical, or electrical

improvements necessary to expand or rehabilitate a building for commercial or industrial use and excavations, grading, paving, driveways, roads, sidewalks, landscaping, or other land improvements. For purposes of this section, machinery, tools, and equipment shall be deemed to include only that property placed in service by the international trade facility on or after January 1, 2014. Machinery, tools, and equipment excludes property:

(a) For which a credit under this section was previously granted;

(b) Placed in service by the taxpayer, a related party as defined in Section 267(b)
of the Internal Revenue Code, as amended, or by a trade or business under common
control as defined in Section 52(b) of the Internal Revenue Code, as amended; or

(c) Previously in service in the state that has a basis in the hands of the person acquiring it, determined in whole or in part by reference to the basis of such property in the hands of the person from whom it was acquired or Section 1014(a) of the Internal Revenue Code, as amended. "Capital investment" shall not include:

- 26 **a. The cost of acquiring any real property or building;**
- 27 **b.** The cost of furnishings;
- c. Any expenditure associated with appraisal, architectural, engineering, or interior
 design fees;
- 30 d. Loan fees, points, or capitalized interest;
- 31 e. Legal, accounting, realtor, sales and marketing, or other professional fees;
- 32 f. Closing costs, permit fees, user fees, zoning fees, impact fees, and inspection fees;
- g. Bids, insurance, signage, utilities, bonding, copying, rent loss, or temporary
 facilities costs incurred during construction;
- 35 h. Utility hook-up or access fees;
- 36 i. Outbuildings; or
- **j.** The cost of any well or septic system;

38 (3) "Credit year", the first taxable year following the taxable year in which the 39 international trade facility commenced or expanded its operations. A separate credit year 40 and a three-year allowance shall exist for each distinct international trade facility of a 41 single taxpayer;

- 42
- (4) "International trade facility", a company that:

43 (a) Is engaged in port-related activities including, but not limited to, warehousing,
 44 distribution, freight forwarding and handling, and goods processing;

45

(b) Uses water-connected port facilities located in the state; and

(c) Transports at least ten percent more cargo, measured in TEU marine containers
 or the noncontainerized cargo equivalent, through water-connected port facilities in the
 state during the taxable year than was transported by the company through such facilities
 during the preceding taxable year;

50 (5) "New, permanent full-time position", a job of indefinite duration, created by the 51 company after establishing or expanding an international trade facility in the state, 52 requiring a minimum of thirty-five hours of employment per week for each employee for 53 the entire normal year of the company's operations, or a position of indefinite duration 54 that requires a minimum of thirty-five hours of employment per week for each employee 55 for the portion of the taxable year that the employee was initially hired for, or transferred 56 to the international trade facility in the state. Seasonal or temporary positions, or a job 57 created if a job function is shifted from an existing location in the state to the international 58 trade facility, and positions in building and grounds maintenance, security, and other such 59 positions that are ancillary to the principal activities performed by the employees at the 60 international trade facility shall not qualify as new, permanent full-time positions;

61

(6) "Normal year", at least forty-eight weeks in a calendar year;

62 (7) "Qualified full-time employee", an employee filling a new, permanent full-time
63 position in an international trade facility in the state;

64 (8) "Qualified trade activities", the completed exportation or importation of at least 65 one International Organization for Standardization ocean container or the 66 noncontainerized equivalent with a minimum twenty-foot length, through a Missouri port 67 authority-operated cargo facility. An export container or the noncontainerized cargo 68 equivalent with an ultimate international destination shall be loaded on a barge and an 69 import container or the noncontainerized cargo equivalent originating from an 70 international destination shall be discharged from a barge at such facility.

71 2. For taxable years beginning on or after January 1, 2015, but before January 1, 72 2021, a taxpayer satisfying the requirements of this section shall be allowed to claim a tax 73 credit against the taxpayer's state tax liability in an amount equal to either three thousand 74 five hundred dollars per qualified full-time employee that results from increased qualified 75 trade activities by the taxpayer or an amount equal to two percent of the capital investment 76 made by the taxpayer to facilitate the increased qualified trade activities. The election of 77 which tax credit amount to claim shall be the responsibility of the taxpayer. Both tax 78 credits shall not be claimed for the same activities that occur within a calendar year. The

7

8

portion of the three thousand five hundred dollars credit earned with respect to any qualified full-time employee who works in the state for less than twelve full months during the credit year shall be determined by multiplying the credit amount by a fraction, the numerator of which is the number of full months such employee worked for the international trade facility in the state during the credit year and the denominator of which is twelve.

85 3. The department shall issue tax credits under this section, and in no case shall the 86 department issue more than five hundred thousand dollars in tax credits under this section 87 in any fiscal year of the state. If the amount of tax credits requested under this section for 88 any taxable year exceeds five hundred thousand dollars such credits shall be allocated 89 proportionately among all qualified taxpayers. The department shall not issue tax credits 90 under this section subsequent to the state's fiscal year ending on June 30, 2021. The 91 taxpayer shall not be allowed to claim any tax credit under this section unless it has applied 92 to the department for the tax credit and the department has approved the credit. The 93 department shall determine the credit amount allowable for the taxable year and shall 94 provide a written certification to the taxpayer, which certification shall report the amount 95 of the tax credit approved by the department. The taxpayer shall attach the certification 96 to the applicable income tax return.

97 4. The amount of the credit allowed under this section shall not exceed fifty percent 98 of the tax imposed for the taxable year. Any remaining credit amount may be carried 99 forward for the next ten taxable years. In the event a taxpayer who is subject to the 100 limitation imposed under this subsection is allowed a different tax credit under another 101 provision of law, or has a credit carry forward from a preceding taxable year, such 102 taxpayer shall be considered to have first utilized any credit that does not have a carryover 103 provision and then any credit carried forward from a preceding taxable year, before using 104 any of the credit allowed under this section.

105

5. No credit shall be earned for any employee:

(1) For whom a credit under this section was previously earned by a related party
as defined in Section 267(b) of the Internal Revenue Code, as amended, or a trade or
business under common control as defined in Section 52(b) of the Internal Revenue Code,
as amended;

(2) Who was previously employed in the same job function in Missouri by a related
party as defined in Section 267(b) of the Internal Revenue Code, as amended, or a trade
or business under common control as defined in Section 52(b) of the Internal Revenue
Code, as amended; or

9

114 (3) Whose job function was previously performed at a different location in Missouri 115 by an employee of the taxpayer, by a related party as defined in Section 267(b) of the 116 Internal Revenue Code, as amended, or by a trade or business under common control as 117 defined in Section 52(b) of the Internal Revenue Code, as amended.

118 6. For purposes of this section, the amount of any credit attributable to a 119 partnership, electing small business corporation (S corporation), or limited liability company shall be allocated to the individual partners, shareholders, or members 120 121 respectively in proportion to their ownership or interest in such business entities.

122 7. For the purposes of this section, two or more affiliated companies may elect to 123 aggregate the number of jobs created for qualified full-time employees or the amounts of 124 capital investments as the result of the establishment or expansion by the individual 125 companies in order to qualify for the credit allowed herein.

126 8. Recapture of the credit amount under the following circumstances shall be 127 accomplished by increasing the tax in any of the five years succeeding the taxable year in 128 which a credit has been earned pursuant to this section if the number of qualified full-time 129 employees falls below the average number of qualified full-time employees during the 130 taxable year. The tax increase amount shall be determined by recalculating the credit that 131 would have been earned for the original taxable year using the decreased number of 132 qualified full-time employees and subtracting the recalculated credit amount from the 133 amount previously earned. In the event that the average number of qualified full-time 134 employees employed at an international trade facility falls below the number employed by the taxpayer prior to claiming any credits under this section in any of the five taxable years 135 136 succeeding the year in which the credits were earned, all credits earned with respect to the 137 international trade facility shall be recaptured. No credit amount shall be recaptured more 138 than once under this subsection. Any recapture under this subsection shall reduce credits 139 earned but not yet allowed, and credits allowed but carried forward before the taxpayer's 140 tax liability is increased.

141

9. The department shall issue guidelines for:

(1) The computation, carryover, and recapture of the credits provided under this 142 143 section;

- 144 (2) The establishment of criteria for:
- 145 (a) International trade facilities;

146 (b) Qualified full-time employees at such facilities; and

147 (c) Capital investments; and

148 (3) The computation, carryover, recapture, and redemption of the credit by 149 affiliated companies.

150 10. The department shall promulgate rules to implement the provisions of this 151 section. Any rule or portion of a rule, as that term is defined in section 536.010, that is 152 created under the authority delegated in this section shall become effective only if it 153 complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if any of the powers 154 155 vested with the general assembly under chapter 536 to review, to delay the effective date, 156 or to disapprove and annul a rule are subsequently held unconstitutional, then the grant 157 of rulemaking authority and any rule proposed or adopted after August 28, 2015, shall be 158 invalid and void.

✓