# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 1059S.02C Bill No.: SCS for SB 318

Subject: Business and Commerce; Consumer Protection; Kansas City; Liability; Licenses -

Miscellaneous; Motor Vehicles; Political Subdivisions; Property, Real and

Personal; St. Louis City

Type: Original

Date: March 26, 2021

Bill Summary: This proposal modifies provisions relating to scrap metals.

# **FISCAL SUMMARY**

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND |         |         |         |  |
|--|---------|---------|---------|--|
| FUND AFFECTED                                | FY 2022 | FY 2023 | FY 2024 |  |
|  |         |         |         |  |
| <b>Total Estimated Net</b>                   |         |         |         |  |
| <b>Effect on General</b>                     |         |         |         |  |
| Revenue                                      | \$0     | \$0     | \$0     |  |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS |         |         |         |  |
|---|---------|---------|---------|--|
| FUND AFFECTED                             | FY 2022 | FY 2023 | FY 2024 |  |
|   |         |         |         |  |
|   |         |         |         |  |
| <b>Total Estimated Net</b>                |         |         |         |  |
| Effect on Other State                     |         |         |         |  |
| Funds                                     | \$0     | \$0     | \$0     |  |

Numbers within parentheses: () indicate costs or losses.

L.R. No. 1059S.02C Bill No. SCS for SB 318 Page **2** of **7** March 26, 2021

| ESTIMATED NET EFFECT ON FEDERAL FUNDS |         |         |         |  |
|---------------------------------------|---------|---------|---------|--|
| FUND AFFECTED                         | FY 2022 | FY 2023 | FY 2024 |  |
|                                       |         |         |         |  |
|                                       |         |         |         |  |
| <b>Total Estimated Net</b>            |         |         |         |  |
| Effect on All Federal                 |         |         |         |  |
| Funds                                 | \$0     | \$0     | \$0     |  |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) |         |         |         |  |
|--|---------|---------|---------|--|
| FUND AFFECTED                                      | FY 2022 | FY 2023 | FY 2024 |  |
|  |         |         |         |  |
|  |         |         |         |  |
| <b>Total Estimated Net</b>                         |         |         |         |  |
| Effect on FTE                                      | 0       | 0       | 0       |  |

|   | Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any     |
|---|---|
| ( | of the three fiscal years after implementation of the act or at full implementation of the act. |
|   | Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of     |

| ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of |
|---|
| the three fiscal years after implementation of the act or at full implementation of the act.  |

| ESTIMATED NET EFFECT ON LOCAL FUNDS   |                |                |                |  |
|---------------------------------------|----------------|----------------|----------------|--|
| FUND AFFECTED FY 2022 FY 2023 FY 2024 |                |                |                |  |
|                                       |                |                |                |  |
| <b>Local Government</b>               | \$0 to Unknown | \$0 to Unknown | \$0 to Unknown |  |

L.R. No. 1059S.02C Bill No. SCS for SB 318 Page **3** of **7** March 26, 2021

#### **FISCAL ANALYSIS**

#### **ASSUMPTION**

Officials from the **City of Kansas City** assume this proposal could have a positive fiscal impact on Kansas City if it derives revenues from the license fees it would be allowed to charge.

Officials from the Office of the State Courts Administrator, the Attorney General's Office, the Department of Revenue, the Missouri Highway Patrol, the Missouri Department of Transportation, the Missouri Office of Prosecution Services and the Office of the State Public Defender each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from St. Louis City, the Kansas City Police Department, the St. Joseph Police Department and the St. Louis County Police Department each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a previous version, officials from the **Crestwood Police Department** and the **Tipton Police Department** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight notes that §407.297.2 allows municipalities to set the license fee for the business of operating as a copper property peddler in the City of Kansas City and the City of St. Louis. §407.299.3 establishes fine revenue if convicted of selling stolen ferrous or nonferrous metals to a scrap metal dealer. Oversight assumes revenues from an increase in license fees and fine revenues could increase, but has no data to support this potential increase. Therefore, Oversight will reflect a \$0 to unknown increase in revenues for this proposal for local political subdivisions.

## **Rule Promulgation**

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State** notes many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The Secretary of State's office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to Secretary of State's office for Administrative Rules is less than \$5,000. The

L.R. No. 1059S.02C Bill No. SCS for SB 318 Page **4** of **7** March 26, 2021

Secretary of State's office recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, they also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, they reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

| FISCAL IMPACT –  | FY 2022    | FY 2023    | FY 2024    |
|------------------|------------|------------|------------|
| State Government | (10 Mo.)   |            |            |
|                  |            |            |            |
|                  | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

| FISCAL IMPACT –         | FY 2022               | FY 2023        | FY 2024               |
|-------------------------|-----------------------|----------------|-----------------------|
| <u>Local Government</u> | (10 Mo.)              |                |                       |
|                         |                       |                |                       |
| LOCAL                   |                       |                |                       |
| POLITICAL               |                       |                |                       |
| SUBDIVISIONS            |                       |                |                       |
|                         |                       |                |                       |
| Revenue – St. Louis     |                       |                |                       |
| City and Kansas City    |                       |                |                       |
| potential increases to  |                       |                |                       |
| license fees and fine   | \$0 to Unknown        | \$0 to Unknown | \$0 to Unknown        |
| revenues relating to    |                       |                |                       |
| scrap metals            |                       |                |                       |
| _                       |                       |                |                       |
| ESTIMATED NET           |                       |                |                       |
| EFFECT ON               |                       |                |                       |
| LOCAL                   |                       |                |                       |
| POLITICAL               |                       |                |                       |
| SUBDIVISIONS            | <u>\$0 to Unknown</u> | \$0 to Unknown | <u>\$0 to Unknown</u> |

#### FISCAL IMPACT – Small Business

Scrap metal operators could be impacted by this proposal.

L.R. No. 1059S.02C Bill No. SCS for SB 318 Page **5** of **7** March 26, 2021

#### FISCAL DESCRIPTION

This act modifies provisions relating to scrap metals.

#### SCRAP METAL OPERATORS (Section 301.227):

Provisions allowing scrap metal operators to purchase older inoperable motor vehicle parts without receiving a title shall not be applicable to the city of St. Louis, St. Louis County, the city of Kansas City, Clay County, Platte County, or Jackson County. If a scrap metal dealer has knowledge that an older inoperable motor vehicle or parts thereof originated in the city of St. Louis, St. Louis County, the city of Kansas City, Clay County, Platte County, or Jackson County, the scrap metal dealer shall not acquire or purchase the motor vehicle or parts without first obtaining title. This provision shall not apply to persons or entities licensed by the Department of Revenue as a: manufacturer, motor vehicle dealer, boat dealer, wholesale motor vehicle auction, public motor vehicle auction, or wholesale motor vehicle dealer.

#### RESALE OF CERTAIN SCRAP METALS (Sections 407.296-407.302):

No person shall engage in the business of a copper property peddler, as such term is defined in the act, in Kansas City or the city of St. Louis without first obtaining a license from the governing municipality and complying with the provisions of the act.

The requirements for the application for a license are set forth in the act. No license shall be granted to any person who has been convicted of burglary, robbery, stealing, theft, or possession or receiving stolen goods in the 2 years prior to the date of application.

A scrap metal dealer, as defined in the act, shall pay for any copper property or HVAC components as set forth in the act.

If a scrap metal dealer has actual knowledge that any copper property or HVAC component in its possession has been stolen, the dealer shall notify the local police department and provide any information relative to the seller or the sale transaction. The police department may issue a written notice to the scrap metal dealer placing a 10 day hold on the property if there is reasonable suspicion that the scrap metal dealer is in possession of stolen property.

The act makes it unlawful for any person to knowingly present for sale to a scrap metal dealer stolen ferrous or nonferrous metal. Any person who knowingly tries to sell stolen ferrous or nonferrous metal shall, upon conviction, be subject to a fine of not less than \$500 or imprisonment for a period not to exceed 90 days, or both the fine and imprisonment.

Additionally, it is unlawful for a person to willfully and maliciously cut, mutilate, deface, or otherwise injure any personal or real property owned by a third party for the purpose of obtaining ferrous or nonferrous metals. A violation of this provision is a fine of not less than \$500 or imprisonment for a period not to exceed 90 days, or both the fine and imprisonment.

L.R. No. 1059S.02C Bill No. SCS for SB 318 Page **6** of **7** March 26, 2021

A copper property peddler's license shall be revoked if he or she knowingly violates the provisions of the act.

A purchaser or collector of, or dealer in, junk, scrap metal, or any secondhand property shall keep a record of purchases or trades of materials. A full description of the material shall be included, along with any business license number or the copper property peddler's license, amount paid, and license plate number of the vehicle delivering the material.

The record shall be maintained for a period of 3 years, rather than a minimum of 24 months. All records shall be photocopied.

Any person selling copper property who holds a valid business license or copper property peddler's license shall present a copy of such license to a scrap metal dealer. A transaction receipt shall be issued and contain information as set forth in the act. A scrap metal dealer, the agent employee, or representative of a scrap metal dealer shall not disclose personal information concerning a customer without the consent of the customer unless such disclosure is made in response to a request from a law enforcement agency.

Hours of retail operation for scrap metal dealers shall be no earlier than 6:00 a.m. and no later than 7:00 p.m.

No scrap metal dealer shall purchase or otherwise receive from a person under the age of 18 any ferrous or nonferrous metal other than aluminum cans.

A scrap metal dealer shall register with or subscribe to the alert system established by the Institute of Scrap Recycling Industries, Inc. and maintain such registration or subscription.

No scrap yard shall purchase any metal, including certain cables used in high voltage transmission lines and historical markers that can be identified as belonging to certain entities listed in the act.

No person shall knowingly sell or attempt to sell to a scrap metal dealer and no scrap metal dealer shall knowingly and willfully purchase the following:

- new materials, equipment, or tools used by contractors unless accompanied by proof of ownership or authorization to sell the materials on behalf of the owner;
- HVAC components unless accompanied by written authorization from the business or property owner evidencing the seller has the legal right to sell the material;
- catalytic converters unless purchased from a vehicle repair business.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

L.R. No. 1059S.02C Bill No. SCS for SB 318 Page **7** of **7** March 26, 2021

### **SOURCES OF INFORMATION**

Joint Committee on Administrative Rules Office of the Secretary of State Office of the State Courts Administrator Attorney General's Office Department of Revenue Missouri Highway Patrol Missouri Department of Transportation Missouri Office of Prosecution Services Office of the State Public Defender Kansas City St. Louis City Crestwood Police Department Kansas City Police Department St. Joseph Police Department St. Louis County Police Department **Tipton Police Department** 

Julie Morff
Director

March 26, 2021

Ross Strope Assistant Director March 26, 2021