

SENATE
STATE OF MINNESOTA
EIGHTY-NINTH SESSION

S.F. No. 476

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02/02/2015	187	Introduction and first reading Referred to Judiciary
02/12/2015	282	Author added Pappas
04/06/2016		Comm report: To pass as amended Second reading

1.1 A bill for an act
 1.2 relating to civil law; enacting the Revised Uniform Fiduciary Access to Digital
 1.3 Assets Act; proposing coding for new law as Minnesota Statutes, chapter 521A.

1.4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.5 Section 1. **[521A.01] SHORT TITLE.**

1.6 This chapter may be cited as the "Revised Uniform Fiduciary Access to Digital
 1.7 Assets Act."

1.8 Sec. 2. **[521A.02] DEFINITIONS.**

1.9 Subdivision 1. **Applicability.** The definitions in this section apply to this chapter.

1.10 Subd. 2. **Account.** "Account" means an arrangement under a terms-of-service
 1.11 agreement in which a custodian carries, maintains, processes, receives, or stores a digital
 1.12 asset of the user or provides goods or services to the user.

1.13 Subd. 3. **Agent.** "Agent" means an attorney-in-fact granted authority under a
 1.14 durable or nondurable power of attorney.

1.15 Subd. 4. **Carries.** "Carries" means engages in the transmission of an electronic
 1.16 communication.

1.17 Subd. 5. **Catalog of electronic communications.** "Catalog of electronic
 1.18 communications" means information that identifies each person with which a user has
 1.19 had an electronic communication, the time and date of the communication, and the
 1.20 electronic address of the person.

1.21 Subd. 6. **Conservator.** "Conservator" means a person appointed by a court to
 1.22 manage the estate of a living individual. The term includes a limited conservator, or
 1.23 unlimited under section 524.5-401.

2.1 Subd. 7. **Content of an electronic communication.** "Content of an electronic
2.2 communication" means information concerning the substance or meaning of the
2.3 communication that:

2.4 (1) has been sent or received by a user;

2.5 (2) is in electronic storage by a custodian providing an electronic communication
2.6 service to the public or is carried or maintained by a custodian providing a remote
2.7 computing service to the public; and

2.8 (3) is not readily accessible to the public.

2.9 Subd. 8. **Court.** "Court" has the meaning given in section 524.1-201, clause (9).

2.10 Subd. 9. **Custodian.** "Custodian" means a person that carries, maintains, processes,
2.11 receives, or stores a digital asset of a user.

2.12 Subd. 10. **Designated recipient.** "Designated recipient" means a person chosen by
2.13 a user using an online tool to administer digital assets of the user.

2.14 Subd. 11. **Digital asset.** "Digital asset" means an electronic record in which an
2.15 individual has a right or interest. The term does not include an underlying asset or liability
2.16 unless the asset or liability is itself an electronic record.

2.17 Subd. 12. **Electronic.** "Electronic" means relating to technology having electrical,
2.18 digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.

2.19 Subd. 13. **Electronic communication.** "Electronic communication" has the
2.20 meaning given in United States Code, title 18, section 2510(12), as amended.

2.21 Subd. 14. **Electronic communication service.** "Electronic communication service"
2.22 means a custodian that provides to a user the ability to send or receive an electronic
2.23 communication.

2.24 Subd. 15. **Fiduciary.** "Fiduciary" means an original, additional, or successor
2.25 personal representative, conservator, agent, or trustee.

2.26 Subd. 16. **Information.** "Information" means data, text, images, videos, sounds,
2.27 codes, computer programs, software, databases, or similar material.

2.28 Subd. 17. **Online tool.** "Online tool" means an electronic service provided by
2.29 a custodian that allows the user, in an agreement distinct from the terms-of-service
2.30 agreement between the custodian and user, to provide directions for disclosure or
2.31 nondisclosure of digital assets to a third person.

2.32 Subd. 18. **Person.** "Person" means an individual, estate, business or nonprofit entity,
2.33 public corporation, government or governmental subdivision, agency, or instrumentality,
2.34 or other legal entity.

2.35 Subd. 19. **Personal representative.** "Personal representative" has the meaning
2.36 given in section 524.1-201.

3.1 Subd. 20. **Power of attorney.** "Power of attorney" means a record that grants an
 3.2 agent authority to act in the place of a principal, under chapter 523.

3.3 Subd. 21. **Principal.** "Principal" means an individual who grants authority to an
 3.4 agent in a power of attorney.

3.5 Subd. 22. **Protected person.** "Protected person" means an individual for whom a
 3.6 conservator has been appointed. The term includes an individual for whom an application
 3.7 for the appointment of a conservator is pending.

3.8 Subd. 23. **Record.** "Record" means information that is inscribed on a tangible
 3.9 medium or that is stored in an electronic or other medium and is retrievable in perceivable
 3.10 form.

3.11 Subd. 24. **Remote computing service.** "Remote computing service" means a
 3.12 custodian that provides to a user computer processing services or the storage of digital
 3.13 assets by means of an electronic communications system, as defined in United States
 3.14 Code, title 18, section 2510(14), as amended.

3.15 Subd. 25. **Terms-of-service agreement.** "Terms-of-service agreement" means an
 3.16 agreement that controls the relationship between a user and a custodian.

3.17 Subd. 26. **Trustee.** "Trustee" means a fiduciary with legal title to property under an
 3.18 agreement or declaration that creates a beneficial interest in another. The term includes
 3.19 a successor trustee.

3.20 Subd. 27. **User.** "User" means a person that has an account with a custodian.

3.21 Subd. 28. **Will.** "Will" includes a codicil, testamentary instrument that only appoints
 3.22 an executor, and an instrument that revokes or revises a testamentary instrument.

3.23 **Sec. 3. [521A.03] APPLICABILITY.**

3.24 (a) This chapter applies to:

3.25 (1) a fiduciary acting under a will or power of attorney;

3.26 (2) a personal representative acting for a decedent;

3.27 (3) a conservatorship proceeding; and

3.28 (4) a trustee acting under a trust.

3.29 (b) This chapter applies to a custodian if the user resides in this state or resided in
 3.30 this state at the time of the user's death.

3.31 (c) This chapter does not apply to a digital asset of an employer used by an employee
 3.32 in the ordinary course of the employer's business.

3.33 **Sec. 4. [521A.04] USER DIRECTION FOR DISCLOSURE OF DIGITAL**
 3.34 **ASSETS.**

4.1 (a) A user may use an online tool to direct the custodian to disclose to a designated
4.2 recipient or not to disclose some or all of the user's digital assets, including the content
4.3 of electronic communications. If the online tool allows the user to modify or delete a
4.4 direction at all times, a direction regarding disclosure using an online tool overrides a
4.5 contrary direction by the user in a will, trust, power of attorney, or other record.

4.6 (b) If a user has not used an online tool to give direction under paragraph (a) or if the
4.7 custodian has not provided an online tool, the user may allow or prohibit in a will, trust,
4.8 power of attorney, or other record disclosure to a fiduciary of some or all of the user's digital
4.9 assets, including the content of electronic communications sent or received by the user.

4.10 (c) A user's direction under paragraph (a) or (b) overrides a contrary provision in a
4.11 terms-of-service agreement that does not require the user to act affirmatively and distinctly
4.12 from the user's assent to the terms of service.

4.13 **Sec. 5. [521A.05] TERMS-OF-SERVICE AGREEMENT.**

4.14 (a) This chapter does not change or impair a right of a custodian or a user under a
4.15 terms-of-service agreement to access and use digital assets of the user.

4.16 (b) This chapter does not give a fiduciary or designated recipient any new or
4.17 expanded rights other than those held by the user for whom, or for whose estate, the
4.18 fiduciary or designated recipient acts or represents.

4.19 (c) A fiduciary's or designated recipient's access to digital assets may be modified or
4.20 eliminated by a user, by federal law, or by a terms-of-service agreement if the user has not
4.21 provided direction under section 521A.04.

4.22 **Sec. 6. [521A.06] PROCEDURE FOR DISCLOSING DIGITAL ASSETS.**

4.23 (a) When disclosing digital assets of a user under this chapter, the custodian may, at
4.24 its sole discretion:

4.25 (1) grant a fiduciary or designated recipient full access to the user's account;

4.26 (2) grant a fiduciary or designated recipient partial access to the user's account
4.27 sufficient to perform the tasks with which the fiduciary or designated recipient is charged; or

4.28 (3) provide a fiduciary or designated recipient a copy in a record of any digital asset
4.29 that, on the date the custodian received the request for disclosure, the user could have
4.30 accessed if the user were alive and had full capacity and access to the account.

4.31 (b) A custodian may assess a reasonable administrative charge for the cost of
4.32 disclosing digital assets under this chapter.

4.33 (c) A custodian need not disclose under this chapter a digital asset deleted by a user.

5.1 (d) If a user directs or a fiduciary requests a custodian to disclose under this chapter
 5.2 some, but not all, of the user's digital assets, the custodian need not disclose the assets if
 5.3 segregation of the assets would impose an undue burden on the custodian. If the custodian
 5.4 believes the direction or request imposes an undue burden, the custodian or fiduciary may
 5.5 seek an order from the court to disclose:

- 5.6 (1) a subset limited by date of the user's digital assets;
 5.7 (2) all of the user's digital assets to the fiduciary or designated recipient;
 5.8 (3) none of the user's digital assets; or
 5.9 (4) all of the user's digital assets to the court for review in chambers.

5.10 **Sec. 7. [521A.07] DISCLOSURE OF CONTENT OF ELECTRONIC**
 5.11 **COMMUNICATIONS OF DECEASED USER.**

5.12 If a deceased user consented or a court directs disclosure of the content of an
 5.13 electronic communication of the user, the custodian shall disclose to the personal
 5.14 representative of the estate of the user the content of an electronic communication sent or
 5.15 received by the user if the representative gives the custodian:

- 5.16 (1) a written request for disclosure in physical or electronic form;
 5.17 (2) a certified copy of the death certificate of the user;
 5.18 (3) a certified copy of the letter of appointment of the representative, court order, or
 5.19 Affidavit of Collection of Personal Property executed under section 524.3-1201;
 5.20 (4) unless the user provided direction using an online tool, a copy of the user's will,
 5.21 trust, power of attorney, or other record evidencing the user's consent to disclosure of the
 5.22 content of electronic communications; and

5.23 (5) if requested by the custodian:

5.24 (i) a number, username, address, or other unique subscriber or account identifier
 5.25 assigned by the custodian to identify the user's account;

5.26 (ii) evidence linking the account to the user; or

5.27 (iii) a finding by the court that:

5.28 (A) the user had a specific account with the custodian, identifiable by the information
 5.29 specified in item (i);

5.30 (B) disclosure of the content of electronic communications of the user would not
 5.31 violate United States Code, title 18, section 2701 et seq., as amended; United States Code,
 5.32 title 47, section 222, as amended; or other applicable law;

5.33 (C) unless the user provided direction using an online tool, the user consented to
 5.34 disclosure of the content of electronic communications; or

6.1 (D) disclosure of the content of electronic communications of the user is reasonably
 6.2 necessary for administration of the estate.

6.3 **Sec. 8. [521A.08] DISCLOSURE OF OTHER DIGITAL ASSETS OF**
 6.4 **DECEASED USER.**

6.5 Unless the user prohibited disclosure of digital assets or the court directs otherwise,
 6.6 a custodian shall disclose to the personal representative of the estate of a deceased user a
 6.7 catalog of electronic communications sent or received by the user and digital assets,
 6.8 other than the content of electronic communications, of the user if the representative
 6.9 gives the custodian:

6.10 (1) a written request for disclosure in physical or electronic form;

6.11 (2) a certified copy of the death certificate of the user;

6.12 (3) a certified copy of the letter of appointment of the representative, court order, or
 6.13 Affidavit of Collection of Personal Property executed under section 524.3-1201; and

6.14 (4) if requested by the custodian:

6.15 (i) a number, username, address, or other unique subscriber or account identifier
 6.16 assigned by the custodian to identify the user's account;

6.17 (ii) evidence linking the account to the user;

6.18 (iii) an affidavit stating that disclosure of the user's digital assets is reasonably
 6.19 necessary for administration of the estate; or

6.20 (iv) a finding by the court that:

6.21 (A) the user had a specific account with the custodian, identifiable by the information
 6.22 specified in item (i); or

6.23 (B) disclosure of the user's digital assets is reasonably necessary for administration
 6.24 of the estate.

6.25 **Sec. 9. [521A.09] DISCLOSURE OF CONTENT OF ELECTRONIC**
 6.26 **COMMUNICATIONS OF PRINCIPAL.**

6.27 To the extent a power of attorney expressly grants an agent authority over the
 6.28 content of electronic communications sent or received by the principal and unless directed
 6.29 otherwise by the principal or the court, a custodian shall disclose to the agent the content
 6.30 if the agent gives the custodian:

6.31 (1) a written request for disclosure in physical or electronic form;

6.32 (2) an original or copy of the power of attorney expressly granting the agent
 6.33 authority over the content of electronic communications of the principal;

- 7.1 (3) a certification by the agent, under penalty of perjury, that the power of attorney is
 7.2 in effect; and
- 7.3 (4) if requested by the custodian:
- 7.4 (i) a number, username, address, or other unique subscriber or account identifier
 7.5 assigned by the custodian to identify the principal's account; or
 7.6 (ii) evidence linking the account to the principal.

7.7 **Sec. 10. [521A.10] DISCLOSURE OF OTHER DIGITAL ASSETS OF**
 7.8 **PRINCIPAL.**

- 7.9 Unless otherwise ordered by the court, directed by the principal, or provided by a
 7.10 power of attorney, a custodian shall disclose to an agent with specific authority over
 7.11 digital assets or general authority to act on behalf of a principal a catalog of electronic
 7.12 communications sent or received by the principal and digital assets, other than the content
 7.13 of electronic communications, of the principal if the agent gives the custodian:
- 7.14 (1) a written request for disclosure in physical or electronic form;
- 7.15 (2) an original or a copy of the power of attorney that gives the agent specific
 7.16 authority over digital assets or general authority to act on behalf of the principal;
- 7.17 (3) a certification by the agent, under penalty of perjury, that the power of attorney is
 7.18 in effect; and
- 7.19 (4) if requested by the custodian:
- 7.20 (i) a number, username, address, or other unique subscriber or account identifier
 7.21 assigned by the custodian to identify the principal's account; or
 7.22 (ii) evidence linking the account to the principal.

7.23 **Sec. 11. [521A.11] DISCLOSURE OF DIGITAL ASSETS HELD IN TRUST**
 7.24 **WHEN TRUSTEE IS ORIGINAL USER.**

- 7.25 Unless otherwise ordered by the court or provided in a trust, a custodian shall
 7.26 disclose to a trustee that is an original user of an account any digital asset of the account
 7.27 held in trust, including a catalog of electronic communications of the trustee and the
 7.28 content of electronic communications.

7.29 **Sec. 12. [521A.12] DISCLOSURE OF CONTENT OF ELECTRONIC**
 7.30 **COMMUNICATIONS HELD IN TRUST WHEN TRUSTEE NOT ORIGINAL**
 7.31 **USER.**

- 7.32 Unless otherwise ordered by the court, directed by the user, or provided in a trust, a
 7.33 custodian shall disclose to a trustee that is not an original user of an account the content of

8.1 an electronic communication sent or received by an original or successor user and carried,
 8.2 maintained, processed, received, or stored by the custodian in the account of the trust if
 8.3 the trustee gives the custodian:

8.4 (1) a written request for disclosure in physical or electronic form;

8.5 (2) a certified copy of the trust instrument or a certification of the trust under section
 8.6 501C.1013 that includes consent to disclosure of the content of electronic communications
 8.7 to the trustee;

8.8 (3) a certification by the trustee, under penalty of perjury, that the trust exists and the
 8.9 trustee is a currently acting trustee of the trust; and

8.10 (4) if requested by the custodian:

8.11 (i) a number, username, address, or other unique subscriber or account identifier
 8.12 assigned by the custodian to identify the trust's account; or

8.13 (ii) evidence linking the account to the trust.

8.14 **Sec. 13. [521A.13] DISCLOSURE OF OTHER DIGITAL ASSETS HELD IN**
 8.15 **TRUST WHEN TRUSTEE NOT ORIGINAL USER.**

8.16 Unless otherwise ordered by the court, directed by the user, or provided in a trust, a
 8.17 custodian shall disclose to a trustee that is not an original user of an account a catalog of
 8.18 electronic communications sent or received by an original or successor user and stored,
 8.19 carried, or maintained by the custodian in an account of the trust and any digital assets,
 8.20 other than the content of electronic communications, in which the trust has a right or
 8.21 interest if the trustee gives the custodian:

8.22 (1) a written request for disclosure in physical or electronic form;

8.23 (2) a certified copy of the trust instrument or a certification of the trust under section
 8.24 501C.1013;

8.25 (3) a certification by the trustee, under penalty of perjury, that the trust exists and the
 8.26 trustee is a currently acting trustee of the trust; and

8.27 (4) if requested by the custodian:

8.28 (i) a number, username, address, or other unique subscriber or account identifier
 8.29 assigned by the custodian to identify the trust's account; or

8.30 (ii) evidence linking the account to the trust.

8.31 **Sec. 14. [521A.14] DISCLOSURE OF DIGITAL ASSETS TO CONSERVATOR**
 8.32 **OF PROTECTED PERSON.**

8.33 (a) After an opportunity for a hearing under chapter 524, the court may grant a
 8.34 conservator access to the digital assets of a protected person.

- 9.1 (b) Unless otherwise ordered by the court or directed by the user, a custodian shall
 9.2 disclose to a conservator the catalog of electronic communications sent or received by a
 9.3 protected person and any digital assets, other than the content of electronic communications,
 9.4 in which the protected person has a right or interest if the conservator gives the custodian:
- 9.5 (1) a written request for disclosure in physical or electronic form;
 9.6 (2) a certified copy of the court order that gives the conservator authority over the
 9.7 digital assets of the protected person; and
- 9.8 (3) if requested by the custodian:
- 9.9 (i) a number, username, address, or other unique subscriber or account identifier
 9.10 assigned by the custodian to identify the account of the protected person; or
 9.11 (ii) evidence linking the account to the protected person.
- 9.12 (c) A conservator with general authority to manage the assets of a protected person
 9.13 may request a custodian of the digital assets of the protected person to suspend or
 9.14 terminate an account of the protected person for good cause. A request made under this
 9.15 section must be accompanied by a certified copy of the court order giving the conservator
 9.16 authority over the protected person's property.

9.17 **Sec. 15. [521A.15] FIDUCIARY DUTY AND AUTHORITY.**

- 9.18 (a) The legal duties imposed on a fiduciary charged with managing tangible property
 9.19 apply to the management of digital assets, including:
- 9.20 (1) the duty of care;
 9.21 (2) the duty of loyalty; and
 9.22 (3) the duty of confidentiality.
- 9.23 (b) A fiduciary's or designated recipient's authority with respect to a digital asset
 9.24 of a user:
- 9.25 (1) except as otherwise provided in section 521A.04, is subject to the applicable
 9.26 terms of service;
 9.27 (2) is subject to other applicable law, including copyright law;
 9.28 (3) in the case of a fiduciary, is limited by the scope of the fiduciary's duties; and
 9.29 (4) may not be used to impersonate the user.
- 9.30 (c) A fiduciary with authority over the property of a decedent, protected person,
 9.31 principal, or settlor has the right to access any digital asset in which the decedent,
 9.32 protected person, principal, or settlor had a right or interest and that is not held by a
 9.33 custodian or subject to a terms-of-service agreement.
- 9.34 (d) A fiduciary acting within the scope of the fiduciary's duties is an authorized user
 9.35 of the property of the decedent, protected person, principal, or settlor for the purpose of

10.1 applicable computer fraud and unauthorized computer access laws, including section
 10.2 609.891.

10.3 (e) A fiduciary with authority over the tangible personal property of a decedent,
 10.4 protected person, principal, or settlor:

10.5 (1) has the right to access the property and any digital asset stored in it; and

10.6 (2) is an authorized user for the purpose of computer fraud and unauthorized
 10.7 computer access laws, including section 609.891.

10.8 (f) A custodian may disclose information in an account to a fiduciary of the user
 10.9 when the information is required to terminate an account used to access digital assets
 10.10 licensed to the user.

10.11 (g) A fiduciary of a user may request a custodian to terminate the user's account.

10.12 A request for termination must be in writing, in either physical or electronic form, and
 10.13 accompanied by:

10.14 (1) if the user is deceased, a certified copy of the death certificate of the user;

10.15 (2) a certified copy of the letter of appointment of the representative or a small
 10.16 estate affidavit or court order, court order, power of attorney, or trust giving the fiduciary
 10.17 authority over the account; and

10.18 (3) if requested by the custodian:

10.19 (i) a number, username, address, or other unique subscriber or account identifier
 10.20 assigned by the custodian to identify the user's account;

10.21 (ii) evidence linking the account to the user; or

10.22 (iii) a finding by the court that the user had a specific account with the custodian,
 10.23 identifiable by the information specified in item (i).

10.24 **Sec. 16. [521A.16] CUSTODIAN COMPLIANCE AND IMMUNITY.**

10.25 (a) Not later than 60 days after receipt of the information required under sections
 10.26 521A.07 to 521A.15, a custodian shall comply with a request under this chapter from a
 10.27 fiduciary or designated recipient to disclose digital assets or terminate an account. If the
 10.28 custodian fails to comply, the fiduciary or designated recipient may apply to the court for
 10.29 an order directing compliance.

10.30 (b) An order under paragraph (a) directing compliance must contain a finding that
 10.31 compliance is not in violation of United States Code, title 18, section 2702, as amended.

10.32 (c) A custodian may notify the user that a request for disclosure or to terminate
 10.33 an account was made under this chapter.

11.1 (d) A custodian may deny a request under this chapter from a fiduciary or designated
11.2 recipient for disclosure of digital assets or to terminate an account if the custodian is aware
11.3 of any lawful access to the account following the receipt of the fiduciary's request.

11.4 (e) This chapter does not limit a custodian's ability to obtain or require a fiduciary or
11.5 designated recipient requesting disclosure or termination under this chapter to obtain a
11.6 court order which:

11.7 (1) specifies that an account belongs to the protected person or principal;

11.8 (2) specifies that there is sufficient consent from the protected person or principal
11.9 to support the requested disclosure; and

11.10 (3) contains a finding required by law other than this chapter.

11.11 (f) A custodian and its officers, employees, and agents are immune from liability for
11.12 an act or omission done in good faith in compliance with this chapter.

11.13 **Sec. 17. [521A.17] UNIFORMITY OF APPLICATION AND CONSTRUCTION.**

11.14 In applying and construing this chapter, consideration must be given to the need to
11.15 promote uniformity of the law with respect to its subject matter among states that enact it.

11.16 **Sec. 18. [521A.18] RELATION TO ELECTRONIC SIGNATURES IN GLOBAL**
11.17 **AND NATIONAL COMMERCE ACT.**

11.18 This chapter modifies, limits, or supersedes the Electronic Signatures in Global and
11.19 National Commerce Act, United States Code, title 15, section 7001 et seq., but does not
11.20 modify, limit, or supersede section 101(c) of that act, United States Code, title 15, section
11.21 7001(c), or authorize electronic delivery of any of the notices described in section 103(b)
11.22 of that act, United States Code, title 15, section 7003(b).

11.23 **Sec. 19. [521A.19] SEVERABILITY.**

11.24 If any provision of this chapter or its application to any person or circumstance is
11.25 held invalid, the invalidity does not affect other provisions or applications of this chapter
11.26 which can be given effect without the invalid provision or application, and to this end the
11.27 provisions of this chapter are severable.

11.28 **Sec. 20. EFFECTIVE DATE.**

11.29 Sections 1 to 19 apply to fiduciaries acting under a governing instrument executed
11.30 before, on, or after August 1, 2016.