

SENATE
STATE OF MINNESOTA
NINETY-SECOND SESSION

S.F. No. 4195

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DATE
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OFFICIAL STATUS
Introduction and first reading
Referred to Judiciary and Public Safety Finance and Policy

1.1 A bill for an act
1.2 relating to public safety; establishing public safety aid for local governments and
1.3 Tribal governments; providing for grant programs; modifying certain law related
1.4 to domestic abuse victims; requiring reports; appropriating money; amending
1.5 Minnesota Statutes 2020, sections 611A.31, subdivision 2, by adding a subdivision;
1.6 611A.32, subdivisions 1, 1a, 2, 3; 611A.345; 611A.35; proposing coding for new
1.7 law in Minnesota Statutes, chapters 299A; 477A.

1.8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.9 Section 1. 299A.74 COMMUNITY OUTPOST HOUSE AND YOUTH CONFLICT
1.10 RESOLUTION CENTER GRANT PROGRAM.

1.11 Subdivision 1. Title. This section may be cited as the "Community Outpost Outreach
1.12 and Engagement, and Youth Conflict Resolution and Empowerment Act."

1.13 Subd. 2. Definitions. (a) For the purposes of this section, the terms in this subdivision
1.14 have the meanings given.

1.15 (b) "Community outpost house" means a location in the jurisdiction served by a law
1.16 enforcement agency that is operated by the law enforcement agency in a collaborative
1.17 manner with nonprofit organizations and other service providers.

1.18 (c) "Eligible applicant" means a nonprofit organization or a law enforcement agency
1.19 applying for a grant jointly with at least one nonprofit organization.

1.20 (d) "Youth conflict resolution center" means a location in a jurisdiction that has
1.21 historically experienced a high volume of youth violent criminal behavior that provides
1.22 youth services in a collaborative manner and is operated by a nonprofit organization and
1.23 other service providers.

2.1 Subd. 3. **Grant program.** The Office of Justice Programs shall administrator a grant
2.2 program to fund eligible applicants to establish and operate community outpost houses or
2.3 youth conflict resolution centers. The purpose of this program is to provide long-term
2.4 stabilization in the relationship of law enforcement and the community and youth and peers
2.5 of the youth by:

2.6 (1) building relationships, awareness, and trust with members of the community;

2.7 (2) uniting members of the community and law enforcement;

2.8 (3) improving the quality of life in the neighborhood;

2.9 (4) reducing crime; and

2.10 (5) providing youth with a place to resolve conflict in a positive manner.

2.11 Subd. 4. **Uses of funds.** A grant recipient shall operate a community outpost house or
2.12 youth conflict resolution center to:

2.13 (1) connect with residents and be involved in community outreach programs;

2.14 (2) provide government benefit program consultations;

2.15 (3) provide nursing services and coordination with medical services in the community;

2.16 (4) provide emergency medical services;

2.17 (5) offer space for use by community groups;

2.18 (6) hold events with community partners, including public health services, educational
2.19 classes or seminars, and tutoring services for youth; and

2.20 (7) provide youth conflict resolution, suicide awareness and counseling, health and
2.21 wellness, entrepreneurship, leadership, and personal development programming.

2.22 Subd. 5. **Community outpost house.** A grant recipient shall certify to the commissioner
2.23 that a peace officer stationed at a community outpost house:

2.24 (1) has demonstrated communication and problem-solving skills;

2.25 (2) does not have a history of multiple verified instances of excessive force, pursuit, or
2.26 emergency vehicle operation, or impartial policing and discriminatory conduct; and

2.27 (3) has completed section 626.8469 training in crisis response, conflict management,
2.28 and cultural diversity to understand the sensitivities of the obligations of a position at the
2.29 community outpost house.

3.1 Subd. 6. **Report.** Beginning on March 1, 2023, and annually thereafter, the commissioner
3.2 shall submit a report to the legislative committees with jurisdiction over public safety
3.3 providing information related to the administration of the grant program, including but not
3.4 limited to the number and names of grant recipients, the impact that community outpost
3.5 houses and youth conflict resolution centers have had on the relationships between law
3.6 enforcement officers and the community, and any changes in the rates of crime in the
3.7 communities in which community outpost houses and youth conflict resolution centers have
3.8 been established under this section.

3.9 Sec. 2. **[477A.0127] PUBLIC SAFETY AID.**

3.10 Subdivision 1. **Definitions.** For purposes of this section, the following terms have the
3.11 meanings given:

3.12 (1) "City" means a statutory or home rule charter city that directly employs at least one
3.13 peace officer as defined under section 477C.01, subdivision 7, clauses (1), (3), and (4).

3.14 (2) "City per capita aid amount" equals the total amount allocated to cities under
3.15 subdivision 6, divided by the total population of every city.

3.16 (3) "County per capita aid amount" equals the total amount allocated to counties and
3.17 Tribal governments under subdivision 6, divided by the sum of the total population of every
3.18 county plus the total Tribal population but excluding the total population of every city.

3.19 (4) "Population" means population estimates made or conducted by the United States
3.20 Bureau of the Census, the Metropolitan Council pursuant to section 473.24, or by the state
3.21 demographer pursuant to section 4A.02, paragraph (d), whichever is the most recent estimate
3.22 and available as of January 1 of the year in which the aid is calculated.

3.23 (5) "Tribal governments" has the meaning given to "Minnesota Tribal governments" in
3.24 section 10.65, subdivision 2.

3.25 (6) "Tribal population" means population estimates made or conducted by the United
3.26 States Bureau of the Census of the federally recognized American Indian reservations and
3.27 off-reservation trust lands in Minnesota, whichever is the most recent estimate and available
3.28 as of January 1 of the year in which the aid is calculated.

3.29 Subd. 2. **Distribution.** The commissioner of revenue must distribute payments under
3.30 this section as follows:

3.31 (1) A county's public safety aid amount equals:

4.1 (i) the county's population minus the total population of every city located in that county,
4.2 times;

4.3 (ii) the county per capita aid amount.

4.4 (2) A Tribal government's public safety aid amount equals:

4.5 (i) the Tribe's population times;

4.6 (ii) the county per capita aid amount.

4.7 (3) A city's public safety aid amount equals:

4.8 (i) the city's population times;

4.9 (ii) the city per capita aid amount.

4.10 Subd. 3. **Certification to commissioner.** The commissioner of public safety must certify
4.11 to the commissioner of revenue, on or before June 1 each year, each city that meets the
4.12 definition of city in subdivision 1 as of January 1 of the aid calculation year.

4.13 Subd. 4. **Use of aid.** (a) Counties, Tribal governments, and cities that receive a distribution
4.14 under this section must use the aid to provide public safety including, but not limited to,
4.15 paying personnel and equipment costs.

4.16 (b) Counties must consult with their county sheriff in determining how to use the aid.

4.17 (c) Counties, Tribal governments, and cities that receive a distribution under this section
4.18 may not apply the aid toward:

4.19 (1) their employer contribution to the public employees police and fire fund, if that
4.20 county, Tribal government, or city received police state aid under chapter 477C in the year
4.21 immediately prior to a distribution under this section; or

4.22 (2) any costs associated with alleged wrongdoing or misconduct.

4.23 Subd. 5. **Payments.** The commissioner of revenue must calculate the amount of public
4.24 safety aid payable to each county, Tribal government, and city under this section. On or
4.25 before August 1 each year, the commissioner must certify the amount to be paid to each
4.26 county, Tribal government, and city in the following year. The commissioner must distribute
4.27 public safety aid in the same manner and at the same times as aid payments under section
4.28 477A.015. For aid payable in 2022 only, the commissioner shall certify the amount to be
4.29 paid in 2022 to each county, Tribal government, and city by August 1, 2022, and the full
4.30 2022 payment to the counties, Tribal governments, and cities must be made at the time
4.31 provided in section 477A.015 for the second installment of local government aid.

5.1 Subd. 6. **Aid allocation.** (a) The total amount of aid to be annually allocated to counties
5.2 and Tribal governments under this section is \$30,000,000.

5.3 (b) The total amount of aid to be annually allocated to cities under this section is
5.4 \$70,000,000.

5.5 Subd. 7. **Redistribution of a city's public safety aid to a county.** (a) Any statutory or
5.6 home rule charter city that receives a distribution under this section when that statutory or
5.7 home rule charter city did not meet the definition of city under subdivision 1 shall redistribute
5.8 those payments to the county where the statutory or home rule charter city is located.

5.9 (b) If a statutory or home rule charter city that must redistribute aid under paragraph (a)
5.10 is located in two or more counties, that statutory or home rule charter city shall redistribute
5.11 aid payments proportionally to each county where it is located based on the share of that
5.12 city's population in each county.

5.13 Subd. 8. **Aid amount corrections.** If, due to a clerical error, the amount certified by the
5.14 commissioner to a county, Tribal government, or city is less than the amount to which the
5.15 county, Tribal government, or city is entitled pursuant to this section, the commissioner of
5.16 revenue shall distribute additional aid payments in the same manner as additional aid
5.17 payments are made under section 477A.014. The additional payments shall be paid from
5.18 the general fund and shall not diminish the distributions made to other counties, Tribal
5.19 governments, and cities under this section.

5.20 Subd. 9. **Appropriation.** An amount sufficient to discharge the duties imposed under
5.21 this section is annually appropriated from the general fund to the commissioner of revenue.

5.22 **EFFECTIVE DATE.** This section is effective beginning with aid payable in 2022 and
5.23 thereafter.

5.24 Sec. 3. Minnesota Statutes 2020, section 611A.31, subdivision 2, is amended to read:

5.25 Subd. 2. ~~Battered woman~~ **Domestic abuse victim.** "~~Battered woman~~ Domestic abuse
5.26 victim" means a ~~woman~~ person who is being or has been victimized by domestic abuse as
5.27 defined in section 518B.01, subdivision 2.

5.28 Sec. 4. Minnesota Statutes 2020, section 611A.31, is amended by adding a subdivision to
5.29 read:

5.30 Subd. 3a. **Housing supports.** "Housing supports" are those services and supports used
5.31 to enable victims to secure and maintain transitional and permanent housing placement
5.32 designed for independent living. Housing supports include but are not limited to providing

6.1 rental or financial assistance, advocacy, legal services, counseling, child care, financial
 6.2 education, employment skills, health care, or information and referral services to meet these
 6.3 needs. Transitional housing placements may take place in communal living, clustered site,
 6.4 or scattered site programs, or other transitional housing methods. Grants for housing supports
 6.5 may also support housing for sexual assault victims, as defined in section 611A.211,
 6.6 subdivision 4.

6.7 Sec. 5. Minnesota Statutes 2020, section 611A.32, subdivision 1, is amended to read:

6.8 Subdivision 1. **Grants awarded.** The commissioner shall award grants to programs
 6.9 which provide emergency shelter services to ~~battered women~~, housing supports, and support
 6.10 services to ~~battered women and~~ domestic abuse victims and their children. The commissioner
 6.11 shall also award grants for training, technical assistance, and for the development and
 6.12 implementation of education programs to increase public awareness of the causes of ~~battering~~
 6.13 domestic abuse, the solutions to preventing and ending domestic violence, and the problems
 6.14 faced by ~~battered women and~~ domestic abuse victims. Grants shall be awarded in a manner
 6.15 that ensures that they are equitably distributed to programs serving metropolitan and
 6.16 nonmetropolitan populations. ~~By July 1, 1995, community-based domestic abuse advocacy~~
 6.17 ~~and support services programs must be established in every judicial assignment district.~~

6.18 Sec. 6. Minnesota Statutes 2020, section 611A.32, subdivision 1a, is amended to read:

6.19 Subd. 1a. **Program for ~~American Indian Indigenous~~ women.** The commissioner shall
 6.20 establish at least one program under this section to provide emergency shelter services and
 6.21 support services to ~~battered American Indian Indigenous~~ women. The commissioner shall
 6.22 grant continuing operating expenses to the program established under this subdivision in
 6.23 the same manner as operating expenses are granted to programs established under subdivision
 6.24 1.

6.25 Sec. 7. Minnesota Statutes 2020, section 611A.32, subdivision 2, is amended to read:

6.26 Subd. 2. **Applications.** Any public or private nonprofit agency may apply to the
 6.27 commissioner for ~~a grant~~ one or more of the following grants: to provide emergency shelter
 6.28 services to ~~battered women~~, housing supports, or support services to domestic abuse victims;
 6.29 ~~or both, to battered women~~ and their children. The application shall be submitted in a form
 6.30 approved by the commissioner by rule adopted under chapter 14 and shall include:

7.1 (1) a proposal for the provision of emergency shelter services ~~for battered women,~~
7.2 housing supports, and support services for domestic abuse victims, or both, for battered
7.3 ~~women and their children;~~

7.4 (2) a proposed budget;

7.5 (3) the agency's overall operating budget, including documentation on the retention of
7.6 financial reserves and availability of additional funding sources;

7.7 (4) evidence of an ability to integrate into the proposed program the uniform method of
7.8 data collection and program evaluation established under section 611A.33;

7.9 (5) evidence of an ability to represent the interests of ~~battered women and~~ domestic
7.10 abuse victims and their children to local law enforcement agencies and courts, county welfare
7.11 agencies, and local boards or departments of health;

7.12 (6) evidence of an ability to do outreach to unserved and underserved populations and
7.13 to provide culturally and linguistically appropriate services; and

7.14 (7) any other content the commissioner may require by rule adopted under chapter 14,
7.15 ~~after considering the recommendations of the advisory council.~~

7.16 Programs which have been approved for grants in prior years may submit materials
7.17 which indicate changes in items listed in clauses (1) to (7), in order to qualify for renewal
7.18 funding. Nothing in this subdivision may be construed to require programs to submit
7.19 complete applications for each year of renewal funding.

7.20 Sec. 8. Minnesota Statutes 2020, section 611A.32, subdivision 3, is amended to read:

7.21 Subd. 3. **Duties of grantees.** Every public or private nonprofit agency which receives
7.22 a grant to provide emergency shelter services ~~to battered women and,~~ housing supports, or
7.23 support services to ~~battered women and~~ domestic abuse victims shall comply with all rules
7.24 of the commissioner related to the administration of the ~~pilot~~ programs.

7.25 Sec. 9. Minnesota Statutes 2020, section 611A.345, is amended to read:

7.26 **611A.345 DIRECTOR RECOMMENDATIONS.**

7.27 The commissioner shall consider the domestic abuse program director's recommendations
7.28 before awarding grants or adopting policies regarding the planning, development, data
7.29 collection, rulemaking, funding or evaluation of programs and services for ~~battered women~~
7.30 ~~and~~ domestic abuse victims funded under section 611A.32. Before taking action on matters
7.31 related to programs and services for ~~battered women and~~ domestic abuse victims and their

8.1 children, except day-to-day administrative operations, the commissioner shall notify the
8.2 domestic abuse program director of the intended action. Notification of grant award decisions
8.3 shall be given to the domestic abuse program director in time to allow the director to request
8.4 reconsideration.

8.5 Sec. 10. Minnesota Statutes 2020, section 611A.35, is amended to read:

8.6 **611A.35 DOMESTIC ABUSE PROGRAM DIRECTOR.**

8.7 The commissioner shall appoint a program director. The program director shall administer
8.8 the funds appropriated for sections 611A.31 to 611A.35 and perform other duties related
8.9 to ~~battered women's and~~ domestic abuse programs as the commissioner may assign. The
8.10 program director shall serve at the pleasure of the commissioner in the unclassified service.

8.11 Sec. 11. **CRIMINAL APPREHENSION; APPROPRIATION.**

8.12 (a) The base appropriation from the general fund is \$84,634,000 in fiscal year 2024 and
8.13 fiscal year 2025 to the commissioner of public safety for criminal apprehension.

8.14 (b) \$9,762,000 in fiscal year 2023 is appropriated from the general fund to the
8.15 commissioner of public safety to support violent crime reduction strategies. This
8.16 appropriation includes funding for staff and supplies to enhance forensic, analytical, and
8.17 investigations capacity, and financially support investigative partnerships to form an
8.18 investigative partnership with other law enforcement agencies to address violent crime.

8.19 Sec. 12. **OFFICE OF JUSTICE PROGRAMS; APPROPRIATION.**

8.20 Subdivision 1. **Appropriation.** \$50,263,000 in fiscal year 2023 is appropriated from
8.21 the general fund to the commissioner of public safety for the Office of Justice Programs.

8.22 Subd. 2. **Base appropriation.** The base appropriation from the general fund is
8.23 \$89,759,000 in fiscal year 2024 and \$82,259,000 in fiscal year 2025 to the commissioner
8.24 of public safety for the Office of Justice Programs.

8.25 Subd. 3. **Minnesota Heals.** Of the amount appropriated in subdivision 1, \$4,200,000 is
8.26 to establish the Minnesota Heals program, including \$1,400,000 for a statewide community
8.27 healing program, \$1,400,000 for statewide critical incident stress management services for
8.28 first responders, and \$1,400,000 for grants for trauma services and burial costs following
8.29 officer-involved deaths. This appropriation may be used for new staff to support these
8.30 programs.

9.1 Subd. 4. **Domestic violence housing first grants.** Of the amount appropriated in
9.2 subdivision 1, \$500,000 is to establish a domestic violence housing first program to provide
9.3 resources for survivors of domestic violence and sexual violence to access safe and stable
9.4 housing, and program staff to help provide mobile advocacy and expertise in housing
9.5 resources in their communities.

9.6 Subd. 5. **Transitional supportive housing for survivors of domestic violence and**
9.7 **sexual violence.** Of the amount appropriated in subdivision 1, \$750,000 is to develop and
9.8 support medium- to long-term transitional housing for survivors of domestic and sexual
9.9 violence and to provide advocacy services for survivors.

9.10 Subd. 6. **General crime and trauma recovery grants funding.** Of the amount
9.11 appropriated in subdivision 1, \$1,000,000 is for programs supporting victims of general
9.12 crime. This appropriation may be used to establish trauma recovery centers in the state to
9.13 support victims of violent crime who experience trauma and are in need of services and
9.14 provide new staff to support these programs.

9.15 Subd. 7. **Youth development grants.** Of the amount appropriated in subdivision 1,
9.16 \$3,000,000 is to provide grants to programs serving youth and youth violence intervention
9.17 and prevention. Priority for these funds must be given to programs that employ or utilize
9.18 trauma-informed therapists to support the youth the programs serve. This appropriation may
9.19 be used to administer these grants.

9.20 Subd. 8. **Community-based public safety grants.** Of the amount appropriated in
9.21 subdivision 1, \$10,000,000 is to provide community-based crime prevention grants.

9.22 Subd. 9. **Crossover and dual-status youth model grants.** Of the amount appropriated
9.23 in subdivision 1, \$1,000,000 is to provide grants to local units of government to initiate or
9.24 expand crossover youth practice model and dual-status youth programs that provide services
9.25 for youth who are in both the child welfare and juvenile justice systems, in accordance with
9.26 the Robert F. Kennedy National Resource Center for Juvenile Justice model.

9.27 Subd. 10. **Disparities reduction and delinquency prevention grants.** Of the amount
9.28 appropriated in subdivision 1, \$900,000 is to provide grants dedicated to disparities reduction
9.29 and delinquency prevention programming, in accordance with Minnesota Statutes, section
9.30 299A.72.

9.31 Subd. 11. **Domestic violence and sexual assault intervention and prevention**
9.32 **grants.** Of the amount appropriated in subdivision 1, \$12,500,000 is to provide grants to
9.33 programs serving victims of domestic violence, sexual assault, child abuse, and general
9.34 crime. These funds may be used for program administration, including new staff and housing

10.1 specialists and other program staff, and to help programs impacted by reductions in federal
10.2 funding.

10.3 Subd. 12. **Prevention, intervention, and enforcement; community policing grants.** Of
10.4 the amount appropriated in subdivision 1, \$10,000,000 is for grants to address violent crime
10.5 and drug-related crime through crime prevention and intervention strategies using social
10.6 services and economic revitalization.

10.7 Subd. 13. **Alternatives to juvenile detention; community outpost grants.** Of the
10.8 amount appropriated in subdivision 1, \$2,000,000 is to establish and maintain community
10.9 outpost houses as alternatives to juvenile detention.

10.10 Subd. 14. **Alternatives to juvenile detention; youth conflict resolution centers**
10.11 **grants.** Of the amount appropriated in subdivision 1, \$2,800,000 is to establish and maintain
10.12 youth conflict resolution centers as alternatives to juvenile detention.