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**SENATE** STATE OF MINNESOTA

**SPECIAL SESSION** 

### S.F. No. 158

## (SENATE AUTHORS: TORRES RAY, Dibble, Hawj and Hayden)DATED-PGOFFICIAL STATUS06/19/2020Introduction and first reading<br/>Referred to Rules and Administration

1.1	A bill for an act
1.2 1.3 1.4 1.5 1.6	relating to local government; establishing the Metropolitan Area Redevelopment Corporation; providing for certain tax revenues; providing powers and duties to the corporation; requiring a report; appropriating money; amending Minnesota Statutes 2019 Supplement, section 297A.993, subdivisions 1, 2; proposing coding for new law as Minnesota Statutes, chapter 473K.
1.7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
1.8	Section 1. Minnesota Statutes 2019 Supplement, section 297A.993, subdivision 1, is
1.9	amended to read:
1.10	Subdivision 1. Authorization; rates. (a) Notwithstanding section 297A.99, subdivisions
1.11	1, 2, 3, 5, and 13, or 477A.016, or any other law, the board of a county, or more than one
1.12	county acting under a joint powers agreement, may by resolution of the county board, or
1.13	each of the county boards, following a public hearing impose (1) a transportation sales tax
1.14	at a rate of up to one-half of one percent on retail sales and uses taxable under this chapter,
1.15	and (2) an excise tax of \$20 per motor vehicle, as defined in section 297B.01, subdivision
1.16	11, purchased or acquired from any person engaged in the business of selling motor vehicles
1.17	at retail, occurring within the jurisdiction of the taxing authority.
1.18	(b) Notwithstanding the provisions of paragraph (a), beginning January 1, 2021, through
1.19	January 1, 2031, a portion equal to the revenue raised at a tax rate of 0.00125 percent shall
1.20	be retained from a tax imposed under this section by a metropolitan county as defined in
1.21	section 473.121, subdivision 4, and must be allocated for uses described in subdivision 2,
1.22	paragraph (b). A county may, by resolution of the county board, increase the rate of tax
1.23	above the limitation imposed by paragraph (a) by 0.00125 percent to accommodate the loss

1.24 of revenue to transit projects.

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#### 2.1

**EFFECTIVE DATE.** This section is effective the day following final enactment.

2.2 Sec. 2. Minnesota Statutes 2019 Supplement, section 297A.993, subdivision 2, is amended
2.3 to read:

Subd. 2. Allocation; termination. (a) Except as provided in paragraph (b), the proceeds 2.4 of the taxes must be dedicated exclusively to: (1) payment of the capital cost of a specific 2.5 transportation project or improvement; (2) payment of the costs, which may include both 2.6 capital and operating costs, of a specific transit project or improvement; (3) payment of the 2.7 capital costs of a safe routes to school program under section 174.40; or (4) payment of 2.8 transit operating costs. The transportation or transit project or improvement must be 2.9 designated by the board of the county, or more than one county acting under a joint powers 2.10 agreement. Except for taxes for operating costs of a transit project or improvement, or for 2.11 transit operations, the taxes must terminate when revenues raised are sufficient to finance 2.12 the project. Nothing in this subdivision prohibits the exclusive dedication of the proceeds 2.13 2.14 of the taxes to payments for more than one project or improvement. After a public hearing a county may, by resolution, dedicate the proceeds of the tax for a new enumerated project. 2.15

# (b) An amount equal to the proceeds of the portion of the tax described in subdivision 1, paragraph (b), is appropriated to the commissioner of revenue for deposit into the account established in section 473K.07. Money in the account must be used for purposes authorized

2.19 <u>under chapter 473K.</u>

### 2.20 **EFFECTIVE DATE.** This section is effective the day following final enactment.

2.21 Sec. 3. [473K.01] DEFINITIONS.

## 2.22 <u>Subdivision 1. Application.</u> For the purposes of this chapter, the terms defined in this 2.23 section have the meanings given them.

## 2.24 <u>Subd. 2.</u> Board. "Board" means the governing body of the corporation or Metropolitan 2.25 Area Redevelopment Corporation established in section 473K.03.

- 2.26 Subd. 3. Bonds. "Bonds" means obligations as defined in section 475.51, subdivision
  2.27 3.
- 2.28 Subd. 4. City. "City" means a statutory or home rule charter city in the metropolitan
- 2.29 area. Until December 31, 2025, "city" means only the cities included in Executive Order
- 2.30 No. 20-64. Thereafter, "city" includes any city in the metropolitan area.
- 2.31 <u>Subd. 5.</u> <u>Metropolitan area.</u> "Metropolitan area" means the counties of Anoka, Carver,
  2.32 <u>Dakota, Hennepin, Ramsey, Scott, and Washington.</u>

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EFFECT	<b>IVE DATE.</b> This	section is effective	e the day following fina	l enactment.
Sec. 4. <b>[473</b>	K.03] METROPO	)LITAN AREA R	EDEVELOPMENT C	ORPORATION.
Subdivisi	on 1. Creation; pu	<b>Irpose.</b> The Metro	politan Area Redevelop	ment Corporation
is established	l as a public corpor	ation and political	subdivision of the state	with jurisdiction
n the metrop	olitan area to ident	ify and address the	e adverse impacts of rac	ial discrimination
and poverty i	n the metropolitan	area by facilitating	access by people of col	or and indigenous
persons to re	sources for develo	pment of health ca	re facilities, small busin	nesses, safe and
uffordable ho	ousing, and the othe	er benefits of socie	ty that have historically	been unavailable
to them due t	to systemic barriers	<u>s.</u>		
The corpo	oration shall foster	equitable econom	ic development to preve	ent gentrification
and displace	ment of low-incom	e residents, homes	s, and small businesses	owned by
African-Ame	ericans, Indigenous	people, and other	people of color. The co	prporation shall
foster enterp	rise development a	nd wealth creation	in communities advers	sely affected by
racial discrin	nination and pover	t <u>y.</u>		
Subd. 2.	Membership; qua	lifications; appoi	<b>ntment.</b> (a) The board of	of the corporation
consists of n	ine members appoi	nted by the Execu	tive Council. Until appo	ointments made
after Decem	per 31, 2025, each	member appointed	l must live in an area of	a city that was
affected by tl	he civil unrest betw	veen May 26, 2020	), and June 10, 2020. Fo	or appointments
nade after D	ecember 31, 2025,	a member may be	e from any part of the m	netropolitan area.
(b) Each	appointee must be	a person of color of	or an Indigenous person	. At least five
nembers mu	st have an interest	in and knowledge	of the needs of the area	as affected by the
civil unrest. A	At least four membe	ers must have expe	rience with or knowledg	e of public health,
economic de	velopment, urban r	edevelopment, no	nprofit finance, and cor	nmunity
empowermei	nt. The appointing	authority is encou	raged to also consider a	candidate's
experience as	a leader in commu	nity-based organiza	ations working on econo	mic development.
Subd. 3.	Chair; other offic	ers. The chair of the	he corporation shall be	selected by and
from among	members of the co	rporation to serve	a one-year term. The cl	nair may be
reappointed l	by the members.			
<u>Subd.</u> 4. 7	<b>Ferms.</b> The initial t	terms of five mem	bers, determined by lot,	shall end the first
Monday in J	anuary 2024. The i	nitial terms of fou	r members, determined	by lot, shall end
-			h member shall serve a	
	-		member may be reappo	

4.1	Subd. 5. Vacancies. A vacancy occurs as provided in section 351.02 or upon a member's
4.2	removal under subdivision 6. A vacancy must be filled by the appointing authority in
4.3	subdivision 2 for the balance of the term in the same manner as a regular appointment.
4.4	Subd. 6. Removal. A member may be removed by the board for inefficiency, neglect
4.5	of duty, or misconduct in office. A member may be removed only after a hearing of the
4.6	board. A written copy of the charges must be given to the board member subject to the
4.7	allegations in the charges at least ten days before the hearing. The board member must be
4.8	given an opportunity to be heard in person or by counsel at the hearing. The board may
4.9	temporarily suspend a board member if written charges are submitted against the member.
4.10	The board must immediately reinstate the suspended board member if the board finds that
4.11	the charges against the member are not substantiated. If a board member is removed, a
4.12	record of the proceedings, together with the charges and findings, must be filed with the
4.13	appointing authority in subdivision 2.
4.14	Subd. 7. Compensation. Members of the corporation shall be paid \$10,000 per year, at
4.15	times and in the amounts provided in the bylaws. Members may also be reimbursed for
4.16	reasonable expenses as provided in section 15.059, subdivision 3.
4.17	Subd. 8. Audits. The state auditor shall audit the finances of the corporation, including
4.18	the collection and use of the sales tax revenues collected under section 297A.993, to provide
4.19	the money for grants made under this chapter.
1.00	EFECTIVE DATE. This section is effective the device fullowing final exectment
4.20	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
4.21	Sec. 5. [473K.05] POWERS; DUTIES.
4.22	Subdivision 1. General authority. The Metropolitan Area Redevelopment Corporation
4.23	has all powers necessary or convenient to accomplish the purposes for which it is created
4.24	and the duties assigned to it in law.
4.25	Subd. 2. Bylaws. The corporation shall adopt bylaws for the regulation of its affairs and
4.26	rules of procedure for governing its actions, not inconsistent with law.
4.27	Subd. 3. Meetings; data practices; records. The board must meet regularly at least
4.28	once a month. Meetings are subject to chapter 13D, the Minnesota Open Meeting Law. The
4.29	corporation is subject to chapter 13, the Minnesota Government Data Practices Act, and the
4.30	records retention law in section 15.17.
4.31	Subd. 4. Executive director; staff; facilities. (a) The executive director of the Public
4.32	Facilities Authority, or the executive director's designee, shall serve as executive director
4.33	of the corporation.

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5.1	(b) The mayor of each city shall appoint a member of the city council or a department
5.2	head to serve as liaison to the corporation. The liaison shall attend all meetings to the extent
5.3	practicable, assist the board with assessing proposals, and help facilitate projects funded by
5.4	the board.
5.5	(c) The Metropolitan Council and any state agency, upon request by the executive
5.6	director, shall provide staff, technical and administrative assistance, and the use of facilities
5.7	for meetings. The council and state agencies must provide the assistance within existing
5.8	resources available to the council or state agency.
5.9	Subd. 5. Redevelopment plans. (a) The board shall develop both short-term and
5.10	long-term plans for the redevelopment of the cities. The board must consult with the mayors
5.11	and city councils, and all interested and affected parties, in the development of the plans.
5.12	The plans must provide for maximum grant amounts, the purposes for which grants may
5.13	be used, how grantees must account for use of grant funds, how results will be determined,
5.14	and what reports must be submitted to the corporation and the cities in which grant funds
5.15	are spent.
5.16	(b) The redevelopment plans must:
5.17	(1) be developed by the communities using a design process that includes using art and
5.18	culture to support and define the community;
5.19	(2) identify the expertise needed to implement long-term community redevelopment
5.20	plans;
5.21	(3) maximize resources from multiple sources and sectors;
5.22	(4) support projects that will act as incubators for small business ownership, including
5.23	ownership of the land and buildings in which the businesses and institutions grow; and
5.24	(5) use public investment as seed money to encourage public-private partnerships.
5.25	Subd. 6. Grants. (a) In addition to any other requirements in this chapter, the board shall
5.26	develop criteria for awarding grants and provide for the equitable distribution of grant funds.
5.27	All grants must be approved by the board before distribution.
5.28	(b) A grantee must be a nonprofit organization, organized under Internal Revenue Code,
5.29	section 501(c)(3). The organization must be one that is led by a person who is, and has a
5.30	staff and board of which at least 51 percent are African-American, Asian-American,
5.31	Latino-American, American-Indian, or any combination of these populations.

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6.1	<u>(c) At lea</u>	ast 40 percent of the	e funds available	each year must be used f	or grants to
6.2	organization	s with operating bu	dgets of less than	\$500,000.	
6.3	<u>(</u> d) A gra	ntee must substantia	ally complete the p	project funded within two	years of entering
6.4	into the gran	t agreement unless	another time fram	ne is specified in the gran	nt agreement.
6.5	<u>(e) Proje</u>	cts that may be fund	ded include but a	re not limited to projects	that:
6.6	<u>(1) cond</u>	uct community enga	agement processe	s to determine communi	ty priorities and
6.7	develop stra	tegies to accomplisl	h those priorities;		
6.8	<u>(2) plan</u>	and implement com	mercial and econ	omic development proje	<u>ets;</u>
6.9	<u>(3) acqui</u>	re property in order	to obtain site con	trol and ensure the prope	rty is maintained
6.10	and secured	against further dete	rioration or incor	npatible development;	
6.11	(4) serve	as incubators for sm	all business owne	ership, ownership of the la	and and buildings
6.12	in which the	businesses and inst	titutions grow;		
6.13	(5) devel	op and improve a g	rantee's organizat	ional infrastructure, inclu	iding developing
6.14	database ma	nagement systems,	financial systems	, and other administrativ	e functions that
6.15	increase the	organization's abili	ty to access new t	funding sources;	
6.16	<u>(6) impro</u>	ove a grantee's orgar	nization with train	ing and skills developme	nt, planning, and
6.17	other metho	ds of increasing stat	ff capacity and cu	ltural competency; and	
6.18	<u>(7) increa</u>	ase the capacity of the	ne grantee to impr	ove other services in the	community, such
6.19	as health car	e and education.			
6.20	<u>(f)</u> A gra	ntee may partner wi	ith other existing	organizations, public or p	private, that have
6.21	useful specia	alized expertise or c	apacity, including	g but not limited to faith-	based groups,
6.22	schools, hea	lth care clinics, gov	ernment agencies	, or for-profit entities.	
6.23	<u>Subd. 7.</u>	Report. By March	1 each year, the b	ooard must submit an ann	ual report to the
6.24	chairs and ra	anking minority men	mbers of the legis	lative committees with j	urisdiction over
6.25	government	operations, jobs and	l economic develo	pment, and taxes. The rep	oort must include
6.26	aggregate an	d detailed informati	ion on the grants a	warded, including the loc	cations, amounts,
6.27	uses, and an	y other information	that the board det	ermines would be of inte	erest or use to the
6.28	legislature.				
6.29	EFFEC	<b>FIVE DATE.</b> This :	section is effectiv	e the day following final	enactment.

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7.1	Sec. 6. [473K.07] FINANCING; BONDING.
7.2	Subdivision 1. Sales tax account. Money in the sales tax revenue account established
7.3	under section 297A.993, subdivision 2, paragraph (b), is appropriated to the Metropolitan
7.4	Area Redevelopment Corporation to pay the compensation and reasonable expenses of
7.5	board members and to make grants under this chapter.
7.6	Subd. 2. Bonds. (a) The corporation may request a city, a county in the metropolitan
7.7	area, or the Metropolitan Council to issue bonds, the proceeds of which may be used to
7.8	make grants under this chapter. Notwithstanding any limit on debt in a home rule charter,
7.9	ordinance, or law, a city, county, or the Metropolitan Council may issue bonds under chapter
7.10	475 without an election in order to provide money for grants approved by the corporation.
7.11	The bonds may be issued as general obligation sales tax revenue bonds or any other debt
7.12	obligation form available to the city, and the issuing entity and the corporation may pledge
7.13	the sales tax revenues to the repayment of the bonds. Any bonds issued must be defeased
7.14	or retired by December 31, 2030.
7.15	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.

- 7.16 Sec. 7. [473K.09] EXPIRATION.
- 7.17 This chapter expires December 31, 2031.