SF1434 REVISOR ELK S1434-1 1st Engrossment

SENATE STATE OF MINNESOTA EIGHTY-NINTH SESSION

A bill for an act

S.F. No. 1434

(SENATE AUTHORS: SHERAN and Dziedzic)

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DATE	D-PG	OFFICIAL STATUS
03/05/2015	574	Introduction and first reading
		Referred to Health, Human Services and Housing
03/09/2015	617	Withdrawn and re-referred to Judiciary
03/16/2015		Comm report: To pass as amended
		Second reading

1.2 1.3 1.4	relating to human services; modifying human services data provisions; amending Minnesota Statutes 2014, sections 13.46, subdivisions 1, 3; 13.461, subdivision 28; 13.4967, by adding a subdivision; 13.69, subdivision 1; 119B.02, subdivision
1.5 1.6	6; 245C.05, subdivisions 2c, 5; 245C.08, subdivision 2; 256.01, subdivisions 18d, 18e; 256B.04, by adding a subdivision; 626.557, subdivision 12b.
1.7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
1.8	Section 1. Minnesota Statutes 2014, section 13.46, subdivision 1, is amended to read:
1.9	Subdivision 1. Definitions. As used in this section:
1.10	(a) "Individual" means an individual according to section 13.02, subdivision 8,
1.11	but does not include a vendor of services.
1.12	(b) "Program" includes all programs for which authority is vested in a component of
1.13	the welfare system according to statute or federal law, including, but not limited to, the
1.14	aid to families with dependent children program formerly codified in sections 256.72 to
1.15	256.87, Minnesota family investment program, temporary assistance for needy families
1.16	program, medical assistance, general assistance, general assistance medical care, child
1.17	care assistance program, and child support collections.
1.18	(c) "Welfare system" includes:
1.19	(1) the Department of Human Services;
1.20	(2) local social services agencies;
1.21	(3) county welfare agencies;
1.22	(4) private licensing agencies;
1.23	(5) the public authority responsible for child support enforcement;

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(7) community mental health center boards;

(6) human services boards;

SF1434

REVISOR

ELK

S1434-1

1st Engrossment

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The data referred to in this subdivision shall be classified as public data upon
submission to an administrative law judge or court in an administrative or judicial
proceeding. Inactive welfare investigative data shall be treated as provided in section
13.39, subdivision 3.

- (b) Notwithstanding any other provision in law, the commissioner of human services shall provide all active and inactive investigative data, including the name of the reporter of alleged maltreatment under section 626.556 or 626.557, to the ombudsman for mental health and developmental disabilities upon the request of the ombudsman.
- (c) Notwithstanding paragraph (a) and section 13.39, the existence of an investigation by the commissioner of possible overpayments of public funds to a service provider or recipient may be disclosed if the commissioner determines that it will not compromise the investigation.
- Sec. 3. Minnesota Statutes 2014, section 13.461, subdivision 28, is amended to read:
 - Subd. 28. **Child care assistance program.** Child care assistance program payment data and data collected, maintained, used, or disseminated by the welfare system pertaining to persons selected as legal nonlicensed child care providers by families receiving child care assistance are classified under section 119B.02, subdivision 6.
 - Sec. 4. Minnesota Statutes 2014, section 13.4967, is amended by adding a subdivision to read:
 - Subd. 9. Data on medical assistance applicants and current or former recipients. Certain data on medical assistance applicants and current or former recipients of medical assistance may be shared according to section 256B.04, subdivision 25.
- Sec. 5. Minnesota Statutes 2014, section 13.69, subdivision 1, is amended to read:
- 3.24 Subdivision 1. **Classifications.** (a) The following government data of the 3.25 Department of Public Safety are private data:
 - (1) medical data on driving instructors, licensed drivers, and applicants for parking certificates and special license plates issued to physically disabled persons;
 - (2) other data on holders of a disability certificate under section 169.345, except that data that are not medical data may be released to law enforcement agencies;
 - (3) Social Security numbers in driver's license and motor vehicle registration records, except that Social Security numbers must be provided to the Department of Revenue for purposes of tax administration, the Department of Labor and Industry for

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purposes of workers' compensation administration and enforcement, and the Department	nŧ
of Natural Resources for purposes of license application administration; and:	
(i) the Department of Revenue for purposes of tax administration;	
(ii) the Department of Labor and Industry for purposes of workers' compensation	Ĺ
administration and enforcement;	
(iii) the Department of Human Services for purposes of recovering Minnesota hea	<u>alth</u>
care program benefits paid for recipients injured in motor vehicle accidents; and	
(iv) the Department of Natural Resources for purposes of license application	
administration; and	
(4) data on persons listed as standby or temporary custodians under section 171.0	17,
subdivision 11, except that the data must be released to:	
(i) law enforcement agencies for the purpose of verifying that an individual is a	
designated caregiver; or	
(ii) law enforcement agencies who state that the license holder is unable to	
communicate at that time and that the information is necessary for notifying the designation	ited
caregiver of the need to care for a child of the license holder.	
The department may release the Social Security number only as provided in claus	se
(3) and must not sell or otherwise provide individual Social Security numbers or lists of	of
Social Security numbers for any other purpose.	
(b) The following government data of the Department of Public Safety are	
confidential data: data concerning an individual's driving ability when that data is received	ved
from a member of the individual's family.	
Sec. 6. Minnesota Statutes 2014, section 119B.02, subdivision 6, is amended to read	1:
Subd. 6. Data. (a) Data collected, maintained, used, or disseminated by the	
welfare system pertaining to persons selected as legal nonlicensed child care providers	
by families receiving child care assistance shall be treated as licensing data as provided	1
in section 13.46, subdivision 4.	
(b) Child care assistance program payment data are public when the data relate to	<u>a</u>
child care assistance program payment made to a licensed child care center or a child c	are
center exempt from licensure that meets one or more of the following criteria:	
(1) the center has been disqualified from receiving payment for child care service	<u>:s</u>
from the child care assistance program under this chapter due to wrongfully obtaining	
child care assistance under section 256.98, subdivision 8, paragraph (c);	

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(2) the center has been refused a child care authorization, has had a child care
authorization revoked, has had a payment stopped, or has been denied payment for a bill
under section 119B.13, subdivision 6, paragraph (d); or
(3) the center has been investigated for financial misconduct under section 245E.02,
resulting in a finding that financial misconduct occurred.
Any payment data that may identify a specific child care assistance recipient or benefits
paid on behalf of a specific child care assistance recipient, as determined by the
commissioner, are private data on individuals. For purposes of this paragraph, "payment

data" means data showing that a child care assistance program payment was made and the amount of child care assistance program payments made to a child care center over a specified time period. Payment data may include the numbers of families and children on

whose behalf payments were made over the specified time period.

- Sec. 7. Minnesota Statutes 2014, section 245C.05, subdivision 2c, is amended to read:
- Subd. 2c. Privacy notice to background study subject. (a) Prior to initiating each background study, the entity initiating the study must provide the commissioner's privacy notice to the background study subject required under section 13.04, subdivision 2. The notice must be available through the commissioner's electronic NETStudy and NETStudy 2.0 systems and shall include the information in paragraphs (b) and (c).
- (b) The background study subject shall be informed that any previous background studies that received a set-aside will be reviewed, and without further contact with the background study subject, the commissioner may notify the agency that initiated the subsequent background study:
- (1) that the individual has a disqualification that has been set aside for the program or agency that initiated the study;
 - (2) the reason for the disqualification; and
- (3) that information about the decision to set aside the disqualification will be available to the license holder upon request without the consent of the background study subject.
 - (c) The background study subject must also be informed that:
- (1) the subject's fingerprints collected for purposes of completing the background study under this chapter must not be retained by the Department of Public Safety, Bureau of Criminal Apprehension, or by the commissioner, but will be retained by the Federal Bureau of Investigation;
- (2) effective upon implementation of NETStudy 2.0, the subject's photographic image will be retained by the commissioner, and if the subject has provided the subject's

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Social Security number for purposes of the background study, the photographic image will be available to prospective employers and agencies initiating background studies under this chapter to verify the identity of the subject of the background study;

- (3) the commissioner's authorized fingerprint collection vendor shall, for purposes of verifying the identity of the background study subject, be able to view the identifying information entered into NETStudy 2.0 by the entity that initiated the background study, but shall not retain the subject's fingerprints, photograph, or information from NETStudy 2.0. The authorized fingerprint collection vendor shall retain no more than the subject's name and the date and time the subject's fingerprints were recorded and sent, only as necessary for auditing and billing activities;
- (4) the commissioner shall provide the subject notice, as required in section 245C.17, subdivision 1, paragraph (a), when an entity initiates a background study on the individual;
- (5) the subject may request in writing a report listing the entities that initiated a background study on the individual as provided in section 245C.17, subdivision 1, paragraph (b);
- (6) the subject may request in writing that information used to complete the individual's background study in NETStudy 2.0 be destroyed if the requirements of section 245C.051, paragraph (a), are met; and
 - (7) notwithstanding clause (6), the commissioner shall destroy:
- (i) the subject's photograph after a period of two years when the requirements of section 245C.051, paragraph (c), are met; and
- (ii) any data collected on a subject under this chapter after a period of two years following the individual's death as provided in section 245C.051, paragraph (d).
- (d) For background study subjects who are younger than age 18, the privacy notice provided through NETStudy 2.0 shall include a consent form that includes the information in paragraphs (b) and (c) and requires the signature of a person who has legal responsibility for the minor, including but not limited to a parent or legal guardian, to consent to the minor subject's fingerprints and photograph being captured.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 8. Minnesota Statutes 2014, section 245C.05, subdivision 5, is amended to read:

Subd. 5. **Fingerprints and photograph.** (a) Before the implementation of NETStudy 2.0, except as provided in paragraph (c), for any background study completed under this chapter, when the commissioner has reasonable cause to believe that further pertinent information may exist on the subject of the background study, the subject

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shall provide the commissioner with a set of classifiable fingerprints obtained from an authorized agency.

- (b) Before the implementation of NETStudy 2.0, for purposes of requiring fingerprints, the commissioner has reasonable cause when, but not limited to, the:
- (1) information from the Bureau of Criminal Apprehension indicates that the subject is a multistate offender;
- (2) information from the Bureau of Criminal Apprehension indicates that multistate offender status is undetermined; or
- (3) commissioner has received a report from the subject or a third party indicating that the subject has a criminal history in a jurisdiction other than Minnesota.
- (c) Notwithstanding paragraph (d), for background studies conducted by the commissioner for child foster care, adoptions, or a transfer of permanent legal and physical custody of a child, the subject of the background study, who is 18 years of age or older, shall provide the commissioner with a set of classifiable fingerprints obtained from an authorized agency.
- (d) For background studies initiated on or after the implementation of NETStudy 2.0, every subject of a background study must provide the commissioner with a set of the background study subject's classifiable fingerprints and photograph within 14 days of the initiation of the background study in NETStudy 2.0. The photograph and fingerprints must be recorded at the same time by the commissioner's authorized fingerprint collection vendor and sent to the commissioner through the commissioner's secure data system described in section 245C.32, subdivision 1a, paragraph (b). The fingerprints shall not be retained by the Department of Public Safety, Bureau of Criminal Apprehension, or the commissioner, but will be retained by the Federal Bureau of Investigation. The commissioner's authorized fingerprint collection vendor shall, for purposes of verifying the identity of the background study subject, be able to view the identifying information entered into NETStudy 2.0 by the entity that initiated the background study, but shall not retain the subject's fingerprints, photograph, or information from NETStudy 2.0. The authorized fingerprint collection vendor shall retain no more than the name and date and time the subject's fingerprints were recorded and sent, only as necessary for auditing and billing activities.
- (e) For background studies completed by county agencies under this chapter for family child care services, any subject of a background study who has resided in another state within the five years preceding initiation of the background study must provide the county agency with a set of the subject's classifiable fingerprints for purposes of obtaining criminal history data from the National Criminal Records Repository.
 - (f) For background studies initiated on or after the implementation of NETStudy 2.0:

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past five years.

(1) the subject must be under continuous, direct supervision of the program that
initiated the background study when providing direct contact services, until a notice
under section 245C.17 is received;
(2) the entity that initiated the background study must be notified if seven days ha
elapsed and the background study subject has not provided fingerprints and a photograph
under paragraph (d); and
(3) if a background study subject fails to provide fingerprints and a photograph
under paragraph (d), the commissioner shall issue the entity that initiated the backgroun
study and the background study subject a notice that the background study has not been
completed and that the subject must be removed from any position allowing direct cont
or access to persons served by the entity.
The commissioner may extend the time period for providing fingerprints and a
photograph if the background study subject or the entity that initiated the background
study shows good cause for failure to comply in a timely manner, as determined by the
commissioner.
EFFECTIVE DATE. This section is effective the day following final enactment.
Sec. 9. Minnesota Statutes 2014, section 245C.08, subdivision 2, is amended to read
Subd. 2. Background studies conducted by a county agency. (a) For a
background study conducted by a county agency for family child care services, the
commissioner shall review:
(1) information from the county agency's record of substantiated maltreatment
of adults and the maltreatment of minors;
(2) information from juvenile courts as required in subdivision 4 for:
(i) individuals listed in section 245C.03, subdivision 1, paragraph (a), who are ago
13 through 23 living in the household where the licensed services will be provided; and
(ii) any other individual listed under section 245C.03, subdivision 1, when there
is reasonable cause; and
(3) information from the Bureau of Criminal Apprehension-; and
(4) criminal history data from the National Criminal Records Repository when the
individual has resided in another state within the five years preceding initiation of the
background study.

(b) If the individual has <u>not</u> resided in the county for less than the five years

preceding initiation of the background study, the study shall include the records specified

under paragraph (a) for the individual's previous county or counties of residence for the

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(c) Notwithstanding expungement by a court, the county agency may consider information obtained under paragraph (a), clause (3), unless the commissioner received notice of the petition for expungement and the court order for expungement is directed specifically to the commissioner.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 10. Minnesota Statutes 2014, section 256.01, subdivision 18d, is amended to read:

Subd. 18d. **Data sharing with Department of Human Services; multiple identification cards.** (a) The commissioner of public safety shall, on a monthly basis, provide the commissioner of human services with the first, middle, and last name, the address, date of birth, <u>Social Security number,</u> driver's license or state identification card number, and all photographs or electronically produced images of all applicants and holders whose drivers' licenses and state identification cards have been canceled on or after January 1, 2013, under section 171.14, paragraph (a), clause (2) or (3), by the commissioner of public safety. After the initial data report has been provided by the commissioner of public safety to the commissioner of human services under this paragraph, subsequent reports shall only include cancellations that occurred after the end date of the cancellations represented in the previous data report.

- (b) The commissioner of human services shall compare the information provided under paragraph (a) with the commissioner's data regarding recipients of all public assistance programs managed by the Department of Human Services to determine whether any individual with multiple identification cards issued by the Department of Public Safety has illegally or improperly enrolled in any public assistance program managed by the Department of Human Services.
- (c) If the commissioner of human services determines that an applicant or recipient has illegally or improperly enrolled in any public assistance program, the commissioner shall provide all due process protections to the individual before terminating the individual from the program according to applicable statute and notifying the county attorney.
- Sec. 11. Minnesota Statutes 2014, section 256.01, subdivision 18e, is amended to read: Subd. 18e. **Data sharing with the Department of Human Services; legal presence date.** (a) The commissioner of public safety shall, on a monthly basis, provide the commissioner of human services with the first, middle, and last name, and address, date of birth, <u>Social Security number</u>, and driver's license or state identification card number of all applicants and holders of drivers' licenses and state identification cards whose temporary

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legal presence date has expired and as a result the driver's license or identification card has been accordingly canceled under section 171.14 by the commissioner of public safety.

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- (b) The commissioner of human services shall use the information provided under paragraph (a) to determine whether the eligibility of any recipients of public assistance programs managed by the Department of Human Services has changed as a result of the status change in the Department of Public Safety data.
- (c) If the commissioner of human services determines that a recipient has illegally or improperly received benefits from any public assistance program, the commissioner shall provide all due process protections to the individual before terminating the individual from the program according to applicable statute and notifying the county attorney.
- Sec. 12. Minnesota Statutes 2014, section 256B.04, is amended by adding a subdivision to read:
- Subd. 25. Interagency agreement for data sharing from commissioner of revenue. The commissioner may enter into an interagency agreement with the commissioner of revenue to allow the Department of Revenue to transmit electronically to the Department of Human Services certain data on persons who applied for medical assistance or who are current or former medical assistance recipients. If an interagency agreement is concluded, the Department of Revenue is authorized to share the following data with the Department of Human Services: data from the personal or corporate filings of the medical assistance applicant, recipient, or former recipient; and data on the medical assistance applicant's, recipient's, or former recipient's wages, earned and unearned income, assets, and business expenses filed with the Department of Revenue.

Sec. 13. Minnesota Statutes 2014, section 626.557, subdivision 12b, is amended to read: Subd. 12b. **Data management.** (a) In performing any of the duties of this section as a lead investigative agency, the county social service agency shall maintain appropriate records. Data collected by the county social service agency under this section are welfare data under section 13.46. Notwithstanding section 13.46, subdivision 1, paragraph (a), data under this paragraph that are inactive investigative data on an individual who is a vendor of services are private data on individuals, as defined in section 13.02. The identity of the reporter may only be disclosed as provided in paragraph (c).

Data maintained by the common entry point are confidential data on individuals or protected nonpublic data as defined in section 13.02. Notwithstanding section 138.163, the common entry point shall maintain data for three calendar years after date of receipt and then destroy the data unless otherwise directed by federal requirements.

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(b) The commissioners of health and human services shall prepare an investigation
memorandum for each report alleging maltreatment investigated under this section.
County social service agencies must maintain private data on individuals but are not
required to prepare an investigation memorandum. During an investigation by the
commissioner of health or the commissioner of human services, data collected under this
section are confidential data on individuals or protected nonpublic data as defined in
section 13.02. Upon completion of the investigation, the data are classified as provided in
clauses (1) to (3) and paragraph (c).
(1) The investigation memorandum must contain the following data, which are public:
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- (i) the name of the facility investigated;
 - (ii) a statement of the nature of the alleged maltreatment;
- (iii) pertinent information obtained from medical or other records reviewed;
- (iv) the identity of the investigator;
- (v) a summary of the investigation's findings;
 - (vi) statement of whether the report was found to be substantiated, inconclusive, false, or that no determination will be made;
 - (vii) a statement of any action taken by the facility;
 - (viii) a statement of any action taken by the lead investigative agency; and
 - (ix) when a lead investigative agency's determination has substantiated maltreatment, a statement of whether an individual, individuals, or a facility were responsible for the substantiated maltreatment, if known.

The investigation memorandum must be written in a manner which protects the identity of the reporter and of the vulnerable adult and may not contain the names or, to the extent possible, data on individuals or private data listed in clause (2).

- (2) Data on individuals collected and maintained in the investigation memorandum are private data, including:
 - (i) the name of the vulnerable adult;
 - (ii) the identity of the individual alleged to be the perpetrator;
- (iii) the identity of the individual substantiated as the perpetrator; and
- (iv) the identity of all individuals interviewed as part of the investigation.
 - (3) Other data on individuals maintained as part of an investigation under this section are private data on individuals upon completion of the investigation.
 - (c) After the assessment or investigation is completed, the name of the reporter must be confidential. The subject of the report may compel disclosure of the name of the reporter only with the consent of the reporter or upon a written finding by a court that the report was false and there is evidence that the report was made in bad faith. This

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subdivision does not alter disclosure responsibilities or obligations under the Rules of Criminal Procedure, except that where the identity of the reporter is relevant to a criminal prosecution, the district court shall do an in-camera review prior to determining whether to order disclosure of the identity of the reporter.

- (d) Notwithstanding section 138.163, data maintained under this section by the commissioners of health and human services must be maintained under the following schedule and then destroyed unless otherwise directed by federal requirements:
- (1) data from reports determined to be false, maintained for three years after the finding was made;
- (2) data from reports determined to be inconclusive, maintained for four years after the finding was made;
- (3) data from reports determined to be substantiated, maintained for seven years after the finding was made; and
- (4) data from reports which were not investigated by a lead investigative agency and for which there is no final disposition, maintained for three years from the date of the report.
- (e) The commissioners of health and human services shall annually publish on their Web sites the number and type of reports of alleged maltreatment involving licensed facilities reported under this section, the number of those requiring investigation under this section, and the resolution of those investigations. On a biennial basis, the commissioners of health and human services shall jointly report the following information to the legislature and the governor:
- (1) the number and type of reports of alleged maltreatment involving licensed facilities reported under this section, the number of those requiring investigations under this section, the resolution of those investigations, and which of the two lead agencies was responsible;
 - (2) trends about types of substantiated maltreatment found in the reporting period;
- (3) if there are upward trends for types of maltreatment substantiated, recommendations for addressing and responding to them;
 - (4) efforts undertaken or recommended to improve the protection of vulnerable adults;
- 12.30 (5) whether and where backlogs of cases result in a failure to conform with statutory
 12.31 time frames and recommendations for reducing backlogs if applicable;
 - (6) recommended changes to statutes affecting the protection of vulnerable adults; and
- 12.33 (7) any other information that is relevant to the report trends and findings.
 - (f) Each lead investigative agency must have a record retention policy.
 - (g) <u>The common entry point</u>, lead investigative agencies, <u>county agencies</u> or their designees, prosecuting authorities, <u>and</u> law enforcement agencies, state agencies, and

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tribes may exchange not public data, as defined in section 13.02, if the agency or authority requesting providing the data determines that the data are pertinent and necessary to the requesting agency or authority for the provision of protective services or in initiating, furthering, or completing an investigation under this section. Data collected under this section must be made available to prosecuting authorities and law enforcement officials, local county agencies, and licensing agencies investigating the alleged maltreatment under this section. The lead investigative agency shall exchange not public data with the vulnerable adult maltreatment review panel established in section 256.021 if the data are pertinent and necessary for a review requested under that section. Notwithstanding section 138.17, upon completion of the review, not public data received by the review panel must be destroyed.

- (h) Each lead investigative agency shall keep records of the length of time it takes to complete its investigations.
- (i) A lead investigative agency may notify other affected parties and their authorized representative if the lead investigative agency has reason to believe maltreatment has occurred and determines the information will safeguard the well-being of the affected parties or dispel widespread rumor or unrest in the affected facility.
- (j) Under any notification provision of this section, where federal law specifically prohibits the disclosure of patient identifying information, a lead investigative agency may not provide any notice unless the vulnerable adult has consented to disclosure in a manner which conforms to federal requirements.