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State of Minnesota

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HOUSE OF REPRESENTATIVES

EIGHTY-NINTH SESSION

H. F. No. 963

02/16/2015 Authored by Kiel, Hamilton, Gunther, Pelowski, Hoppe and others
The bill was read for the first time and referred to the Committee on Job Growth and Energy Affordability Policy and Finance
04/01/2016 Adoption of Report: Amended and re-referred to the Committee on Transportation Policy and Finance
04/11/2016 Adoption of Report: Amended and re-referred to the Committee on Ways and Means
05/17/2016 Adoption of Report: Placed on the General Register as Amended
Read Second Time

1.1 A bill for an act
1.2 relating to utilities; establishing requirements relating to crossing railroad
1.3 rights-of-way by utilities; appropriating money; amending Minnesota Statutes
1.4 2014, section 216B.62, by adding a subdivision; proposing coding for new law in
1.5 Minnesota Statutes, chapter 237.

1.6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.7 Section 1. Minnesota Statutes 2014, section 216B.62, is amended by adding a
1.8 subdivision to read:

1.9 Subd. 5b. Assessments for certain right-of-way proceedings. The commission
1.10 and department may charge a railroad, as defined in section 237.045, subdivision 1,
1.11 paragraph (e), and a utility as defined in section 237.045, subdivision 1, paragraph (f), for
1.12 the railroad and utility's proportionate share of expenses incurred by the commission and
1.13 department in the review and disposition of disputes contained in petitions filed under
1.14 section 237.045. A railroad or utility that objects to an assessment of the commission or
1.15 department made under this subdivision has the same right to appeal the assessment
1.16 under subdivision 4 as does a public utility.

1.17 Sec. 2. [237.045] RAILROAD RIGHTS-OF-WAY; CROSSING OR
1.18 PARALLELING BY UTILITIES.

1.19 Subdivision 1. Definitions. (a) For the purposes of this section, the following terms
1.20 have the meanings given them.

1.21 (b) "Crossing" means a utility facility constructed over, under, or across a railroad
1.22 right-of-way. The term does not include longitudinal occupancy of railroad right-of-way.

1.23 (c) "Facility" or "utility facility" means any item of personal property placed over,
1.24 across, or underground for use in connection with the storage or conveyance of:

- 2.1 (1) water;
2.2 (2) sewage;
2.3 (3) electronic, telephone, or telegraphic communications;
2.4 (4) fiber optics;
2.5 (5) cable television;
2.6 (6) electric energy;
2.7 (7) oil;
2.8 (8) natural gas; or
2.9 (9) hazardous liquids.

2.10 Facility includes, but is not limited to, pipes, sewers, conduits, cables, valves, lines, wires,
2.11 manholes, and attachments.

2.12 (d) "Parallel" or "paralleling" means a utility facility that runs adjacent to and
2.13 alongside the lines of a railroad for no more than one mile, or another distance agreed
2.14 to by the parties, after which the utility facility crosses the railroad lines, terminates, or
2.15 exits the railroad right-of-way.

2.16 (e) "Railroad" means any association, corporation, or other entity engaged in
2.17 operating a common carrier by rail, or its agents or assigns, including any entity
2.18 responsible for the management of crossings or collection of crossing fees.

2.19 (f) "Utility" means cooperative electric association, electric utility, public utility,
2.20 transmission company, gas utility, municipal utility, municipal power agency, municipality,
2.21 joint action agency, pipeline company, rural water system, or telephone, telegraph,
2.22 telecommunications, cable, or fiber optic carrier. Utility includes contractors or agents.

2.23 Subd. 2. **Application.** (a) This section applies to:

2.24 (1) any crossing in existence before the effective date of this section if an agreement
2.25 concerning the crossing has expired or has been terminated. In such instance, if the
2.26 collective amount that equals or exceeds the standard crossing fee under subdivision 6
2.27 has been paid to the railroad during the existence of the crossing, no additional fee is
2.28 required; and

2.29 (2) any crossing commenced on or after the effective date of this section.

2.30 (b) This section does not apply to a crossing or paralleling of a large energy facility,
2.31 as defined in section 216B.2421, subdivision 2, regardless of length.

2.32 Subd. 3. **Right-of-way crossing; application for permission.** (a) Any utility
2.33 that intends to place a facility across or upon a railroad right-of-way shall request prior
2.34 permission from the railroad.

2.35 (b) The request must be in the form of a completed crossing application, including
2.36 an engineering design showing the location of the proposed crossing and the railroad's

3.1 property, tracks, and wires that the utility will cross. The engineering design must conform
3.2 with guidelines published in the most recent edition of the (1) National Electric Safety
3.3 Code, or (2) Manual for Railway Engineering of the American Railway Engineering and
3.4 Maintenance-of-Way Association. The utility must submit the crossing application on a
3.5 form provided or approved by the railroad, if available.

3.6 (c) The application must be accompanied by the standard crossing fee specified in
3.7 subdivision 6 and evidence of insurance as required in subdivision 7. The utility must
3.8 send the application to the railroad by certified mail, with return receipt requested.

3.9 (d) Within 15 calendar days of receipt of an application that is not complete, the
3.10 railroad must inform the applicant regarding any additional necessary information and
3.11 submittals.

3.12 Subd. 4. **Inductive interference study.** (a) A railroad may require an electric utility
3.13 to conduct an inductive interference study if:

3.14 (1) the facility is for an electric energy transmission line of at least 125 kilovolts; and

3.15 (2) in accordance with guidelines in the National Electric Safety Code and the Manual
3.16 for Railway Engineering of the American Railway Engineering and Maintenance-of-Way
3.17 Association, the railroad reasonably determines that the proposed facility poses a material
3.18 possibility of creating induction issues or interference with railroad property.

3.19 (b) The utility must arrange and pay for the study, perform and pay for any costs of
3.20 modifications to the proposed facility, and pay for any costs of modifications to railroad
3.21 property that are necessary to ensure safe and reliable railroad operations. The study must
3.22 be performed by a qualified engineer approved by the railroad.

3.23 (c) A utility facility for which an inductive interference study has been performed
3.24 under this subdivision may not be energized until at least 30 calendar days after the
3.25 railroad receives notice from the utility that the facility is ready to be energized. Within
3.26 30 days of receiving notice that the facility is ready to be energized, the railroad shall
3.27 conduct any appropriate tests to ensure that there will not be any interference with safe
3.28 operation of the railroad following energization.

3.29 Subd. 5. **Right-of-way crossing; construction.** Beginning 35 calendar days after
3.30 the receipt by the railroad of a completed crossing application, crossing fee, and certificate
3.31 of insurance, the utility may commence the construction of the crossing unless the railroad
3.32 notifies the utility in writing that the proposed crossing or paralleling is a serious threat to
3.33 the safe operations of the railroad or to the current use of the railroad right-of-way.

3.34 Subd. 6. **Standard crossing fee.** (a) Unless otherwise agreed by the parties or
3.35 determined under section 237.04, a utility that crosses a railroad right-of-way, other
3.36 than a crossing within a public right-of-way, must pay the railroad a onetime standard

4.1 crossing fee of \$1,250, adjusted as provided in paragraph (e), for each crossing. Except
4.2 as otherwise provided in this subdivision, the standard crossing fee is paid in lieu of any
4.3 license, permit, application, processing fee, or any other fee or charge to reimburse the
4.4 railroad for direct expenses incurred by the railroad as a result of the crossing. No other
4.5 fee or charge may be assessed to the utility by the railroad.

4.6 (b) In addition to the standard crossing fee, the utility shall also reimburse the
4.7 railroad for any reasonable and necessary flagging expense associated with a crossing,
4.8 based on the railroad traffic at the crossing.

4.9 (c) No crossing fee is required if the crossing is located within a public right-of-way.

4.10 (d) The placement of a single conduit and its content is a single facility. No
4.11 additional fees are payable based on the individual fibers, wires, lines, or other items
4.12 contained within the conduit.

4.13 (e) Annually each May 1, the standard crossing fee under paragraph (a) must be
4.14 adjusted based on the percentage change in the annual average producer price index for
4.15 the preceding year compared to the year prior to the preceding year. Each adjustment is
4.16 effective for applications submitted on or after June 1. The producer price index is final
4.17 demand, finished consumer energy goods, as prepared by the Bureau of Labor Statistics
4.18 of the United States Department of Labor.

4.19 Subd. 7. **Certificate of insurance; coverage.** (a) The certificate of insurance or
4.20 coverage submitted by:

4.21 (1) a municipal utility or municipality must include commercial general liability
4.22 insurance or an equivalent form with a limit of at least \$1,000,000 for each occurrence
4.23 and an aggregate of at least \$2,000,000;

4.24 (2) a utility providing natural gas service must include commercial general liability
4.25 insurance with a combined single limit of at least \$5,000,000 for each occurrence and an
4.26 aggregate limit of at least \$10,000,000; or

4.27 (3) a utility not specified in clauses (1) and (2) must include commercial general
4.28 liability insurance with a combined single limit of at least \$2,000,000 for each occurrence
4.29 and an aggregate limit of at least \$6,000,000.

4.30 (b) The railroad may require protective liability insurance with a combined single
4.31 limit of \$2,000,000 for each occurrence and \$6,000,000 aggregate. The coverage may
4.32 be provided by a blanket railroad protective liability insurance policy if the coverage,
4.33 including the coverage limits, applies separately to each individual crossing. The coverage
4.34 is required only during the period of construction, repair, or replacement of the facility.

4.35 (c) The certificate of insurance shall be from an insurer of the utility's choosing.

5.1 Subd. 8. **Objection to crossing; petition to Public Utilities Commission.** (a) If
5.2 a railroad objects to the proposed crossing or paralleling due to the proposal being a
5.3 serious threat to the safe operations of the railroad or to the current use of the railroad
5.4 right-of-way, the railroad must notify the utility of the objection and the specific basis for
5.5 the objection. The railroad shall send the notice of objection to the utility by certified
5.6 mail, with return receipt requested.

5.7 (b) If the parties are unable to resolve the objection, either party may petition the
5.8 Public Utilities Commission for assistance via mediation or arbitration of the disputed
5.9 crossing application. The petition must be filed within 60 days of receipt of the objection.
5.10 Before filing a petition, the parties shall make good faith efforts to resolve the objection.

5.11 (c) If a petition is filed, the Public Utilities Commission must issue an order within
5.12 120 days of filing of the petition. The order may be appealed under chapter 14 and section
5.13 216B.27. The Public Utilities Commission must assess the costs associated with a petition
5.14 equitably among the parties.

5.15 Subd. 9. **Additional requirements; objection and petition to Public Utilities**
5.16 **Commission.** (a) If a railroad imposes additional requirements on a utility for crossing its
5.17 lines, other than the proposed crossing being a serious threat to the safe operations of the
5.18 railroad or to the current use of the railroad right-of-way, the utility may object to one or
5.19 more of the requirements. If it objects, the utility shall provide notice of the objection
5.20 and the specific basis for the objection to the railroad by certified mail, with return receipt
5.21 requested.

5.22 (b) If the parties are unable to resolve the objection, either party may petition the
5.23 Public Utilities Commission for resolution or modification of the additional requirements.
5.24 The petition must be filed within 60 days of receipt of the objection. Before filing a
5.25 petition, the parties shall make good faith efforts to resolve the objection.

5.26 (c) If a petition is filed, the Public Utilities Commission shall determine, after notice
5.27 and opportunity for hearing, whether special circumstances exist that necessitate additional
5.28 requirements for the placement of the crossing. The Public Utilities Commission must
5.29 issue an order within 120 days of filing of the petition. The order may be appealed under
5.30 chapter 14 and section 216B.27. The Public Utilities Commission shall assess the costs
5.31 associated with a petition equitably among the parties.

5.32 Subd. 10. **Operational relocation.** (a) A railroad may require a utility to relocate
5.33 a facility when the railroad determines that relocation is essential to accommodate
5.34 railroad operations, and the relocation is not arbitrary or unreasonable. Before agreeing
5.35 to the relocation, a utility may require a railroad to provide a statement and supporting

6.1 documentation identifying the operational necessity for requesting the relocation. A utility
6.2 must perform the relocation within a reasonable period of time following the agreement.

6.3 (b) Relocation is at the expense of the small utility. A standard fee under subdivision
6.4 6 may not be imposed for relocation.

6.5 Subd. 11. **Existing agreements.** Nothing in this section prevents a railroad and a
6.6 utility from continuing under an existing agreement, or from otherwise negotiating the
6.7 terms and conditions applicable to a crossing or the resolution of any disputes relating to
6.8 the crossing. A utility may elect to undertake a crossing or paralleling under this section or
6.9 section 237.04. Nothing in this section impairs the authority of a utility to secure crossing
6.10 rights by easement through exercise of the power of eminent domain.

6.11 Sec. 3. **APPROPRIATION.**

6.12 \$80,000 in fiscal year 2017 is appropriated from the general fund to the Public
6.13 Utilities Commission for the purposes of section 2. This appropriation is added to the
6.14 appropriation in Laws 2015, First Special Session chapter 1, article 1, section 9. The base
6.15 for this appropriation in fiscal year 2018 and after is \$21,000.