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State of Minnesota

HOUSE OF REPRESENTATIVES

NINETY-THIRD SESSION

H. F. No. 4449

02/29/2024 Authored by Youakim, Davids, Norris and Wiener
The bill was read for the first time and referred to the Committee on Taxes

1.1 A bill for an act
1.2 relating to taxation; sales and use; removing the exemption for detachable units
1.3 separately sold for landscaping equipment; removing land clearing services from
1.4 the definition of sale and purchase; modifying the exemption for materials
1.5 consumed in agricultural production; amending Minnesota Statutes 2022, sections
1.6 297A.68, subdivision 3; 297A.69, subdivision 2; Minnesota Statutes 2023
1.7 Supplement, section 297A.61, subdivision 3; repealing Minnesota Statutes 2022,
1.8 section 297A.68, subdivision 40.

1.9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.10 Section 1. Minnesota Statutes 2023 Supplement, section 297A.61, subdivision 3, is
1.11 amended to read:

1.12 Subd. 3. Sale and purchase. (a) "Sale" and "purchase" include, but are not limited to,
1.13 each of the transactions listed in this subdivision. In applying the provisions of this chapter,
1.14 the terms "tangible personal property" and "retail sale" include the taxable services listed
1.15 in paragraph (g), clause (6), items (i) to (vi) and (viii), and the provision of these taxable
1.16 services, unless specifically provided otherwise. Services performed by an employee for
1.17 an employer are not taxable. Services performed by a partnership or association for another
1.18 partnership or association are not taxable if one of the entities owns or controls more than
1.19 80 percent of the voting power of the equity interest in the other entity. Services performed
1.20 between members of an affiliated group of corporations are not taxable. For purposes of
1.21 the preceding sentence, "affiliated group of corporations" means those entities that would
1.22 be classified as members of an affiliated group as defined under United States Code, title
1.23 26, section 1504, disregarding the exclusions in section 1504(b).

1.24 (b) Sale and purchase include:

2.1 (1) any transfer of title or possession, or both, of tangible personal property, whether  
2.2 absolutely or conditionally, for a consideration in money or by exchange or barter; and

2.3 (2) the leasing of or the granting of a license to use or consume, for a consideration in  
2.4 money or by exchange or barter, tangible personal property, other than a manufactured  
2.5 home used for residential purposes for a continuous period of 30 days or more.

2.6 (c) Sale and purchase include the production, fabrication, printing, or processing of  
2.7 tangible personal property for a consideration for consumers who furnish either directly or  
2.8 indirectly the materials used in the production, fabrication, printing, or processing.

2.9 (d) Sale and purchase include the preparing for a consideration of food. Notwithstanding  
2.10 section 297A.67, subdivision 2, taxable food includes, but is not limited to, the following:

2.11 (1) prepared food sold by the retailer;

2.12 (2) soft drinks;

2.13 (3) candy; and

2.14 (4) dietary supplements.

2.15 (e) A sale and a purchase includes the furnishing for a consideration of electricity, gas,  
2.16 water, or steam for use or consumption within this state.

2.17 (f) A sale and a purchase includes the transfer for a consideration of prewritten computer  
2.18 software whether delivered electronically, by load and leave, or otherwise.

2.19 (g) A sale and a purchase includes the furnishing for a consideration of the following  
2.20 services:

2.21 (1) the privilege of admission to places of amusement, recreational areas, or athletic  
2.22 events, and the making available of amusement devices, tanning facilities, reducing salons,  
2.23 steam baths, health clubs, and spas or athletic facilities;

2.24 (2) lodging and related services by a hotel, rooming house, resort, campground, motel,  
2.25 or trailer camp, including furnishing the guest of the facility with access to telecommunication  
2.26 services, and the granting of any similar license to use real property in a specific facility,  
2.27 other than the renting or leasing of it for a continuous period of 30 days or more under an  
2.28 enforceable written agreement that may not be terminated without prior notice and including  
2.29 accommodations intermediary services provided in connection with other services provided  
2.30 under this clause;

2.31 (3) nonresidential parking services, whether on a contractual, hourly, or other periodic  
2.32 basis, except for parking at a meter;

3.1 (4) the granting of membership in a club, association, or other organization if:

3.2 (i) the club, association, or other organization makes available for the use of its members  
3.3 sports and athletic facilities, without regard to whether a separate charge is assessed for use  
3.4 of the facilities; and

3.5 (ii) use of the sports and athletic facility is not made available to the general public on  
3.6 the same basis as it is made available to members.

3.7 Granting of membership means both onetime initiation fees and periodic membership dues.  
3.8 Sports and athletic facilities include golf courses; tennis, racquetball, handball, and squash  
3.9 courts; basketball and volleyball facilities; running tracks; exercise equipment; swimming  
3.10 pools; and other similar athletic or sports facilities;

3.11 (5) delivery of aggregate materials by a third party, excluding delivery of aggregate  
3.12 material used in road construction; and delivery of concrete block by a third party if the  
3.13 delivery would be subject to the sales tax if provided by the seller of the concrete block.

3.14 For purposes of this clause, "road construction" means construction of:

3.15 (i) public roads;

3.16 (ii) cartways; and

3.17 (iii) private roads in townships located outside of the seven-county metropolitan area  
3.18 up to the point of the emergency response location sign; and

3.19 (6) services as provided in this clause:

3.20 (i) laundry and dry cleaning services including cleaning, pressing, repairing, altering,  
3.21 and storing clothes, linen services and supply, cleaning and blocking hats, and carpet,  
3.22 drapery, upholstery, and industrial cleaning. Laundry and dry cleaning services do not  
3.23 include services provided by coin operated facilities operated by the customer;

3.24 (ii) motor vehicle washing, waxing, and cleaning services, including services provided  
3.25 by coin operated facilities operated by the customer, and rustproofing, undercoating, and  
3.26 towing of motor vehicles;

3.27 (iii) building and residential cleaning, maintenance, and disinfecting services and pest  
3.28 control and exterminating services;

3.29 (iv) detective, security, burglar, fire alarm, and armored car services; but not including  
3.30 services performed within the jurisdiction they serve by off-duty licensed peace officers as  
3.31 defined in section 626.84, subdivision 1, or services provided by a nonprofit organization  
3.32 or any organization at the direction of a county for monitoring and electronic surveillance

4.1 of persons placed on in-home detention pursuant to court order or under the direction of the  
4.2 Minnesota Department of Corrections;

4.3 (v) pet grooming services;

4.4 (vi) lawn care, fertilizing, mowing, spraying and sprigging services; garden planting  
4.5 and maintenance; tree, bush, and shrub pruning, bracing, spraying, and surgery; indoor plant  
4.6 care; ~~tree, bush, shrub, and stump removal, except when performed as part of a land clearing~~  
4.7 ~~contract as defined in section 297A.68, subdivision 40~~; and tree trimming for public utility  
4.8 lines. Services performed under a construction contract for the installation of shrubbery,  
4.9 plants, sod, trees, bushes, and similar items are not taxable;

4.10 (vii) massages, except when provided by a licensed health care facility or professional  
4.11 or upon written referral from a licensed health care facility or professional for treatment of  
4.12 illness, injury, or disease; and

4.13 (viii) the furnishing of lodging, board, and care services for animals in kennels and other  
4.14 similar arrangements, but excluding veterinary and horse boarding services.

4.15 (h) A sale and a purchase includes the furnishing for a consideration of tangible personal  
4.16 property or taxable services by the United States or any of its agencies or instrumentalities,  
4.17 or the state of Minnesota, its agencies, instrumentalities, or political subdivisions.

4.18 (i) A sale and a purchase includes the furnishing for a consideration of  
4.19 telecommunications services, ancillary services associated with telecommunication services,  
4.20 and pay television services. Telecommunication services include, but are not limited to, the  
4.21 following services, as defined in section 297A.669: air-to-ground radiotelephone service,  
4.22 mobile telecommunication service, postpaid calling service, prepaid calling service, prepaid  
4.23 wireless calling service, and private communication services. The services in this paragraph  
4.24 are taxed to the extent allowed under federal law.

4.25 (j) A sale and a purchase includes the furnishing for a consideration of installation if the  
4.26 installation charges would be subject to the sales tax if the installation were provided by  
4.27 the seller of the item being installed.

4.28 (k) A sale and a purchase includes the rental of a vehicle by a motor vehicle dealer to a  
4.29 customer when (1) the vehicle is rented by the customer for a consideration, or (2) the motor  
4.30 vehicle dealer is reimbursed pursuant to a service contract as defined in section 59B.02,  
4.31 subdivision 11.

4.32 (l) A sale and a purchase includes furnishing for a consideration of specified digital  
4.33 products or other digital products or granting the right for a consideration to use specified

5.1 digital products or other digital products on a temporary or permanent basis and regardless  
5.2 of whether the purchaser is required to make continued payments for such right. Wherever  
5.3 the term "tangible personal property" is used in this chapter, other than in subdivisions 10  
5.4 and 38, the provisions also apply to specified digital products, or other digital products,  
5.5 unless specifically provided otherwise or the context indicates otherwise.

5.6 (m) The sale of the privilege of admission under section 297A.61, subdivision 3,  
5.7 paragraph (g), clause (1), to a place of amusement, recreational area, or athletic event  
5.8 includes all charges included in the privilege of admission's sales price, without deduction  
5.9 for amenities that may be provided, unless the amenities are separately stated and the  
5.10 purchaser of the privilege of admission is entitled to add or decline the amenities, and the  
5.11 amenities are not otherwise taxable.

5.12 (n) A sale and purchase includes the transfer for consideration of a taxable cannabis  
5.13 product as defined in section 295.81, subdivision 1, paragraph (r).

5.14 **EFFECTIVE DATE.** This section is effective for sales and purchases made after June  
5.15 30, 2024.

5.16 Sec. 2. Minnesota Statutes 2022, section 297A.68, subdivision 3, is amended to read:

5.17 Subd. 3. **Materials used in providing certain taxable services.** (a) Materials stored,  
5.18 used, or consumed in providing a taxable service listed in section 297A.61, subdivision 3,  
5.19 paragraph (g), clause (6), intended to be sold ultimately at retail are exempt.

5.20 (b) This exemption includes, but is not limited to:

5.21 (1) chemicals, lubricants, packaging materials, seeds, trees, fertilizers, and herbicides,  
5.22 if these items are used or consumed in providing the taxable service;

5.23 (2) chemicals used to treat waste generated as a result of providing the taxable service;

5.24 (3) accessory tools, equipment, and other items that are separate detachable units used  
5.25 in providing the service and that have an ordinary useful life of less than 12 months; and

5.26 (4) fuel, electricity, gas, and steam used or consumed in the production process, except  
5.27 that electricity, gas, or steam used for space heating, cooling, or lighting is exempt if (i) it  
5.28 is in excess of average climate control or lighting, and (ii) it is necessary to produce that  
5.29 particular service.

5.30 (c) This exemption does not include machinery, equipment, implements, tools,  
5.31 accessories, appliances, contrivances, furniture, and fixtures used in providing the taxable  
5.32 service.

6.1 (d) This exemption does not apply to any accessory tools, equipment, and other items  
6.2 that are separate detachable units that have an ordinary useful life of less than 12 months  
6.3 that are used in providing landscaping, gardening, or lawn care services.

6.4 **EFFECTIVE DATE.** This section is effective for sales and purchases made after June  
6.5 30, 2024.

6.6 Sec. 3. Minnesota Statutes 2022, section 297A.69, subdivision 2, is amended to read:

6.7 Subd. 2. **Materials consumed in agricultural production.** Materials stored, used, or  
6.8 consumed in agricultural production of personal property intended to be sold ultimately at  
6.9 retail are exempt, whether or not the item becomes an ingredient or constituent part of the  
6.10 property produced. Materials that qualify for this exemption include, but are not limited to,  
6.11 the following:

6.12 (1) feeds, seeds, trees, fertilizers, and herbicides, including when purchased for use by  
6.13 farmers in a federal or state farm or conservation program;

6.14 (2) materials sold to a veterinarian to be used or consumed in the care, medication, and  
6.15 treatment of agricultural production animals and horses;

6.16 (3) chemicals, including chemicals used for cleaning food processing machinery and  
6.17 equipment;

6.18 (4) materials, including chemicals, fuels, and electricity purchased by persons engaged  
6.19 in agricultural production to treat waste generated as a result of the production process;

6.20 (5) fuels, electricity, gas, and steam used or consumed in the production process, including  
6.21 electricity, gas, or steam used for space heating, cooling, or lighting of facilities housing  
6.22 agricultural animals;

6.23 (6) petroleum products and lubricants;

6.24 (7) packaging materials, including returnable containers used in packaging food and  
6.25 beverage products; ~~and~~

6.26 (8) accessory tools and equipment that are separate detachable units with an ordinary  
6.27 useful life of less than 12 months used in producing a direct effect upon the product;

6.28 (9) materials used in the construction of an operable roof venting system, excluding  
6.29 materials used in the construction of the roof into which the operable venting system is  
6.30 installed; and

7.1 (10) concrete used in the construction of a system that provides both climate control and  
7.2 irrigation and that qualifies as exempt farm machinery as defined in section 297A.61,  
7.3 subdivision 12.

7.4 Machinery, equipment, implements, tools, accessories, appliances, contrivances, and furniture  
7.5 and fixtures, except those listed in this clause are not included within this exemption.

7.6 **EFFECTIVE DATE.** This section is effective retroactively for sales and purchases  
7.7 made after June 30, 2019.

7.8 Sec. 4. **REPEALER.**

7.9 Minnesota Statutes 2022, section 297A.68, subdivision 40, is repealed.

7.10 **EFFECTIVE DATE.** This section is effective for sales and purchases made after June  
7.11 30, 2024.

**297A.68 BUSINESS EXEMPTIONS.**

Subd. 40. **Land clearing.** Tree, bush, shrub, and stump removal are exempt when sold to contractors or subcontractors as part of a land clearing contract. For purposes of this subdivision, "land clearing contract" means a contract for the removal of trees, bushes, and shrubs, including the removal of roots and stumps, to develop a site. This exemption does not apply to land clearing of a portion of a site to allow for remodeling, improvement, or expansion of an existing structure.