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State of Minnesota
HOUSE OF REPRESENTATIVES

NINETIETH SESSION

H. F. No. 1466

02/20/2017 Authored by Torkelson
The bill was read for the first time and referred to the Committee on Environment and Natural Resources Policy and Finance
03/06/2017 Adoption of Report: Amended and re-referred to the Committee on Taxes

1.1 A bill for an act
1.2 relating to natural resources; modifying certain authorities related to water law;
1.3 modifying riparian buffer requirements; providing aid to counties and watershed
1.4 districts to assume jurisdiction of implementing and enforcing buffer law;
1.5 appropriating money; amending Minnesota Statutes 2016, sections 103B.101,
1.6 subdivision 12a; 103F.411, subdivision 1; 103F.48, subdivisions 1, 3, 7; proposing
1.7 coding for new law in Minnesota Statutes, chapter 477A.

1.8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.9 Section 1. Minnesota Statutes 2016, section 103B.101, subdivision 12a, is amended to
1.10 read:

1.11 Subd. 12a. **Authority to issue penalty orders.** (a) ~~A county or watershed district with~~
1.12 ~~jurisdiction or~~ The Board of Water and Soil Resources may issue an order requiring violations
1.13 of the water resources riparian protection requirements under sections 103F.415, 103F.421,
1.14 and 103F.48 to be corrected and administratively assessing monetary penalties up to \$500
1.15 for noncompliance commencing on day one of the 11th month after the noncompliance
1.16 notice was issued. The proceeds collected from an administrative penalty order issued under
1.17 this section must be remitted to ~~the county or watershed district with jurisdiction over the~~
1.18 ~~noncompliant site, or otherwise remitted to~~ the Board of Water and Soil Resources.

1.19 (b) Before exercising this authority, the Board of Water and Soil Resources must adopt
1.20 a plan containing procedures for the issuance of administrative penalty orders ~~by local~~
1.21 ~~governments and the board as authorized in this subdivision.~~ This plan, and any subsequent
1.22 amendments, ~~will become~~ is effective 30 days after being published in the State Register.
1.23 The initial plan must be published in the State Register no later than July 1, 2017.

2.1 (c) Administrative penalties may be reissued and appealed under paragraph (a) according
2.2 to section 103F.48, subdivision 9.

2.3 Sec. 2. Minnesota Statutes 2016, section 103F.411, subdivision 1, is amended to read:

2.4 Subdivision 1. **Authority.** The Board of Water and Soil Resources, in consultation with
2.5 counties, soil and water conservation districts, and other appropriate agencies, shall adopt
2.6 a model ordinance and rules that serve as a guide for local governments that have adopted
2.7 a soil loss ordinance to implement sections 103F.401 to 103F.455 and provide administrative
2.8 procedures for the board for sections 103F.401 to 103F.455.

2.9 Sec. 3. Minnesota Statutes 2016, section 103F.48, subdivision 1, is amended to read:

2.10 Subdivision 1. **Definitions.** (a) For the purposes of this section, the following terms have
2.11 the meanings given them.

2.12 (b) "Board" means the Board of Water and Soil Resources.

2.13 (c) "Buffer" means an area consisting of perennial vegetation, excluding invasive plants
2.14 and noxious weeds, adjacent to all bodies of water within the state and that protects the
2.15 water resources of the state from runoff pollution; stabilizes soils, shores, and banks; and
2.16 protects or provides riparian corridors.

2.17 (d) "Buffer protection map" means buffer maps established and maintained by the
2.18 commissioner of natural resources.

2.19 (e) "Commissioner" means the commissioner of natural resources.

2.20 (f) "Executive director" means the executive director of the Board of Water and Soil
2.21 Resources.

2.22 (g) "Local water management authority" means a watershed district, metropolitan water
2.23 management organization, or county operating separately or jointly in its role as local water
2.24 management authority under chapter 103B or 103D.

2.25 (h) "Normal water level" means the level evidenced by the long-term presence of surface
2.26 water as indicated directly by hydrophytic plants or hydric soils or indirectly determined
2.27 via hydrological models or analysis.

2.28 (i) "Public waters" ~~has the meaning given in section 103G.005, subdivision 15. The term~~
2.29 means public waters as used in this section applies to waters that are on the public waters
2.30 inventory as provided in section 103G.201.

3.1 (j) "With jurisdiction" means a ~~board determination that the~~ county or watershed district
3.2 that has adopted a rule, ordinance, or official controls providing procedures for the issuance
3.3 of administrative penalty orders, enforcement, and appeals for purposes of this section and
3.4 section 103B.101, subdivision 12a and that has notified the board.

3.5 Sec. 4. Minnesota Statutes 2016, section 103F.48, subdivision 3, is amended to read:

3.6 Subd. 3. **Water resources riparian protection requirements on public waters and**
3.7 **public drainage systems.** (a) Except as provided in paragraph (b), landowners owning
3.8 property adjacent to a water body identified and mapped on a buffer protection map must
3.9 maintain a buffer to protect the state's water resources as follows:

3.10 (1) for all public waters that have a shoreland classification, the more restrictive of:

3.11 (i) a 50-foot average width, 30-foot minimum width, continuous buffer of perennially
3.12 rooted vegetation; or

3.13 (ii) the state shoreland standards and criteria adopted by the commissioner under section
3.14 103F.211; and

3.15 (2) for public drainage systems established under chapter 103E and public waters that
3.16 do not have a shoreland classification, a 16.5-foot minimum width continuous buffer as
3.17 provided in section 103E.021, subdivision 1. The buffer vegetation shall not impede future
3.18 maintenance of the ditch.

3.19 (b) A landowner owning property adjacent to a water body identified in a buffer protection
3.20 map and whose property is used for cultivation farming may meet the requirements under
3.21 paragraph (a) by adopting an alternative riparian water quality practice, or combination of
3.22 structural, vegetative, and management practices, based on the Natural Resources
3.23 Conservation Service Field Office Technical Guide or other practices approved by the board,
3.24 that provide water quality protection comparable to the buffer protection for the water body
3.25 that the property abuts. Included in these practices are retention ponds and alternative
3.26 measures that prevent overland flow to the water resource.

3.27 (c) The width of a buffer on public waters must be measured from the top or crown of
3.28 the bank. Where there is no defined bank, measurement must be from the edge of the normal
3.29 water level. The width of the buffer on public drainage systems must be measured as provided
3.30 in section 103E.021, subdivision 1.

3.31 (d) Upon request by a landowner or authorized agent or operator of a landowner, a
3.32 technical professional employee or contractor of the soil and water conservation district or
3.33 its delegate may issue a validation of compliance with the requirements of this subdivision.

4.1 The soil and water conservation district validation may be appealed to the board as described
4.2 in subdivision 9.

4.3 (e) Buffers or alternative water quality practices required under paragraph (a) or (b)
4.4 must be in place on or before:

4.5 ~~(1) November 1, 2017, for public waters; and~~

4.6 ~~(2) November 1, 2018, for public drainage systems.~~

4.7 (f) Nothing in this section limits the eligibility of a landowner or authorized agent or
4.8 operator of a landowner to participate in federal or state conservation programs, including
4.9 enrolling or reenrolling in federal conservation programs.

4.10 Sec. 5. Minnesota Statutes 2016, section 103F.48, subdivision 7, is amended to read:

4.11 Subd. 7. **Corrective actions.** (a) If the soil and water conservation district determines
4.12 a landowner is not in compliance with this section and the landowner has declined state or
4.13 federal assistance to pay 100 percent of the cost to establish buffers or other water-resource
4.14 protection measures approved by the board, the district must notify the county or watershed
4.15 district with jurisdiction over the noncompliant site and the board. The county or watershed
4.16 district with jurisdiction or the board must provide the landowner with a list of corrective
4.17 actions needed to come into compliance and a practical timeline to meet the requirements
4.18 in this section. The county or watershed district with jurisdiction must provide a copy of
4.19 the corrective action notice to the board.

4.20 (b) A county or watershed district exercising jurisdiction under this subdivision ~~and the~~
4.21 ~~enforcement authority granted in section 103B.101, subdivision 12a~~, shall affirm ~~their~~ its
4.22 jurisdiction and identify the ordinance, rule, or other official controls to carry out the
4.23 compliance provisions of this section ~~and section 103B.101, subdivision 12a~~, by notice to
4.24 the board ~~prior to March 31, 2017~~. A county or watershed district must provide notice to
4.25 the board at least 60 days prior to the effective date of a subsequent decision on their
4.26 jurisdiction.

4.27 (c) If the landowner does not comply with the list of actions and timeline provided, the
4.28 county or watershed district may enforce this section ~~under the authority granted in section~~
4.29 ~~103B.101, subdivision 12a~~, or by rule of the watershed district or ordinance or other official
4.30 control of the county. ~~Before exercising administrative penalty authority, a county or~~
4.31 ~~watershed district must adopt a plan consistent with the plan adopted by the board containing~~
4.32 ~~procedures for the issuance of administrative penalty orders and may issue orders beginning~~
4.33 ~~November 1, 2017~~. If a county or watershed district with jurisdiction over the noncompliant

5.1 site has not adopted a plan, rule, ordinance, or official control under this paragraph, the
5.2 board must enforce this section under the authority granted in section 103B.101, subdivision
5.3 12a.

5.4 (d) If the county, watershed district, or board determines that sufficient steps have been
5.5 taken to fully resolve noncompliance, all or part of the penalty may be forgiven.

5.6 (e) An order issued under paragraph (c) may be appealed to the board as provided under
5.7 subdivision 9.

5.8 (f) A corrective action is not required for conditions resulting from a flood or other act
5.9 of nature.

5.10 (g) A landowner agent or operator of a landowner may not remove or willfully degrade
5.11 a riparian buffer or water quality practice, wholly or partially, unless the agent or operator
5.12 has obtained a signed statement from the property owner stating that the permission for the
5.13 work has been granted by the unit of government authorized to approve the work in this
5.14 section or that a buffer or water quality practice is not required as validated by the soil and
5.15 water conservation district. Removal or willful degradation of a riparian buffer or water
5.16 quality practice, wholly or partially, by an agent or operator is a separate and independent
5.17 offense and may be subject to the corrective actions and penalties in this subdivision.

5.18 (h) A county or watershed district or the board must not enforce this section unless
5.19 federal or state assistance is available to the landowner to pay 100 percent of the cost to
5.20 establish buffers or other water-resource protection measures approved by the board.

5.21 Sec. 6. [477A.21] RIPARIAN PROTECTION AID.

5.22 Subdivision 1. Definitions. For purposes of this section, the following terms have the
5.23 meanings given:

5.24 (1) "buffer protection map" has the meaning given under section 103F.48, subdivision
5.25 1; and

5.26 (2) "public watercourses" means public waters and public drainage systems subject to
5.27 riparian protection requirements under section 103F.48.

5.28 Subd. 2. Certifications to commissioner. (a) The Board of Water and Soil Resources
5.29 must certify to the commissioner of revenue, on or before July 1 each year, which counties
5.30 and watershed districts have affirmed their jurisdiction under section 103F.48, and the
5.31 proportion of centerline miles of public watercourses, and miles of public drainage system

6.1 ditches on the buffer protection map, within each county and each watershed district within
6.2 the county with affirmed jurisdiction.

6.3 (b) On or before July 1 each year, the commissioner of natural resources shall certify to
6.4 the commissioner of revenue the statewide and countywide number of centerline miles of
6.5 public watercourses and miles of public drainage system ditches on the buffer protection
6.6 map.

6.7 Subd. 3. **Distribution.** (a) A county that is certified under subdivision 2, or that portion
6.8 of a county containing a watershed district certified under subdivision 2, is eligible to receive
6.9 aid under this section to enforce and implement the riparian protection and water quality
6.10 practices under section 103F.48. Each county's preliminary aid amount is equal to the
6.11 proportion calculated under paragraph (b) multiplied by the appropriation amount for the
6.12 appropriate year under subdivision 5.

6.13 (b) The commissioner must compute each county's proportion. A county's proportion is
6.14 equal to the ratio of the sum in clause (1) to the sum in clause (2):

6.15 (1) the sum of the total number of acres in the county classified as class 2a under section
6.16 273.13, subdivision 23, the countywide number of centerline miles of public watercourses
6.17 on the buffer protection map, and the countywide number of miles of public drainage system
6.18 ditches on the buffer protection map; and

6.19 (2) the sum of the statewide total number of acres classified as class 2a under section
6.20 273.13, subdivision 23, the statewide total number of centerline miles of public watercourses
6.21 on the buffer protection map, and the statewide total number of public drainage system
6.22 miles on the buffer protection map.

6.23 (c) Aid to a county shall not be greater than \$200,000 or less than \$50,000. If the sum
6.24 of the preliminary aids payable to counties under paragraph (a) is greater or less than the
6.25 appropriation under subdivision 5, the commissioner of revenue must calculate the percentage
6.26 of adjustment necessary so that the total of the aid under paragraph (a) equals the total
6.27 amount available for aid under subdivision 5, subject to the minimum and maximum amounts
6.28 specified in this paragraph.

6.29 (d) If only a portion of a county is certified as eligible to receive aid under subdivision
6.30 2, the aid otherwise payable to that county under this section must be multiplied by a fraction,
6.31 the numerator of which is the buffer protection map miles of the certified watershed districts
6.32 contained within the county and the denominator of which is the total buffer protection map
6.33 miles of the county.

7.1 (e) Any aid that would otherwise be paid to a county or portion of a county that is not
7.2 certified under subdivision 2 shall be paid to the Board of Water and Soil Resources for
7.3 enforcing and implementing the riparian protection and water quality practices under section
7.4 103F.48.

7.5 Subd. 4. **Payments.** The commissioner of revenue must compute the amount of riparian
7.6 protection aid payable to each eligible county and to the Board of Water and Soil Resources
7.7 under this section. On or before August 1 each year, the commissioner must certify the
7.8 amount to be paid to each county and the Board of Water and Soil Resources in the following
7.9 year, except that the payments for 2017 must be certified by July 15, 2017. The commissioner
7.10 must pay riparian protection aid to counties and to the Board of Water and Soil Resources
7.11 in the same manner and at the same time as aid payments under section 477A.015.

7.12 Subd. 5. **Appropriations.** \$10,000,000 each year is appropriated from the general fund
7.13 to the commissioner of revenue to make the payments required under this section.

7.14 **EFFECTIVE DATE.** This section is effective the day following final enactment and
7.15 applies to aids payable in 2017 and thereafter.