SUBSTITUTE FOR SENATE BILL NO. 425

A bill to amend 1978 PA 620, entitled "Appellate defender act,"

by amending the title and sections 2, 4, 6, and 7 (MCL 780.712, 780.714, 780.716, and 780.717) and by adding sections 1a and 8a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT: $\label{eq:title} \texttt{TITLE}$

An act relating to criminal procedure; indigent appellate

defense; to provide for the defense of persons accused or convicted

criminal offenses; certain indigent individuals; to create the

appellate defender commission; to provide for an appellate

6 defender; to prescribe powers and duties; to provide facilities,

personnel, and related assistance and services for the appellate defender and the commission; and to provide for the financing of



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- 1 the administration of this act.
- 2 Sec. 1a. As used in this act:
- 3 (a) "Adult" means either of the following:
- 4 (i) An individual who is eligible to appeal a criminal conviction or exercise any other postconviction remedy.
- 6 (ii) An individual who is eligible to appeal an order issued 7 under section 2d or 4 of chapter XIIA of the probate code of 1939,
- 8 1939 PA 288, MCL 712A.2d and 712A.4.
- 9 (b) "Indigent" means that term as defined in section 3 of the 10 Michigan indigent defense commission act, 2013 PA 93, MCL 780.983.
- 11 (c) "Indigent defense system" or "system" means either of the 12 following:
- 13 (i) The local unit of government that funds a trial court.
- 14 (ii) If a trial court is funded by more than 1 local unit of 15 government, those local units of government, collectively.
 - (d) "Local contribution" means an indigent defense system's average annual expenditure for attorney fees and expenses during the first 3 full fiscal years in which the system has complied with the standard procedure established under section 8a(2), excluding expenditures reimbursed under section 8a(4). If the Consumer Price Index has increased since November 1 of the prior state fiscal year, the local contribution must be adjusted by that percentage or 3%, whichever is less.
- (e) "Youth" means an individual who is eligible to appeal an order issued under section 2(a), (d), or (h) of chapter XIIA of the probate code of 1939, 1939 PA 288, MCL 712A.2.
- Sec. 2. (1) An appellate defender commission is created within the office of the state court administrator. The appellate defender commission consists of 7—9 members appointed by the governor for

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- 1 terms of 4 years. Of the 7 The members 2 of the commission must
- 2 be determined as follows:
- $\bf 3$ $\bf (a)$ $\bf Two$ members $\bf shall \ must$ be recommended by the supreme court
- 4 of this state. $\frac{1}{1}$
- 5 (b) One member shall must be recommended by the court of
- 6 appeals of this state. $\frac{1}{1}$
- 7 (c) One member shall must be recommended by the Michigan
- 8 judges association, 2 Judges Association.
- 9 (d) Two members shall must be recommended by the state bar
- 10 State Bar of Michigan. , and 1 member,
- 11 (e) One member must be recommended by the Michigan Indian
- 12 Judicial Association.
- (f) Two members who shall are not be an attorney, attorneys
- 14 shall must be selected from the general public by the governor to
- 15 represent the interests of individuals who have been impacted by
- 16 the youth or adult justice system.
- 17 (g) A member of appointed to the commission under subdivisions
- 18 (a) to (f) shall not be, at the time of appointment, a sitting
- 19 judge, a prosecuting attorney, or a law enforcement officer.
- 20 (2) Initially 4 members of the commission shall be appointed
- 21 for terms of 4 years and 1 member each for terms of 1, 2, and 3
- 22 years respectively.
- 23 (3) Members of the commission shall not receive a salary in
- 24 that capacity but shall must be reimbursed for their reasonable
- 25 actual and necessary expenses by the state treasurer upon the
- 26 warrant of the state treasurer.
- 27 (4) The commission shall be responsible for the development of
- 28 a—both of the following:
- 29 (a) A system of indigent appellate defense services which

1 shall for indigent adults.

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- 2 (b) A system of appellate defense services for indigent youth.
- 3 (5) Both of the systems described in subsection (4) must include services provided by the both of the following: 4
- 5 (a) The office of the state appellate defender , provided for under created in section 3. , and locally
 - (b) Locally appointed private counsel.
 - (6) (5) The commission shall be responsible for the development of minimum standards to which all indigent eriminal defense appellate defense services shall for adults and youth shall conform. Within 180 days after appointment of the commission and whenever Whenever the commission deems it advisable, after that period, the commission shall submit proposed standards to the supreme court. Upon approval of the proposed standards by the supreme court, the commission shall adopt the standards.
- 16 (7) (6) The commission shall compile and keep current a both 17 of the following:
 - (a) A statewide roster of attorneys eligible for, and willing to accept, appointment by an appropriate court to serve as criminal appellate defense counsel for indigents.indigent adults.
 - (b) A statewide roster of attorneys eligible for, and willing to accept, appointment to serve as appellate defense counsel for indigent youth.
 - (8) The appointment of criminal appellate defense services for indigents shall indigent adults and youth must be made by the trial court from the applicable roster provided by the commission or shall be described in subsection (7), or referred to the office of the state appellate defender.
 - (9) (7) The commission shall provide a continuing legal

- 1 education training program for its staff and the private attorneys
- 2 who appear on the roster for purposes of appointment for indigent
- 3 criminal defense appellate service.rosters described in subsection
- 4 (7).
- 5 Sec. 4. (1) The An individual shall not serve as an appellate
- 6 defender, deputy appellate defender, and each or assistant
- 7 appellate defender shall:
- 8 (a) Be unless the individual is an attorney licensed to
- 9 practice law in this state.
- 10 (2) (b) The appellate defender, the deputy appellate defender,
- 11 and each assistant appellate defender shall do all of the
- 12 following:
- 13 (a) Take and subscribe to the oath required by the
- 14 constitution before taking office.
- **(b)** (c) Perform duties as may be provided by law.
- (c) (d) Represent the following individuals:
- 17 (i) An indigent defendant adult only subsequent to a conviction
- 18 or entry of a quilty plea or plea of nolo contendere at the trial
- 19 court level.
- (ii) An indigent youth only subsequent to an appealable order.
- 21 (3) (e) Not The appellate defender and the deputy appellate
- 22 defender shall not engage in the practice of law or as an attorney
- 23 or counselor in a court of this state except in the exercise of his
- 24 the duties under this prescribed by this act.
- 25 (4) (2) For purposes of this act, the appellate defender, the
- 26 deputy appellate defender, the each assistant appellate defender,
- 27 and support personnel shall be are considered as court employees
- 28 and are not as classified civil service employees.
- 29 Sec. 6. The appellate defender shall do all of the following:

- (a) Conduct an appeal of a felony conviction or conduct other post conviction postconviction remedies on behalf of a person an indigent adult for whom the appellate defender is assigned as attorney. by a court of a record.
 - (b) Conduct an appeal of an order or conduct other appropriate postdisposition remedies on behalf of an indigent youth for whom the appellate defender is assigned as attorney.
 - (c) (b)—Provide investigatory and other services necessary for a complete appellate review or appropriate post conviction postconviction or postdisposition remedy, as applicable.
 - (d) (e)—Accept only that number of assignments and maintain a caseload which will insure ensure quality criminal defense appellate defense services for indigent adults and youth consistent with the funds appropriated by the state. However, the number of cases assigned to the appellate defender office shall must not be less than 25% of the total criminal defense—appellate defense cases for indigents indigent adults and youth pending before the appellate courts of this state.
 - (e) (d) Maintain a repository of briefs prepared by the appellate defender and make those briefs available to private attorneys providing criminal defense appellate defense services for indigents.indigent adults and youth.
 - (f) (e) Perform other duties required by law as directed by the commission.
 - Sec. 7. (1) The appellate defender may appoint special assistant appellate defenders to represent do any of the following:
- (a) Represent indigent persons—adults or to—otherwise assist in the representation of an—indigent person—adults at any stage of appellate or post conviction postconviction proceedings, upon rules

- 1 adopted by the commission. Special
- 2 (b) Represent indigent youth or otherwise assist in the
- 3 representation of indigent youth at any stage of appellate
- 4 proceedings, upon rules adopted by the commission.
- 5 (2) A special assistant appellate defenders defender shall be
- 6 paid on a contract basis approved by the commission within funds
- 7 available to the commission. and shall
- 8 (3) A special assistant appellate defender is not be subject
- 9 to the restrictions on the practice of law contained in applicable
- 10 to the appellate defender, deputy appellate defender, and assistant
- 11 appellate defender under section 4.
- Sec. 8a. (1) An indigent defense system is responsible for the 12
- 13 payment of reasonable fees and expenses for the services provided
- 14 by locally appointed private counsel under section 2.
- 15 (2) The commission shall establish a standard procedure for
- 16 both of the following:
- 17 (a) The payment of locally appointed private counsel by
- 18 indigent defense systems as described in subsection (1).
- 19 (b) The reimbursement of indigent defense systems as described
- 20 in subsection (4).
- (3) The standard procedure established under subsection (2)(a) 21
- 22 must include rates and policies that are consistent with the
- 23 standards established under section 11(2)(b) of the Michigan
- 24 indigent defense commission act, 2013 PA 93, MCL 780.991.
- 25 (4) Subject to appropriation, if an indigent defense system
- 26 pays locally appointed private counsel under subsection (2)
- 27 pursuant to the rates and policies established under subsection
- 28 (3), the state shall reimburse the system for 1/2 of the
- 29 expenditures of the system. After a system has complied with

- 1 subsection (2) for 3 full fiscal years, the state shall reimburse
- 2 the system for all expenditures exceeding the system's local
- 3 contribution. It is the intent of the legislature to fully fund
- 4 this reimbursement.

