

## **129th MAINE LEGISLATURE**

## **SECOND REGULAR SESSION-2020**

Legislative Document

No. 1907

H.P. 1361

House of Representatives, December 24, 2019

An Act To Restore to the Penobscot Nation and Passamaquoddy Tribe the Authority To Exercise Jurisdiction under the Federal Tribal Law and Order Act of 2010

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 203.

Received by the Clerk of the House on December 20, 2019. Referred to the Committee on Judiciary pursuant to Joint Rule 308.2 and ordered printed pursuant to Joint Rule 401.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative TALBOT ROSS of Portland. Cosponsored by Senator MOORE of Washington and Representatives: COLLINGS of Portland, EVANGELOS of Friendship, NEWELL of the Passamaquoddy Tribe, Senators: CARPENTER of Aroostook, President JACKSON of Aroostook, LAWRENCE of York.

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Be it enacted by the People of the State of Maine as follows:

## PART A

Sec. A-1. 30 MRSA §6209-B, sub-§1, ¶A, as amended by PL 1997, c. 595, §1 3 and affected by §2, is further amended to read: 4 A. Criminal offenses for which the maximum potential term of imprisonment does 5 not exceed one year and the maximum potential fine does not exceed \$5,000 and that 6 7 are committed on the Indian reservation of the Penobscot Nation by a member of any federally recognized Indian tribe, nation, band or other group, except when 8 committed against a person who is not a member of any federally recognized Indian 9 tribe, nation, band or other group or against the property of a person who is not a 10 member of any federally recognized Indian tribe, nation, band or other group 11 Penobscot Indian Reservation for which the maximum potential term of 12 imprisonment does not exceed 3 years or a fine of \$15,000, or both, for any one 13 offense; 14 Sec. A-2. 30 MRSA §6209-B, sub-§6 is enacted to read: 15 6. Criminal offenses. The following provisions govern criminal offenses under 16 subsection 1, paragraph A. 17 18 A. The Penobscot Nation Tribal Court may not impose on a defendant in a criminal proceeding a total penalty or punishment greater than imprisonment for a term of 9 19 20 years. The Penobscot Nation Tribal Court may subject a defendant to a term of 21 В. imprisonment greater than one year but not to exceed 3 years for any one offense, or 22 a fine greater than \$5,000 but not to exceed \$15,000, or both, if the defendant is a 23 person accused of a criminal offense who: 24 25 (1) Has been previously convicted of the same or a comparable offense by any jurisdiction in the United States; or 26 27 (2) Is being prosecuted for an offense comparable to an offense that would be 28 punishable by more than one year of imprisonment if prosecuted by the United States or any of the states. 29 C. In a criminal proceeding in which the Penobscot Nation Tribal Court, in 30 exercising powers of self-government, imposes a total term of imprisonment of more 31 than one year on a defendant, the Penobscot Nation shall provide to the defendant all 32 33 rights set forth in 25 United States Code, Section 1302 (2019). 34 D. In the case of a defendant sentenced to a term of imprisonment exceeding one year, the Penobscot Nation Tribal Court may require the defendant to serve the 35 36 sentence: 37 (1) In a tribal correctional center that has been approved by the United States Department of the Interior, Bureau of Indian Affairs for long-term incarceration; 38

1 2	(2) In the nearest appropriate federal facility, at the expense of the United States, pursuant to the United States Department of Justice, Bureau of Prisons tribal
3	prisoner program described in the federal Tribal Law and Order Act of 2010,
4	Public Law 111-211, Section 234(c);
5	(3) In a detention or correctional center approved by a state or local government.
6 7	pursuant to an agreement between the Penobscot Nation and the state or local government; or
8	(4) In an alternative rehabilitation center of an Indian tribe.
9	As an alternative to a sentence pursuant to subparagraphs (1) to (4), the Penobscot
10	Nation Tribal Court may sentence the defendant to an alternative form of punishment,
11	as determined by a tribal court judge pursuant to the laws of the Penobscot Nation.
12	Sec. A-3. Contingent effective date; certification. This Part does not take
13	effect unless, within 60 days of the adjournment of the Second Regular Session of the
14	129th Legislature, the Secretary of State receives written certification by the Governor
15	and Council of the Penobscot Nation that the nation has agreed to the provisions of this
16	Part pursuant to 25 United States Code, Section 1725(e), copies of which must be
17	submitted by the Secretary of State to the Secretary of the Senate, the Clerk of the House
18	of Representatives and the Revisor of Statutes; except that in no event may this Part
19	become effective until 90 days after the adjournment of the Second Regular Session of
20	the 129th Legislature.
21	PART B
21 22 23	PART B Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:
22	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less</li> </ul>
22 23 24 25	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are</li> </ul>
22 23 24 25 26	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the</li> </ul>
22 23 24 25 26 27	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot</li> </ul>
22 23 24 25 26 27 28	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the</li> </ul>
22 23 24 25 26 27 28 29	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation</li> </ul>
22 23 24 25 26 27 28 29 30	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Penobscot Nation of the Passamaquoddy Tribe, the Penobscot Nation of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe,</li> </ul>
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22 23 24 25 26 27 28 29 30 31 32	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Passamaquoddy Indian Reservation for which the maximum potential term of imprisonment does not</li> </ul>
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22 23 24 25 26 27 28 29 30 31 32 33	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation of a person who is not a member of the Passamaquoddy Indian Reservation for which the maximum potential term of imprisonment does not exceed 3 years or a fine of \$15,000, or both, for any one offense;</li> </ul>
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22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Indian Reservation for which the maximum potential term of imprisonment does not exceed 3 years or a fine of \$15,000, or both, for any one offense;</li> <li>Sec. B-2. 30 MRSA §6209-A, sub-§6 is enacted to read:</li> <li>6. Criminal offenses. The following provisions govern criminal offenses under subsection 1, paragraph A.</li> <li>A. The Passamaquoddy Tribal Court may not impose on a defendant in a criminal</li> </ul>
22 23 24 25 26 27 28 29 30 31 32 33 34 35 36	<ul> <li>Sec. B-1. 30 MRSA §6209-A, sub-§1, ¶A, as amended by PL 2009, c. 384, Pt. E, §1 and affected by §3, is further amended to read:</li> <li>A. Criminal offenses for which the maximum potential term of imprisonment is less than one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, except when committed against a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation or against the property of a person who is not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation <u>Passamaquoddy</u> Indian Reservation for which the maximum potential term of imprisonment does not exceed 3 years or a fine of \$15,000, or both, for any one offense;</li> <li>Sec. B-2. 30 MRSA §6209-A, sub-§6 is enacted to read:</li> <li><u>6. Criminal offenses.</u> The following provisions govern criminal offenses under subsection 1, paragraph A.</li> </ul>

1 2 3 4	B. The Passamaquoddy Tribal Court may subject a defendant to a term of imprisonment greater than one year but not to exceed 3 years for any one offense, or a fine greater than \$5,000 but not to exceed \$15,000, or both, if the defendant is a person accused of a criminal offense who:
5 6	(1) Has been previously convicted of the same or a comparable offense by any jurisdiction in the United States; or
7 8 9	(2) Is being prosecuted for an offense comparable to an offense that would be punishable by more than one year of imprisonment if prosecuted by the United States or any of the states.
10 11 12 13	C. In a criminal proceeding in which the Passamaquoddy Tribal Court, in exercising powers of self-government, imposes a total term of imprisonment of more than one year on a defendant, the Passamaquoddy Tribe shall provide to the defendant all rights set forth in 25 United States Code, Section 1302 (2019).
14 15 16	D. In the case of a defendant sentenced to a term of imprisonment exceeding one year, the Passamaquoddy Tribal Court may require the defendant to serve the sentence:
17 18	(1) In a tribal correctional center that has been approved by the United States Department of the Interior, Bureau of Indian Affairs for long-term incarceration;
19 20 21 22	(2) In the nearest appropriate federal facility, at the expense of the United States, pursuant to the United States Department of Justice, Bureau of Prisons tribal prisoner program described in the federal Tribal Law and Order Act of 2010, Public Law 111-211, Section 234(c);
23 24 25	(3) In a detention or correctional center approved by a state or local government, pursuant to an agreement between the Passamaquoddy Tribe and the state or local government; or
26	(4) In an alternative rehabilitation center of an Indian tribe.
27 28 29 30	As an alternative to a sentence pursuant to subparagraphs (1) to (4), the Passamaquoddy Tribal Court may sentence the defendant to serve an alternative form of punishment, as determined by a tribal court judge pursuant to the laws of the Passamaquoddy Tribe.
31 32 33 34 35 36 37 38 39	<b>Sec. B-3. Contingent effective date; certification.</b> This Part does not take effect unless, within 60 days of the adjournment of the Second Regular Session of the 129th Legislature, the Secretary of State receives written certification by the Joint Tribal Council of the Passamaquoddy Tribe that the tribe has agreed to the provisions of this Part pursuant to 25 United States Code, Section 1725(e), copies of which must be submitted by the Secretary of State to the Secretary of the Senate, the Clerk of the House of Representatives and the Revisor of Statutes; except that in no event may this Part become effective until 90 days after the adjournment of the Second Regular Session of the 129th Legislature.

1	SUMMARY
2	This bill amends the Act To Implement the Maine Indian Claims Settlement by:
3	1. Extending the criminal jurisdiction of the Penobscot Nation and the
4	Passamaquoddy Tribe to persons who are not members of any federally recognized
5	Indian tribe, nation, band or other group when such persons commit certain crimes on the
6	Penobscot Indian Reservation or the Passamaquoddy Indian Reservation;
7	2. Expanding the jurisdiction of the Penobscot Nation and the Passamaquoddy Tribe
8	from criminal offenses with a maximum period of imprisonment of one year and a
9	maximum fine of \$5,000 for any one offense to criminal offenses with a maximum period
10	of imprisonment of 3 years and a maximum fine of \$15,000 for any one offense but not to
11	exceed a total penalty or punishment greater than imprisonment for 9 years, as authorized
12	by the federal Tribal Law and Order Act of 2010, Public Law 111-211; and
13	3. Ensuring that defendants prosecuted in the Penobscot Nation Tribal Court and
14	Passamaquoddy Tribal Court have the rights afforded defendants by the federal Tribal
15	Law and Order Act of 2010, Public Law 111-211; 25 United States Code, Section 1302
16	(2019); and the United States Constitution.