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Legislative Document

No. 1536

H.P. 1119

House of Representatives, April 11, 2019

An Act To Require Municipalities To Maintain Access on Public Rights-of-way

Reference to the Committee on State and Local Government suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative KESCHL of Belgrade.

1 Be it enacted by the People of the State of Maine as follows:

- Sec. 1. 23 MRSA §3026-A, sub-§1-A, ¶B, as enacted by PL 2017, c. 345, §2, is
 repealed and the following enacted in its place:
- 4 <u>B. After the one-year waiting period required in paragraph A, the municipal officers:</u>
- 5 (1) Shall proceed with the discontinuance process pursuant to this section 6 without retaining a public easement if the municipal officers verify that private 7 easements that run with the title of the property owners' land for the purpose of 8 allowing travel along the way for all abutting property owners and their lessees 9 and guests have been filed with the registry of deeds; or
- 10 (2) If the municipal officers are unable to verify the easements specified in 11 paragraph A, may discontinue the road only if a public easement is retained and 12 the public use for which the easement is retained is specified in writing and 13 recorded in the registry of deeds. If the municipality retains a public easement 14 under this subparagraph, the municipality shall provide sufficient public 15 maintenance of the public easement to allow the specified use.
- 16 Sec. 2. 23 MRSA §3028, sub-§1, ¶¶A to C are enacted to read:

17A. A presumption of abandonment of a way is fully rebutted and removed by18evidence that records maintained by the Department of Transportation indicate that a19municipality received funds under chapter 19, subchapter 6 based on any mileage of20the way during any portion of the 30 or more consecutive years of apparent21discontinuance.

- B. A municipality may not intentionally cease to maintain a way as a means of
 creating a presumption of abandonment and a presumption of abandonment is fully
 rebutted and removed by evidence that a municipality intentionally ceased
 maintenance as a means of creating a presumption of abandonment.
- 26 C. A municipality may not assert a presumption of abandonment for a way that was
 27 discontinued prior to September 3, 1965 that resulted in a public easement. A public
 28 easement may be discontinued pursuant to section 3026-A.
- 29 Sec. 3. 23 MRSA §3201 is amended to read:

30 §3201. Removal required; damages

31 When any ways are blocked or encumbered with snow, the road commissioner shall 32 forthwith cause so much of it to be removed or trodden down as will render them 33 passable. The town may direct the manner of doing it. The municipal officers of a town 34 may direct a road commissioner to take down fences on the line of a public highway when the municipal officers determine it to be necessary to prevent the drifting of snow 35 in the highway. If a fence is taken down, the municipal officers shall ensure that, as soon 36 37 as possible after the snow season is over, the fence is replaced in as good condition as 38 when taken down and without expense to the owner. In case of sudden injury to ways or 39 bridges, he the road commissioner shall without delay cause them to be repaired. All damage, accruing to a person in his the person's business or property through neglect of 40

such the road commissioner or the municipal officers of such the town to so render
 passable ways that are blocked or encumbered with snow, within a reasonable time, may
 be recovered of such the town by a civil action.

Sec. 4. 23 MRSA §3202, is repealed and the following enacted in its place:

5 **§3202.** Mail routes

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6 A town shall maintain any public right-of-way used as part of a United States postal route in passable condition for postal service delivery. All maintenance must be in 7 accordance with applicable United States Postal Service requirements. If the postal 8 service route is seasonal, the right-of-way must be maintained for the applicable season 9 10 and, if the mail route is year-round, it must be maintained year-round. For the purposes of this subsection, "public right-of-way" means a public right-of-way held by the town 11 but does not include a private right-of-way or a road in which the town does not hold a 12 13 right-of-way or any state or state aid highway maintained by the State.

14 Sec. 5. 23 MRSA §3203 is enacted to read:

15 **§3203. Enforcement**

Failure of a town to satisfy the requirements of section 3201 or 3202, subsection 1 is
 deemed a failure to maintain a way under chapter 313 and the actions and remedies
 specified in sections 3651 to 3655 apply to the failure.

SUMMARY

20 This bill:

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1. Provides that in the context of a road discontinuance proceeding the municipal 21 officers must proceed with a discontinuance without retaining a public easement if the 22 municipal officers verify that private easements that run with the title of the property 23 owners' land for the purpose of allowing travel along the way for all abutting property 24 25 owners and their lessees and guests have been filed with the registry of deeds. If the municipal officers are unable to verify those easements, they may discontinue the road 26 only if a public easement is retained and the public use for which the easement is retained 27 is specified. If the municipality retains a public easement, the municipality must provide 28 sufficient public maintenance of the public easement to allow the specified use; 29

- 30 2. Modifies the road abandonment law to provide that:
- A. A presumption of abandonment of a way is fully rebutted and removed by evidence that records maintained by the Department of Transportation indicate that a municipality received funds under the Maine Revised Statutes, Title 23, chapter 19, subchapter 6 based on any mileage of the way during any portion of the 30 or more consecutive years of apparent discontinuance;
- B. A municipality may not intentionally cease to maintain a way as a means of creating a presumption of abandonment and a presumption of abandonment is fully

rebutted and removed by evidence that a municipality intentionally ceased
 maintenance as a means of creating a presumption of abandonment; and

C. A municipality may not assert a presumption of abandonment for any way that was discontinued prior to September 3, 1965 that resulted in a public easement;

5 3. Moves a provision of law relating to the removal of snow fences along public 6 highways from a section relating to mail routes to the section of law relating to snow 7 removal;

4. Requires a town to maintain any town public right-of-way used as part of a United States postal route in passable condition for postal service delivery. All maintenance must be in accordance with applicable United States Postal Service requirements. If the postal service route is seasonal, the right-of-way must be maintained for the applicable season and, if the mail route is year-round, it must be maintained year-round; and

5. Provides that a failure of a town to meet the snow removal and other maintenance requirements of the Maine Revised Statutes, Title 23, section 3201 and section 3202, subsection 1 is deemed a failure to maintain a way under Title 23, chapter 313 and the actions and remedies specified in sections 3651 to 3655 of that chapter apply to such a failure.