B1 SB 808/16 – B&T

CONSTITUTIONAL AMENDMENT

7lr1810

By: Senators Madaleno, Currie, DeGrange, Feldman, Ferguson, Guzzone, Kasemeyer, Kelley, King, Manno, McFadden, and Pinsky

Introduced and read first time: February 3, 2017 Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

 $\mathbf{2}$

State Budget

3 FOR the purpose of proposing an amendment to the Maryland Constitution authorizing the 4 General Assembly to increase or add Executive Department items in the budget bill, $\mathbf{5}$ subject to a certain limitation; providing for the veto of certain budget bill items; 6 providing for the reversion to original appropriations of certain vetoed items in the 7 budget bill; providing that certain vetoed items in the budget bill shall be void; 8 authorizing the President of the Senate and the Speaker of the House of Delegates 9 to convene in extraordinary session to consider whether to override a vetoed item in 10 the budget bill; authorizing the General Assembly to override budget bill item vetoes; 11 establishing the manner in which and the time at which budget bill items become 12law; clarifying language; and submitting this amendment to the qualified voters of 13 the State for their adoption or rejection.

- 14 BY proposing an amendment to the Maryland Constitution
- 15 Article II Executive Department
- 16 Section 17

17 BY proposing an amendment to the Maryland Constitution

- 18 Article III Legislative Department
- 19 Section 14 and 52(6)
- 20 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,

21 (Three-fifths of all the members elected to each of the two Houses concurring), That it be 22 proposed that the Maryland Constitution read as follows:

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- 23

Article II – Executive Department

24 17.



1 To guard against hasty or partial legislation and encroachment of the (a) $\mathbf{2}$ Legislative Department upon the co-ordinate Executive and Judicial Departments, every 3 Bill passed by the House of Delegates and the Senate, before it becomes a law, shall be presented to the Governor of the State. If the Governor approves [he] THE BILL, THE 4 GOVERNOR shall sign it[, but if not he]. EXCEPT FOR THE BUDGET BILL, IF THE $\mathbf{5}$ 6 GOVERNOR DISAPPROVES THE BILL, THE GOVERNOR shall return it with [his] 7 objections to the House in which it originated, which House shall enter the objections at large on its Journal and proceed to reconsider the Bill. Each House may adopt by rule a 8 9 veto calendar procedure that permits Bills that are to be reconsidered to be read and voted 10 upon as a single group. The members of each House shall be afforded reasonable notice of 11 the Bills to be placed on each veto calendar. Upon the objection of a member, any Bill shall be removed from the veto calendar. If, after such reconsideration, three-fifths of the 1213 members elected to that House pass the Bill, it shall be sent with the objections to the other 14House, by which it shall likewise be reconsidered, and if it passes by three-fifths of the 15members elected to that House it shall become a law. The votes of both Houses shall be 16determined by yeas and nays, and the names of the persons voting for and against the Bill 17shall be entered on the Journal of each House respectively.

18 (b) If any Bill presented to the Governor while the General Assembly is in session 19 is not returned by [him] THE GOVERNOR with [his] objections within six days (Sundays 20 excepted), the Bill shall be a law in like manner as if [he] THE GOVERNOR signed it, unless 21 the General Assembly, by adjournment, prevents its return, in which case it shall not be a 22 law.

(c) Any Bill presented to the Governor within six days (Sundays excepted), prior
to adjournment of any session of the General Assembly, or after such adjournment, shall
become law without the Governor's signature unless it is vetoed by the Governor within 30
days after its presentment.

27Any Bill, EXCEPT THE BUDGET BILL, vetoed by the Governor shall be (d) 28returned to the House in which it originated immediately after the House has organized at 29the next regular or special session of the General Assembly, OTHER THAN IN 30 EXTRAORDINARY SESSION CONVENED UNDER SUBSECTION (G) OF THIS SECTION. 31The Bill may then be reconsidered according to the procedure specified in this section. Any 32Bill enacted over the veto of the Governor, or any Bill which shall become law as the result 33 of the failure of the Governor to act within the time specified, shall take effect 30 days after 34the Governor's veto is over-ridden, or on the date specified in the Bill, whichever is later. 35If the Bill is an emergency measure, it shall take effect when enacted. No such vetoed Bill 36 shall be returned to the Legislature when a new General Assembly of Maryland has been 37 elected and sworn since the passage of the vetoed Bill.

(e) [The] EXCEPT FOR THE BUDGET BILL, THE Governor shall have power to
 disapprove of any item or items of any Bills making appropriations of money embracing
 distinct items, and the part or parts of the Bill approved shall be the law, and the item or
 items of appropriations disapproved shall be void unless repassed according to the rules or
 limitations prescribed for the passage of other Bills over the Executive veto.

1 (F) (1) THE GOVERNOR MAY APPROVE OR DISAPPROVE ITEMS IN THE 2 BUDGET BILL AS PROVIDED IN THIS SUBSECTION.

3 (2) THE GOVERNOR MAY VETO ONLY ITEMS RELATING TO THE 4 EXECUTIVE DEPARTMENT THAT HAVE BEEN INCREASED OR ADDED BY THE 5 GENERAL ASSEMBLY. THE GOVERNOR MAY NOT VETO ANY OTHER ITEMS IN THE 6 BUDGET BILL.

(3) IF THE GOVERNOR VETOES AN ITEM THAT HAD BEEN INCREASED
BY THE GENERAL ASSEMBLY AND THE GENERAL ASSEMBLY DOES NOT OVERRIDE
THE VETO UNDER SUBSECTION (G) OF THIS SECTION, THAT ITEM SHALL REVERT TO
THE APPROPRIATION ORIGINALLY SUBMITTED BY THE GOVERNOR. THE ORIGINAL
APPROPRIATION SHALL THEN BE LAW IMMEDIATELY WITHOUT FURTHER ACTION BY
THE GOVERNOR.

(4) IF THE GOVERNOR VETOES AN ITEM THAT HAD BEEN ADDED BY
 THE GENERAL ASSEMBLY AND THE GENERAL ASSEMBLY DOES NOT OVERRIDE THE
 VETO UNDER SUBSECTION (G) OF THIS SECTION, THAT ITEM SHALL BE VOID.

16 (5) ITEMS NOT DISAPPROVED BY THE GOVERNOR SHALL BE LAW 17 IMMEDIATELY WITHOUT FURTHER ACTION BY THE GOVERNOR.

18 (1) IF THE GOVERNOR VETOES AN ITEM IN THE BUDGET BILL, THE (G) **GENERAL ASSEMBLY MAY CONVENE IN EXTRAORDINARY SESSION WITHIN 30 DAYS** 19 20AFTER THE DATE OF THE VETO TO CONSIDER WHETHER TO OVERRIDE THE VETO. IF THE GENERAL ASSEMBLY WISHES TO CONSIDER WHETHER TO OVERRIDE THE 2122GOVERNOR'S VETO OF AN ITEM IN THE BUDGET BILL, THE PRESIDENT OF THE 23SENATE AND THE SPEAKER OF THE HOUSE OF DELEGATES JOINTLY SHALL ISSUE A PROCLAMATION SPECIFYING THE DATE ON WHICH TO CONVENE IN EXTRAORDINARY 2425SESSION.

(2) THE SOLE PURPOSE OF AN EXTRAORDINARY SESSION UNDER THIS
SUBSECTION SHALL BE TO CONSIDER WHETHER TO OVERRIDE THE GOVERNOR'S
VETO OF AN ITEM IN THE BUDGET BILL. THE GENERAL ASSEMBLY MAY NOT
CONSIDER THE OVERRIDE OF THE GOVERNOR'S VETO OF ANY OTHER BILL.

30 (3) (I) THE BUDGET BILL SHALL BE RETURNED BY THE 31 GOVERNOR TO THE HOUSE IN WHICH IT ORIGINATED, AND EACH VETOED ITEM 32 SHALL BE CONSIDERED INDIVIDUALLY.

1 (II) IF THREE-FIFTHS OF THE MEMBERS ELECTED TO THAT 2 HOUSE VOTE TO OVERRIDE THE VETO OF AN ITEM, IT SHALL BE SENT TO THE OTHER 3 HOUSE FOR CONSIDERATION.

4 (III) IF THREE-FIFTHS OF THAT HOUSE VOTE TO OVERRIDE THE 5 VETO OF THE ITEM, THAT ITEM SHALL REVERT TO THE APPROPRIATION ORIGINALLY 6 PASSED BY THE GENERAL ASSEMBLY. THE APPROPRIATION AS ORIGINALLY PASSED 7 SHALL THEN BECOME LAW IMMEDIATELY, WITHOUT FURTHER ACTION BY THE 8 GOVERNOR OR THE GENERAL ASSEMBLY.

9

Article III – Legislative Department

10 14.

11 The General Assembly shall meet on the second Wednesday of January, nineteen 12 hundred and seventy-one, and on the same day in every year thereafter, and at no other time, unless convened BY JOINT PROCLAMATION OF THE PRESIDENT OF THE SENATE 13 14AND THE SPEAKER OF THE HOUSE OF DELEGATES UNDER SECTION 17(G) OF ARTICLE II OF THIS CONSTITUTION OR by Proclamation of the Governor. [A] THE 15GOVERNOR SHALL ISSUE A Proclamation convening the General Assembly in 16 extraordinary session [must be issued by the Governor] if a majority of the members elected 17 to the Senate and a majority of the members elected to the House of Delegates join in a 18 petition to the Governor requesting that [he] THE GOVERNOR convene the General 19 20Assembly in extraordinary session, and the Governor shall convene the General Assembly on the date specified in the petition. This section does not affect the Governor's power to 2122convene the General Assembly in extraordinary session pursuant to Section 16 of Article II 23of this Constitution.

24 52.

25The General Assembly shall not amend the Budget Bill so as to affect either (6)26the obligations of the State under Section 34 of Article III of the Constitution, or the 27provisions made by the laws of the State for the establishment and maintenance of a system 28of public schools or the payment of any salaries required to be paid by the State of Maryland 29by the Constitution [thereof; and the]. THE General Assembly may amend the bill by 30 increasing or diminishing [the] items therein relating to the General Assembly, [and] by increasing or diminishing [the] items therein relating to the judiciary, [but except as 31 32hereinbefore specified, may not alter the said bill except to strike out or reduce items therein, provided, however, that the] AND BY INCREASING, DIMINISHING, OR ADDING 33 ITEMS RELATING TO THE EXECUTIVE DEPARTMENT AS LONG AS THE TOTAL OF THE 3435 APPROPRIATION FOR THE EXECUTIVE DEPARTMENT APPROVED BY THE GENERAL ASSEMBLY DOES NOT EXCEED THE TOTAL ALLOWANCE FOR THE EXECUTIVE 36 37 **DEPARTMENT SUBMITTED BY THE GOVERNOR.** THE salary or compensation of any public officer [shall] MAY not be decreased during [his] THE PUBLIC OFFICER'S term of 38 39 office[; and such bill, when and as passed by both Houses, shall be a law immediately

without further action by the Governor]. WHEN PASSED BY BOTH HOUSES, THE BILL
 SHALL BE PRESENTED TO THE GOVERNOR FOR APPROVAL OR DISAPPROVAL
 ACCORDING TO SECTION 17 OF ARTICLE II OF THIS CONSTITUTION.

4 SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly 5 determines that the amendment to the Maryland Constitution proposed by this Act affects 6 multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland 7 Constitution concerning local approval of constitutional amendments do not apply.

8 SECTION 3. AND BE IT FURTHER ENACTED, That the aforegoing section 9 proposed as an amendment to the Maryland Constitution shall be submitted to the 10 gualified voters of the State at the next general election to be held in November 2018 for their adoption or rejection pursuant to Article XIV of the Maryland Constitution. At that 11 12general election, the vote on this proposed amendment to the Constitution shall be by ballot, and upon each ballot there shall be printed the words "For the Constitutional 1314Amendment" and "Against the Constitutional Amendment," as now provided by law. 15Immediately after the election, all returns shall be made to the Governor of the vote for and against the proposed amendment, as directed by Article XIV of the Maryland Constitution, 16 17and further proceedings had in accordance with Article XIV.