

SENATE BILL 515

J5, J4

3lr1591
CF HB 785

By: **Senator Lam**

Introduced and read first time: February 3, 2023

Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 11, 2023

CHAPTER _____

1 AN ACT concerning

2 **Health Insurance – Step Therapy or Fail-First Protocol – Revisions**

3 FOR the purpose of ~~prohibiting certain insurers, nonprofit health service plans, and health~~
4 ~~maintenance organizations from imposing a step therapy or fail-first protocol on an~~
5 ~~insured or an enrollee for certain prescription drugs used to treat a certain mental~~
6 ~~disorder or condition~~; requiring certain insurers, nonprofit health service plans, or
7 health maintenance organizations to establish a certain process for requesting an
8 exception to a step therapy or fail-first protocol; prohibiting certain insurers,
9 nonprofit health service plans, health maintenance organizations, and pharmacy
10 benefits managers from requiring more than a certain number of prior
11 authorizations for a prescription for different dosages of the same prescription drug;
12 requiring a private review agent to make a determination on a step therapy
13 exception request or prior authorization request submitted electronically within a
14 certain period of time; and generally relating to step therapy or fail-first protocols
15 and prior authorizations and health insurance.

16 BY repealing and reenacting, with amendments,
17 Article – Insurance
18 Section 15-142 and 15-10B-06(a)
19 Annotated Code of Maryland
20 (2017 Replacement Volume and 2022 Supplement)

21 BY repealing and reenacting, without amendments,
22 Article – Insurance
23 Section 15-854(a)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 Annotated Code of Maryland
2 (2017 Replacement Volume and 2022 Supplement)

3 BY adding to
4 Article – Insurance
5 Section 15–854(g)
6 Annotated Code of Maryland
7 (2017 Replacement Volume and 2022 Supplement)

8 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
9 That the Laws of Maryland read as follows:

10 **Article – Insurance**

11 15–142.

12 (a) (1) In this section the following words have the meanings indicated.

13 (2) “Step therapy drug” means a prescription drug or sequence of
14 prescription drugs required to be used under a step therapy or fail–first protocol.

15 **(3) “STEP THERAPY EXCEPTION REQUEST” MEANS A REQUEST TO**
16 **OVERRIDE A STEP THERAPY OR FAIL–FIRST PROTOCOL.**

17 **[(3)] (4) (I)** “Step therapy or fail–first protocol” means a protocol
18 established by an insurer, a nonprofit health service plan, or a health maintenance
19 organization that requires a prescription drug or sequence of prescription drugs to be used
20 by an insured or an enrollee before a prescription drug ordered by a prescriber for the
21 insured or the enrollee is covered.

22 **(II) “STEP THERAPY OR FAIL–FIRST PROTOCOL” INCLUDES A**
23 **PROTOCOL THAT MEETS THE DEFINITION UNDER SUBPARAGRAPH (I) OF THIS**
24 **PARAGRAPH REGARDLESS OF THE NAME, LABEL, OR TERMINOLOGY USED BY THE**
25 **INSURER, NONPROFIT HEALTH SERVICE PLAN, OR HEALTH MAINTENANCE**
26 **ORGANIZATION TO IDENTIFY THE PROTOCOL.**

27 **[(4)] (5)** “Supporting medical information” means:

28 (i) a paid claim from an entity subject to this section for an insured
29 or an enrollee;

30 (ii) a pharmacy record that documents that a prescription has been
31 filled and delivered to an insured or an enrollee, or a representative of an insured or an
32 enrollee; or

1 (iii) other information mutually agreed on by an entity subject to this
2 section and the prescriber of an insured or an enrollee.

3 (b) (1) This section applies to:

4 (i) insurers and nonprofit health service plans that provide hospital,
5 medical, or surgical benefits to individuals or groups on an expense-incurred basis under
6 health insurance policies or contracts that are issued or delivered in the State; and

7 (ii) health maintenance organizations that provide hospital,
8 medical, or surgical benefits to individuals or groups under contracts that are issued or
9 delivered in the State.

10 (2) An insurer, a nonprofit health service plan, or a health maintenance
11 organization that provides coverage for prescription drugs through a pharmacy benefits
12 manager is subject to the requirements of this section.

13 (c) An entity subject to this section may not impose a step therapy or fail-first
14 protocol on an insured or an enrollee if:

15 (1) the step therapy drug has not been approved by the U.S. Food and Drug
16 Administration for the medical condition being treated; or

17 (2) a prescriber provides supporting medical information to the entity that
18 a prescription drug covered by the entity:

19 (i) was ordered by a prescriber for the insured or enrollee within the
20 past 180 days; and

21 (ii) based on the professional judgment of the prescriber, was
22 effective in treating the insured's or enrollee's disease or medical condition.

23 (d) Subsection (c) of this section may not be construed to require coverage for a
24 prescription drug that is not:

25 (1) covered by the policy or contract of an entity subject to this section; or

26 (2) otherwise required by law to be covered.

27 (e) An entity subject to this section may not impose a step therapy or fail-first
28 protocol on an insured or an enrollee for a prescription drug approved by the U.S. Food and
29 Drug Administration if:

30 (1) ~~(H)~~ the prescription drug is used to treat the insured's or enrollee's
31 stage four advanced metastatic cancer; and

32 ~~[(2)]~~ ~~(H)~~ use of the prescription drug is:

1 ~~{(i)}~~ ~~1.~~ consistent with the U.S. Food and Drug
 2 Administration–approved indication or the National Comprehensive Cancer Network
 3 Drugs & Biologics Compendium indication for the treatment of stage four advanced
 4 metastatic cancer; and

5 ~~{(ii)}~~ ~~2.~~ supported by peer–reviewed medical literature; ~~OR~~

6 ~~(2) THE PRESCRIPTION DRUG IS USED TO TREAT THE INSURED'S OR~~
 7 ~~ENROLLEE'S MENTAL DISORDER OR CONDITION, AS DEFINED IN THE CURRENT~~
 8 ~~DIAGNOSTIC AND STATISTICAL MANUAL OF MENTAL DISORDERS PUBLISHED BY~~
 9 ~~THE AMERICAN PSYCHIATRIC ASSOCIATION, THAT RESULTS IN A SERIOUS~~
 10 ~~FUNCTIONAL IMPAIRMENT THAT SUBSTANTIALLY INTERFERES WITH OR LIMITS ONE~~
 11 ~~OR MORE MAJOR LIFE ACTIVITIES.~~

12 (F) (1) AN ENTITY SUBJECT TO THIS SECTION SHALL ESTABLISH A
 13 PROCESS FOR REQUESTING AN EXCEPTION TO A STEP THERAPY OR FAIL–FIRST
 14 PROTOCOL THAT IS:

15 (I) CLEARLY DESCRIBED, INCLUDING THE SPECIFIC
 16 INFORMATION AND DOCUMENTATION, IF NEEDED, THAT MUST BE SUBMITTED BY
 17 THE PRESCRIBER TO BE CONSIDERED A COMPLETE STEP THERAPY EXCEPTION
 18 REQUEST;

19 (II) EASILY ACCESSIBLE TO THE PRESCRIBER; AND

20 (III) POSTED ON THE ENTITY'S WEBSITE.

21 (2) A STEP THERAPY EXCEPTION REQUEST SHALL BE GRANTED IF,
 22 BASED ON THE PROFESSIONAL JUDGMENT OF THE PRESCRIBER AND ANY
 23 INFORMATION AND DOCUMENTATION REQUIRED UNDER PARAGRAPH (1)(I) OF THIS
 24 SUBSECTION:

25 (I) THE STEP THERAPY DRUG IS CONTRAINDICATED OR WILL
 26 LIKELY CAUSE AN ADVERSE REACTION, ~~PHYSICAL HARM, OR MENTAL HARM~~ TO THE
 27 INSURED OR ENROLLEE;

28 (II) THE STEP THERAPY DRUG IS EXPECTED TO BE INEFFECTIVE
 29 BASED ON THE KNOWN CLINICAL CHARACTERISTICS OF THE INSURED OR ENROLLEE
 30 AND THE KNOWN CHARACTERISTICS OF THE PRESCRIPTION DRUG REGIMEN;

31 (III) THE INSURED OR ENROLLEE IS STABLE ON A PRESCRIPTION
 32 DRUG PRESCRIBED FOR THE MEDICAL CONDITION UNDER CONSIDERATION WHILE

1 COVERED UNDER THE POLICY OR CONTRACT OF THE ENTITY OR UNDER A PREVIOUS
2 SOURCE OF COVERAGE; OR

3 (IV) WHILE COVERED UNDER THE POLICY OR CONTRACT OF THE
4 ENTITY OR A PREVIOUS SOURCE OF COVERAGE, THE INSURED OR ENROLLEE HAS
5 TRIED A PRESCRIPTION DRUG THAT:

6 1. IS IN THE SAME PHARMACOLOGIC CLASS OR HAS THE
7 SAME MECHANISM OF ACTION AS THE STEP THERAPY DRUG; AND

8 2. WAS DISCONTINUED BY THE PRESCRIBER DUE TO
9 LACK OF EFFICACY OR EFFECTIVENESS, DIMINISHED EFFECT, OR AN ADVERSE
10 EVENT.

11 ~~(3) AN INSURED OR ENROLLEE MAY APPEAL THE DECISION TO DENY
12 A STEP THERAPY EXCEPTION REQUEST UNDER THIS SECTION.~~

13 ~~(4) (i) A STEP THERAPY EXCEPTION REQUEST OR APPEAL SHALL
14 BE GRANTED:~~

15 ~~1. IN REAL TIME IF NO ADDITIONAL INFORMATION IS
16 NEEDED BY THE ENTITY TO PROCESS THE REQUEST AND THE REQUEST MEETS THE
17 ENTITY'S CRITERIA FOR APPROVAL; OR~~

18 ~~2. IF ADDITIONAL INFORMATION IS NEEDED BY THE
19 ENTITY TO PROCESS THE REQUEST AND THE REQUEST IS NOT URGENT, WITHIN 1
20 BUSINESS DAY AFTER THE ENTITY RECEIVES ALL RELEVANT INFORMATION NEEDED
21 TO PROCESS THE REQUEST.~~

22 ~~(ii) IF AN ENTITY SUBJECT TO THIS SECTION DOES NOT GRANT
23 OR DENY A STEP THERAPY EXCEPTION REQUEST OR AN APPEAL WITHIN THE TIME
24 PERIOD REQUIRED UNDER SUBPARAGRAPH (i) OF THIS PARAGRAPH, THE REQUEST
25 OR APPEAL SHALL BE TREATED AS GRANTED.~~

26 (3) ON GRANTING A STEP THERAPY EXCEPTION REQUEST, AN ENTITY
27 SUBJECT TO THIS SECTION SHALL AUTHORIZE COVERAGE FOR THE PRESCRIPTION
28 DRUG ORDERED BY THE PRESCRIBER FOR AN INSURED OR ENROLLEE.

29 (4) AN ENROLLEE OR INSURED MAY APPEAL A STEP THERAPY
30 EXCEPTION REQUEST DENIAL IN ACCORDANCE WITH SUBTITLE 10A OR SUBTITLE
31 10B OF THIS TITLE.

32 (5) THIS SUBSECTION MAY NOT BE CONSTRUED TO ~~PREVENT:~~

(I) PREVENT:

1. AN ENTITY SUBJECT TO THIS SECTION FROM REQUIRING AN INSURED OR ENROLLEE TO TRY AN AB-RATED GENERIC EQUIVALENT OR INTERCHANGEABLE BIOLOGICAL PRODUCT BEFORE PROVIDING COVERAGE FOR THE EQUIVALENT BRANDED PRESCRIPTION DRUG; OR

~~**2. A HEALTH CARE PROVIDER FROM PRESCRIBING A PRESCRIPTION DRUG THAT IS DETERMINED TO BE MEDICALLY APPROPRIATE; OR**~~

(II) REQUIRE AN ENTITY SUBJECT TO THIS SECTION TO PROVIDE COVERAGE FOR A PRESCRIPTION DRUG THAT IS NOT COVERED BY A POLICY OR CONTRACT OF THE ENTITY.

(6) AN ENTITY SUBJECT TO THIS SECTION MAY USE AN EXISTING STEP THERAPY EXCEPTION PROCESS THAT SATISFIES THE REQUIREMENTS UNDER THIS SUBSECTION.

15-854.

(a) (1) This section applies to:

(i) insurers and nonprofit health service plans that provide coverage for prescription drugs through a pharmacy benefit under individual, group, or blanket health insurance policies or contracts that are issued or delivered in the State; and

(ii) health maintenance organizations that provide coverage for prescription drugs through a pharmacy benefit under individual or group contracts that are issued or delivered in the State.

(2) An insurer, a nonprofit health service plan, or a health maintenance organization that provides coverage for prescription drugs through a pharmacy benefits manager or that contracts with a private review agent under Subtitle 10B of this article is subject to the requirements of this section.

(3) This section does not apply to a managed care organization as defined in § 15-101 of the Health – General Article.

(G) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, AN ENTITY SUBJECT TO THIS SECTION MAY NOT REQUIRE MORE THAN ONE PRIOR AUTHORIZATION IF TWO OR MORE TABLETS OF DIFFERENT DOSAGE STRENGTHS OF THE SAME PRESCRIPTION DRUG ARE:

(I) PRESCRIBED AT THE SAME TIME AS PART OF AN INSURED'S TREATMENT PLAN; AND

1 **(II) MANUFACTURED BY THE SAME MANUFACTURER.**

2 **(2) THIS SUBSECTION DOES NOT PROHIBIT AN ENTITY FROM**
3 **REQUIRING MORE THAN ONE PRIOR AUTHORIZATION IF THE PRESCRIPTION IS FOR**
4 **TWO OR MORE TABLETS OF DIFFERENT DOSAGE STRENGTHS OF AN OPIOID THAT IS**
5 **NOT AN OPIOID PARTIAL AGONIST.**

6 15-10B-06.

7 (a) (1) **[A] EXCEPT AS PROVIDED IN PARAGRAPH (4) OF THIS**
8 **SUBSECTION, A private review agent shall:**

9 (i) make all initial determinations on whether to authorize or certify
10 a nonemergency course of treatment for a patient within 2 working days after receipt of the
11 information necessary to make the determination;

12 (ii) make all determinations on whether to authorize or certify an
13 extended stay in a health care facility or additional health care services within 1 working
14 day after receipt of the information necessary to make the determination; and

15 (iii) promptly notify the health care provider of the determination.

16 (2) If within 3 calendar days after receipt of the initial request for health
17 care services the private review agent does not have sufficient information to make a
18 determination, the private review agent shall inform the health care provider that
19 additional information must be provided.

20 (3) If a private review agent requires prior authorization for an emergency
21 inpatient admission, or an admission for residential crisis services as defined in § 15-840
22 of this title, for the treatment of a mental, emotional, or substance abuse disorder, the
23 private review agent shall:

24 (i) make all determinations on whether to authorize or certify an
25 inpatient admission, or an admission for residential crisis services as defined in § 15-840
26 of this title, within 2 hours after receipt of the information necessary to make the
27 determination; and

28 (ii) promptly notify the health care provider of the determination.

29 **(4) FOR A STEP THERAPY EXCEPTION REQUEST SUBMITTED**
30 **ELECTRONICALLY IN ACCORDANCE WITH A PROCESS ESTABLISHED UNDER §**
31 **15-142(F) OF THIS TITLE OR A PRIOR AUTHORIZATION REQUEST SUBMITTED**
32 **ELECTRONICALLY FOR PHARMACEUTICAL SERVICES, A PRIVATE REVIEW AGENT**
33 **SHALL MAKE A DETERMINATION:**

1 **(I) IN REAL TIME IF:**

2 **1. NO ADDITIONAL INFORMATION IS NEEDED BY THE**
3 **PRIVATE REVIEW AGENT TO PROCESS THE REQUEST; AND**

4 **2. THE REQUEST MEETS THE PRIVATE REVIEW AGENT’S**
5 **CRITERIA FOR APPROVAL; OR**

6 **(II) IF A REQUEST IS NOT APPROVED UNDER ITEM (I) OF THIS**
7 **PARAGRAPH, WITHIN 1 BUSINESS DAY AFTER THE PRIVATE REVIEW AGENT**
8 **RECEIVES ALL OF THE INFORMATION NECESSARY TO MAKE THE DETERMINATION.**

9 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall apply to all
10 policies, contracts, and health benefit plans issued, delivered, or renewed in the State on or
11 after January 1, 2024.

12 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
13 January 1, 2024.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.