SENATE BILL 492

M3 2lr1566 CF HB 649

By: Senators Pinsky, Guzzone, Elfreth, Lam, Patterson, Rosapepe, and Washington Washington, and Jackson

Introduced and read first time: January 27, 2022

Assigned to: Education, Health, and Environmental Affairs

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 4, 2022

Returned to second reading: March 4, 2022 Senate action: Adopted with floor amendments

Read second time: March 4, 2022

CHAPTER _____

1 AN ACT concerning

2 Environment – Discharge Permits – Inspections and Administrative Continuations

- 4 FOR the purpose of limiting the period of time for which the Department of the Environment may administratively continue certain water pollution discharge 5 6 permits; establishing inspection and reporting requirements for certain permit 7 holders; establishing administrative penalties for certain permit holders determined 8 to be in significant noncompliance of certain State or federal water quality 9 standards, effluent limitations, or other requirements; requiring the Department to clear a certain backlog of administratively continued permits on or before a certain 10 11 date; and generally relating to water pollution discharge permits.
- 12 BY repealing and reenacting, with without amendments,
- 13 Article Environment
- 14 Section 9–328
- 15 Annotated Code of Maryland
- 16 (2014 Replacement Volume and 2021 Supplement)
- 17 BY adding to
- 18 Article Environment
- 19 Section 9–328.1

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 2	Annotated Code of Maryland (2014 Replacement Volume and 2021 Supplement)										
3 4	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:										
5	Article – Environment										
6	9–328.										
7 8	(a) (1) Unless it is renewed for another term, a discharge permit expires on the expiration date the Department sets at issuance or renewal.										
9	(2) The Department may not issue a discharge permit for a term longer than 5 years.										
$\frac{1}{2}$	(b) Before a discharge permit expires, the Department may renew the discharge permit for another term:										
13 14	(1) After administrative review in accordance with the rules and regulations that the Department adopts;										
15	(2) After notice and opportunity for public hearing on the subject;										
16	(3) On the condition that the discharge meets or will meet:										
17 18	(i) Any applicable State or federal water quality standards or effluent limitations; and										
9	(ii) Any applicable requirement of this subtitle; and										
20 21	(4) If the permit holder pays all application and permit fees assessed by the Department under this subtitle.										
22 23 24	(c) (1) On or after July 1, 2022, the Department may not administratively continue a discharge permit for a period longer than 3 years.										
25 26 27	(2) ON OR AFTER JANUARY 1, 2027, THE DEPARTMENT MAY NOT ADMINISTRATIVELY CONTINUE A DISCHARGE PERMIT FOR A PERIOD LONGER THAN 1 YEAR.										
28 29	(D) Administrative review proceedings under this section shall be completed at least 60 days before the expiration date of the permit.										

9-328.1.

- 1 (A) (1) IN THIS SECTION, "ADMINISTRATIVELY CONTINUED PERMIT"
 2 MEANS A DISCHARGE PERMIT THAT HAS BEEN ADMINISTRATIVELY CONTINUED
 3 UNDER DEPARTMENT REGULATIONS IN ACCORDANCE WITH 40 C.F.R. § 122.6(D).
- 4 (2) "ADMINISTRATIVELY CONTINUED PERMIT" DOES NOT INCLUDE A
 5 DISCHARGE PERMIT THAT HAS BEEN CONTINUED BEYOND ITS ORIGINAL
 6 EXPIRATION DATE DUE TO AN ENFORCEMENT ACTION TAKEN DURING THE PERMIT
 7 TERM.
- 8 (B) (1) TO ENSURE COMPLIANCE WITH THE TERMS OF A DISCHARGE 9 PERMIT, AT LEAST ONCE PER MONTH THE DEPARTMENT SHALL INSPECT THE OPERATIONS-OF: CONDUCT INSPECTIONS IN ACCORDANCE WITH THIS SUBSECTION.
- 11 (1) EACH PERMIT HOLDER OPERATING UNDER AN
 12 ADMINISTRATIVELY CONTINUED PERMIT; AND
- 13 (2) EACH PERMIT HOLDER THAT THE DEPARTMENT HAS
 14 DETERMINED TO BE IN SIGNIFICANT NONCOMPLIANCE OF AN APPLICABLE STATE
 15 OR FEDERAL WATER QUALITY STANDARD, EFFLUENT LIMITATION, OR OTHER
 16 APPLICABLE REQUIREMENT OF THE DEPARTMENT OR THE U.S. ENVIRONMENTAL
 17 PROTECTION AGENCY.
- 18 **(2)** EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS **(I)** 19 PARAGRAPH, AND SUBJECT TO PARAGRAPH (4) OF THIS SUBSECTION, BEGINNING 20 JULY 1, 2022, AT LEAST ONCE PER MONTH THE DEPARTMENT SHALL INSPECT EACH FACILITY OR SITE THAT THE DEPARTMENT OR THE U.S. ENVIRONMENTAL 2122PROTECTION AGENCY HAS DETERMINED TO BE IN SIGNIFICANT NONCOMPLIANCE WITH AN APPLICABLE STATE OR FEDERAL WATER QUALITY STANDARD, EFFLUENT 2324LIMITATION, OR OTHER APPLICABLE REQUIREMENT OF THE DEPARTMENT OR THE U.S. ENVIRONMENTAL PROTECTION AGENCY. 25
- 26 (II) IF A FACILITY OR SITE IS DETERMINED TO BE IN
 27 SIGNIFICANT NONCOMPLIANCE SOLELY DUE TO THE FAILURE TO REPORT ANY
 28 REQUIRED INFORMATION TO THE DEPARTMENT OR THE U.S. ENVIRONMENTAL
 29 PROTECTION AGENCY, THE DEPARTMENT MAY:
- 1. DELAY INSPECTIONS UNDER SUBPARAGRAPH (I) OF
 THIS PARAGRAPH BY 1 MONTH WHILE THE DEPARTMENT REVIEWS THE
 COMPLIANCE STATUS OF THE FACILITY OR SITE THROUGH CORRESPONDENCE WITH
 THE OWNER OR OPERATOR OF THE FACILITY OR SITE OR OTHER APPROPRIATE
 METHODS; AND

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1					<u>2.</u>	BEGIN	MONT	HLY	INSPE	CTIONS	IN	ACCC	RDA	NCE
2	WITH	SUBP	ARAG	RAPH	(I) OF	THIS PA	RAGRAP	H IF,	AFTER	THE PE	RIOL	SPE	CIFIE	D IN
3	ITEM	1 of	THIS	SUBP	ARAGI	RAPH, TH	E OWNE	R OR	OPER	ATOR O	F TH	E FAC	ILIT	Y OR
4	SITE	HAS N	OT PI	ROVID	ED TH	E INFORM	IATION	NECE	SSARY	FOR TH	E DE	PART	MEN	<u>T TO</u>
5	DETE	RMIN	E THE	E COM	PLIAN	CE STATU	JS OF TE	IE FA	CILITY	OR SITI	<u>E.</u>			
6			<u>(3)</u>	<u>(I)</u>	$\mathbf{E}\mathbf{x}\mathbf{c}$	EPT AS	PROVID	ED I	N SUB	PARAGI	RAPH	(II)	OF '	THIS
7	PARA	GRAP	H AN	D SUB	JECT	TO PARA	GRAPH	(4) 0	F THIS	SUBSE	CTIO	N, BE	GIN	NING
8	<u>July</u>	1, 20	23, A	T LEAS	ST ON	CE EVERY	Y 90 DA	YS, TI	HE DEI	PARTME	NT S	HALL	INSI	PECT
9	EACH	FACI	LITY (OR SIT	E THA	T HAS BE	EN OPE	RATII	NG UNI	DER AN	ADMI	NISTR	ATI	ELY

11 (II) THE DEPARTMENT IS NOT REQUIRED TO INSPECT THE

CONTINUED PERMIT FOR LONGER THAN 365 DAYS.

- 12 OPERATIONS OF A FACILITY OR SITE OPERATING A GENERAL PERMIT THAT HAS
- 13 BEEN ADMINISTRATIVELY CONTINUED, UNLESS THE DEPARTMENT OR THE U.S.
- 14 ENVIRONMENTAL PROTECTION AGENCY HAS DETERMINED THE FACILITY OR SITE
- 15 TO BE IN SIGNIFICANT NONCOMPLIANCE AS SPECIFIED UNDER PARAGRAPH (2) OF
- 16 THIS SUBSECTION.
- 17 (4) INSPECTIONS REQUIRED UNDER THIS SUBSECTION MAY BE
 18 CONDUCTED BY MEANS OTHER THAN AN IN-PERSON INSPECTION OF THE FACILITY
 19 OR SITE IF THE PRESENCE OF THE INSPECTOR WOULD RESULT IN AN
 20 UNREASONABLE RISK TO HEALTH, SAFETY, OR WELFARE.
- 21 (C) (1) THIS SUBSECTION APPLIES TO A PERMIT HOLDER THAT\$
- 22 (I) IS DETERMINED BY THE DEPARTMENT OR THE U.S.
 23 ENVIRONMENTAL PROTECTION AGENCY TO BE IN SIGNIFICANT NONCOMPLIANCE
 24 OF AN APPLICABLE STATE OR FEDERAL WATER QUALITY STANDARD, EFFLUENT
 25 LIMITATION, OR OTHER APPLICABLE REQUIREMENT OF THE DEPARTMENT OR THE
 26 U.S. ENVIRONMENTAL PROTECTION AGENCY TWO OR MORE TIMES IN A YEAR;
- 27 (II) REPORTS EXCEEDING EFFLUENT LIMITATIONS FOR TWO OR
 28 MORE PARAMETERS REQUIRED TO BE MONITORED UNDER THE DISCHARGE PERMIT;
 29 OR
- 30 (HI) REPORTS EXCEEDING, BY 200% OR MORE, EFFLUENT
 31 LIMITATIONS FOR ANY SINGLE PARAMETER REQUIRED TO BE MONITORED UNDER
 32 THE DISCHARGE PERMIT.
- 33 (2) THE DEPARTMENT SHALL REQUIRE A PERMIT HOLDER 34 SPECIFIED UNDER PARAGRAPH (1) OF THIS SUBSECTION TO SUBMIT A WRITTEN 35 REPORT TO THE DEPARTMENT DETAILING:

- HOW VIOLATIONS REPORTED BY THE PERMIT HOLDER OR 1 (I)2 NOTED BY THE DEPARTMENT WILL BE ADDRESSED; AND 3 (II) THE TIMELINE FOR ADDRESSING THE VIOLATIONS. **(1)** 4 **(D)** IF A PERMIT HOLDER REMAINS IN SIGNIFICANT NONCOMPLIANCE FOR THE SAME UNDERLYING CONDITION AFTER 2 CONSECUTIVE MONTHS OF 5 INSPECTIONS CONDUCTED UNDER SUBSECTION (B)(2) (B) OF THIS SECTION, THE 6 PERMIT HOLDER SHALL BE SUBJECT TO AN ADMINISTRATIVE PENALTY OF: 7 8 FOR A PERMIT HOLDER CLASSIFIED BY THE DEPARTMENT **(I)** 9 AS A MINOR FACILITY DISCHARGER: 10 1. \$250 WHEN THE CONDITION IS OBSERVED ON THE 11 THIRD CONSECUTIVE INSPECTION; 12 \$500 WHEN THE CONDITION IS OBSERVED ON THE 13 FOURTH CONSECUTIVE INSPECTION; AND 14 3. \$2,500 WHEN THE CONDITION IS OBSERVED ON THE FIFTH CONSECUTIVE INSPECTION OR ANY SUBSEQUENT CONSECUTIVE INSPECTION; 15 **AND** 16 FOR A PERMIT HOLDER CLASSIFIED BY THE DEPARTMENT 17 (II)18 AS A MAJOR FACILITY DISCHARGER: 19 \$1,000 WHEN THE CONDITION IS OBSERVED ON THE 1. 20 THIRD CONSECUTIVE INSPECTION: 212. \$5,000 WHEN THE CONDITION IS OBSERVED ON THE 22 FOURTH CONSECUTIVE INSPECTION; AND 233. \$10,000 WHEN THE CONDITION IS OBSERVED ON THE 24FIFTH CONSECUTIVE INSPECTION OR ANY SUBSEQUENT CONSECUTIVE INSPECTION. 25THE PENALTIES PROVIDED UNDER THIS SUBSECTION ARE IN 26 ADDITION TO ANY OTHER CIVIL OR CRIMINAL PENALTIES PROVIDED UNDER THIS
- 28 SECTION 2. AND BE IT FURTHER ENACTED, That:

27

SUBTITLE.

29 (a) In this section, "Department" means the Department of the Environment.

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- (b) Subject to subsection (c) of this section, this Act shall be interpreted to apply only prospectively to discharge permits issued, renewed, or administratively continued on or after the effective date of this Act.
- 4 (e) On or before December 31, 2026, the Department shall clear the backlog of administratively continued discharge permits existing on the effective date of this Act.
- 6 (d) (c) (1) On or before December 31, 2023 October 1, 2022, the Department shall report to the Governor and, in accordance with § 2–1257 of the State Government Article, the General Assembly on the number of additional employees necessary to:
- 9 (i) clear the backlog of administratively continued discharge 10 permits, as required by subsection (e) (b) of this section; and
- 11 (ii) process discharge permit renewals in a timely manner, as 12 required by § 9–328(c) of the Environment Article, as enacted by Section 1 of this Act.
- 13 (2) The Department shall request:
- 14 (i) on or before December 31, 2024 <u>2022</u>, Position Identification 15 Numbers (PINs) for at least half of the additional employees identified in the report 16 required under paragraph (1) of this subsection; and
- 17 (ii) on or before December 31, 2025 <u>2023</u>, PINs for the full number 18 of additional employees identified in the report required under paragraph (1) of this 19 subsection.
- 20 (e) (d) On or before December 31, 2025, and each year thereafter, the Department shall report to the Governor and, in accordance with § 2–1257 of the State Government Article, the General Assembly on the progress toward meeting the requirements of this section:
- 24 (1) the number of facilities or sites subject to discharge permits that were 25 administratively continued or expired at the end of the prior fiscal year, by census tract; 26 and
- 27 (2) the number of additional positions for the subsequent fiscal year that 28 the Department needs to ensure that any discharge permits that have been continued or 29 expired for more than 365 days are renewed in a timely manner.
- 30 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July 31 1, 2022.