SENATE BILL 334

C5, M5 2lr1277 CF HB 624

By: Senator Feldman

Introduced and read first time: January 20, 2022

Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 2, 2022

CHAPTER

1 AN ACT concerning

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Electricity - Standard Offer Service - Renewable Energy

Long-Term Power Purchase Agreements for Renewable Energy Workgroup and

Minority-Owned and Women-Owned Businesses Study

FOR the purpose of requiring an electric company to contract for renewable energy credits and electricity generated from certain Tier 1 renewable sources to meet a portion of the renewable energy portfolio standard for the electric company; authorizing an electric company to receive annual remuneration for contracts; authorizing an electric company to account for the purchase of contracts as a regulatory asset, but prohibiting the collection of an additional return on the regulatory asset; requiring an electric company to submit contracts to the Public Service Commission for review and approval: requiring an electric company to sell purchased energy into the wholesale spot market; requiring an electric company to sell certain renewable energy credits and solar renewable energy credits; requiring that renewable energy credits, solar renewable energy credits, and electricity be used to meet a certain portion of the renewable energy portfolio standard for electricity provided to standard offer service customers; and generally relating to standard offer service and renewable energy establishing the Long-Term Power Purchase Agreements for Renewable Energy Workgroup to review certain long-term contracts and power purchase agreements for renewable energy, study the feasibility of implementing long-term power purchase agreements for renewable energy contracts in the State, and make certain recommendations; requiring a certain certification agency and the Governor's Office of Small, Minority, and Women Business Affairs, in consultation with the Commission, the Office of the Attorney General, and the General Assembly, to initiate a certain study of the renewable energy industry and market in the State

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

1	•			recommendations relating to minority-owned and women-owned
2				tion in the renewable energy industry and market in the State;
3		_		ernor's Office of Small, Minority, and Women Business Affairs, in
4	•			a certain certification agency and the Office of the Attorney
5	•			p certain race-neutral and gender-neutral approaches relating to
6				and women-owned businesses seeking to participate in the
7				industry and market in the State; and generally relating to the
8	<u>Long</u> –	<u>Term</u>	Power	r Purchase Agreements for Renewable Energy Workgroup and a
9	minor	ity–o	wned a	nd women–owned businesses study.
10	BY repealing	; and	reenac	ting, without amendments,
11	Article	Pı	ıblic U	tilities
12	Section	n 7-7	'01(a) s	nd (s)
13			` '	f Maryland
14				t Volume and 2021 Supplement)
15	BY adding to	7		
16	0		ıblic U	tilitios
17	Section			
18				^c Maryland
19				t Volume and 2021 Supplement)
19	(2020	пери	шешен	to volume and 2021 Supplement)
20				T ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
21	That the Lav	vs of	Maryls	nd read as follows :
22	(a)	Ther	e is a	Long-Term Power Purchase Agreements for Renewable Energy
23	Workgroup.	11101	<u>0 18 u</u>	noing form former furchase rigitedments for from maste innergy
	··· orrigio orpo			
24	<u>(b)</u>	The '	Workgi	coup consists of the following members:
25		(1)	the P	eople's Counsel, or the People's Counsel's designee;
		<u>(+ /</u>	<u>0110 1</u>	copie s counsel, of the reopie s counsels designed,
26		<u>(2)</u>	the I	Director of the Maryland Energy Administration, or the Director's
27	<u>designee;</u>			
0.0		(0)	.1 C	
28		<u>(3)</u>	the fo	ollowing members, selected by the Chairman of the Public Service
29	<u>Commission:</u>	<u>.</u>		
30			(i)	one representative of each investor-owned electric company with
	anatamana in	+h = (one representative of each investor—owned electric company with
31	<u>customers in</u>	ine s	<u>state;</u>	
32			(;;)	one representative of the utility scale solar industry;
34			<u>(ii)</u>	one representative of the utility scale solar industry,
33			<u>(iii)</u>	one representative of the wind industry;
55			<u>\111/</u>	STOP TO PRODUCE OF THE WITH HIMMOND J.
34			<u>(iv)</u>	one representative of a renewable energy trade association;

1		<u>(v)</u>	one representative of retail energy suppliers;
2	power to the PJM	(vi) region	one representative of nonutility energy generators supplying
4 5	procurement; and	(vii)	one individual with expertise in corporate renewable energy
6 7	agreements or lon	<u>(viii)</u> g—term	one individual with expertise in implementing power purchase contracts for renewable energy; and
8	<u>(4)</u>	any o	ther individuals identified by the Public Service Commission.
9 10	(c) The the Workgroup.	Chairm	an of the Public Service Commission shall designate the chair of
11	(d) The	Public S	Service Commission shall provide staff for the Workgroup.
12	<u>(e)</u> <u>A me</u>	mber o	f the Workgroup:
13	<u>(1)</u>	may 1	not receive compensation as a member of the Workgroup; but
14 15	(2) Travel Regulation		titled to reimbursement for expenses under the Standard State revided in the State budget.
16	<u>(f)</u> The '	Workgr	oup shall:
17	<u>(1)</u>	<u>unde</u>	ctake a review of:
18 19	renewable energy	<u>(i)</u> in othe	existing long-term contracts and power purchase agreements for states;
20 21	program on long-	<u>(ii)</u> term po	the Public Service Commission of the District of Columbia's pilot ower purchase agreements for renewable energy; and
22 23	program on long-	<u>(iii)</u> term po	the Massachusetts Department of Public Utilities' regulatory ower purchase agreements for renewable energy;
24 25	(2) agreements for re	-	the feasibility of implementing long-term power purchase e energy contracts in the State; and
26	<u>(3)</u>	make	recommendations on:
27 28 29	renewable energy action;	(i) could	whether a long-term power purchase agreement program for be implemented in Maryland through legislation or regulatory

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$\frac{1}{2}$	(ii) the potential risks and benefits to the electricity market in Maryland of establishing a long-term power purchase agreement program;
3 4	(iii) the cost of requiring the Public Service Commission to administrate a long-term power purchase agreement program;
5 6	(iv) appropriate protections for investor—owned electric companies with customers in the State that may participate in the program;
7	(v) the potential benefits to Maryland ratepayers; and
8 9 10	(vi) any protections necessary to ensure fair oversight of long-term power purchase agreements for renewable energy entered into by investor-owned electric companies.
11 12 13	(g) On or before December 1, 2022, the Workgroup shall report its findings and recommendations to the General Assembly in accordance with § 2–1257 of the State Government Article.
14	SECTION 2. AND BE IT FURTHER ENACTED, That:
15 16 17 18 19 20 21 22	(a) (1) The certification agency designated by the Board of Public Works under § 14–303(b) of the State Finance and Procurement Article and the Governor's Office of Small, Minority, and Women Business Affairs, in consultation with the Public Service Commission, the Office of the Attorney General, and the General Assembly, shall initiate a study on the renewable energy industry to evaluate whether the enactment of remedial measures to assist minority—owned and women—owned businesses in the renewable energy industry and market would comply with the requirements of City of Richmond v. J. A. Croson Co., 488 U.S. 469, and any subsequent federal or constitutional requirements.
23 24 25 26 27	(2) (i) The Public Service Commission shall require electric companies and other entities participating in the renewable energy industry to provide to the Commission any information determined to be necessary to assess the need for remedial measures to assist minority—owned and women—owned businesses in the renewable energy industry and market in the State.
28 29 30 31	(ii) The information required under subparagraph (i) of this paragraph may include a list of the entity's expenditures, broken down by State fiscal year for the period beginning July 1, 2017, and ending June 30, 2022, including, for each expenditure:
32	1. <u>a description of the work performed;</u>

the dollar value of the expenditure;

<u>2.</u>

1	3. whether the work was performed by the electric company,
$\frac{2}{3}$	another entity participating in the renewable energy industry, or a contractor or subcontractor; and
4 5	4. <u>if the work was performed by a contractor or subcontractor, the name of the contractor or subcontractor.</u>
6 7 8	(iii) On or before August 1, 2022, each electric company and other entity participating in the renewable energy industry shall provide the information required under subparagraph (i) of this paragraph to the Public Service Commission.
9 10 11	(iv) On or before August 15, 2022, the Public Service Commission shall provide the information collected under subparagraph (i) of this paragraph to the certification agency.
12 13	(v) 1. All information provided by an electric company or entity under subparagraph (i) of this paragraph shall:
14 15	A. constitute confidential commercial and financial information; and
16 17	B. be treated as confidential by the Public Service Commission and the State.
18 19	<u>2. Information provided by an electric company or entity under subparagraph (i) of this paragraph may only be:</u>
20 21	A. used for the purposes authorized under this subsection; and
22 23	B. <u>disclosed to the public in an anonymized or aggregated</u> format.
24 25 26 27 28	(3) The certification agency and the Governor's Office of Small, Minority, and Women Business Affairs shall report their findings and recommendations to the Governor and, in accordance with § 2–1257 of the State Government Article, the General Assembly on or before December 1, 2022, so that the General Assembly may review the findings during the 2023 legislative session.
29 30 31 32 33	(b) (1) The Governor's Office of Small, Minority, and Women Business Affairs, in consultation with the certification agency and the Office of the Attorney General, shall develop race—neutral and gender—neutral approaches for addressing the needs of minority—owned and women—owned businesses seeking to participate in the renewable energy industry and market.

On or before December 1, 2022, the Governor's Office of Small,

Minority, and Women Business Affairs shall report the approaches developed under

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<u>(2)</u>

1 2 3 4	2–1257 of toconsider, a	the St	nis subsection to the Legislative Policy Committee, in accordance with § ate Government Article, so that the General Assembly may review, clude race—neutral and gender—neutral alternatives in legislation newable energy industry or market.
5 6 7	•	all, M	ertification agency, the Public Service Commission, and the Governor's inority, and Women Business Affairs shall provide staff for the studies bsections (a) and (b) of this section.
8			Article - Public Utilities
9	7–701.		
10	(a)	In th	is subtitle the following words have the meanings indicated.
11 12	(8) sources:	"Tier	1 renewable source" means one or more of the following types of energy
13 14	water heati	(1) ng syst	solar energy, including energy from photovoltaic technologies and solar sems;
15		(2)	wind;
16		(3)	qualifying biomass;
17 18	landfill or w	(4) vastew	methane from the anaerobic decomposition of organic materials in a atter treatment plant;
19 20	from or ther	(5) 'mal ei	geothermal, including energy generated through geothermal exchange nergy avoided by, groundwater or a shallow ground source;
21 22	differences;	(6)	ocean, including energy from waves, tides, currents, and thermal
23 24	under item	(7) (3) or (a fuel cell that produces electricity from a Tier 1 renewable source 4) of this subsection;
25 26	that is licen	(8) sed or	a small hydroelectric power plant of less than 30 megawatts in capacity exempt from licensing by the Federal Energy Regulatory Commission;
27		(9)	poultry litter-to-energy;
28		(10)	waste-to-energy;
29		(11)	refuse derived fuel;
30		(12)	thermal energy from a thermal biomass system; and

- 1 (13) raw or treated wastewater used as a heat source or sink for a heating 2 or cooling system.
- 3 **7-703.1.**
- 4 (A) THIS SECTION DOES NOT APPLY TO AN ELECTRIC COOPERATIVE THAT
 5 CHOOSES TO CONTINUE TO SUPPLY ITS STANDARD OFFER SERVICE LOAD THROUGH
 6 A PORTFOLIO OF BLENDED WHOLESALE SUPPLY CONTRACTS AND OTHER
 7 APPROPRIATE ELECTRICITY PRODUCTS AND STRATEGIES IN ACCORDANCE WITH §
 8 7-510(C)(8) OF THIS TITLE.
- 9 (B) NOTWITHSTANDING § 7-510 OF THIS TITLE OR ANY REGULATION OR
 10 ORDER UNDER THIS TITLE, BEGINNING IN 2023, AN ELECTRIC COMPANY SHALL
 11 CONTRACT FOR RENEWABLE ENERGY CREDITS AND ELECTRICITY GENERATED
 12 FROM ENERGY FROM A TIER 1 RENEWABLE SOURCE UNDER § 7-701(S)(1), (2), (5),
 13 (6), OR (8) OF THIS SUBTITLE TO MEET A PORTION OF THE ELECTRIC COMPANY'S
 14 RENEWABLE ENERGY PORTFOLIO STANDARD IN ACCORDANCE WITH SUBSECTIONS
 15 (C) AND (D) OF THIS SECTION.
- 16 (C) (1) AN ELECTRIC COMPANY SHALL:
- 17 (I) SOLICIT BIDS FOR A CONTRACT UNDER SUBSECTION (B) OF
 18 THIS SECTION FROM RENEWABLE ENERGY FACILITIES THAT WILL BE PLACED INTO
 19 SERVICE WITHIN 3 YEARS AFTER THE DATE OF THE SOLICITATION;
- 20 (II) USE A COMPETITIVE PROCUREMENT PROCESS TO AWARD 21 THE CONTRACT:
- 22 (III) RECEIVE ANNUAL COMPENSATION EQUAL TO 1% OF THE
 23 ANNUAL PAYMENTS UNDER THE CONTRACT TO COMPENSATE THE ELECTRIC
 24 COMPANY FOR ACCEPTING THE FINANCIAL OBLIGATION OF THE LONG-TERM
 25 CONTRACT; AND
- 26 (IV) BE ENTITLED TO ACCOUNT FOR THE PURCHASE OF
 27 RENEWABLE ENERGY GENERATION UNDER THIS SECTION, INCLUDING THE SOLAR
 28 ENERGY AND RENEWABLE ENERGY CERTIFICATES, AS A REGULATORY ASSET
 29 RATHER THAN AS DERT.
- 30 (2) THE COMMISSION MAY EXTEND THE IN SERVICE DATE
 31 REQUIREMENT UNDER PARAGRAPH (1)(I) OF THIS SUBSECTION BY UP TO 1 YEAR
 32 FOR GOOD CAUSE.

1	(3) THE TERM OF A CONTRACT UNDER SUBSECTION (B) OF THIS
2	SECTION SHALL BE FOR AT LEAST 10 YEARS AND NOT MORE THAN 20 YEARS.
3	(4) (1) Before awarding a contract under this subsection.
4	AN ELECTRIC COMPANY SHALL:
4	THE ELECTRIC COMPTANT SHALL.
5	1. SUBMIT THE CONTRACT TO THE COMMISSION FOR
6	REVIEW; AND
J	
7	2. RECEIVE THE COMMISSION'S APPROVAL OF THE
8	CONTRACT UNDER SUBPARAGRAPH (II) OF THIS PARAGRAPH.
9	(II) IF THE COMMISSION DETERMINES THAT THE CONTRACT
10	SUBMITTED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH IS COST-EFFECTIVE AS
11	COMPARED TO THE LONG-TERM PROJECTION OF RENEWABLE ENERGY COSTS, THE
12	COMMISSION SHALL APPROVE THE CONTRACT.
13	(5) A CONTRACT AWARDED UNDER THIS SECTION IS SUBJECT TO THE
14	REGULATORY AUTHORITY OF THE COMMISSION.
15	(6) AN ELECTRIC COMPANY SHALL SELL PURCHASED ENERGY INTO
16	THE WHOLESALE SPOT MARKET.
1 7	(7) AN ELECTRIC COMPANY CHALL CELL ALL DENEWARDS ENTERCY
17 18	(7) AN ELECTRIC COMPANY SHALL SELL ALL RENEWABLE ENERGY CREDITS AND SOLAR RENEWABLE ENERGY CREDITS CONTRACTED FOR UNDER §
19	7–703(B) OF THIS SUBTITLE.
20	(8) FOR THE SALE OF ANY PURCHASED ENERGY INTO THE
21	WHOLESALE SPOT MARKET UNDER PARAGRAPH (6) OF THIS SUBSECTION AND
22	RENEWABLE ENERGY CREDITS UNDER PARAGRAPH (7) OF THIS SUBSECTION, AN
23	ELECTRIC COMPANY SHALL:
_0	
24	(I) NET THE COST OF PAYMENTS MADE TO PROJECTS UNDER
25	THE LONG-TERM CONTRACTS AGAINST THE PROCEEDS OBTAINED FROM THE SALE
26	OF ENERGY AND RENEWABLE ENERGY CREDITS; AND
	,
27	(II) CREDIT OR CHARGE THE DIFFERENCE DERIVED UNDER
28	ITEM (I) OF THIS PARAGRAPH TO ALL DISTRIBUTION CUSTOMERS THROUGH A
29	UNIFORM FULLY RECONCILING ANNUAL FACTOR IN DISTRIBUTION RATES THAT
30	CANNOT BE BYPASSED WHEN SWITCHING ELECTRIC SUPPLIERS, SUBJECT TO
31	REVIEW AND APPROVAL OF THE COMMISSION.

1	(9) An electric company may not earn an additional return
2	ON A PURCHASE THAT IS TREATED AS A REGULATORY ASSET UNDER PARAGRAPH
3	(1)(IV) OF THIS SUBSECTION.

- 4 (D) (1) BEGINNING IN 2023, THE RENEWABLE ENERGY CREDITS, SOLAR
 5 RENEWABLE ENERGY CREDITS, AND ELECTRICITY CONTRACTED FOR UNDER
 6 SUBSECTION (B) OF THIS SECTION SHALL BE USED TO MEET AT LEAST 25% OF THAT
 7 YEAR'S AND EACH SUBSEQUENT YEAR'S RENEWABLE ENERGY PORTFOLIO
 8 STANDARD FOR THE ELECTRICITY THAT THE ELECTRIC COMPANY PROVIDES TO THE
 9 ELECTRIC COMPANY'S STANDARD OFFER SERVICE CUSTOMERS.
- 10 (2) THE 25% STANDARD SHALL BE APPLIED EQUALLY TO THE
 11 ANNUAL RENEWABLE ENERGY PORTFOLIO STANDARD AMOUNT REQUIRED TO BE
 12 DERIVED BY SOLAR ENERGY IN 2023 AND SUBSEQUENT YEARS.
- 13 (E) ON OR BEFORE DECEMBER 1, 2024, AND ANNUALLY THEREAFTER, THE
 14 COMMISSION SHALL, IN ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT
 15 ARTICLE:
- 16 (1) REPORT TO THE GENERAL ASSEMBLY ON THE IMPACT OF THIS
 17 SECTION ON THE ENERGY AND RENEWABLE ENERGY CREDIT MARKETS, INCLUDING
 18 THE DISPOSITION OF ENERGY AND RENEWABLE ENERGY CREDITS; AND
- 19 **(2)** RECOMMEND ANY PROGRAM CHANGES NECESSARY TO SUPPORT 20 THE RENEWABLE ENERGY CREDIT MARKET IN THE STATE.
- 21 (F) ON OR BEFORE MARCH 31, 2023, THE COMMISSION SHALL ADOPT
 22 REGULATIONS TO CARRY OUT THIS SECTION.
- 23 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be construed to apply only prospectively and may not be applied or interpreted to have any effect on or application to any contract for electricity supply before the effective date of this Act.
- SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect October June 1, 2022. It shall remain effective for a period of 1 year and 1 month and, at the end of June 30, 2023, this Act, with no further action required by the General Assembly, shall be abrogated and of no further force and effect.