

# HOUSE BILL 692

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By: **Chair, Health and Government Operations Committee (By Request – Departmental – Health)**

Introduced and read first time: January 30, 2020

Assigned to: Health and Government Operations

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## A BILL ENTITLED

1 AN ACT concerning

2 **Drugs and Devices – Electronic Prescriptions – Controlled Dangerous**  
3 **Substances**

4 FOR the purpose of authorizing certain controlled dangerous substance prescriptions to be  
5 dispensed on an electronic prescription; requiring, except under certain  
6 circumstances, a certain health practitioner to issue a prescription for a controlled  
7 dangerous substance electronically; authorizing a certain health practitioner to issue  
8 a written or oral prescription for a controlled dangerous substance only under certain  
9 circumstances; requiring the Secretary of Health, in collaboration with the Maryland  
10 Health Care Commission, to adopt certain regulations regarding a certain waiver  
11 that includes certain provisions; authorizing the Secretary to issue a waiver that  
12 applies generally to a certain group of health practitioners or drugs; providing that  
13 a certain waiver shall apply to a certain health practitioner without requiring the  
14 health practitioner to go through a certain process; authorizing the Secretary to  
15 adopt certain regulations regarding certain exceptions to the requirement to issue  
16 an electronic prescription; authorizing a certain health occupations board to take  
17 certain action against a health practitioner who violates certain provisions of this  
18 Act; authorizing a pharmacist to dispense a drug on a prescription transmitted in a  
19 certain manner under certain circumstances; providing that a pharmacist who  
20 receives certain prescriptions is not required to verify certain information about the  
21 prescription; altering the circumstances under which a pharmacist may refill and  
22 dispense a prescription; making conforming changes; providing for the construction  
23 of certain provisions of this Act; defining a certain term; providing for a delayed  
24 effective date; and generally relating to electronic prescriptions for controlled  
25 dangerous substances.

26 BY repealing and reenacting, without amendments,  
27 Article – Correctional Services  
28 Section 1–101(a), (d), (n), and (o)  
29 Annotated Code of Maryland

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 (2017 Replacement Volume and 2019 Supplement)

2 BY repealing and reenacting, without amendments,  
3 Article – Criminal Law  
4 Section 5–101(a)  
5 Annotated Code of Maryland  
6 (2012 Replacement Volume and 2019 Supplement)

7 BY adding to  
8 Article – Criminal Law  
9 Section 5–101(p–1)  
10 Annotated Code of Maryland  
11 (2012 Replacement Volume and 2019 Supplement)

12 BY repealing and reenacting, with amendments,  
13 Article – Criminal Law  
14 Section 5–501, 5–504, and 5–701  
15 Annotated Code of Maryland  
16 (2012 Replacement Volume and 2019 Supplement)

17 BY repealing and reenacting, with amendments,  
18 Article – Health – General  
19 Section 21–220  
20 Annotated Code of Maryland  
21 (2019 Replacement Volume)

22 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
23 That the Laws of Maryland read as follows:

24 **Article – Correctional Services**

25 1–101.

26 (a) In this article the following words have the meanings indicated.

27 (d) “Correctional facility” means a facility that is operated for the purpose of  
28 detaining or confining adults who are charged with or found guilty of a crime.

29 (n) “State” means:

30 (1) a state, possession, territory, or commonwealth of the United States; or

31 (2) the District of Columbia.

32 (o) (1) “State correctional facility” means a correctional facility that is  
33 operated by the State.

- 1 (2) “State correctional facility” includes:
- 2 (i) the Patuxent Institution;
- 3 (ii) the Baltimore City Detention Center; and
- 4 (iii) the centralized booking facility in Baltimore City that is operated  
 5 by the Division of Pretrial Detention and Services in the Department of Public Safety and  
 6 Correctional Services.

7 **Article – Criminal Law**

8 5–101.

- 9 (a) In this title the following words have the meanings indicated.

10 **(P–1) “ELECTRONIC PRESCRIPTION” MEANS A PRESCRIPTION THAT:**

11 **(1) IS GENERATED ON AN ELECTRONIC APPLICATION AND**  
 12 **TRANSMITTED AS AN ELECTRONIC DATA FILE; AND**

13 **(2) IF THE PRESCRIPTION IS FOR A CONTROLLED DANGEROUS**  
 14 **SUBSTANCE, COMPLIES WITH THE REQUIREMENTS OF 21 C.F.R. § 1306.08 AND 21**  
 15 **C.F.R. § 1311.**

16 5–501.

- 17 (a) Except as provided in subsection (b) of this section, a person may not dispense  
 18 a controlled dangerous substance without a written prescription **OR AN ELECTRONIC**  
 19 **PRESCRIPTION** from an authorized provider if the substance is:

- 20 (1) listed in Schedule II; and
- 21 (2) a drug to which § 21–220 of the Health – General Article applies.

- 22 (b) A controlled dangerous substance to which subsection (a) of this section  
 23 applies may be dispensed without a written prescription **OR AN ELECTRONIC**  
 24 **PRESCRIPTION** by:

- 25 (1) an authorized provider who:
- 26 (i) is not a pharmacist; and
- 27 (ii) dispenses the controlled dangerous substance directly to an  
 28 ultimate user; or

1 (2) a pharmacist if:

2 (i) an emergency exists;

3 (ii) the pharmacist dispenses the drug under regulations of the  
4 Department on an oral prescription that the pharmacist reduces promptly to writing and  
5 keeps on file; and

6 (iii) federal law authorizes the oral prescription.

7 (c) A prescription for a controlled dangerous substance listed in Schedule II shall  
8 be kept on file in conformity with the requirements for records and inventories under §  
9 5-306 of this title.

10 (d) A person may not refill a prescription for a controlled dangerous substance  
11 listed in Schedule II.

12 5-504.

13 (a) Except when dispensed directly to an ultimate user by an authorized provider  
14 who is not a pharmacist, a controlled dangerous substance listed in Schedule III or  
15 Schedule IV that is a drug to which § 21-220 of the Health – General Article applies may  
16 not be dispensed without a written **PRESCRIPTION, AN ELECTRONIC PRESCRIPTION, or**  
17 **AN** oral prescription.

18 (b) Unless renewed by the authorized provider, the prescription may not be:

19 (1) filled or refilled more than 6 months after the date of prescription; or

20 (2) refilled more than five times.

21 5-701.

22 (a) Sections 5-701 through 5-704 of this subtitle apply to:

23 (1) the sale of prescription drugs by a manufacturer, wholesale distributor,  
24 retail pharmacist, or jobber to a person not legally qualified or authorized to purchase and  
25 hold prescription drugs for use or resale; and

26 (2) an authorized provider's assistant who is not licensed to administer  
27 prescription drugs.

28 (b) A person may not dispense a prescription drug except:

29 (1) on an authorized provider's:

30 (I) **ELECTRONIC PRESCRIPTION;**

1                    [(i)] **(II)**        written prescription; or

2                    [(ii)] **(III)**      oral prescription that the pharmacist reduces to writing  
3 and files; or

4                    (2)    by refilling a written **PRESCRIPTION, AN ELECTRONIC**  
5 **PRESCRIPTION**, or AN oral prescription that is authorized:

6                    (i)    by the authorized provider in the original prescription; or

7                    (ii)   by oral direction that the pharmacist reduces to writing and files.

8                    (c)    A person may not dispense a prescription drug by filling or refilling a written  
9 **PRESCRIPTION, AN ELECTRONIC PRESCRIPTION**, or AN oral prescription of an  
10 authorized provider unless the drug bears a label that, in addition to any requirements of  
11 the Department or federal law, contains:

12                    (1)    the name and address of the dispenser;

13                    (2)    the serial number and date of the prescription;

14                    (3)    the name of the authorized provider; and

15                    (4)    if stated in the prescription, the name and address of the patient and  
16 the directions for use.

17                    (d)    Except as otherwise provided under this title, a person may not:

18                    (1)    manufacture, distribute, or possess with intent to distribute a  
19 prescription drug;

20                    (2)    affix a false or counterfeit label to a package, container, or other  
21 receptacle containing a prescription drug;

22                    (3)    omit, remove, alter, or obliterate a label or symbol that is required by  
23 federal, State, or local law on a prescription drug; or

24                    (4)    obtain or attempt to obtain a prescription drug by:

25                    (i)    fraud, deceit, or misrepresentation;

26                    (ii)   the counterfeiting or altering of a prescription or written order;

27                    (iii)  concealing a material fact;

28                    (iv)  using a false name or address;

1 (v) falsely assuming the title of or falsely representing that the  
2 person is a manufacturer, distributor, or authorized provider; or

3 (vi) making or issuing a false or counterfeit prescription or written  
4 order.

5 (e) A person who violates this section is guilty of a misdemeanor and on conviction  
6 is subject to imprisonment not exceeding 2 years or a fine not exceeding \$1,000 or both.

### 7 Article – Health – General

8 21–220.

9 (a) A drug that is intended for use by human beings and is in any of the following  
10 classifications may be dispensed by a pharmacist only on a written **PRESCRIPTION, AN**  
11 **ELECTRONIC PRESCRIPTION, AS DEFINED IN § 5–501 OF THE CRIMINAL LAW**  
12 **ARTICLE**, or AN oral prescription from a health practitioner authorized by law to prescribe  
13 the drug:

14 (1) A habit–forming drug to which § 21–218(b)(1) of this subtitle applies.

15 (2) A drug that because of its toxicity or other potentiality for harmful  
16 effect, the method of its use, or the collateral measures necessary to its use, is not safe for  
17 use except under the supervision of a health practitioner who is authorized by law to  
18 administer such a drug.

19 (3) A drug that is limited by an approved application under § 355 of the  
20 federal act or § 21–223 of this subtitle to use under the professional supervision of a health  
21 practitioner authorized by law to administer such a drug.

22 (b) (1) **[A] SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION AND**  
23 **EXCEPT AS PROVIDED IN SUBSECTION (C) OF THIS SECTION**, A prescription may be  
24 written or oral.

25 (2) **[However, a] A** pharmacist may not dispense a drug on an oral  
26 prescription unless the pharmacist promptly writes out and files the prescription.

27 (c) (1) **EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, A**  
28 **HEALTH PRACTITIONER AUTHORIZED BY LAW TO PRESCRIBE A CONTROLLED**  
29 **DANGEROUS SUBSTANCE WITHIN THE MEANING OF TITLE 5 OF THE CRIMINAL LAW**  
30 **ARTICLE SHALL ISSUE A PRESCRIPTION USING AN ELECTRONIC PRESCRIPTION, AS**  
31 **DEFINED IN § 5–501 OF THE CRIMINAL LAW ARTICLE.**

32 (2) **A HEALTH PRACTITIONER MAY ISSUE A WRITTEN OR, IF**  
33 **AUTHORIZED BY STATE AND FEDERAL LAW, ORAL PRESCRIPTION FOR A**

1 CONTROLLED DANGEROUS SUBSTANCE ONLY IF:

2 (I) ELECTRONIC PRESCRIBING IS NOT AVAILABLE DUE TO  
3 TEMPORARY TECHNOLOGICAL OR ELECTRICAL FAILURE;

4 (II) THE PRESCRIPTION IS TO BE DISPENSED BY A PHARMACY  
5 LOCATED OUTSIDE THE STATE;

6 (III) THE PRESCRIBING ENTITY AND DISPENSING ENTITY OF THE  
7 DRUG OR DEVICE ARE THE SAME;

8 (IV) THE PRESCRIPTION IS FOR AN INDIVIDUAL WHO:

9 1. RESIDES IN A NURSING OR ASSISTED LIVING  
10 FACILITY;

11 2. IS INCARCERATED IN A STATE CORRECTIONAL  
12 FACILITY, AS DEFINED IN § 1-101 OF THE CORRECTIONAL SERVICES ARTICLE;

13 3. IS RECEIVING CARE THROUGH A HOSPICE OR  
14 PALLIATIVE CARE PROGRAM AND THE PRESCRIPTION IS RELATED TO THE CARE  
15 PROVIDED; OR

16 4. IS RECEIVING CARE AT AN OUTPATIENT RENAL  
17 DIALYSIS FACILITY AND THE PRESCRIPTION IS RELATED TO THE CARE PROVIDED;

18 (V) THE PRESCRIPTION IS ISSUED BY A LICENSED  
19 VETERINARIAN;

20 (VI) THE PRESCRIPTION INCLUDES ELEMENTS THAT ARE NOT  
21 SUPPORTED BY THE MOST RECENT VERSION OF THE NATIONAL COUNCIL FOR  
22 PRESCRIPTION DRUG PROGRAMS PRESCRIBER/PHARMACIST INTERFACE SCRIPT  
23 STANDARD;

24 (VII) THE PRESCRIPTION IS ISSUED FOR A DRUG FOR WHICH THE  
25 FEDERAL FOOD AND DRUG ADMINISTRATION REQUIRES THE PRESCRIPTION TO  
26 CONTAIN CERTAIN ELEMENTS THAT CANNOT BE TRANSMITTED ELECTRONICALLY;

27 (VIII) THE PRESCRIPTION IS NOT SPECIFIC TO ONE PATIENT,  
28 INCLUDING PRESCRIPTIONS THAT ARE:

29 1. IN ACCORDANCE WITH A STANDING ORDER;

- 1                                   2.     FOR AN APPROVED PROTOCOL FOR DRUG THERAPY;
- 2                                   3.     FOR COLLABORATIVE DRUG MANAGEMENT;
- 3                                   4.     FOR COMPREHENSIVE MEDICATION MANAGEMENT;
- 4     OR
- 5                                   5.     IN RESPONSE TO A PUBLIC HEALTH EMERGENCY;

6                                   (IX)   THE PRESCRIPTION PRESCRIBES A DRUG UNDER A  
7     RESEARCH PROTOCOL;

8                                   (X)    THE PRESCRIPTION IS ISSUED BY A HEALTH PRACTITIONER  
9     WHO HAS RECEIVED A WAIVER UNDER SUBSECTION (D)(1) OF THIS SECTION;

10                                  (XI)   THE PRESCRIPTION IS ISSUED BY A HEALTH PRACTITIONER  
11     WHO REQUESTED A WAIVER UNDER SUBSECTION (D)(1) OF THIS SECTION AND THE  
12     DEPARTMENT HAS NOT ISSUED A WAIVER TO THE PRACTITIONER OR HAS NOT  
13     REJECTED THE PRACTITIONER'S REQUEST FOR A WAIVER;

14                                  (XII)  THE HEALTH PRACTITIONER ISSUING THE PRESCRIPTION  
15     OR THE DRUG FOR WHICH THE PRESCRIPTION IS ISSUED FALLS UNDER A WAIVER  
16     ISSUED BY THE SECRETARY UNDER SUBSECTION (D)(2) OF THIS SECTION;

17                                  (XIII) THE PRESCRIPTION IS ISSUED BY A HEALTH PRACTITIONER  
18     WHO WRITES A LOW VOLUME OF PRESCRIPTIONS FOR CONTROLLED DANGEROUS  
19     SUBSTANCES, AS DETERMINED BY THE MARYLAND HEALTH CARE COMMISSION; OR

20                                  (XIV)  THE PRESCRIPTION IS ISSUED BY A HEALTH PRACTITIONER  
21     UNDER CIRCUMSTANCES IN WHICH, ALTHOUGH THE PRACTITIONER HAS THE  
22     ABILITY TO ISSUE AN ELECTRONIC PRESCRIPTION AS REQUIRED BY PARAGRAPH (1)  
23     OF THIS SUBSECTION, THE HEALTH PRACTITIONER REASONABLY DETERMINES  
24     THAT:

25                                   1.     IT WOULD BE IMPRACTICABLE FOR THE  
26     PRACTITIONER TO PRESCRIBE THE DRUG OR DEVICE BY ELECTRONIC  
27     PRESCRIPTION IN A TIMELY MANNER; AND

28                                   2.     THE DELAY WOULD ADVERSELY IMPACT THE  
29     PATIENT'S MEDICAL CONDITION.

30                                  (3)    THIS SUBSECTION MAY NOT BE CONSTRUED TO LIMIT THE RIGHT  
31     OF A PATIENT TO DESIGNATE A SPECIFIC PHARMACY TO DISPENSE A PRESCRIBED



1 DRUG OR DEVICE TO THE INDIVIDUAL.

2 (D) (1) THE SECRETARY SHALL ADOPT REGULATIONS, IN  
3 COLLABORATION WITH THE MARYLAND HEALTH CARE COMMISSION, TO  
4 ESTABLISH A PROCESS FOR THE DEPARTMENT TO ISSUE A WAIVER FROM THE  
5 ELECTRONIC PRESCRIPTION REQUIREMENTS IN SUBSECTION (C)(1) OF THIS  
6 SECTION.

7 (2) (I) THE SECRETARY MAY ISSUE A WAIVER THAT APPLIES  
8 GENERALLY TO A GROUP OF HEALTH PRACTITIONERS OR DRUGS THAT MEET  
9 CONDITIONS SPECIFIED BY THE SECRETARY.

10 (II) ANY WAIVER ISSUED UNDER SUBPARAGRAPH (I) OF THIS  
11 PARAGRAPH FOR A GROUP OF HEALTH PRACTITIONERS SHALL APPLY TO A HEALTH  
12 PRACTITIONER IN THAT GROUP WITHOUT REQUIRING THE HEALTH PRACTITIONER  
13 TO GO THROUGH THE PROCESS ESTABLISHED IN REGULATIONS UNDER PARAGRAPH  
14 (1) OF THIS SUBSECTION.

15 (3) EXCEPT FOR A WAIVER ISSUED UNDER PARAGRAPH (2) OF THIS  
16 SUBSECTION, THE REGULATIONS ADOPTED UNDER PARAGRAPH (1) OF THIS  
17 SUBSECTION SHALL SPECIFY THAT A WAIVER:

18 (I) MAY NOT EXCEED 1 YEAR; AND

19 (II) MAY BE GRANTED FOR THE FOLLOWING REASONS:

20 1. ECONOMIC HARDSHIP;

21 2. TECHNOLOGICAL LIMITATIONS THAT ARE NOT  
22 REASONABLY WITHIN THE CONTROL OF THE HEALTH PRACTITIONER; OR

23 3. ANY OTHER EXCEPTIONAL CIRCUMSTANCES AS  
24 DEMONSTRATED BY THE HEALTH PRACTITIONER.

25 (4) THE SECRETARY MAY ADOPT REGULATIONS ON:

26 (I) WHICH TEMPORARY TECHNOLOGICAL OR ELECTRICAL  
27 FAILURES CONSTITUTE AN EXCEPTION TO THE REQUIREMENT TO ISSUE AN  
28 ELECTRONIC PRESCRIPTION UNDER SUBSECTION (C)(1) OF THIS SECTION; AND

29 (II) THE CIRCUMSTANCES UNDER WHICH A HEALTH  
30 PRACTITIONER IS EXEMPT FROM THE REQUIREMENT TO ISSUE AN ELECTRONIC  
31 PRESCRIPTION UNDER SUBSECTION (C)(1) OF THIS SECTION BECAUSE THE

1 **PRESCRIPTION WILL BE DISPENSED BY A PHARMACY LOCATED OUTSIDE THE STATE.**

2 **(E) THE APPROPRIATE HEALTH OCCUPATIONS BOARD ESTABLISHED**  
3 **UNDER THE HEALTH OCCUPATIONS ARTICLE MAY TAKE DISCIPLINARY ACTION**  
4 **AGAINST A HEALTH PRACTITIONER WHO VIOLATES SUBSECTION (C) OF THIS**  
5 **SECTION.**

6 **(F) (1) A PHARMACIST MAY DISPENSE A DRUG ON A WRITTEN OR ORAL**  
7 **PRESCRIPTION FOR A CONTROLLED DANGEROUS SUBSTANCE THAT MEETS THE**  
8 **REQUIREMENTS OF THIS SECTION.**

9 **(2) A PHARMACIST WHO RECEIVES A WRITTEN OR ORAL**  
10 **PRESCRIPTION IS NOT REQUIRED TO VERIFY THAT THE PRESCRIPTION IS AN**  
11 **AUTHORIZED EXCEPTION TO THE ELECTRONIC PRESCRIPTION REQUIREMENT**  
12 **UNDER SUBSECTION (C)(2) OF THIS SECTION.**

13 **[(2)] (G) (1) [A] IF A prescription for a controlled dangerous substance**  
14 **within the meaning of Title 5 of the Criminal Law Article IS WRITTEN, IT** may not be  
15 **written on a preprinted prescription form that states the name, quantity, or strength of the**  
16 **controlled dangerous substance.**

17 **[(3)] (2)** When a prescription is written, a separate prescription form is  
18 **required for each controlled dangerous substance. If a pharmacist is otherwise satisfied**  
19 **that a prescription is valid the pharmacist may fill the prescription if the pharmacist**  
20 **promptly writes out and files a prescription for each substance and also files the original**  
21 **prescription.**

22 **[(4)] (3) A WRITTEN prescription shall be legible.**

23 **[(c)] (H) A pharmacist may not refill and dispense a prescription unless the**  
24 **refilling is authorized by:**

25 **(1) The health practitioner's specification in the original prescription as to**  
26 **how many times it may be refilled; [or]**

27 **(2) An oral order of the health practitioner that promptly is written out and**  
28 **filed by the pharmacist; OR**

29 **(3) AN ELECTRONIC ORDER OF THE HEALTH PRACTITIONER.**

30 **[(d)] (I) The dispensing of a drug without complying with the requirements of**  
31 **this section is the dispensing of a misbranded drug.**

32 **[(e)] (J) (1) A drug that is subject to the prescription requirements of this**  
33 **section is misbranded if, at any time before it is dispensed, its label does not bear the**

1 statement “Caution: Federal Law Prohibits Dispensing Without Prescription”, or “Caution:  
2 State Law Prohibits Dispensing Without Prescription”.

3 (2) A drug to which the prescription requirements of this section do not  
4 apply is misbranded if, at any time before it is dispensed, its label bears the caution  
5 statement quoted in paragraph (1) of this subsection.

6 ~~[(f)]~~ **(K)** (1) The prescription requirements of this section do not apply to any  
7 drug that is exempted under a rule or regulation adopted by the Secretary.

8 (2) The Secretary, by rule or regulation, may exempt any drug from the  
9 requirements of this section if the Secretary finds that, as to the drug, the requirements of  
10 this section are not necessary for the protection of the public health.

11 (3) The Secretary, by rule and regulation, may exempt from the  
12 requirements of this section any drug that is removed from the prescription requirements  
13 of the federal act by a rule or regulation adopted under that act.

14 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
15 January 1, 2021.