By: **Delegates Impallaria and Lisanti** Introduced and read first time: February 1, 2017 Assigned to: Appropriations

## A BILL ENTITLED

### 1 AN ACT concerning

# Harford County - Deputy Sheriffs and Correctional Officers - Collective Bargaining

FOR the purpose of providing that, except under certain circumstances, an employee of the 4  $\mathbf{5}$ Harford County Sheriff's Office may be terminated only with just cause in accordance 6 with certain provisions of law or certain personnel rules and regulations; providing 7 that certain deputy sheriffs and correctional officers in the Office of the Sheriff of 8 Harford County have the right to organize and collectively bargain with the Harford 9 County Sheriff and Harford County Executive with regard to certain wages and 10 benefits: authorizing certain deputy sheriffs and certain correctional officers to take 11 certain actions in connection with certain labor organizations with regard to certain 12collective bargaining activities; providing for the procedures for certifying a labor 13 organization as a certified labor organization for certain collective bargaining negotiations; requiring the certified labor organization and the Sheriff to follow 1415certain procedures for collective bargaining; providing for a certain method to resolve 16 a dispute if the certified labor organization and the Sheriff are unable to negotiate a certain agreement; requiring a collective bargaining agreement to contain certain 1718 matters, be in writing, and be signed by certain representatives; providing that a 19collective bargaining agreement may contain a certain grievance procedure; 20providing that a collective bargaining agreement is not effective except under certain 21circumstances; providing for the construction of this Act; and generally relating to 22collective bargaining rights of sworn law enforcement officers and correctional 23officers of the Harford County Sheriff's Office.

- 24 BY repealing and reenacting, without amendments,
- 25 Article Courts and Judicial Proceedings
- 26 Section 2–309(a)
- 27 Annotated Code of Maryland
- 28 (2013 Replacement Volume and 2016 Supplement)
- 29 BY repealing and reenacting, with amendments,

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



$     \begin{array}{c}       1 \\       2 \\       3 \\       4     \end{array} $	Article – Courts and Judicial Proceedings Section 2–309(n)(6) Annotated Code of Maryland (2013 Replacement Volume and 2016 Supplement)
5 6 7 8 9	BY adding to Article – Courts and Judicial Proceedings Section 2–309(n)(9) and (10) Annotated Code of Maryland (2013 Replacement Volume and 2016 Supplement)
10 11	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
12	Article – Courts and Judicial Proceedings
13	2-309.
$\begin{array}{c} 14\\ 15\\ 16\end{array}$	(a) The sheriff of a county and his deputies shall receive the annual salaries provided by this section for performing the duties required of them by the Constitution and the laws of this State. They shall be reimbursed for expenses as provided by law.
17 18 19	(n) (6) (i) Except as provided in subparagraph (ii) of this paragraph, an employee of the Harford County Sheriff's Office may [not] be terminated [without] ONLY WITH just cause IN ACCORDANCE WITH:
20 21 22	1. THE LAW ENFORCEMENT OFFICERS' BILL OF RIGHTS, IF THE EMPLOYEE'S RIGHTS ARE COVERED UNDER THE LAW ENFORCEMENT OFFICERS' BILL OF RIGHTS;
$23 \\ 24 \\ 25$	2. THE CORRECTIONAL OFFICERS' BILL OF RIGHTS, IF THE EMPLOYEE'S RIGHTS ARE COVERED UNDER THE CORRECTIONAL OFFICERS' BILL OF RIGHTS; OR
26 27 28 29	3. THE PERSONNEL RULES AND REGULATIONS OF THE HARFORD COUNTY SHERIFF'S OFFICE, IF THE EMPLOYEE'S RIGHTS ARE NOT COVERED UNDER THE LAW ENFORCEMENT OFFICERS' BILL OF RIGHTS OR THE CORRECTIONAL OFFICERS' BILL OF RIGHTS.
30	(ii) Subparagraph (i) of this paragraph does not apply to:
31	1. The chief deputy;
32	2. A lieutenant colonel or major;
33	3. The secretary for the Sheriff;

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1 4. A deputy or employee on probationary status; or  $\mathbf{2}$ 5. The warden of the Harford County Detention Center. 3 (9) **(I)** THIS PARAGRAPH APPLIES ONLY TO ALL FULL-TIME 4 DEPUTY SHERIFFS IN THE OFFICE OF THE SHERIFF OF HARFORD COUNTY AT THE RANK OF CAPTAIN AND BELOW.  $\mathbf{5}$ 6 (II) DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH SHALL HAVE THE RIGHT TO ORGANIZE AND BARGAIN COLLECTIVELY WITH THE HARFORD 7 COUNTY SHERIFF AND THE HARFORD COUNTY EXECUTIVE WITH REGARD TO 8 9 WAGES AND BENEFITS NOT REGULATED BY THE SHERIFF. 10(III) A DEPUTY SHERIFF MAY: 11 1. TAKE PART IN OR REFRAIN FROM TAKING PART IN FORMING, JOINING, SUPPORTING, OR PARTICIPATING IN A LABOR ORGANIZATION 1213 **OR ITS LAWFUL ACTIVITIES;** 142. SELECT A LABOR ORGANIZATION AS THE EXCLUSIVE **REPRESENTATIVE OF THE DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH;** 1516 3. ENGAGE IN COLLECTIVE BARGAINING WITH THE 17SHERIFF OF HARFORD COUNTY, OR THE DESIGNEE OF THE SHERIFF, CONCERNING WAGES, BENEFITS, AND OTHER TERMS AND CONDITIONS THROUGH A LABOR 18 ORGANIZATION CERTIFIED AS THE EXCLUSIVE REPRESENTATIVE OF THE DEPUTY 19 20SHERIFFS SUBJECT TO THIS PARAGRAPH; 214. SUBJECT TO ITEM 2 OF THIS SUBPARAGRAPH, ENTER 22INTO A COLLECTIVE BARGAINING AGREEMENT, THROUGH THE EXCLUSIVE REPRESENTATIVE OF THE DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH. 23COVERING THE WAGES, BENEFITS, AND OTHER TERMS AND CONDITIONS OF 2425EMPLOYMENT OF THE DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH; AND 265. **DECERTIFY A LABOR ORGANIZATION AS** THE 27EXCLUSIVE REPRESENTATIVE OF THE DEPUTY SHERIFFS SUBJECT TO THIS 28PARAGRAPH. 29(IV) 1. A LABOR ORGANIZATION SEEKING CERTIFICATION AS 30 AN EXCLUSIVE REPRESENTATIVE MUST SUBMIT A PETITION TO THE SHERIFF THAT 31 IS SIGNED BY AT LEAST 30% OF THE DEPUTY SHERIFFS INDICATING THE DESIRE OF 32 THE DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH TO BE REPRESENTED

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1 EXCLUSIVELY BY THE LABOR ORGANIZATION FOR THE PURPOSE OF COLLECTIVE 2 BARGAINING.

2. IF THE SHERIFF DOES NOT CHALLENGE THE VALIDITY OF THE PETITION WITHIN **30** CALENDAR DAYS AFTER THE RECEIPT OF THE PETITION, THE PETITION SHALL BE SUBMITTED TO THE COMMISSIONER OF LABOR AND INDUSTRY TO BE APPROVED BY A CONSENT ELECTION UNDER TITLE 4, SUBTITLE 2, PART II OF THE LABOR AND EMPLOYMENT ARTICLE.

8 3. IF THE SHERIFF CHALLENGES THE VALIDITY OF THE 9 PETITION, EITHER PARTY MAY SUBMIT A REQUEST TO THE COMMISSIONER OF 10 LABOR AND INDUSTRY TO DETERMINE THE VALIDITY OF THE PETITION AND 11 WHETHER TO CONDUCT A CONSENT ELECTION UNDER TITLE 4, SUBTITLE 2, PART 12 II OF THE LABOR AND EMPLOYMENT ARTICLE.

134.THE COSTS ASSOCIATED WITH A DETERMINATION BY14THE COMMISSIONER OF LABOR AND INDUSTRY UNDER SUBSUBPARAGRAPH 3 OF15THIS SUBPARAGRAPH SHALL BE SHARED EQUALLY BY THE PARTIES.

16 5. A LABOR ORGANIZATION SHALL BE DEEMED 17 DECERTIFIED IF A PETITION IS SUBMITTED TO THE SHERIFF THAT IS SIGNED BY 18 MORE THAN 50% OF THE DEPUTY SHERIFFS INDICATING THE DESIRE OF THE 19 DEPUTY SHERIFFS TO DECERTIFY THE LABOR ORGANIZATION AS THE EXCLUSIVE 20 REPRESENTATIVE OF THE DEPUTY SHERIFFS SUBJECT TO THIS PARAGRAPH.

(V) 1. FOLLOWING CERTIFICATION OF AN EXCLUSIVE
REPRESENTATIVE AS PROVIDED IN SUBPARAGRAPH (IV) OF THIS PARAGRAPH, THE
CERTIFIED LABOR ORGANIZATION AND THE SHERIFF SHALL MEET AT REASONABLE
TIMES AND ENGAGE IN COLLECTIVE BARGAINING IN GOOD FAITH ON OR BEFORE
NOVEMBER 1 OF THE YEAR IMMEDIATELY PRECEDING THE YEAR IN WHICH A
COLLECTIVE BARGAINING AGREEMENT IS TO TAKE EFFECT.

27 2. THE CERTIFIED LABOR ORGANIZATION AND THE 28 SHERIFF SHALL MAKE EVERY REASONABLE EFFORT TO CONCLUDE NEGOTIATIONS 29 ON OR BEFORE JANUARY 15 OF THE YEAR IN WHICH A COLLECTIVE BARGAINING 30 AGREEMENT IS TO TAKE EFFECT TO ALLOW FOR INCLUSION BY THE SHERIFF OF 31 MATTERS AGREED ON IN ITS BUDGET REQUEST TO THE COUNTY EXECUTIVE.

32 **3. A.** IF THE CERTIFIED LABOR ORGANIZATION AND 33 THE SHERIFF ARE UNABLE TO REACH AN AGREEMENT BEFORE FEBRUARY 5 OF THE 34 YEAR IN WHICH A COLLECTIVE BARGAINING AGREEMENT IS TO TAKE EFFECT, AN 35 IMPASSE SHALL BE DEEMED TO HAVE BEEN REACHED, EACH SIDE SHALL SUBMIT 36 THEIR BEST AND FINAL OFFERS WITHIN 24 HOURS, AND WITHIN 5 DAYS AFTER AN

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1 IMPASSE IS REACHED THE DISPUTE, ALONG WITH EACH SIDE'S BEST AND FINAL OFFER, SHALL BE SUBMITTED TO THE AMERICAN ARBITRATION ASSOCIATION.  $\mathbf{2}$ 3 **B**. THE ARBITRATOR APPOINTED BY THE AMERICAN 4 ARBITRATION ASSOCIATION SHALL MEET WITH THE PARTIES AND MAKE WRITTEN FINDINGS OF FACT AND OPINION BY MARCH 1. 5 6 C. THE COSTS ASSOCIATED WITH THE ARBITRATOR OR 7 ARBITRATION PROCESS SHALL BE SHARED EQUALLY BY THE PARTIES. 8 D. **COPIES OF THE ARBITRATOR'S WRITTEN FINDINGS** 9 AND OPINION SHALL BE SENT TO THE SHERIFF AND CERTIFIED LABOR 10 **ORGANIZATION.** 11 Е. THE OPINION OF THE ARBITRATOR SHALL BE FINAL 12AND BINDING ON THE SHERIFF, THE COUNTY, AND THE CERTIFIED LABOR 13 **ORGANIZATION.** F. THE COUNTY EXECUTIVE SHALL FORMULATE THE 14 COUNTY EXECUTIVE'S BUDGET BASED ON THE AMOUNT OF FUNDS SET IN THE 1516 AWARD OF THE ARBITRATOR. G. 17THE AMOUNT OF FUNDS SET IN THE AWARD OF THE ARBITRATOR SHALL BE IMPLEMENTED BY THE COUNTY AS PART OF THE BUDGET 18 19 PROCESS FOR THE APPROPRIATE FISCAL YEARS. 20(VI) 1. A COLLECTIVE BARGAINING AGREEMENT SHALL 21CONTAIN ALL MATTERS OF AGREEMENT REACHED IN THE COLLECTIVE BARGAINING 22**PROCESS.** 232. A COLLECTIVE BARGAINING AGREEMENT MAY 24CONTAIN A GRIEVANCE PROCEDURE THAT SHALL APPLY ONLY TO QUESTIONS 25CONCERNING THE INTERPRETATION OR APPLICATION OF A SPECIFIC PROVISION OF 26THE AGREEMENT. 273. A COLLECTIVE BARGAINING AGREEMENT REACHED IN ACCORDANCE WITH THIS PARAGRAPH SHALL BE IN WRITING AND SIGNED BY THE 2829CERTIFIED REPRESENTATIVES OF THE PARTIES INVOLVED IN THE COLLECTIVE 30 **BARGAINING NEGOTIATIONS.** A COLLECTIVE BARGAINING AGREEMENT IS NOT 314. 32EFFECTIVE UNTIL IT IS RATIFIED BY THE MAJORITY OF VOTES CAST BY THE DEPUTY

33 SHERIFFS IN THE BARGAINING UNIT AND APPROVED BY THE SHERIFF.

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(VII) NOTHING IN THIS PARAGRAPH MAY BE CONSTRUED TO: 1. AUTHORIZE OR OTHERWISE ALLOW A DEPUTY SHERIFF TO ENGAGE IN A STRIKE AS DEFINED IN § 3–303 OF THE STATE PERSONNEL AND PENSIONS ARTICLE; AND 2. **RESTRICT IN ANY WAY THE AUTHORITY OF THE** COUNTY EXECUTIVE OR COUNTY COUNCIL TO DETERMINE THE BUDGET FOR THE SHERIFF'S OFFICE. THIS PARAGRAPH APPLIES ONLY TO ALL FULL-TIME (10) (I) CORRECTIONAL OFFICERS IN THE OFFICE OF THE SHERIFF OF HARFORD COUNTY AT THE RANK OF CAPTAIN AND BELOW. (II) CORRECTIONAL OFFICERS SUBJECT TO THIS PARAGRAPH SHALL HAVE THE RIGHT TO ORGANIZE AND BARGAIN COLLECTIVELY WITH THE HARFORD COUNTY SHERIFF AND THE HARFORD COUNTY EXECUTIVE WITH REGARD TO WAGES AND BENEFITS NOT REGULATED BY THE SHERIFF. (III) A CORRECTIONAL OFFICER MAY: 1. TAKE PART IN OR REFRAIN FROM TAKING PART IN FORMING, JOINING, SUPPORTING, OR PARTICIPATING IN A LABOR ORGANIZATION **OR ITS LAWFUL ACTIVITIES;** 2. SELECT A LABOR ORGANIZATION AS THE EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL OFFICERS SUBJECT TO THIS **PARAGRAPH**; 3. ENGAGE IN COLLECTIVE BARGAINING WITH THE SHERIFF OF HARFORD COUNTY, OR THE DESIGNEE OF THE SHERIFF, CONCERNING WAGES, BENEFITS, AND OTHER TERMS AND CONDITIONS THROUGH A LABOR ORGANIZATION CERTIFIED AS THE EXCLUSIVE REPRESENTATIVE OF THE **CORRECTIONAL OFFICERS SUBJECT TO THIS PARAGRAPH; 4**. SUBJECT TO ITEM 2 OF THIS SUBPARAGRAPH, ENTER INTO A COLLECTIVE BARGAINING AGREEMENT, THROUGH THE EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL OFFICERS SUBJECT TO THIS PARAGRAPH, COVERING THE WAGES, BENEFITS, AND OTHER TERMS AND CONDITIONS OF EMPLOYMENT OF THE CORRECTIONAL OFFICERS SUBJECT TO THIS PARAGRAPH; AND

15. DECERTIFY A LABOR ORGANIZATION AS THE2EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL OFFICERS SUBJECT TO THIS3PARAGRAPH.

4 (IV) 1. A LABOR ORGANIZATION SEEKING CERTIFICATION AS 5 AN EXCLUSIVE REPRESENTATIVE MUST SUBMIT A PETITION TO THE SHERIFF THAT 6 IS SIGNED BY AT LEAST 30% OF THE DEPUTY SHERIFFS INDICATING THE DESIRE OF 7 THE CORRECTIONAL OFFICERS SUBJECT TO THIS PARAGRAPH TO BE REPRESENTED 8 EXCLUSIVELY BY THE LABOR ORGANIZATION FOR THE PURPOSE OF COLLECTIVE 9 BARGAINING.

102. If the Sheriff does not challenge the11Validity of the petition within 30 calendar days after the receipt of the12Petition, the petition shall be submitted to the Commissioner of Labor13AND INDUSTRY TO BE APPROVED BY A CONSENT ELECTION UNDER TITLE 4,14Subtitle 2, Part II of the Labor and Employment Article.

IF THE SHERIFF CHALLENGES THE VALIDITY OF THE
 PETITION, EITHER PARTY MAY SUBMIT A REQUEST TO THE COMMISSIONER OF
 LABOR AND INDUSTRY TO DETERMINE THE VALIDITY OF THE PETITION AND
 WHETHER TO CONDUCT A CONSENT ELECTION UNDER TITLE 4, SUBTITLE 2, PART
 II OF THE LABOR AND EMPLOYMENT ARTICLE.

204.THE COSTS ASSOCIATED WITH A DETERMINATION BY21THE COMMISSIONER OF LABOR AND INDUSTRY UNDER SUBSUBPARAGRAPH 3 OF22THIS SUBPARAGRAPH SHALL BE SHARED EQUALLY BY THE PARTIES.

5. A LABOR ORGANIZATION SHALL BE DEEMED DECERTIFIED IF A PETITION IS SUBMITTED TO THE SHERIFF THAT IS SIGNED BY MORE THAN 50% OF THE CORRECTIONAL OFFICERS INDICATING THE DESIRE OF THE CORRECTIONAL OFFICERS TO DECERTIFY THE LABOR ORGANIZATION AS THE EXCLUSIVE REPRESENTATIVE OF THE CORRECTIONAL OFFICERS SUBJECT TO THIS PARAGRAPH.

(V) 1. FOLLOWING CERTIFICATION OF AN EXCLUSIVE
REPRESENTATIVE AS PROVIDED IN SUBPARAGRAPH (IV) OF THIS PARAGRAPH, THE
CERTIFIED LABOR ORGANIZATION AND THE SHERIFF SHALL MEET AT REASONABLE
TIMES AND ENGAGE IN COLLECTIVE BARGAINING IN GOOD FAITH ON OR BEFORE
NOVEMBER 1 OF THE YEAR IMMEDIATELY PRECEDING THE YEAR IN WHICH A
COLLECTIVE BARGAINING AGREEMENT IS TO TAKE EFFECT.

352.THE CERTIFIED LABOR ORGANIZATION AND THE36SHERIFF SHALL MAKE EVERY REASONABLE EFFORT TO CONCLUDE NEGOTIATIONS

1 ON OR BEFORE JANUARY 15 OF THE YEAR IN WHICH A COLLECTIVE BARGAINING 2 AGREEMENT IS TO TAKE EFFECT TO ALLOW FOR INCLUSION BY THE SHERIFF OF 3 MATTERS AGREED ON IN ITS BUDGET REQUEST TO THE COUNTY EXECUTIVE.

4 3. A. IF THE CERTIFIED LABOR ORGANIZATION AND THE SHERIFF ARE UNABLE TO REACH AN AGREEMENT BEFORE FEBRUARY 5 OF THE  $\mathbf{5}$ 6 YEAR IN WHICH A COLLECTIVE BARGAINING AGREEMENT IS TO TAKE EFFECT, AN 7 IMPASSE SHALL BE DEEMED TO HAVE BEEN REACHED, EACH SIDE SHALL SUBMIT 8 THEIR BEST AND FINAL OFFERS WITHIN 24 HOURS, AND WITHIN 5 DAYS AFTER AN IMPASSE IS REACHED THE DISPUTE, ALONG WITH EACH SIDE'S BEST AND FINAL 9 OFFER, SHALL BE SUBMITTED TO THE AMERICAN ARBITRATION ASSOCIATION. 10

11 B. THE ARBITRATOR APPOINTED BY THE AMERICAN 12 ARBITRATION ASSOCIATION SHALL MEET WITH THE PARTIES AND MAKE WRITTEN 13 FINDINGS OF FACT AND OPINION BY MARCH 1.

14C.THE COSTS ASSOCIATED WITH THE ARBITRATOR OR15ARBITRATION PROCESS SHALL BE SHARED EQUALLY BY THE PARTIES.

16 D. COPIES OF THE ARBITRATOR'S WRITTEN FINDINGS 17 AND OPINION SHALL BE SENT TO THE SHERIFF AND CERTIFIED LABOR 18 ORGANIZATION.

19 E. THE OPINION OF THE ARBITRATOR SHALL BE FINAL 20 AND BINDING ON THE SHERIFF, THE COUNTY, AND THE CERTIFIED LABOR 21 ORGANIZATION.

F. THE COUNTY EXECUTIVE SHALL FORMULATE THE COUNTY EXECUTIVE'S BUDGET BASED ON THE AMOUNT OF FUNDS SET IN THE AWARD OF THE ARBITRATOR.

**G.** THE AMOUNT OF FUNDS SET IN THE AWARD OF THE ARBITRATOR SHALL BE IMPLEMENTED BY THE COUNTY AS PART OF THE BUDGET PROCESS FOR THE APPROPRIATE FISCAL YEARS.

(VI) 1. A COLLECTIVE BARGAINING AGREEMENT SHALL
 CONTAIN ALL MATTERS OF AGREEMENT REACHED IN THE COLLECTIVE BARGAINING
 PROCESS.

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 32 CONTAIN A GRIEVANCE PROCEDURE THAT SHALL APPLY ONLY TO QUESTIONS
 33 CONCERNING THE INTERPRETATION OR APPLICATION OF A SPECIFIC PROVISION OF
 34 THE AGREEMENT.

13.A COLLECTIVE BARGAINING AGREEMENT REACHED2IN ACCORDANCE WITH THIS PARAGRAPH SHALL BE IN WRITING AND SIGNED BY THE3CERTIFIED REPRESENTATIVES OF THE PARTIES INVOLVED IN THE COLLECTIVE4BARGAINING NEGOTIATIONS.

5 4. A COLLECTIVE BARGAINING AGREEMENT IS NOT 6 EFFECTIVE UNTIL IT IS RATIFIED BY THE MAJORITY OF VOTES CAST BY THE 7 CORRECTIONAL OFFICERS IN THE BARGAINING UNIT AND APPROVED BY THE 8 SHERIFF.

9 (VII) NOTHING IN THIS PARAGRAPH MAY BE CONSTRUED TO:

10 **1.** AUTHORIZE OR OTHERWISE ALLOW A CORRECTIONAL 11 OFFICER TO ENGAGE IN A STRIKE AS DEFINED IN § 3–303 OF THE STATE PERSONNEL 12 AND PENSIONS ARTICLE; AND

132. RESTRICT IN ANY WAY THE AUTHORITY OF THE14COUNTY EXECUTIVE OR COUNTY COUNCIL TO DETERMINE THE BUDGET FOR THE15SHERIFF'S OFFICE.

16 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 17 October 1, 2017.