By: Delegates Barkley, Barnes, Burns, Feldman, Gilchrist, Haddaway-Riccio, Harrison, Hershey, Impallaria, Jameson, Love, W. Miller, Minnick, Olszewski, Reznik, S. Robinson, Rudolph, Schulz, Summers, and Vaughn Introduced and read first time: February 8, 2012

Assigned to: Economic Matters

Committee Report: Favorable with amendments House action: Adopted Read second time: March 20, 2012

## CHAPTER \_\_\_\_\_

## 1 AN ACT concerning

## 2 Gas Companies – Rate Regulation – Infrastructure Replacement Surcharge

3 FOR the purpose of stating the intent of the General Assembly with regard to a gas 4 infrastructure replacement surcharge; authorizing a gas company to recover  $\mathbf{5}$ certain costs associated with certain gas infrastructure replacement projects 6 through a certain surcharge on customer bills; requiring project cost 7 calculations to include certain elements; specifying when costs shall be 8 collectable; specifying how the pre-tax rate of return shall be calculated and 9 adjusted and what it shall include; prohibiting the monthly surcharge from 10 exceeding a certain amount: <del>specifying certain criteria for</del> providing that certain adjustments for return on equity shall only be considered and determined in a 11 12certain base rate case; requiring the Public Service Commission to consider certain factors when establishing revenue requirements; authorizing the 13 14Commission to hold a public hearing on a plan within a certain time frame; 15requiring the Commission to take final action on a plan within a certain time 16 frame; requiring the Commission to take final action on an amendment to a 17plan within a certain time frame; authorizing the Commission to approve a plan 18 under certain circumstances; requiring the Commission to approve a cost 19 recovery schedule under certain circumstances; requiring that a surcharge be in 20effect for a certain time; requiring a gas company to file base rate case 21applications within a certain time frame; specifying costs to be included in a 22surcharge when base rate applications are filed; authorizing a gas company to

#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



C5

1 implement a plan under certain circumstances; requiring a gas company  $\mathbf{2}$ implementing a plan to make certain refunds under certain circumstances; 3 requiring the Commission to authorize the gas company to increase a surcharge 4 under certain circumstances; prohibiting the Commission from considering certain factors when reviewing a plan except under certain circumstances;  $\mathbf{5}$ 6 requiring a gas company to file certain plan amendments each year with the Commission; authorizing the Commission to review certain plans and take 7 8 certain actions based on the review; requiring a gas company to file a revised 9 base rate schedule with the Commission to subtract certain costs from a 10 surcharge under certain circumstances; defining certain terms; and generally relating to natural gas rate regulation and gas infrastructure replacement 11 12surcharges.

13 BY adding to

- 14 Article Public Utilities
- 15 Section 4–210
- 16 Annotated Code of Maryland
- 17 (2010 Replacement Volume and 2011 Supplement)

18 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 19 MARYLAND, That the Laws of Maryland read as follows:

20

## Article – Public Utilities

21 **4–210.** 

22 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE 23 MEANINGS INDICATED.

24

(2) "CUSTOMER" MEANS A RETAIL NATURAL GAS CUSTOMER.

(3) "ELIGIBLE INFRASTRUCTURE REPLACEMENT" MEANS A
 REPLACEMENT OR IMPROVEMENT IN AN EXISTING INFRASTRUCTURE OF A GAS
 COMPANY THAT:

28

(I) IS MADE ON OR AFTER JUNE 1, 2012;

29(II) IS DESIGNED TO IMPROVE PUBLIC SAFETY OR30INFRASTRUCTURE RELIABILITY;

31(III) DOES NOT INCREASE THE REVENUE OF A GAS COMPANY32BY CONNECTING AN IMPROVEMENT DIRECTLY TO NEW CUSTOMERS;

(IV) REDUCES OR HAS THE POTENTIAL TO REDUCE
GREENHOUSE GAS EMISSIONS THROUGH A REDUCTION IN NATURAL GAS
SYSTEM LEAKS; AND

 $\mathbf{2}$ 

1 (V) IS NOT INCLUDED IN THE CURRENT RATE BASE OF THE 2 GAS COMPANY AS DETERMINED IN THE GAS COMPANY'S MOST RECENT BASE 3 RATE PROCEEDING.

4 (4) "PLAN" MEANS A PLAN THAT A GAS COMPANY FILES UNDER 5 SUBSECTION (D) OF THIS SECTION.

6 **(5)** "PROJECT" MEANS AN ELIGIBLE INFRASTRUCTURE 7 REPLACEMENT PROJECT PROPOSED BY A GAS COMPANY IN A PLAN FILED 8 UNDER THIS SECTION.

9 (B) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THE PURPOSE 10 OF THIS SECTION IS TO ACCELERATE GAS INFRASTRUCTURE IMPROVEMENTS IN 11 THE STATE BY ESTABLISHING A MECHANISM FOR GAS COMPANIES TO 12 PROMPTLY RECOVER REASONABLE AND PRUDENT COSTS OF INVESTMENTS IN 13 ELIGIBLE INFRASTRUCTURE REPLACEMENT PROJECTS SEPARATE FROM BASE 14 RATE PROCEEDINGS.

15 (C) THIS SECTION DOES NOT APPLY TO A GAS COOPERATIVE.

16 (D) (1) A GAS COMPANY MAY FILE WITH THE COMMISSION:

17(I) A PLAN TO INVEST IN ELIGIBLE INFRASTRUCTURE18REPLACEMENT PROJECTS; AND

19 (II) IN ACCORDANCE WITH PARAGRAPH (4) OF THIS 20 SUBSECTION, A COST RECOVERY SCHEDULE ASSOCIATED WITH THE PLAN THAT 21 INCLUDES A SURCHARGE ON CUSTOMER BILLS TO RECOVER REASONABLE AND 22 PRUDENT COSTS OF PROPOSED ELIGIBLE INFRASTRUCTURE REPLACEMENT 23 PROJECTS.

24 (2) A PLAN UNDER THIS SUBSECTION SHALL INCLUDE:
25 PROJECT;
27 (I) A TIME LINE FOR THE COMPLETION OF EACH ELIGIBLE
27 (II) THE ESTIMATED COST OF EACH PROJECT; AND
28 (II) A DESCRIPTION OF CUSTOMER BENEFITS UNDER THE
29 PLAN.

	4 HOUSE BILL 662		
$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	(3) (I) WHEN CALCULATING THE ESTIMATED COST OF A PROJECT UNDER PARAGRAPH (2) OF THIS SUBSECTION, A GAS COMPANY SHALL INCLUDE:		
4 5	1. THE PRE-TAX RATE OF RETURN ON THE GAS COMPANY'S INVESTMENT IN THE PROJECT;		
6 7	2. DEPRECIATION ASSOCIATED WITH THE PROJECT; AND		
8 9	3. PROPERTY TAXES ASSOCIATED WITH THE PROJECT.		
$10 \\ 11 \\ 12$	(II) THE ESTIMATED PROJECT COSTS DESCRIBED IN SUBPARAGRAPH (I) OF THIS PARAGRAPH ARE COLLECTABLE AT THE SAME TIME THE ELIGIBLE INFRASTRUCTURE REPLACEMENT IS MADE.		
13 14	(III) THE PRE-TAX RATE OF RETURN UNDER SUBPARAGRAPH (I)1 OF THIS PARAGRAPH SHALL:		
15 16 17 18	1. BE CALCULATED USING THE GAS COMPANY'S CAPITAL STRUCTURE AND WEIGHTED AVERAGE COST OF CAPITAL AS APPROVED BY THE COMMISSION IN THE GAS COMPANY'S MOST RECENT BASE RATE PROCEEDING; AND		
19 20 21	2. INCLUDE AN ADJUSTMENT FOR BAD DEBT EXPENSES AS APPROVED BY THE COMMISSION IN THE GAS COMPANY'S MOST RECENT BASE RATE PROCEEDING.		
$\begin{array}{c} 22\\ 23 \end{array}$	(4) A COST RECOVERY SCHEDULE MAY NOT INCLUDE A MONTHLY SURCHARGE ON CUSTOMERS THAT EXCEEDS \$2.		
24 25 26 27 28	(5) IN A BASE RATE PROCEEDING SUBSEQUENT TO THE APPROVAL OF A PLAN, THE COMMISSION SHALL, IN ESTABLISHING A GAS COMPANY'S REVENUE REQUIREMENTS, TAKE INTO ACCOUNT ANY BENEFITS REALIZED BY THE GAS COMPANY AS A RESULT OF A SURCHARGE APPROVED UNDER THE PLAN.		
29 30	(6) ANY ADJUSTMENT FOR RETURN ON EQUITY BASED ON AN APPROVED PLAN:		
$\frac{31}{32}$	(I) SHALL BE LIMITED TO THE RETURN ON APPROVED ELIGIBLE INFRASTRUCTURE PROJECTS;		

1 IS ONLY APPLICABLE TO ELIGIBLE INFRASTRUCTURE <del>(III)</del>  $\mathbf{2}$ REPLACEMENT PROJECTS; AND 3 (III) SHALL ONLY BE CONSIDERED AND DETERMINED IN A 4 SUBSEQUENTLY FILED BASE RATE CASE.  $\mathbf{5}$ WITHIN 180 DAYS AFTER A GAS COMPANY FILES A PLAN, THE **(E)** (1) 6 **COMMISSION:** 7 **(I)** MAY HOLD A PUBLIC HEARING ON THE PLAN; AND (II) 8 SHALL TAKE A FINAL ACTION TO APPROVE OR DENY THE 9 PLAN. 10 (2) WITHIN 120 DAYS AFTER A GAS COMPANY FILES AN AMENDMENT TO A PLAN, THE COMMISSION SHALL TAKE FINAL ACTION TO 11 12APPROVE OR DENY THE AMENDMENT. 13THE COMMISSION MAY APPROVE A PLAN IF IT FINDS THAT (3) 14THE INVESTMENTS AND ESTIMATED COSTS OF ELIGIBLE INFRASTRUCTURE 15**REPLACEMENT PROJECTS ARE:** 16 **(I) REASONABLE AND PRUDENT; AND** 17**(II)** DESIGNED TO IMPROVE PUBLIC SAFETY OR 18 INFRASTRUCTURE RELIABILITY OVER THE SHORT AND LONG TERM. 19THE COMMISSION SHALL APPROVE THE COST RECOVERY (4) 20SCHEDULE ASSOCIATED WITH THE PLAN AT THE SAME TIME THAT IT APPROVES 21THE PLAN. 22(5) THE COMMISSION MAY NOT CONSIDER A REVENUE 23REQUIREMENT OR RATEMAKING ISSUE THAT IS NOT RELATED TO THE PLAN WHEN REVIEWING A PLAN FOR APPROVAL OR DENIAL UNLESS THE PLAN IS 2425FILED IN CONJUNCTION WITH A BASE RATE CASE. 26SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, IF THE (1) **(F)** 27COMMISSION DOES NOT TAKE FINAL ACTION ON A PLAN WITHIN THE TIME PERIOD REQUIRED UNDER SUBSECTION (E) OF THIS SECTION, THE GAS 28COMPANY MAY IMPLEMENT THE PLAN. 29

30(2)IF A GAS COMPANY IMPLEMENTS A PLAN THAT THE31COMMISSION HAS NOT APPROVED, THE GAS COMPANY SHALL REFUND TO

1 CUSTOMERS ANY AMOUNT OF THE SURCHARGE THAT THE COMMISSION 2 SUBSEQUENTLY DETERMINES IS UNJUSTIFIED, INCLUDING INTEREST.

3 (G) (1) (I) A SURCHARGE UNDER THIS SECTION SHALL BE IN 4 EFFECT FOR 5 YEARS FROM THE DATE OF INITIAL IMPLEMENTATION OF AN 5 APPROVED PLAN.

6 (II) 1. BEFORE THE END OF THE 5-YEAR PERIOD, THE 7 GAS COMPANY SHALL FILE A BASE RATE CASE APPLICATION.

8 2. IN A RATE BASE PROCEEDING FILED UNDER 9 SUBSUBPARAGRAPH 1 OF THIS SUBPARAGRAPH, IF A PLAN APPROVED BY THE 10 **COMMISSION REMAINS IN EFFECT, ELIGIBLE INFRASTRUCTURE PROJECT** 11 COSTS INCLUDED IN BASE RATES IN ACCORDANCE WITH A FINAL COMMISSION 12ORDER ON THE BASE RATE CASE SHALL BE REMOVED FROM A SURCHARGE, AND 13THE SURCHARGE MECHANISM SHALL CONTINUE FOR ELIGIBLE FUTURE 14INFRASTRUCTURE PROJECT COSTS THAT ARE NOT INCLUDED IN THE BASE RATE 15CASE.

16 (2) (I) IF THE ACTUAL COST OF A PROJECT IN A PLAN IS LESS 17 THAN THE AMOUNT COLLECTED UNDER A SURCHARGE, THE GAS COMPANY 18 SHALL REFUND TO CUSTOMERS THE DIFFERENCE ON CUSTOMER BILLS, 19 INCLUDING INTEREST.

(II) IF THE ACTUAL COST OF A PROJECT IN A PLAN IS MORE
THAN THE AMOUNT COLLECTED UNDER THE SURCHARGE, AND THE
COMMISSION DETERMINES THAT THE HIGHER COSTS WERE REASONABLY AND
PRUDENTLY INCURRED, THE COMMISSION SHALL AUTHORIZE THE GAS
COMPANY TO INCREASE THE SURCHARGE TO RECOVER THE DIFFERENCE,
SUBJECT TO THE RATE LIMIT UNDER SUBSECTION (D)(4) OF THIS SECTION.

(H) EACH YEAR A GAS COMPANY SHALL FILE WITH THE COMMISSION AN
 AMENDMENT TO A PLAN TO ADJUST THE AMOUNT OF A SURCHARGE TO
 ACCOUNT FOR ANY DIFFERENCE BETWEEN THE ESTIMATED COST OF A PROJECT
 IN A PLAN AND THE AMOUNT RECOVERED UNDER THE SURCHARGE.

(I) IF, AFTER APPROVING A SURCHARGE IN A PLAN, THE COMMISSION
ESTABLISHES NEW BASE RATES FOR THE GAS COMPANY THAT INCLUDE COSTS
ON WHICH THE SURCHARGE IS BASED, THE GAS COMPANY SHALL FILE A
REVISED RATE SCHEDULE WITH THE COMMISSION THAT SUBTRACTS THOSE
COSTS FROM THE SURCHARGE.

35(J)(1)THE COMMISSION MAY REVIEW A PREVIOUSLY APPROVED36PLAN.

6

1 (2) IF THE COMMISSION DETERMINES THAT AN INVESTMENT OF A 2 PROJECT OR COST OF A PROJECT NO LONGER MEETS THE REQUIREMENTS OF 3 SUBSECTION (E)(3) OF THIS SECTION, THE COMMISSION MAY:

4		<b>(</b> I <b>)</b>	REDUCE FUTURE BASE RATES OR SURCHARGES; OR
$5 \\ 6$	PLAN.	<b>(</b> II)	ALTER OR RESCIND APPROVAL OF THAT PART OF THE

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 June 1, 2012.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.