F1, E4 HB 1008/20 – W&M

(PRE-FILED)

1lr1280

By: **Delegate Wilson** Requested: October 29, 2020 Introduced and read first time: January 13, 2021 Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

2 Education – Child Abuse and Sexual Misconduct Prevention – Hiring Emergent 3 Employees

4 FOR the purpose of authorizing the hiring of a certain emergent employee by a county $\mathbf{5}$ board of education or nonpublic school for a certain period of time under certain 6 conditions; authorizing a county board or nonpublic school to take certain actions 7 within a certain period of time regarding an emergent employee under certain 8 circumstances; authorizing a certain appeal following a certain decision by a county 9 board; authorizing a county board or nonpublic school to share a certain employment 10 history review with other county boards and nonpublic schools; authorizing a county 11 board or nonpublic school to use a certain employment history review under certain 12circumstances; requiring certain applicants to provide certain information regarding certain employers over a certain period of time; defining a certain term; altering a 13certain definition; and generally relating to child abuse and sexual misconduct 14 15prevention and the hiring of school employees.

- 16 BY repealing and reenacting, with amendments,
- 17 Article Education
- 18 Section 6–113.2
- 19 Annotated Code of Maryland
- 20 (2018 Replacement Volume and 2020 Supplement)
- SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 That the Laws of Maryland read as follows:
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Article – Education

- 24 6-113.2.
- 25 (a) (1) In this section the following words have the meanings indicated.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 (2) "Child sexual abuse" has the meaning stated in § 6–113.1 of this 2 subtitle.

3 (3) "Contracting agency" means an entity that contracts with a county 4 board or nonpublic school to provide a service to a school or the students of a school.

5 (4) "Direct contact with minors" means the [possibility of] care, 6 supervision, guidance, or control of [a minor], or routine interaction with, a minor.

7 (5) "EMERGENT EMPLOYEE" MEANS AN EMPLOYEE HIRED BY A 8 COUNTY BOARD OR NONPUBLIC SCHOOL WITHOUT COMPLETING THE EMPLOYMENT 9 HISTORY REVIEW REQUIRED UNDER THIS SECTION.

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(6) "School" means a public or nonpublic school.

11 [(6)] (7) "Sexual misconduct" has the meaning stated in § 6–113.1 of this 12 subtitle.

13 (b) A county board, nonpublic school, or contracting agency shall require an 14 applicant for a position involving direct contact with minors to submit:

- 15 (1) The contact information of the following employers:
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(i) The current employer;

17 (ii) All former school employers, INCLUDING EMPLOYERS FOR
 18 WHICH THE APPLICANT WAS AN EMERGENT EMPLOYEE; and

(iii) All former employers of the applicant in which the applicant was
employed in a position involving direct contact with minors WITHIN THE PREVIOUS 10
YEARS;

22 (2) A written consent form, signed by the applicant, authorizing an 23 employer listed under item (1) of this subsection to release all records relating to child 24 sexual abuse or sexual misconduct; and

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(3) A written statement of whether the applicant:

(i) Has been the subject of a child sexual abuse or sexual misconduct
investigation by any employer, arbitrator, county board, State licensing agency, law
enforcement agency, or child protective services agency, unless the investigation resulted
in a finding by:

The employer that allegations that the applicant engaged
 in sexual misconduct lacked sufficient evidence according to the policies of the county board

1 or nonpublic school;

 $\mathbf{2}$ 2.An arbitrator or a county board to reject any disciplinary 3 action in response to allegations that the applicant engaged in sexual misconduct; 4 3. A State licensing agency that allegations that the applicant engaged in sexual misconduct lacked sufficient evidence according to: $\mathbf{5}$ 6 A. State law; or 7 B. The policies of the county board or nonpublic school: 8 4. A law enforcement agency that allegations that the applicant engaged in child sexual abuse were unfounded; or 9 10 5. A child protective services agency that allegations that the 11 applicant engaged in child sexual abuse were ruled out; 12Has ever been disciplined, discharged, nonrenewed, or asked to (ii) 13resign from employment, or has ever resigned from or otherwise separated from any employment while allegations of child sexual abuse or sexual misconduct were pending or 1415were under investigation, or due to an adjudication or findings of child sexual abuse or sexual misconduct; or 16 17Has ever had a license, professional license, or certificate (iii) 18suspended, surrendered, or revoked while allegations of child sexual abuse or sexual 19 misconduct were pending or under investigation, or due to an adjudication or findings of 20child sexual abuse or sexual misconduct. 21Before hiring an applicant for a position involving direct contact with minors, (c)22the county board, nonpublic school, or contracting agency shall: 23Review an applicant's employment history by contacting the employers (1)24listed by the applicant under subsection (b)(1) of this section and requesting the following information: 2526(i) The dates of employment of the applicant; and 27(ii) Answers to the questions regarding child sexual abuse or sexual 28misconduct required under subsection (b)(3) of this section; and 29Request a report from the Department regarding the applicant's (2)30 eligibility for employment or certification status to determine whether the applicant: 31Holds a valid and active certification appropriate for the position (i) 32and is otherwise eligible for employment; and

1 (ii) Has been the subject of professional discipline related to child 2 sexual abuse or sexual misconduct.

3 (d) (1) Not later than 20 days after receiving a request for information under 4 subsection (c) of this section, an employer shall send to the county board, nonpublic school, 5 or contracting agency the information requested on the form prescribed by the Department.

6 (2) If the information from an employer includes an affirmative response 7 to the child sexual abuse or sexual misconduct questions under subsection (b)(3) of this 8 section, and the county board, nonpublic school, or contracting agency makes a 9 determination to further consider the applicant for employment, the county board, 10 nonpublic school, or contracting agency shall request that the former employer provide 11 additional information about the information provided, including all records related to child 12 sexual abuse or sexual misconduct.

(3) An employer that receives a request for additional information under
 paragraph (1) of this subsection shall provide the additional information within 60 days of
 the date of the prospective employer's request to:

- 16 (i) The requesting county board, nonpublic school, or contracting 17 agency; and
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(ii) The applicant who is under consideration for employment.

19 (E) (1) A COUNTY BOARD OR NONPUBLIC SCHOOL MAY HIRE AN 20 APPLICANT AS AN EMERGENT EMPLOYEE FOR A PERIOD NOT TO EXCEED 60 DAYS 21 PENDING THE REVIEW OF INFORMATION AND RECORDS REQUIRED UNDER THIS 22 SECTION ONLY IF:

23(I)THE APPLICANT HAS PROVIDED ALL THE INFORMATION24AND SUPPORTING DOCUMENTATION REQUIRED UNDER THIS SECTION;

(II) AN EMPLOYER HAS NO KNOWLEDGE OF INFORMATION
 REGARDING THE APPLICANT THAT WOULD DISQUALIFY THE APPLICANT FROM
 EMPLOYMENT;

(III) THE APPLICANT SWEARS OR AFFIRMS THAT THE APPLICANT IS NOT DISQUALIFIED FROM EMPLOYMENT; AND

- 30(IV)THE APPLICANT IS NOT AUTHORIZED TO WORK ALONE WITH31MINORS UNLESS THE APPLICANT:
- 32 **1. WORKS IN THE IMMEDIATE VICINITY OF A** 33 **PERMANENT EMPLOYEE; OR**
- 34 **2.** IF THE APPLICANT IS A SCHOOL VEHICLE DRIVER, IS

1 SUBJECT TO AUDIO AND VIDEO MONITORING AND RECORDING, WHICH IS PROMPTLY $\mathbf{2}$ **REVIEWED BY SCHOOL ADMINISTRATORS.** 3 (2) **BASED ON THE EMPLOYMENT HISTORY REVIEW REQUIRED UNDER** 4 SUBSECTION (C) OF THIS SECTION, AT ANY TIME WITHIN 60 DAYS AFTER HIRING AN APPLICANT AS AN EMERGENT EMPLOYEE, THE COUNTY BOARD OR NONPUBLIC $\mathbf{5}$ 6 SCHOOL MAY: 7 **(I) RESCIND THE OFFER OF EMPLOYMENT; OR** 8 (II) COMPLETE THE EMERGENT EMPLOYEE'S HIRING PROCESS, 9 IN ACCORDANCE WITH THE PROVISIONS OF THIS TITLE, WITH ANY EXECUTED CONTRACT REFLECTING THE FIRST DAY WORKED AS AN EMERGENT EMPLOYEE. 10 11 WITHIN 60 DAYS AFTER HIRING AN APPLICANT AS AN EMERGENT (3) 12EMPLOYEE, A COUNTY BOARD'S DECISION TO DISMISS THE EMERGENT EMPLOYEE, FOR ANY REASON OTHER THAN CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT, MAY 1314 **BE APPEALED:** IN ACCORDANCE WITH § 4–205 OF THIS ARTICLE; 15**(I)** 16 **(II)** IN ACCORDANCE WITH THE COLLECTIVE BARGAINING 17AGREEMENT APPLICABLE TO THE EMERGENT EMPLOYEE; OR 18 (III) IF APPLICABLE, IN ACCORDANCE WITH § 6–202 OF THIS 19 TITLE. 20**(F)** A COUNTY BOARD OR NONPUBLIC SCHOOL IS AUTHORIZED TO SHARE AN 21EMPLOYMENT HISTORY REVIEW REQUIRED UNDER SUBSECTION (C) OF THIS 22SECTION WITH OTHER COUNTY BOARDS AND NONPUBLIC SCHOOLS. 23A COUNTY BOARD OR NONPUBLIC SCHOOL MAY USE AN EMPLOYMENT (G) 24HISTORY REVIEW REQUIRED UNDER SUBSECTION (C) OF THIS SECTION COMPLETED BY A CURRENT OR FORMER EMPLOYER IF THE EMPLOYER IS A COUNTY BOARD OR 2526NONPUBLIC SCHOOL AND THE APPLICANT: 27SWEARS OR AFFIRMS THAT THE COMPLETED EMPLOYMENT (1) 28HISTORY REVIEW INCLUDES ALL PRIOR EMPLOYMENT REQUIRED TO BE REPORTED 29UNDER THIS SECTION; AND 30 (2) **PROVIDES INFORMATION ABOUT ANY EMPLOYMENT SUBSEQUENT** 31TO THE PREVIOUS EMPLOYMENT HISTORY REVIEW BY THE CURRENT OR FORMER 32 **COUNTY BOARD.**

1 [(e)] (H) (1) (i) A county board, nonpublic school, or contracting agency 2 shall conduct an employment history review of an applicant for a substitute position 3 involving direct contact with minors as required under subsection (c) of this section before 4 the initial hiring of the substitute employee or placement on the approved substitute 5 employee list of the county board, nonpublic school, or contracting agency.

6 (ii) An employment history review of a substitute employee shall 7 remain valid as long as the substitute employee continues to be employed by the same 8 county board or remains on the approved substitute employee list of the nonpublic school 9 or contracting agency.

10 (2) If a substitute employee is seeking to be added to the substitute 11 employee list of another county board, nonpublic school, or contracting agency, a new 12 employment history review in accordance with subsection (c) of this section is required.

13 (3) The appearance of a substitute employee on the substitute employee 14 list of one county board, nonpublic school, or contracting agency does not relieve another 15 county board, nonpublic school, or contracting agency of the duty of compliance with this 16 section.

17 (4) An employment history review conducted on the initial hiring of a 18 substitute employee by a contracting agency, an intermediate unit, or any other entity that 19 provides substitute staffing services to a county board or a nonpublic school shall satisfy 20 the requirements of this section for all school entities using the services of that contracting 21 agency, intermediate unit, or other entity.

22 (5) A contracting agency, an intermediate unit, or any other entity 23 providing substitute staffing services to a school entity shall comply with the provisions of 24 this section.

25 [(f)] (I) (1) (i) A contracting agency shall conduct an employment history 26 review of an applicant for employment with the contracting agency as required under 27 subsection (c) of this section:

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1. At the time of the initial hiring of the employee; or

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2. Before the employee is assigned to work for a school entity
30 in a position involving direct contact with minors.

(ii) The employment history review under subparagraph (i) of this
 paragraph shall remain valid as long as the employee continues to be employed by the
 hiring contracting agency.

34 (iii) A contracting agency shall:

Maintain a record of each employee's employment history
 review required under this subsection; and

assigned, provide access to the contracting agency's records of that employee.

On request of the school entity to which an employee is

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(2)(i) Before assigning an employee to perform work for a school entity in a position involving direct contact with minors, a contracting agency shall provide notice to the school entity of any affirmative responses to the child sexual abuse or sexual misconduct questions required under subsection (b)(3) of this section. A contracting agency may not assign an employee to perform (ii) work for a school entity in a position involving direct contact with minors if the school entity objects to the assignment after receiving the notice required under subparagraph (i) of this paragraph. [(g)] (J) (1)Information and records about an applicant received by a county board, nonpublic school, or contracting agency under this section are not a public record for the purposes of the Maryland Public Information Act. (2)A county board, nonpublic school, or contracting agency that receives information and records from an employer about an applicant under this section may: Use the information and records for the purpose of evaluating the (i) applicant's fitness to be hired or for continued employment; and Report the information to the Department, a State licensing (ii) agency, a law enforcement agency, a child protective services agency, another school entity, or any other prospective employer, as appropriate. [(h)] **(K)** (1)A county board, nonpublic school, or contracting agency may not enter into a collective bargaining agreement, an employment contract, an agreement for resignation or termination, a severance agreement, or any other contract or agreement that: (i) Has the effect of suppressing information relating to an investigation or disciplinary action in response to a report of suspected child sexual abuse or sexual misconduct by a current or former employee; (ii) Affects the ability of the county board, nonpublic school, or contracting agency to report suspected child sexual abuse or sexual misconduct to the appropriate authorities; or Requires the county board, nonpublic school, or contracting (iii) agency to expunge information about allegations or findings of suspected child sexual abuse or sexual misconduct from any document maintained by the employer unless the

33 or sexual misconduct from any doct34 investigation resulted in a finding by:

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1. The employer that allegations that the applicant engaged

in sexual misconduct lacked sufficient evidence according to the policies of the county board 1 $\mathbf{2}$ or nonpublic school; 3 2. An arbitrator or a county board to reject any disciplinary action in response to allegations that the applicant engaged in sexual misconduct; 4 $\mathbf{5}$ 3. A State licensing agency that allegations that the 6 applicant engaged in sexual misconduct lacked sufficient evidence according to: 7 A. State law; or 8 Β. The policies of the county board or nonpublic school; 9 4. A law enforcement agency that allegations that the applicant engaged in child sexual abuse were unfounded; or 10 11 5. A child protective services agency that allegations that the 12applicant engaged in child sexual abuse were ruled out. 13(2)A provision of an employment contract, an agreement for resignation or termination, or a severance agreement that is executed, amended, or entered into on or 1415after July 1, 2019, and that is contrary to this section is void and unenforceable. 16 [(i)] (L) If there is a lapse in the operation of or the Department suspends the 17use of a system or database that the Department uses to check an applicant's eligibility for 18employment or certification status, the Department shall notify the county boards, 19 nonpublic schools, and any contracting agencies within 48 hours of the lapse or the 20suspension of the use of the system or database. 21[(j)] (M) A person acting in good faith may not be held liable for disclosing (1)22any information or records related to child sexual abuse or sexual misconduct about a 23current or former employee's professional conduct or reason for termination of employment to a county board, a nonpublic school, a contracting agency, the Department, or any other 2425potential employer in accordance with this section unless the person: 26Acted with actual malice toward the employee or former (i) 27employee; or 28Intentionally or recklessly disclosed false information about the (ii) 29employee or former employee. 30 (2)The immunity from liability under paragraph (1) of this subsection shall be in addition to, and not a limitation of, any other immunity provided by law or any 31absolute or conditional privilege applicable to the disclosure of information or records or 3233 the applicant's consent to the disclosure. **(**(k)**] (**N**)** An applicant who provides false information or willfully fails to (1)

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$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	disclose material information required under this section shall be subject to professional discipline, including termination or denial of employment, and may be subject to professional discipline in accordance with the regulations of the Department.
$4 \\ 5 \\ 6 \\ 7$	(2) (i) Subject to subparagraph (ii) of this paragraph, the willful failure of an employer or former employer to respond to or provide the information and records requested by a county board, nonpublic school, or contracting agency under this section may result in civil penalties or professional discipline, if appropriate.
8 9	(ii) An employer or a former employer may not be held liable for failure to respond to a request for information about an applicant under this section if:
10 11	1. The laws of the state in which the employer or former employer is located prohibit the release of the information or records requested; or
$\begin{array}{c} 12\\ 13 \end{array}$	2. The disclosure of the information and records requested is restricted by the terms of a contract entered into on or before June 30, 2019.
14 15 16 17	(3) (i) Notwithstanding any other provision of law, the Department may initiate disciplinary action before a hearing officer in accordance with the Department's regulations against an applicant, an employee, a contracting agency, or a school administrator for willful violations of this section.
18 19	(ii) The Department may adopt regulations establishing procedures for disciplinary proceedings and the assessment of penalties in accordance with this section.
20	[(l)] (O) Nothing in this section shall be construed:
$\begin{array}{c} 21 \\ 22 \end{array}$	(1) To prevent a county board, nonpublic school, or contracting agency from:
23	(i) Conducting further investigations of prospective employees;
24 25 26	(ii) Requesting applicants to provide additional background information or authorizations beyond the information or authorizations required under this section; or
$\begin{array}{c} 27\\ 28 \end{array}$	(iii) Requesting that an employer or a former employer provide more information than is required under this section;
29 30 31 32	(2) To relieve a county board, a nonpublic school, a contracting agency, or any other mandated reporter of the legal responsibility to report suspected incidents of child sexual abuse or sexual misconduct in accordance with State law or the reporting requirements of the Department; or
33 34	(3) To prohibit the right of an exclusive representative under a collective bargaining agreement to grieve and arbitrate the validity of an employee's termination or

1 discipline for just cause or for the causes set forth in this section.

2 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 3 1, 2021.