Department of Legislative Services

Maryland General Assembly 2018 Session

FISCAL AND POLICY NOTE First Reader

Senate Bill 813 Budget and Taxation

(Senator Salling)

Baltimore County - Property Tax - Homestead Tax Credit Percentage

This bill caps the percentage used to determine the homestead property tax credit for Baltimore County at 3%, thereby limiting annual Baltimore County property assessment increases on owner-occupied residential properties to 3%. The bill takes effect June 1, 2018, and applies to taxable years beginning after June 30, 2018.

Fiscal Summary

State Effect: None.

Local Effect: Baltimore County property tax revenues decrease by approximately \$1.9 million annually beginning in FY 2019. County expenditures are not affected. **This bill imposes a mandate on a unit of local government**.

Small Business Effect: None.

Analysis

Current Law/Background: The Homestead Property Tax Credit Program (assessment caps) provides tax credits against State, county, and municipal real property taxes for owner-occupied residential properties for the amount of real property taxes resulting from an annual assessment increase that exceeds a certain percentage or "cap" in any given year. The State requires the cap on assessment increases to be set at 10% for State property tax purposes; however, local governments have the authority to set their caps between 0% and 10%. The Baltimore County homestead property tax credit assessment cap is currently set at 4%, as shown in **Exhibit 1**.

A majority of local subdivisions have assessment caps below 10%: 21 counties in fiscal 2017, 2018, and 2019. Exhibit 1 lists county assessment caps for fiscal 2017 through 2019.

Exhibit 1 County Assessment Caps

County	FY 2017	FY 2018	FY 2019 4%	
Allegany	7%	4%		
Anne Arundel	2%	2%	2%	
Baltimore City	4%	4%	4%	
Baltimore	4%	4%	4%	
Calvert	10%	10%	10%	
Caroline	5%	5%	5%	
Carroll	5%	5%	5%	
Cecil	4%	4%	4%	
Charles	7%	7%	7%	
Dorchester	5%	5%	5%	
Frederick	5%	5%	5%	
Garrett	5%	5%	5%	
Harford	5%	5%	5%	
Howard	5%	5%	5%	
Kent	5%	5%	5%	
Montgomery	10%	10%	10%	
Prince George's	0%	1%	2%	
Queen Anne's	5%	5%	5%	
St. Mary's	5%	5%	5%	
Somerset	10%	10%	10%	
Talbot	0%	0%	0%	
Washington	5%	5%	5%	
Wicomico	5%	5%	5%	
Worcester	3%	3%	3%	

Source: State Department of Assessments and Taxation; Department of Legislative Services

Property assessments in both Maryland and in Baltimore County increased significantly between fiscal 2000 and 2008. The average three-year increase in the full cash value of property undergoing reassessment totaled 5.7% in 2000 and 60.2% in 2006, statewide. In Baltimore County, assessment growth during this period totaled 4.1% in 2000 and 53.4% in 2006. Property assessments continued to experience strong growth through fiscal 2008; however, the continual rapid increase in property assessments halted in 2009 for most jurisdictions, as property valuation declined reflecting the national credit crisis and deteriorating economic conditions. Over a four-year period, local jurisdictions across Maryland experienced a sharp decline in property assessments. In Baltimore County, SB 813/ Page 2

property assessments declined by 13.2% in 2010, with annual assessment declines reaching 14.5% in 2012. Due to improvements in the national economy, property assessments statewide and in Baltimore County started to increase in 2014 as shown in **Exhibit 2**. Additional information on local property assessments can be found in Chapter 5 of the *Overview of Maryland Local Governments* report. A copy of the report can be found on the Department of Legislative Services website.

Exhibit 2 Triennial Change in Full Cash Value

Assessment Group	2014 <u>Group 2</u>	2015 <u>Group 3</u>	2016 <u>Group 1</u>	2017 <u>Group 2</u>	2018 <u>Group 3</u>
Baltimore County	1.2%	6.4%	12.4%	8.5%	6.6%
Statewide	4.7%	10.8%	10.9%	8.2%	7.7%

Local Fiscal Effect: The bill specifies that the Baltimore County homestead property tax credit percentage cannot exceed 3% for any taxable year. As discussed above, the homestead property tax credit cap in Baltimore County is currently set at 4%. Based on assessable base and homestead tax credit projections for fiscal 2019, it is estimated that Baltimore County property tax revenues will decrease by approximately \$1.9 million annually beginning in fiscal 2019.

Additional Information

Prior Introductions: None.

Cross File: HB 457 (Delegate Long) - Ways and Means.

Information Source(s): Baltimore County; State Department of Assessments and Taxation; Department of Legislative Services

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