

# SENATE, NO. 2414

[Senate, May 6, 2010 - New draft of Senate, No. 565 and House, No. 1089 reported from the committee on Health Care Financing.]



## The Commonwealth of Massachusetts

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IN THE YEAR OF TWO THOUSAND AND TEN

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### AN ACT RELATIVE TO STRENGTHENING THE DON PROGRAM.

*Be it enacted by the Senate and House of Representatives in General Court assembled,*

*And by the authority of the same, as follows:*

1           **SECTION 1.** Chapter 305 of the Acts of 2008 is hereby amended by deleting Section 7  
2   and replacing it with the following new language:

3           “Expenditure minimum with respect to substantial capital expenditures”, with respect to  
4   expenditures and acquisitions made by or for: (1) acute care hospitals and comprehensive cancer  
5   centers as defined in section 1 of chapter 118G, only, \$7,500,000, except that expenditures for,  
6   or the acquisition of, major movable equipment not otherwise defined by the department as new  
7   technology or innovative services shall not require a determination of need and shall not be  
8   included in the calculation of the expenditure minimum; and (2) health care facilities, other than

9 acute care hospitals, and facilities subject to licensing under chapter 111B, with respect to: (a)  
10 expenditures for, or the acquisition of, medical, diagnostic or therapeutic equipment, \$400,000;  
11 and (b) all other expenditures and acquisitions, \$800,000; provided, however, that expenditures  
12 for, or the acquisition of, any replacement of medical, diagnostic or therapeutic equipment  
13 defined as new technology or innovative services for which a determination of need has issued or  
14 which was exempt from determination of need, shall not require a determination of need and  
15 shall not be included in the calculation of the expenditure minimum; provided further, that  
16 expenditures and acquisitions concerned solely with outpatient services other than ambulatory  
17 surgery, not otherwise defined as new technology or innovative services by the department, shall  
18 not require a determination of need and shall not be included in the calculation of the expenditure  
19 minimum, unless the expenditures and acquisitions are at least \$7,500,000, in which case a  
20 determination of need shall be required. Notwithstanding the above limitations, acute care  
21 hospitals only may elect at their option to apply for determination of need for expenditures and  
22 acquisitions less than the expenditure minimum.

23 Chapter 305 of the Acts of 2008 is hereby further amended by in Section 11 deleting the  
24 last paragraph and replacing it with the following new language:

25 Section 53G. Any entity that is certified or seeking certification as an ambulatory  
26 surgical center by the Centers for Medicare and Medicaid Services for participation in the  
27 Medicare program shall be a clinic for the purpose of licensure under section 51, and shall be  
28 deemed to be in compliance with the conditions for licensure as a clinic under said section 51 if  
29 it is accredited to provide ambulatory surgery services by the Accreditation Association for  
30 Ambulatory Health Care, Inc., the Joint Commission on Accreditation of Healthcare  
31 Organizations, the American Association for Accreditation of Ambulatory Surgery Facilities or

32 any other national accrediting body that the department determines provides reasonable  
33 assurances that such conditions are met. No original license shall be issued pursuant to said  
34 section 51 to establish any such ambulatory surgical clinic unless there is a determination by the  
35 department that there is a need for such a facility. For purposes of this section, “clinic” shall  
36 include a clinic conducted by a hospital licensed under said section 51 but not by the federal  
37 government or the commonwealth. The department shall promulgate regulations to implement  
38 this section.

39 **SECTION 2.** Section 25C of Chapter 111 of the General Laws is amended by inserting  
40 after the first paragraph the following new paragraph:

41 “The Department shall conduct a statewide planning initiative for the purposes of  
42 studying and coordinating the availability and delivery of health care services within the  
43 commonwealth. The initiative shall examine the current supply of inpatient and outpatient  
44 services, and technologies and develop a plan for the provision of new services, beds,  
45 technologies, and structural expansions throughout the commonwealth, and develop a plan for  
46 the continued role of community hospitals and health centers within the commonwealth. The  
47 Department shall utilize this plan in its evaluation of all applications for a determination of need,  
48 as required by this section, in order to determine whether the proposed expansion construction,  
49 or acquisition of health care facilities or services is needed in the Commonwealth, or whether the  
50 proposed expansion construction, or acquisition of health care facilities or services will  
51 unnecessary duplicate ongoing services and increase health care costs in the Commonwealth.”

52 **SECTION 3.** Section 25C of Chapter 111 of the General Laws is amended by inserting  
53 at the end of the section the following new paragraph:

54 “Any hospital seeking to expand its emergency department shall file a determination of  
55 need with the department. In addition to the information required pursuant to this section, the  
56 department shall require hospitals seeking emergency department expansions to demonstrate that  
57 prior to filing a determination of need application, the hospital has implemented measures to  
58 reduce emergency room overcrowding. The department shall promulgate regulations defining  
59 the measures hospitals may take to reduce emergency room overcrowding.”

60 Section 25C of Chapter 111 of the General Laws is further amended by inserting at the  
61 end of the 2nd paragraph the following language:

62 “Each person or agency of the commonwealth or any political subdivision thereof filing a  
63 determination of need to acquire new technology shall, in addition to the information required by  
64 this section, file with the department documentation of programs implemented by the health care  
65 facility designed to ensure utilization of all new technology in a manner that is consistent with  
66 state and national guidelines. The department shall annually publish a list of state and national  
67 guidelines governing the utilization of new technology. The department shall promulgate  
68 regulations necessary to enforce this section.”

69 Section 25C of Chapter 111 of the General Laws is further amended by deleting the last  
70 sentence of the 7th paragraph and replacing it with the following new language:

71 “A reasonable fee, established by the department, shall be paid upon the filing of such  
72 application. The fee shall be adjusted annually as necessary to accommodate the volume of new  
73 applications.”

74 Section 3 of Chapter 17 of the General Laws is hereby amended by deleting Section 3 in  
75 its entirety and replacing it with the following new language:

76 Section 3. (a) There shall be a public health council to advise the commissioner of public  
77 health and to perform other duties as required by law. The council shall consist of the  
78 commissioner of public health as chairperson and 17 members appointed for terms of 6 years  
79 under this section. The commissioner may designate 1 of the members as vice chairperson and  
80 may appoint subcommittees or special committees as needed.

81 (b) Four of the members shall be appointed by the governor: 1 shall be appointed from  
82 among the chancellor of the University of Massachusetts Medical School and a list of 3  
83 nominated by said chancellor; 1 shall be appointed from among the dean of the University of  
84 Massachusetts Amherst School of Public Health or Health Sciences and a list of 3 nominated by  
85 said dean; 1 shall be appointed from among the heads of the non-public schools of medicine in  
86 the commonwealth or their nominees; and 1 shall be appointed from among the heads of the non-  
87 public schools or programs in public health in the commonwealth or their nominees.

88 (c) Four of the appointed members shall be providers of health services, appointed by the  
89 governor: 1 of whom shall have expertise in acute care hospital management; 1 of whom shall  
90 have expertise in long term care management; 1 of whom shall have expertise in home or  
91 community-based care management, and 1 of whom shall have expertise in the practice of  
92 primary care medicine or public health nursing.

93 (d) Six of the appointed members shall be non-providers: 1 shall be appointed by the  
94 secretary of elder affairs; 1 shall be appointed by the secretary of veterans' services; 1 shall be  
95 appointed by the governor from a list of 3 nominated by Health Care For All, Inc.; 1 shall be  
96 appointed by the governor from a list of 3 nominated by the Coalition for the Prevention of  
97 Medical Errors, Inc.; 1 shall be appointed by the governor from a list of 3 nominated by the

98 Massachusetts Public Health Association; and 1 shall be appointed by the governor from a list of  
99 3 nominated by the Massachusetts Community Health Worker Network. Whenever an  
100 organization nominates a list of candidates for appointment by the governor under this  
101 subsection, the organization may nominate additional candidates if the governor declines to  
102 appoint any of those originally nominated.

103 (e) Three of the appointed members shall be payers of health care, appointed by the  
104 governor: 1 shall represent a health plan licensed in the Commonwealth; 1 shall represent small  
105 businesses; and one shall represent large businesses.

106 (f) For purposes of this section, "non-provider" shall mean a person whose background  
107 and experience indicate that he is qualified to act on the council in the public interest; who, and  
108 whose spouse, parents, siblings or children, have no financial interest in a health care facility;  
109 who, and whose spouse has no employment relationship to a health care facility, to a nonprofit  
110 service corporation established under chapters 176A to 176E, inclusive, or to a corporation  
111 authorized to insure the health of individuals; and who, and whose spouse, is not licensed to  
112 practice medicine.

113 (g) Upon the expiration of the term of office of an appointive member, his successor shall  
114 be appointed in the same manner as the original appointment, for a term of 6 years and until the  
115 qualification of his successor. The members shall be appointed not later than 60 days after a  
116 vacancy. The council shall meet at least once a month, and at such other times as it shall  
117 determine by its rules, or when requested by the commissioner or any 4 members. The  
118 appointive members shall receive \$100 per day that the council meets, and their reasonably  
119 necessary traveling expenses while in the performance of their official duties.