

The Commonwealth of Massachusetts

PRESENTED BY:

[Primary Sponsor]

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act relative to competitively priced electricity in the Commonwealth.

PETITION OF:

NAME:

DISTRICT/ADDRESS:

SENATE No. 02214

Senate, April 10, 2012 – Text of the Senate Bill relative to competitively priced electricity in the Commonwealth (being the text of Senate, No. 2200, printed as amended)

The Commonwealth of Massachusetts

In the Year Two Thousand Twelve

An Act relative to competitively priced electricity in the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 18 of chapter 25 of the General Laws, as appearing in the 2010

2 Official Edition, is hereby amended by striking out the fourth paragraph.

3 SECTION 2. Section 19 of said chapter 25, as so appearing, is hereby amended by adding (d) There shall be a voluntary accelerated rebate pilot program 4 the following subsection:which shall be made available to the 5 largest electric users and 5 largest gas users in each utility 5 service territory. Multiple locations of the same customer shall not be aggregated for purposes of 6 meeting this threshold. Eligible customers electing to participate in the accelerated pilot program 7 8 shall notify the appropriate program administrator on or before January 31 of each calendar year during the pilot program. Customers electing to participate shall be eligible for financial support 9 of up to 100 per cent of the cost for qualified energy efficiency measures as determined by the 10 program administrator using energy efficiency advisory council criteria. Total rebate levels for 11 participating customers in any year of the pilot program shall not exceed 90 per cent of the 12

amount the customer was charged for energy efficiency programs for calendar year 2012. A 13 participating customer shall not aggregate a rebate from any year in which the customer does not 14 participate in the pilot. Qualified energy efficiency measures shall include cost-effective energy 15 efficiency program measures approved by the applicable program administrator recognized by 16 the department using energy efficiency advisory council criteria under section 21; provided, 17 18 however, that up to 15 per cent of any accelerated rebate may be used for other improvements that support energy efficiency improvements made under a program approved by the department 19 or emission reductions, including, but not limited to infrastructure improvements, metering, 20 21 circuit level technology and software. Customers opting to receive an accelerated rebate shall be ineligible for other energy efficiency program rebates under said section 21 during the period in 22 which they participate in the pilot program. All qualified installations shall be substantially 23 24 completed by the end of the program, and shall be subject to verification and review by the department. Electric and gas distribution companies shall recalibrate their energy efficiency 25 26 goals, as reviewed by the energy efficiency advisory council under subsection (c) of said section 21, to reflect the rebates provided to any customer electing to participate in this pilot program. 27

28 SECTION 3. Subsection (d) of said section 19 of said chapter 25 of the General Laws is
29 hereby repealed.

30 SECTION 4. Paragraph 1 of subsection (b) of section 21 of said chapter 25, as appearing 31 in the 2010 Official Edition, is hereby amended by adding the following sentence:- No portion of 32 monies expended under this section shall pay for customer incentives meant to encourage greater 33 building energy efficiency where such prescribed efficiency level is equal to that required by the 34 baseline state building energy code; provided, that measures that exceed said code may be fully 35 funded.

36	SECTION 5. Said section 21 of said chapter 25, as so appearing, is hereby further
37	amended by striking out, in lines 114 and 115 and line 118, in each instance, the words
38	"Massachusetts Technology Park Corporation" and inserting in place thereof the following
39	words:- Massachusetts Clean Energy Technology Center.
40	SECTION 6. Section 22 of said chapter 25, as so appearing, is hereby amended by
41	striking out, in line 2, the figure "11" and inserting in place thereof the following figure:- 15.
42	SECTION 7. Said section 22 of said chapter 25, as so appearing, is hereby amended by
	SECTION 7. Said section 22 of said chapter 25, as so appearing, is hereby amended by striking out, in line 9, the words "and (11) the department of energy resources" and inserting in
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43 44	striking out, in line 9, the words "and (11) the department of energy resources" and inserting in
43 44 45	striking out, in line 9, the words "and (11) the department of energy resources" and inserting in place thereof the following words:- (11) the Massachusetts Non-profit Network, (12) a city or
43444546	striking out, in line 9, the words "and (11) the department of energy resources" and inserting in place thereof the following words:- (11) the Massachusetts Non-profit Network, (12) a city or town in the commonwealth, (13) real estate, (14) a business employing less than 10 persons

48 SECTION 8. Section 6 of chapter 25A of the General Laws, as so appearing, is hereby 49 amended by striking out, in line 37, the word "small".

50 SECTION 9. Subsection (c) of section 11F of said chapter 25A, as so appearing, is hereby 51 amended by striking out, in line 63, the figure "25" and inserting in the place thereof the 52 following figure:- 30.

53 SECTION 10. Said subsection (c) of said section 11F of said chapter 25A, as so appearing, is
54 hereby further amended by striking out, in line 65, the figure "25" and inserting the place thereof
55 the following figure:- 30.

56 SECTION 11. Subsection (d) of said section 11F of said chapter 25A, as so appearing, is 57 hereby amended by striking out, in line 93, the figure "5" and inserting the place thereof the 58 following figure:- 30.

59 SECTION 12. Section 2B of chapter 59 of the General Laws, as appearing in the 2010
60 Official Edition, is hereby amended by inserting after the words "benefit of", in line 2, the
61 following words:- a governmental entity, including.

SECTION 13. Said section 2B of said chapter 59, as so appearing, is hereby further amended by inserting after the word "public", in line 37, the following words:-, to a use, lease or occupancy for renewable generation facilities, defined as eligible under subsection (c) of section 11F of chapter 25A, from which not less than 50 per cent of the energy output is assigned to either the municipality in which the facility is located or to the governmental entity that owns the land on which the facility is located,.

68 SECTION 14. Section 5 of said chapter 59, as so appearing, is hereby amended by striking out69 clause Forty-fifth and inserting in place thereof the following clause:-

70 Forty-fifth, Any solar or wind powered system that is capable of producing not more than 125 per cent of the annual energy needs of the property upon which it is located, including 71 72 contiguous property under the same ownership and is behind the meter serving the energy needs 73 of that property. All other solar and wind powered systems shall also be exempt provided that the owner has made to the city or town where the system is located a payment in lieu of taxes, 74 equal to 5 per cent of the system's gross electricity sales, including receipt of net metering 75 76 credits as defined in section 138 of chapter 164, in the preceding calendar year. For years 1 and 2, the payments shall be annualized based on gross estimated sales derived from a formula to be 77

determined by the department of revenue, in consultation with the department of energy
resources. An exemption under this clause shall be allowed only for a period of 20 years from
the date of operation of such system. This clause shall not apply to projects developed under
section 1A of chapter 164.

82 SECTION 15. Subsection (b) of section 38H of said chapter 59, as so appearing, is 83 hereby amended by inserting after the first sentence the following sentence:- For purposes of 84 this section, a generation facility shall not include a facility powered by sun or wind to generate 85 electricity.

86 SECTION 16. Section 1 of chapter 164 of the General Laws, as so appearing, is hereby 87 amended by striking out the definition of "Distribution company" and inserting in place thereof 88 the following definition:-

89 "Distribution company", a company engaging in the distribution of electricity or owning, operating or controlling distribution facilities; provided, however, that a distribution company 90 91 shall not include any entity which owns or operates plant or equipment used to produce 92 electricity, steam and chilled water, or an affiliate engaged solely in the provision of such 93 electricity, steam and chilled water, where the electricity produced by such entity or its affiliate 94 is primarily for the benefit of hospitals and non-profit educational institutions, and where such plant or equipment was in operation before January 1, 1986; and provided further that a 95 96 distribution company shall not include an on-site combined heat and power facility.

97 SECTION 17. Said section 1 of said chapter 164, as so appearing, is hereby further 98 amended by striking out the definition of "Electric company" and inserting in place thereof the 99 following definition:- 100 "Electric company", a corporation organized under the laws of the commonwealth for the 101 purpose of making by means of water power, steam power or otherwise and for selling, transmitting, distributing, transmitting and selling, or distributing and selling, electricity within 102 the commonwealth, or authorized by special act so to do, even though subsequently authorized to 103 104 make or sell gas; provided, however, that electric company shall not include an alternative 105 energy producer; provided, further, that a distribution company shall not include an entity which owns or operates a plant or equipment used to produce electricity, steam and chilled water, or an 106 affiliate engaged solely in the provision of such electricity, steam and chilled water, where the 107 108 electricity produced by such entity or its affiliate is primarily for the benefit of hospitals and 109 nonprofit educational institutions, and where such plant or equipment was in operation before January 1, 1986; and provided, further, that electric company shall not include a corporation only 110 111 transmitting and selling, or only transmitting, electricity unless such corporation is affiliated with an electric company organized under the laws of the commonwealth for the purpose of 112 distributing and selling, or distributing only, electricity within the commonwealth; and provided, 113 further, that an electric company shall not include an on-site combined heat and power facility. 114

SECTION 18. Said section 1 of said chapter 164, as so appearing, is hereby further
amended by inserting after the definition of "Non-renewable energy supply and resource
development" the following definition:-

"On-site combined heat and power facility", a combined heat and power facility using equipment and services to produce and deliver electric and thermal energy to end use customers located on the property on which the facility is located or on property contiguous to the property on which the facility is located; provided, however, that the property of the end use customer shall be considered contiguous to the property on which the on-site combined heat and power facility is located if (i) said properties are geographically adjacent to one another, (ii) said properties are only separated by an easement, a public thoroughfare or a transportation or utilityowned right-of-way or (iii) regardless of any intervening properties, public thoroughfares, or transportation or

utility-owned rights-of-way, the end use customer is purchasing thermal energy produced by the
on-site combined heat and power facility and said thermal energy is being utilized in an
established application of thermal energy, including but not limited to, industrial or commercial
heating or cooling.

SECTION 19. Said section 1 of said chapter 164, as so appearing, is hereby further
amended by striking out the definition of "Supplier" and inserting in place thereof the following
definition:-

"Supplier", a supplier of generation service to retail customers, including power
marketers, brokers and marketing affiliates of distribution companies, except that neither an
electric company nor an on-site combined heat and power facility shall be considered a supplier.

137 SECTION 20. Section 1F of chapter 164 of the General Laws, as so appearing, is hereby138 amended by adding the following paragraph:-

(10) Notwithstanding section 94 or any other general or special law to the contrary, whenever the department makes a determination upon an application for a general increase in total distribution costs paid by ratepayers under 220 CMR 5.00 et seq. which results in an increase of 10 per cent or greater above the total distribution costs paid by those ratepayers at the time the application was filed, the department shall allow for not more than a 7 $\frac{1}{2}$ per cent increase in rates for the first rate year in which the approved rates are to go into effect, and not

more than a 7 $\frac{1}{2}$ per cent increase in any subsequent year necessary to fulfill the approved rate; 145 provided, however, that an increase of more than 7 ¹/₂ per cent may be allowed upon a showing 146 of strict necessity and a finding by the department that the increase occurred despite best faith 147 efforts to avoid such a result. When a non-residential ratepayer is subject to an increase in total 148 149 distribution costs that is 15 per cent or more than that ratepayer was paying prior to a department 150approved rate increase that caused such increase, the ratepayer may file a petition within 20 days 151 after the department approves the rate increase for a phase-in of the ratepayer's distribution cost 152 increase over a period of years. The department shall order the phase-in upon a showing of the 153 increased distribution costs of 15 per cent or more, but the ordered phase-in shall be for not less 154 than 2 rate years and for not more than 50 per cent of the increase in the first rate year of the 155 phase in period. Such petition shall be acted upon by the department within 60 days of its filing 156 or prior to the rate becoming effective, whichever occurs first. Failure to act shall be considered approval by the department of the petition for not more than 50 per cent of the increase in year 1 157 158 and not more than 50 per cent in year 2.

159 SECTION 21. Section 1J of said chapter 164, as so appearing, is hereby amended by160 adding the following paragraph:-

In the event that more than either (i) 20,000 customers or (ii) 0.8% of the total customers, whichever is fewer, of an electric company are subjected to a continuous power interruption of 4 hours or more that results in the transmission of power at less than 50% of the standard voltage, or that results in the total loss of power transmission, the electric company shall be responsible for reimbursing the affected municipality, county or other unit of local government in which the power interruption has taken place for all emergency expenses, direct and contingent, incurred as a result of the interruption. A waiver of the requirements of this section may be granted by the department in instances in which the electric company can show that the power interruption wasa result of any 1 or more of the following causes:

170 (i) unpreventable damage due to weather events or conditions;

171 (ii) customer tampering;

(iii) unpreventable damage due to civil or international unrest, criminal mischief oranimals; or

(iv) damage to utility equipment or other actions by a party other than the utility, itsemployees, agents or contractors.

Loss of revenue and expenses incurred in complying with this section shall not berecovered from retail customers.

SECTION 22. Chapter 164 of the General Laws, as so appearing, is hereby amended byinserting after section 1J the following section:-

180 Section 1K. (a) As used in this section the following words shall, unless the context clearly181 requires otherwise, have the following meanings:-

182 "Catastrophic conditions", severe weather conditions resulting in the interruption of
183 service to 10 per cent or more of a utility's customers or a state of emergency declared by local,
184 state or federal government officials.

185 "Duration of the interruption", the measure of time from the time the utility was notified186 or otherwise became aware of the loss of service.

187 "Interruption", the full or partial loss of service to 1 or more customers for longer than 5188 minutes.

189 "Normal conditions", conditions other than catastrophic conditions.

190 "Same-circuit repetitive interruption", a grouping of more than 10 customers on a circuit191 who experience multiple interruptions under all conditions.

(b) Notwithstanding any general or special law, rule or regulation to the contrary, the
department shall promulgate regulations to establish a credit of not less than \$25 to be awarded
to each ratepayer, whereupon an investor-owned electric distribution, transmission or natural gas
distribution company fails to restore service as follows:

196 (i) within 120 hours after an interruption due to catastrophic conditions;

197 (ii) within 16 hours after an interruption that occurred during normal conditions; or

(iii) where there are more than 7 service interruptions in a 12-month period due to samecircuit repetitive interruption.

200 The credit shall be credited during a single billing month within 3 months of the department's notification of violation or final adjudication after appeal under this section; 201202 provided, however, that companies may petition the department to distribute the credit over a 203 period of more than a single billing month if the cumulative amount of the credits exceeds \$10,000,000. The department may establish a schedule of credits dependent on the class of 204 205 ratepayer, length of interruption or frequency of interruption. The entire cost of the credit shall be assessed to the investor-owned electric distribution, transmission or natural gas distribution 206 company that provides such service to the affected customer. The issuance of the credit shall be 207

appealable to the department. The department shall review the amount of the credit on an annual
basis. The credits established by this section shall be implemented notwithstanding the maximum
penalty under section 1J.

SECTION 23. Section 94 of said chapter 164, as so appearing, is hereby amended by
striking out the first paragraph and inserting in place thereof the following paragraph:-

213 Gas and electric companies shall file with the department schedules, not less frequently 214 than every 3 years, under a filing schedule as prescribed by the department and in such form as 215 the department shall prescribe, showing all rates, prices and charges to be charged or collected within the commonwealth for the sale and distribution of gas or electricity, together with all 216 forms of contracts to be used in connection with such schedules; provided, however, that the 217 218 requirement to file a schedule with the department not less frequently than every 3 years shall not 219 apply to a company or corporation as defined in section 1 of chapter 165. Rates, prices and 220 charges in such a schedule may be changed by any such company by filing a schedule setting 221 forth the changed rates, prices and charges; provided, however, that until the effective date of any such change no different rate, price or charge shall be charged, received or collected by the 222 company filing such a schedule from those specified in the schedule then in effect; provided, 223 further, that a company may: 224

(i) continue to charge, receive and collect rates, prices and charges under a contract
lawfully entered into before the schedule takes effect or until the department otherwise orders,
after notice to the company, a public hearing and determination that the public interest so
requires; and

(ii) sell and distribute gas or electricity under a special contract hereafter made at rates or
prices differing from those contained in a schedule in effect; provided, further, that a copy of the
contract, in each instance, is filed with the department, except that a contract of a company
whose sole business in the commonwealth is the supply of electricity in bulk need not file,
except as may be required by the department.

234 Whenever the department receives notice of any changes proposed to be made in any schedule filed under this chapter which represent a general increase in rates, prices and charges 235 for gas or electric service, it shall notify the attorney general immediately and shall hold a public 236 hearing and make an investigation as to the propriety of such proposed changes after first 237 238 causing notice of the time, place and the subject matter of such hearing to be published at least 239 21 days before such hearing in such local newspapers as the department may select. The 240 department may apportion electric and gas company rate case expenses between shareholders 241and ratepayers. Unless the department otherwise authorizes, the rates, prices and charges under the schedule of a gas or electric company shall not become effective until the first day of the 242 month next after the expiration of 14 days from the filing of the petition; provided, that the 243 244 department shall not authorize rates filed under a proposed settlement agreement more than once in a 6-year period Unless the department otherwise authorizes, the rates, prices and charges set 245 forth in the schedule of a corporation or company, as defined in section 1 of chapter 165, shall 246 not become effective until the first day of the month next after the expiration of 14 days from the 247 filing of the petition. Such rates, prices and charges shall apply to the consumption shown by 248 249 meter readings made after the effective date of such rates, prices and charges, unless the department otherwise orders. So much of said schedules shall be printed in such form and 250distributed and published in such manner as the department may require. 251

252 SECTION 24. Section $94G^{\frac{1}{2}}$ of said chapter 164 is hereby repealed.

253 SECTION 25. Said chapter 164 is hereby amended by striking out section 96, as appearing in the
254 2010 Official Edition, and inserting in place thereof the following section:-

255 Section 96. (a) For purposes of this section, the following words shall, unless the context 256 clearly requires otherwise, have the following meanings:-

257 "Control", the possession of the power, through direct or indirect ownership of a majority of the outstanding voting securities of a gas or electric company or of a holding company 258 259 thereof, to direct or cause the direction of the management and policies of a gas or electric 260 company or a holding company thereof or the ability to effect a change in the composition of its 261 board of directors or otherwise; provided, however, that control shall not be considered to arise 262 solely from a revocable proxy or consent given to a person in response to a public proxy or 263 consent solicitation made under the applicable rules and regulations of the Securities Exchange Act of 1934 unless a participant in said solicitation has announced an intention to effect a merger 264 or consolidation with, reorganization or other business combination or extraordinary transaction 265 involving such gas or electric company or the holding company. 266

267 "Foreign electric company", an electric company with a domicile, principal place of 268 business, headquarters or place of incorporation outside of the commonwealth, but which may 269 have costs in common with a gas or electric company subject to this chapter that may be 270 allocated by a holding company after an acquisition of control.

271 "Foreign gas company", a gas company with a domicile, principal place of business,
272 headquarters or place of incorporation outside of the commonwealth, but which may have costs

in common with a gas or electric company subject to this chapter that may be allocated by aholding company after an acquisition of control.

275 "Holding company", any corporation, association, partnership, trust or similar
276 organization, or person which, regardless of the locus of the domicile, principal place of
277 business, headquarters or place of incorporation of such entity, either alone or in conjunction and
278 under an arrangement or understanding with 1 or more other corporations, associations,
279 partnerships, trusts or similar organizations, or persons, directly or indirectly, controls, or seeks
280 to acquire control over, and may cause costs to be allocated to a gas or electric company.

281 "Third party acquirer", any corporation, association, partnership, trust or similar
282 organization or person that is not under common control with a holding company or companies
283 that are being acquired.

284 (b) Notwithstanding this chapter or any other general or special law to the contrary, companies, except steam distribution companies, subject to this chapter, or holding companies 285 may consolidate or merge with one another or may sell and convey all or substantially all of their 286 287 properties to another of such companies or to a wholesale generation company. Such companies, 288 holding companies or wholesale generation companies may purchase such properties if: (i) the 289 purchase, sale, consolidation or merger, and the terms thereof, have been approved, at meetings 290 called for the purpose of approving such sale, consolidation or merger, in the case of any 291 contracting company organized under the laws of the commonwealth, by a vote of the holders of 292 at least two-thirds of each class of such company's stock outstanding and entitled to vote on the question, and, in the case of any contracting company organized in a state other than the 293 294 commonwealth, by a vote of the holders of at least that percentage of such company's

outstanding stock required for approval of the question under the laws of such state; and (ii) that 295 296 the department, after notice and a public hearing, has determined that such purchase and sale, 297 consolidation or merger, and the terms thereof, are consistent with the public interest. In determining whether a purchase and sale, consolidation or merger is consistent with the public 298 interest, the department shall, at a minimum, consider: potential rate changes, if any; the long 299 term strategies that will assure a reliable, cost effective energy delivery system; any anticipated 300 interruptions in service; or other factors which may negatively impact customer service. The 301 purchase or sale of properties by, or the consolidation or merger of, wholesale generation 302 303 companies shall not require departmental approval except as otherwise provided in this subsection. 304

305 (c) Notwithstanding this chapter or any other general or special law to the contrary, gas, 306 electric or holding company, subject to this chapter, shall not enter into any transaction or 307 otherwise take any action which would result in a change of its control over any gas, electric or holding company, or foreign gas or electric company unless: (i) the terms thereof, have been 308 approved, at meetings called therefor, in the case of any contracting company organized under 309 the laws of the commonwealth, by a vote of the holders of at least two-thirds of each class of 310 such company's stock outstanding and entitled to vote on the question, and, in the case of any 311 312 contracting company organized in a state other than the commonwealth, by a vote of the holders of at least that percentage of such company's outstanding stock required for approval of the 313 question under the laws of such state; and (ii) the department, after notice and a public hearing, 314 315 has determined that such transaction or action, and the terms thereof, are consistent with the public interest; provided, however, that in making such a determination the department shall, at a 316 minimum, consider: potential rate changes, if any; the long term strategies that will assure a 317

318 reliable, cost effective energy delivery system; any anticipated interruptions in service; or other319 factors which may negatively impact customer service.

320 (d) Corporate reorganizations involving holding companies that will not result in the
321 acquisition, directly or indirectly, of control of an electric or gas company subject to this chapter,
322 or of a holding company thereof, by a third party acquirer shall not be subject to this section.

323 SECTION 26. Section 138 of said chapter 164, as so appearing, is hereby amended by 324 inserting after the definition of "Agriculture" the following definition:-

325 "Anaerobic digestion net metering facility", a facility that (1) generates electricity from a 326 biogas produced by the accelerated biodegradation of organic materials under controlled 327 anaerobic conditions; and (2) has been determined by the department of energy resources, in 328 coordination with the department of environmental protection, to qualify under the department of 329 energy resources regulations as a Class I renewable energy generating source under section 11F 330 of chapter 25A.

331 SECTION 27. Said section 138 of said chapter 164, as so appearing, is hereby further 332 amended by striking out, in lines 20-23, the words "and provided further, that credit for a Class I 333 net metering facility not using solar or wind as its energy source shall be the average monthly 334 clearing price at the ISO-NE" and inserting in place thereof the following words:- and provided 335 further, that credit for a Class I net metering facility that is not an agricultural net metering 336 facility or that is not using solar, anaerobic digestion or wind as its energy source shall be the 337 average monthly clearing price at the ISO-NE. 338 SECTION 28. Said section 138 of said chapter 164, as so appearing, is hereby further 339 amended by inserting after the word "facility", in lines 36 and 54, the second time it appears, in 340 each instance, the following words:- ,an anaerobic digestion net metering facility.

341 SECTION 29. Said section 138 of said chapter 164, as so appearing, is hereby further
342 amended by inserting after the word "metering", in line 60, the first time it appears, the
343 following words:- , anaerobic digestion net metering.

344 SECTION 30. The definition of "Net metering facility of a municipality or other 345 governmental entity" in section 138 of said chapter 164, as so appearing, is hereby amended by 346 adding the following words:- ; provided, however, that renewable energy facilities of a 347 cooperative corporation organized under section 136 with only municipalities and other 348 governmental entities as members may qualify as a net metering facility of a municipality or 349 other governmental entity.

350 SECTION 31. Subsection (e) of section 139 of said chapter 164, as so appearing, is 351 hereby amended by adding the following sentence:- For the purposes of net metering, a 352 cooperative corporation organized under section 136 that is comprised solely of municipalities or 353 other governmental entities shall not be considered an electric company, generation company, 354 aggregator, supplier, energy marketer or energy broker, within the meaning of those terms as 355 defined in sections 1 and 1F.

356 SECTION 32. Subsection (f) of said section 139 of said chapter 164, as so appearing, is 357 hereby amended by striking out, in line 68, the words "1 per cent" and inserting in place thereof 358 the following words:- 3 per cent. 359 SECTION 33. Said subsection (f) of said section 139 of said chapter 164, as so 360 appearing, is hereby further amended by striking out, in line 70, the words "2 per cent" and 361 inserting in place thereof the following words:- 3 per cent.

362 SECTION 34. Said subsection (f) of said section 139 of said chapter 164, as so appearing, is hereby further amended by inserting after the word "megawatts", in line 73, the 363 following words:-; provided, that a cooperative corporation organized under section 136 that is 364 365 comprised solely of municipalities or other governmental entities may qualify as the customer of a net metering facility of a municipality or other governmental entity and such cooperative 366 corporation may allocate the facility's generating capacity to a municipality or other 367 368 governmental entity with the written assent of such municipality or other governmental entity 369 and the department. A municipality or governmental entity may not exceed 10 megawatts, 370 whether as a customer of a net metering facility or from allocated generating capacity from such 371 cooperative corporation.

372 SECTION 35. Said subsection (f) of said section 139 of said chapter 164, as so 373 appearing, is hereby further amended by inserting after the word "facility", in line 76, the 374 following words:- or an anaerobic digestion net metering facility.

375 SECTION 36. Subsection (g) of said section 139 of said chapter 164, as so appearing, is 376 hereby amended by adding the following sentence:- The department shall adopt rules and 377 regulations regarding the assurance of net metering eligibility.

378 SECTION 37. Said section 139 of said chapter 164, as so appearing, is hereby amended 379 by adding the following subsection:- 380 (h) A Class I net metering facility shall be exempt from the aggregate net metering
381 capacity of facilities that are not net metering facilities of a municipality or other governmental
382 entity under subsection (f), and may net meter if it is generating renewable energy and:

383 (1) the nameplate capacity of the facility is equal to or less than 10 kilowatts on a
384 single-phase circuit, or 25 kilowatts on a 3-phase circuit; or

(2) the department determines that the facility's average kilowatt-hour generation will not exceed 100 per cent of the customer's average kilowatt-hour usage over the course of a calendar year. The department's determination shall be based on usage data from the previous calendar year and shall be made before the facility begins to generate electricity. If such data is not available, the department may use a forecast of the customer's average usage over the course of a calendar year.

391 SECTION 38. Chapter 775 of the acts of 1975 is hereby amended by striking out
 392 subsection (a) of section 6and inserting in place thereof the following subsection:-

393 (a) The corporation, and member and non-member cities and towns having municipal 394 electric departments established under chapter 164 of the General Laws or by a special act and 395 other utilities, public or private, may enter into energy contracts including, but not limited to, contracts providing for the sale or purchase of energy or energy facilities, borrowing by members 396 under a pooled loan program, planning, engineering, design, acquiring sites or options for sites 397 398 and expenses preliminary or incidental to such facilities. Any such contract may: (i) be for the 399 life of a facility or other term or for an indefinite period; (ii) provide for the payment of 400 unconditional obligations imposed without regard to whether a facility is undertaken, completed, operable or operating and notwithstanding the suspension, interruption, interference, reduction or 401

402 curtailment of the output of a facility; and (iii) contain provisions for prepayment, non403 unanimous amendment, arbitration, delegation and other matters considered necessary or
404 desirable to carry out its purposes. Any such contract may also provide, in the event of default
405 by any party to the contract in the performance of its obligations under the contract, for other
406 parties to assume the obligations and succeed to the rights and interests of the defaulting party,
407 pro rata or otherwise as may be agreed upon in the contract.

408 SECTION 39. Section 142 of said chapter 164, as so appearing, is hereby amended by 409 adding the following 2 paragraphs:-

410 The owner of an on-site combined heat and power facility may distribute and sell electricity at retail to end use customers located on the property on which the facility is located 411 412 or on property contiguous to the property on which said facility is located. The department shall promulgate regulations to ensure that the delivery of electricity from an on-site combined heat 413 414 and power facility to end use customers shall meet the same standards of reliability and safety as 415 those that apply to the design, operation and maintenance of distribution facilities by a 416 distribution company, including standards for metering and interconnection. The distribution company providing distribution service to the end use customers served by an on-site combined 417 heat and power facility shall provide non-discriminatory electric delivery services at the standard 418 419 prevailing tariff rates applicable to such individual end use customers. In the event of a forced 420 outage of delivered supply, the distribution company experiencing such outage shall be 421 responsible for curing the outage. The distribution companies shall provide back-up service to any end use customer desiring such service. 422

A distribution company shall not exercise its franchise rights in a way that would affect the distribution and sale of electricity by on-site combined heat and power facilities to end use customers; provided, however, that the department may grant a waiver of this prohibition upon a finding that the waiver is in the public interest and that failure to grant the waiver will result in irreparable harm to the distribution company. Any party aggrieved by a decision of the department under this section may seek judicial review under chapter 30A.

429 SECTION 40. Section 83 of chapter 169 of the acts of 2008 is hereby amended by430 striking out the first paragraph and inserting in place thereof the following paragraph:-

431 Beginning on July 1, 2009 and continuing until December 31, 2012, each distribution company, as defined in section 1 of chapter 164 of the General Laws, shall be required twice to 432 433 solicit proposals from renewable energy developers and, provided reasonable proposals have 434 been received, enter into cost-effective long-term contracts to facilitate the financing of 435 renewable energy generation. The timetable and method for solicitation and execution of such 436 contracts shall be proposed by the distribution company in consultation with the department of energy resources and shall be subject to review and approval by the department of public 437 438 utilities. This long-term contracting obligation shall be separate and distinct from the electric distribution companies' obligation to meet applicable annual renewable portfolio standard. 439 hereinafter referred to as RPS, requirements, under section 11F of chapter 25A of the General 440 441 Laws.

442 SECTION 41. Said chapter 169 is hereby further amended by inserting after section 83443 the following section:-

444 Section 83A. Beginning on January 1, 2013 and continuing until December 31, 2016, each distribution company, as defined in section 1 of chapter 164 of the General Laws, shall be 445 required twice in that time period to solicit additional proposals from renewable energy 446 developers and, provided reasonable proposals have been received, enter into additional cost-447 effective long-term contracts to facilitate the financing of renewable energy generation. The 448 449 timetable and method for solicitation and execution of such contracts shall be proposed by the distribution company in consultation with the department of energy resources and shall be 450 subject to review and approval by the department of public utilities. This long-term contracting 451 452 obligation shall be separate and distinct from the electric distribution companies' obligation to meet applicable annual renewable portfolio standard, hereinafter referred to as RPS, 453 454 requirements, under section 11F of chapter 25A of the General Laws.

455 For purposes of this section, a long term contract shall be a contract with a term of 10 to 456 20 years. In developing proposed long term contracts, the distribution company shall consider multiple contracting methods, including long-term contracts for renewable energy certificates, 457 hereinafter referred to as RECs, for energy, and for a combination of both RECs and energy. 458 459 Beginning January 1, 2013, the electric company shall select a reasonable method of soliciting proposals from renewable energy developers using a competitive bidding process only. Electric 460 461 companies may use timetables and methods for the solicitation of competitively bid long-term 462 contracts approved by the department of public utilities prior to January 1, 2013. The distribution company may decline to consider contract proposals having terms and conditions that it 463 464 determines would require the contract obligation to place an unreasonable burden on the distribution company's balance sheet. The distribution company shall consult with the 465 department of energy resources regarding its choice of contracting methods and solicitation 466

467 methods. All proposed contracts shall be subject to the review and approval of the department of468 public utilities.

469 The department of public utilities and the department of energy resources each shall adopt regulations consistent with this section. The regulations shall: (a) allow renewable energy 470 developers to submit proposals for long-term contracts conforming to the contracting methods 471 specified in the second paragraph; (b) require that contracts executed by the distribution 472 473 company under such proposals are filed with, and approved by, the department of public utilities 474 before they become effective; (c) provide for an annual remuneration for the contracting distribution company equal to the actual cost to the company for accepting the financial 475 476 obligation of the long-term contract, but in no case shall such remuneration exceed 1 per cent of 477 the annual payments under the contract, such provision to be acted upon by the department of 478 public utilities at the time of contract approval; and (d) require that the renewable energy 479 generating source to be used by a developer under the proposal meet the following criteria: (1) have a commercial operation date, as verified by the department of energy resources, on or after 480 January 1, 2008; (2) be qualified by the department of energy resources as eligible to participate 481 482 in the RPS program, under said section 11F of said chapter 25A, and to sell RECs under the 483 program; and (3) be determined by the department of public utilities to: (i) provide enhanced electricity reliability within the commonwealth; (ii) contribute to moderating system peak load 484 485 requirements; (iii) be cost effective to Massachusetts electric ratepayers over the term of the contract; and (iv) where feasible, create additional employment and economic development in 486 487 the commonwealth. As part of its approval process, the department of public utilities shall consider the attorney general's recommendations, which shall be submitted to the department of 488 public utilities within 45 days following the filing of such contracts with the department of 489

490 public utilities. The department of public utilities shall take into consideration both the potential 491 costs and benefits of such contracts and shall approve a contract only upon a finding that it is a 492 cost effective mechanism for procuring low cost renewable energy on a long-term basis taking 493 into account the factors outlined in this section.

494 Distribution companies shall not be obligated to enter into long-term contracts under this section that would, in the aggregate, exceed 4 per cent of the total energy demand from all 495 496 distribution customers in the service territory of the distribution company. Ten per cent of the 497 aggregate level of long-term contracts shall be reserved for newly developed, small, emerging or diverse renewable energy distributed generation facilities, as determined by the department, that 498 499 are located within each distribution company's service territory. Distributed generation projects 500 shall have a nameplate capacity no larger than 6 megawatts, but shall not qualify as a Class I, II 501 or III net metering facility, as defined in section 138 of said chapter 164; provided, however, that 502 long-term contracts reserved for newly developed, small, emerging or diverse renewable energy distributed generation facilities shall not be awarded to any technology which had more than 30 503 megawatts of capacity installed in the commonwealth before April 1, 2012. As long as the 504 505 electric distribution company has entered into long-term contracts in compliance with this 506 section, it shall not be required by regulation or order to enter into contracts with terms of more than 3 years in meeting its applicable annual RPS requirements under said section 11F of said 507 508 chapter 25A, unless the department of public utilities finds that such contracts are in the best 509 interest of customers; provided, however, that the electric distribution company may execute 510 such contracts voluntarily, subject to the department of public utilities' approval.

511 An electric distribution company may elect to use any energy purchased under such 512 contracts for resale to its customers at the contract price, and may elect to retain RECs for the purpose of meeting the applicable annual RPS requirements under said section 11F of said chapter 25A. If the energy and RECs are not so used, such companies shall sell such purchased energy into the wholesale spot market and shall sell such purchased RECs through a competitive bid process. Notwithstanding the previous sentence, the department of energy resources shall conduct periodic reviews to determine the impact on the energy and REC markets of the disposition of energy and RECs under this section and may issue reports recommending legislative changes if it determines that actions are being taken that will adversely affect the energy and REC markets.

521 If the distribution company sells the purchased energy into the wholesale spot market and 522 auctions the RECs as described in the fifth paragraph, the distribution company shall net the cost 523 of payments made to projects under the long-term contracts against the proceeds obtained from 524 the sale of energy and RECs, and the difference shall be credited or charged to all distribution 525 customers through a uniform fully reconciling annual factor in distribution rates, subject to 526 review and approval of the department of public utilities. The reconciliation process shall be designed so that the distribution company recovers all costs incurred under such contracts. If the 527 528 RPS requirements of said section 11F of said chapter 25A should ever terminate, the obligation 529 to continue periodic solicitations to enter into long-term contracts shall cease, but contracts 530 already executed and approved by the department of public utilities shall remain in full force and effect. 531

532 On or before July 1, 2010, and annually until the long-term contracting requirement 533 expires, the department of energy resources shall assess whether the long-term contracting 534 requirements under this section reasonably support the renewable energy goals of the 535 commonwealth under said section 11F of said chapter 25A, and whether the alternative 536 compliance rate established under said section 11F of said chapter 25A should be adjusted537 accordingly.

538 This section shall not limit consideration of other contracts for RECs or power submitted 539 by a distribution company for review and approval by the department of public utilities.

If this section is subject to a judicial challenge, the department of public utilities may suspend the applicability of the challenged provision during the pendency of the judicial action until final resolution of the challenge and any appeals, and shall issue such orders and take such other actions as are necessary to ensure that the provisions that are not challenged are implemented expeditiously to achieve the public purposes of this section.

545 SECTION 42. Clause (2) of subsection (a) of section 116 of said chapter 169 is hereby 546 amended by adding the following words:- , including hydroelectric power, regardless of whether 547 that power is eligible under the renewable energy portfolio standard contained in section 11F of 548 chapter 25A of the General Laws.

549 SECTION 43. Said chapter 169 is hereby further amended by inserting after section 116 550 the following section:-

551 Section 116A. The executive office of energy and environmental affairs shall report the 552 estimated or actual ratepayer cost and benefits of any program required under this act every 3 553 years to the joint committee on telecommunications, utilities and energy. Said reporting shall be 554 submitted to the committee by January 31 of each reporting year. Whenever possible, the 555 reported costs shall be presented on a volumetric basis, by customer class.

556 SECTION 44. The executive office of energy and environmental affairs shall conduct a 557 study of the greenhouse gas emissions reduction potential and viability, fiscal impact, statutory and regulatory barriers and anticipated long-term results of establishing a clean energy 558 performance standard consistent with the greenhouse gas emission reduction requirements of 559 chapter 21N of the General Laws, including all interim greenhouse gas limits adopted by the 560 561 secretary under said chapter 21N. The study shall consider how such a clean energy performance standard could be designed so as to advance the deployment of electricity generation and storage 562 technologies that have low or no greenhouse gas emissions and that are not eligible under 563 564 sections 11F or 11F ¹/₂ of chapter 25A of the General Laws, nor eligible as part of any energy efficiency program under section 19 of chapter 25 of the General Laws. The study shall be based 565 on the best available scientific, technical and economic analysis and specifically shall consider, 566 567 but shall not be limited to, (a) market-based frameworks designed to encourage lower production of greenhouse gas emissions per megawatt-hour of electricity delivered; (b) mechanisms to make 568 569 such a greenhouse gas emissions performance standard more stringent over time; (c) categories of low emissions or no emissions technologies that should be eligible under a clean energy 570 571 performance standard, including but not limited to hydropower facilities having a nameplate 572 capacity greater than 25 megawatts, large-capacity electric storage technologies, and related 573 smart grid technologies that may enable achievement of the commonwealth's clean energy goals; 574 (d) mechanisms for encouraging the displacement of electricity produced by generating facilities 575 having high emissions of greenhouse gases per megawatt-hour of electricity delivered with lower-emissions resources; (e) the extent to which various types of low emissions and no 576 577 emissions technologies have reached technological maturity and the associated degree of need, 578 or not, for incentives to encourage deployment on a commercial basis; (f) economic benefits and

579 impacts for the commonwealth, including, but not limited to, electric ratepayer benefits and impacts as well as employment and other economic development opportunities over the short 580 term and long term; (g) tracking mechanisms; (h) allowing tradability among suppliers, including 581 distribution companies; (i) incentives for reducing criteria and hazardous pollutants coincident 582 with reductions in greenhouse gas emissions; (j) eligibility criteria for electricity generation and 583 584 storage technologies directed toward avoiding undue impacts on the environment or public 585 welfare; and (k) policies adopted or considered by other jurisdictions, including other states, federal government entities or foreign nations, to advance objectives similar to those identified 586 587 herein. The department shall submit a copy of the study to the clerks of the house of representatives and the senate who shall forward the copy of the study to the joint committee on 588 589 telecommunications, utilities and energy by January 1, 2013.

590 SECTION 45. The secretary of the executive office of energy and environmental affairs 591 shall conduct an investigation and study into the process for reactivation of pre-existing 592 hydroelectric power sites, including a review of all necessary permitting and approvals to determine whether and how the process can be expedited and streamlined. The investigation 593 594 shall include a determination of those permits necessary from federal, state and local agencies for 595 the reactivation of a pre-existing site, and recommendations to streamline the process to allow 596 for timely and cost-effective redevelopment. In the course of the investigation, the secretary 597 shall convene, to the extent possible, those state and federal agencies responsible for permitting, and any entities that may have obtained, or pursued, permits for the reactivation of pre-existing 598 599 hydroelectric power sites.

600 The secretary shall file a report of the findings with the clerks of house of representatives 601 and the senate who shall forward a copy of the report to the chairs of the joint committee on 602 environment, natural resources and agriculture and the chairs of the joint committee on603 telecommunications, utilities and energy by January 1, 2014.

604 SECTION 46. The department of public utilities shall conduct a study into the financing of low-income electric and gas discount programs. The study shall identify the financing of the 605 existing program at each electric and gas distribution company and shall include consideration of 606 adopting a statewide mechanism for financing low-income discount programs. In addition, the 607 608 study shall identify and make recommendations as to cost-saving efficiencies that increase accountability. The department shall submit a copy of the study to the clerks of the house of 609 representatives and the senate who shall forward the copy of the study to the joint committee on 610 611 telecommunications, utilities and energy by January 1, 2014.

SECTION 47. The department of energy resources shall study what legislative or
regulatory steps would serve to reduce reliance on alternative compliance payments in meeting
Class II renewable energy generating sources, as defined in section 11F of chapter 25A of the
General Laws, and report to the joint committee on telecommunications, utilities and energy its
recommendations by January 1, 2013.

617 SECTION 48. The department of public utilities and the attorney general shall jointly 618 conduct an investigation and study into the reliance of electric and gas distribution companies on 619 so-called trackers and reconciliation mechanisms. The study shall detail the trackers and 620 reconciliation methods currently approved by the department for all electric and gas distribution 621 companies, including identification of the start date of each. The department and the attorney 622 general shall determine the value and rationale of each, including, but not limited to: whether 623 each serves a legitimate purpose, whether or not trackers and reconciliation mechanisms are used

by electric and gas distribution companies as a method to avoid comprehensive rate reviews and 624 whether or not the continuance of each is necessary under the new framework requiring 3 year 625 626 rate reviews. The department and the attorney general shall include recommendations to reduce reliance on trackers and reconciliation mechanisms. The department and the attorney general 627 shall publish a report of their findings and recommendations on their respective websites, and 628 629 shall submit a copy of the report to the clerks of the house of representatives and the senate who 630 shall forward a copy of the report to the joint committee on telecommunications, utilities and energy, by April 1, 2013. 631

632 SECTION 49. The department of energy resources and the attorney general shall jointly 633 study the feasibility, anticipated results, statutory and regulatory barriers and potential benefits of 634 authorizing the commonwealth to procure long-term contracts with Class I renewable energy 635 facilities, as defined in section 11F of chapter 25A of the General Laws, together with long-term contracts for transmission scheduling rights to deliver power generated by such facilities to load 636 zones in the commonwealth. The study shall be based on the best available technical, regulatory 637 and economic analysis. The study shall include a review of central procurement practices in 638 639 other jurisdictions, including other states or regions, and shall concentrate on such practices in states with restructured electricity markets. The study shall review any studies already 640 641 performed, and shall take into consideration any studies currently being conducted by state or 642 regional groups with regards to regional procurement, and how the implementation of long-term contract procurement would affect regional efforts in the ISO-New England service area. The 643 644 study shall identify potential problems and recommend possible solutions to be implemented before the commonwealth is authorized to procure such long-term contracts. The department and 645 the attorney general shall publish a report of their findings and recommendations on their 646

respective websites, and shall submit a copy of the report to the clerks of the house of
representatives and the senate who shall forward the copy of the report to the joint committee on
telecommunications, utilities and energy, by December 15, 2012.

650 SECTION 50. The executive office of energy and environmental affairs, in consultation with the Massachusetts Department of Transportation and the executive office of housing and 651 economic development, shall conduct a study on state and municipally funded outdoor lighting, 652 including highway and street lights. The executive offices and the department shall conduct at 653 654 least 1 public hearing in support of the study and shall solicit and evaluate input from lighting engineers, lighting manufacturers, town planners, environmental protection advocates, the 655 656 Massachusetts Medical Society, the director of the Arnold Arboretum and other interested 657 organizations and individuals. The study shall include recommendations on ways to reduce non-658 renewable electricity usage for outdoor lighting, support the business community and expand job 659 creation, enhance night sky visibility, protect public health and safety and promote electricity pricing accountability. The executive office of energy and environmental affairs shall submit a 660 copy of the study to the clerks of the house of representatives and the senate who shall forward a 661 copy of the study to the joint committee on telecommunications, utilities and energy by 662 December 1, 2012. 663

SECTION 51. The executive office of energy and environmental affairs, in consultation with the department of energy resources, shall study whether useful thermal energy shall be added to the list of alternative energy generating sources that may be used to meet the commonwealth's energy portfolio standard for all retail electricity suppliers selling electricity to end-use customers in the commonwealth under section $11F\frac{1}{2}$ of chapter 25A of the General Laws. For purposes of this study, "useful thermal energy", shall mean energy in the form of direct heat, steam, hot water or other thermal form that is used in production and beneficial measures for heating, cooling, humidity control, process use or other valid thermal end use energy requirements and for which fuel or electricity would otherwise be consumed. The executive office of energy and environmental affairs shall submit a report of its findings to the clerks of the house of representatives and the senate who shall forward a copy of the report to the joint committee on telecommunications, utilities and energy not later than June 3, 2013.

SECTION 52. The division of local services within the department of revenue shall study the impact and provide an estimate of the effect of the changes to chapter 59 of the General Laws contained in this act on municipal revenues. The division of local services shall submit a report detailing its findings to the clerks of the senate and the house of representatives, the chairs of the joint committee on telecommunications, utilities and energy, the chairs of the joint committee on revenue and the chairs of the joint committee on municipalities and regional government not later than 3 years and 90 days after the effective date of this act.

SECTION 53. A customer that elects to participate in the voluntary accelerated rebate pilot program under subsection (d) of section 19 of chapter 25 of the General Laws by January 31, 2013 may aggregate rebates in amounts not to exceed 270 per cent of the amount charged to that customer for energy efficiency programs for calendar year 2012; a customer that elects to participate after January 31, 2013 but before January 31, 2014 may aggregate rebates in amounts not to exceed 180 per cent of the amount charged to that customer for energy efficiency programs for calendar year 2012. 690 SECTION 54. Clause Forty-fifth of section 5 of chapter 59 of the General Laws shall not 691 apply to projects developed under section 139 of chapter 164 which have a signed agreement 692 with the city or town to make a payment in lieu of taxes as of the effective date of this act.

693 SECTION 55. Notwithstanding clause Forty-fifth of section 5 of chapter 59, any payment 694 in lieu of taxes agreements currently under contract between a municipality and a developer of 695 solar and wind projects that expires prior to 2032 may be negotiated up to the terms in place as 696 of the effective date of this act.

697 SECTION 56. The department of public utilities shall adopt rules and regulations
698 regarding the assurance of net metering eligibility under subsection (g) of section 139 of chapter
699 164 of the General Laws by October 1, 2012.

SECTION 57. The department of public utilities shall develop a standard interconnection
agreement for projects qualifying under subsection (h) of section 139 of chapter 164 of the
General Laws by January 1, 2013.

703 SECTION 58. Notwithstanding any general or special law or rule or regulation to the 704 contrary, beginning July 1, 2012, all electric bills sent to retail and commercial customers by an 705 electric or distribution company or competitive supplier shall include a separate line-item to reflect the rate charged for renewable energy generation, transmission and distribution services 706 707 contained in the total retail price. The department shall determine whether any additional 708 information shall be required to be disclosed on the bills and to promulgate rules and regulations to implement this section. Rules and regulations relative to the appeals process for billing 709 710 disputes or damage claims made by customers shall be published and distributed to customers as 711 part of an education and outreach program.

SECTION 59. The requirement to conduct a study under section 43 shall not be
construed as a limitation on the authority or obligation of the department of environmental
protection to issue regulations under subsection (d) of section 3 of chapter 21N of the General
Laws; nor shall the completion of the study be considered a condition precedent to the issuance
of such regulations.

717 SECTION 60. The pilot program created in section 2 shall begin in calendar year 2013.

SECTION 61. The first report required under section 43 shall be completed by January31, 2013.

720 SECTION 62. Section 3 shall take effect on December 31, 2015.

SECTION 63. Section 41 shall not take effect until the department of energy resources has completed a study to assess whether the long-term contracting requirements reasonably support the renewable energy goals of the commonwealth as required under section 83 of chapter 169 of the acts of 2008 and said study has been submitted to the clerks of the house of representatives and the senate and to the chairs of the joint committee on telecommunications, utilities and energy. The study shall include, but not be limited to, input from stakeholders in the energy sector.