

SENATE No. 02122

Senate, January 31, 2012 – Recommended new draft reported from the Senate Committee on Ways and Means for the Health Care Financing recommended new draft relative to prescription drug diversion, abuse and addiction (Senate, No. 2115)

The Commonwealth of Massachusetts

In the Year Two Thousand Twelve

An Act relative to prescription drug diversion, abuse and addiction.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Chapter 94C of the General Laws is hereby amended by inserting after
2 section 7 the following section:-

3 Section 7A. Prior to obtaining or renewing a registration under section 7, a practitioner
4 who prescribes controlled substances shall register as a participant in the prescription monitoring
5 program established in section 24A. For the purposes of this section, a practitioner shall not
6 include a veterinarian.

7 SECTION 2. Section 15 of said chapter 94C, as appearing in the 2010 Official Edition,
8 is hereby amended by adding the following paragraph:-

9 If a person registered to manufacture, distribute, dispense or possess controlled
10 substances discovers a theft or loss of controlled substances that requires the filing of a DEA
11 Form 106 with the federal Drug Enforcement Administration, the person shall simultaneously

12 file a copy of that form with the police department in the city or town wherein the theft or loss is
13 alleged to have occurred and to the department of state police.

14 SECTION 3. Section 21 of said chapter 94C, as so appearing, is hereby amended by
15 adding the following paragraph:-

16 The department of public health shall produce and distribute to pharmacies pamphlets for
17 consumers relative to controlled substances that includes educational information about: (i)
18 misuse and abuse by adults and children; (ii) risk of dependency and addiction; (iii) proper
19 storage and disposal; (iv) addiction support and treatment resources; and (v) the telephone
20 helpline operated by the bureau of substance abuse services established in section 18 of chapter
21 17. A pharmacist shall distribute the pamphlet when dispensing a controlled substance contained
22 in Schedule II or III.

23 SECTION 4. Said chapter 94C is hereby further amended by inserting after section 21A
24 the following section:-

25 Section 21B. (a) For the purposes of this section, the following words shall have the
26 following meanings unless the context clearly requires otherwise:

27 “Lock box”, a box with a locking mechanism that cannot be tampered with or opened
28 without extreme force.

29 “Pharmacy”, a facility under the direction or supervision of a registered pharmacist which
30 is authorized to dispense controlled substances; provided, however, that “pharmacy” shall not
31 include an institutional pharmacy or a pharmacy department except as otherwise provided in 247
32 CMR.

33 “Prescription drug”, a drug which, under federal law, is required, prior to being dispensed
34 or delivered, to be labeled with the statement “Caution, federal law prohibits dispensing without
35 prescription" or a drug which is required by applicable federal or state law or regulation to be
36 dispensed pursuant only to a prescription drug order.

37 (b) A pharmacy registered in the commonwealth to dispense schedule II, III, IV or V
38 prescription drugs shall make available prescription lock boxes for sale at each store location.
39 Pharmacies shall make customers aware of the availability of the lock boxes by displaying a sign
40 on or near the pharmacy counter that: (i) is at least 4 inches by 5 inches; and (ii) includes the
41 following statement in legibly printed font: “Lock boxes for securing your prescription
42 medications are available at this pharmacy.”

43 SECTION 5. Section 23 of said chapter 94C, as appearing in the 2010 Official Edition,
44 is hereby amended by inserting after the word “means”, in line 25, the following words:- on a
45 secure form.

46 SECTION 6. Subsection (c) of section 24A of said chapter 94C, as so appearing, is
47 hereby amended by adding the following paragraph:-

48 The department shall promulgate rules and regulations relative to the use of the
49 prescription monitoring program by registered participants that shall include requiring
50 participants to utilize the prescription monitoring program prior to the issuance of a prescription
51 for a narcotic drug contained in Schedule II or III to a patient for the first time. The regulations
52 shall specify the circumstances under which such narcotics may be prescribed without first
53 utilizing the prescription monitoring program. The regulations may also specify the

54 circumstances under which licensed support staff may use the prescription monitoring program
55 on behalf of a registered participant.

56 SECTION 7. Paragraph (e) of Class C of section 31 of said chapter 94C, as so appearing,
57 is hereby amended by adding the following 16 clauses:-

58 (17) 3, 4 - methylenedioxy methcathinone, MDMC

59 (18) 3, 4 - methylenedioxy pyrovalerone, MDPV

60 (19) 4 - methyl methcathinone, 4-MMC

61 (20) 4 - methoxy methcathinone, bk-PMMA, PMMC

62 (21) 3, 4 - fluoromethcathinone, FMC

63 (22) Napthylpyrovalerone, NRG-1

64 (23) Beta-keto-N-methyl benzodioxolylpropylamine

65 (24) 2-(methylamino)-propiofenone; OR alpha-(methylamino) propiofenone

66 (25) 3-methoxy methcathinone

67 (26) 4-methyl-alpha-pyrrolidinobutyrophenone

68 (27) 2-(methylamino)-1-phenylpropan-1-one

69 (28) 4-ethylmethcathinone

70 (29) 3,4-Dimethylmethcathinone

71 (30) alpha-Pyrrolidinopentiophenone

72 (31) beta-Keto-Ethylbenzodioxolylbutanamine

73 (32) 3,4-methylenedioxy-N-ethylcathinone.

74 SECTION 8. Said chapter 94C is hereby further amended by inserting after section 34
75 the following section:-

76 Section 34A. (a) A person who, in good faith, seeks medical assistance for someone
77 experiencing a drug-related overdose shall not be charged or prosecuted for possession of a
78 controlled substance pursuant to section 34 if the evidence for the charge of possession of a
79 controlled substance was gained as a result of the seeking of medical assistance.

80 (b) A person who experiences a drug-related overdose and is in need of medical
81 assistance shall not be charged or prosecuted for possession of a controlled substance pursuant to
82 section 34 if the evidence for the charge of possession of a controlled substance was gained as a
83 result of the overdose and the need for medical assistance.

84 (c) The act of seeking medical assistance for someone who is experiencing a drug-related
85 overdose may be used as a mitigating factor in a criminal prosecution under this chapter.

86 (d) A person who, in good faith, seeks medical assistance for someone experiencing a
87 drug-related overdose shall not be charged or prosecuted pursuant to section 35 if the evidence
88 for the charge under said section 35 was gained as a result of the seeking of medical assistance.

89 (e) A person who experiences a drug-related overdose and is in need of medical
90 assistance shall not be charged pursuant to section 35 if the evidence for the charge under section
91 35 was gained as a result of the overdose and the need for medical assistance.

92 (f) Nothing in this section shall preclude a person from being charged with trafficking,
93 distribution or possession of a controlled substance with intent to distribute.

94 SECTION 9. Chapter 112 of the General Laws is hereby amended by inserting after
95 section 12E the following section:-

96 Section 12E½. The department of public health shall produce a pamphlet with contact
97 information for its bureau of substance abuse services, including its telephone helpline number,
98 and with information on the benefits and availability of addiction treatment and on the
99 prevention of future overdoses. A physician or hospital that treats a person under 18 years of age
100 for a drug or alcohol overdose, as defined by regulations of the department, shall: (i) notify the
101 minor's parent, legal guardian or other person having custody or control of a minor child of the
102 overdose as part of the discharge planning process; (ii) provide the pamphlet to the parent, legal
103 guardian or other person having custody or control of a minor child and to the minor child; and
104 (iii) provide access to a social worker, if available.

105 SECTION 10. Chapter 118E of the General Laws is hereby amended by inserting after
106 section 54 the following section:-

107 Section 56. The division shall establish a controlled substance management program for
108 MassHealth enrollees who use excessive quantities of prescribed drugs. Those enrollees shall be
109 restricted to obtaining prescription drugs only from the provider that the division designates as
110 the enrollee's primary pharmacy. The division shall promulgate rules and regulations relative to
111 the program, including criteria for participation, service restriction, responsibilities of the
112 primary pharmacy, change in the primary pharmacy and participation status, utilization review
113 and enforcement.

114 SECTION 11. Section 16 of chapter 211B of the General Laws, as appearing in the 2010
115 Official Edition, is hereby amended by inserting adding the following paragraph:-

116 The institute, in consultation with the bureau of substance abuse services within the department
117 of public health, shall provide substance abuse training to personnel that helps personnel identify
118 substance abuse treatment resources for persons charged with or convicted of a crime or
119 adjudicated delinquent who could benefit from those resources.

120 SECTION 12. Section 4 of chapter 211D of the General Laws, as so appearing, is hereby
121 amended by adding the following paragraph:-

122 The committee, in consultation with the bureau of substance abuse services within the
123 department of public health, shall provide substance abuse training to attorneys that helps
124 attorneys identify substance abuse treatment resources for persons charged with or convicted of a
125 crime or adjudicated delinquent who could benefit from those resources.

126 SECTION 13. Section 11 of chapter 283 of the acts of 2010 is hereby repealed.

127 SECTION 14. The commissioner of public health shall promulgate regulations to
128 implement section 5 not later than January 1, 2013.

129 SECTION 15. The department of public health shall promulgate rules and regulations as
130 required by section 6 not later than January 1, 2013.

131 . SECTION 16. The department of public health shall, not later than January 1, 2013,
132 notify pharmacists of the opportunity to use the prescription monitoring program established in
133 section 24A of chapter 94C of the General Laws when conducting a prospective drug review, as
134 required by sections 21A of said chapter 94C.

135 SECTION 17. The director of Medicaid shall promulgate regulations as required by
136 section 10 not later than January 1, 2013.

137 SECTION 18. The commissioner of public health shall convene a joint policy working
138 group to investigate and study best practices, including those in education, screening, tracking,
139 monitoring and treatment to promote safe and responsible opioid prescribing practices for acute
140 and chronic pain with the goal of reducing diversion, abuse and addiction. The working group
141 shall consist of 9 members and shall include 1 representative from each of the following: the
142 department of public health, the board of registration in medicine, the board of registration in
143 nursing, the board of registration in dentistry, the board of registration in podiatry, the
144 Massachusetts Medical Society, the Massachusetts Dental Society, the Massachusetts
145 Association of Physician Assistants and the Massachusetts Podiatric Medical Society. The policy
146 working group shall submit a report of its findings, along with recommendations, if any, to the
147 commissioner and a copy of the report to the general court by filing it with the clerks of the
148 senate and house of representatives, the joint committee on mental health and substance abuse
149 and the joint committee on public health not later than six months after the effective date of this
150 act.

151 The commissioner shall promulgate rules and regulations relative to safe and responsible
152 opioid prescribing practices with the goal of reducing diversion, abuse and addiction not later
153 than six months after the joint policy working group releases its report.

154 SECTION 19. The department of public health, in collaboration with the department of
155 correction and the Massachusetts Sheriffs Association, shall investigate and study the use of
156 United States Food and Drug Administration-approved medication-assisted treatments for

157 opioid-dependent offenders leaving correctional facilities and transitioning to community-based
158 treatment programs. The department shall report its findings, along with its recommendations, if
159 any, to the general court by filing the same with the clerks of the senate and house of
160 representatives, the house and senate committees on ways and means and the joint committee on
161 mental health and substance abuse not later than July 1, 2013.

162 If the department determines that the use of United States Food and Drug Administration-
163 approved medication-assisted treatment for opioid-dependent offenders leaving correctional
164 facilities and transitioning to community-based treatment programs is likely to be effective in
165 improving treatment outcomes and reducing recidivism, the department may enter into pilot
166 programs to provide voluntary treatment for opioid-dependent offenders with sheriffs' offices
167 that choose to participate.

168 SECTION 20. The executive office of elder affairs, in conjunction with the bureau of
169 substance abuse services in the department of public health, shall investigate and study
170 prescription drug abuse among seniors. The study shall include an examination of programs and
171 services offered in the commonwealth and other states that address this issue and steps that may
172 be taken to reduce prescription drug abuse among seniors. The report of its findings, along with
173 its recommendations, if any shall be submitted to the general court, by filing the same with the
174 clerks of the senate and house of representatives, the house and senate committees on ways and
175 means, the joint committee on mental health and substance abuse and the joint committee on
176 elder affairs not later than January 31, 2013.

177 SECTION 21. Notwithstanding any general or special law to the contrary, a practitioner,
178 identified by the prescription monitoring program established in section 24A of chapter 94C of

179 the General Laws as within the top 30 percent of prescribers of controlled substances in the
180 preceding 12 months shall register as a participant in the prescription monitoring program not
181 later than January 1, 2013. For the purposes of this section, a “practitioner” shall not include a
182 veterinarian.

183 SECTION 22. Section 5 shall take effect on July 1, 2013.

184 SECTION 23. Sections 14 to 17, inclusive, and section 21 shall take effect upon their
185 passage.

186 SECTION 24. Except as otherwise specified, this act shall take effect on January 1,
187 2013.