# **SENATE . . . . . . . . . . . . . . . No. 1544**

## The Commonwealth of Massachusetts

#### PRESENTED BY:

#### Bruce E. Tarr

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:* 

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act relative to zero-based budgeting and budget transparency.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:
Bruce E. Tarr	First Essex and Middlesex
Richard J. Ross	Norfolk, Bristol and Middlesex
Geoff Diehl	7th Plymouth
Carolyn C. Dykema	8th Middlesex

#### SENATE DOCKET, NO. 1589 FILED ON: 1/18/2013

## **SENATE . . . . . . . . . . . . . . . No. 1544**

By Mr. Tarr, a petition (accompanied by bill, Senate, No. 1544) of Bruce E. Tarr, Richard J. Ross, Geoff Diehl and Carolyn C. Dykema for legislation relative to zero-based budgeting and budget transparency. State Administration and Regulatory Oversight.

### [SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE , NO. 1619 OF 2011-2012.]

## The Commonwealth of Massachusetts

In the Year Two Thousand Thirteen

An Act relative to zero-based budgeting and budget transparency.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:* 

SECTION 1. Chapter 29 of the General Laws, as appearing in the 2010 Official Edition,
is hereby amended by inserting, after section 5G, the following new section: -

3 Section 5H: Development and Adoption of Zero-Based Budget Estimates

The Secretary of Administration and Finance, with the approval of the Governor, shall
on a quadrennial basis develop and submit to the Clerks of the Senate and House of

6 Representatives a zero-based budget, so-called, for each agency and department of state

7 government.

8 Said zero-based budget shall reflect the amount of funding deemed necessary to achieve 9 the most cost-effective performance of each agency or department pursuant to an accompanying 10 narrative delineating the tasks to be performed by that agency or department, together with goals 11 and objectives for each agency or department for a period not to exceed four years. Said budget 12 shall have a zero dollar amount as its basis, and shall not reflect any prior appropriation amount, 13 adjusted or otherwise. 14 2. Said zero-based budget shall be referred by the Senate and House of Representatives to

15 the committees of subject matter jurisdiction relevant to each component of said budget. Such

16 committees shall evaluate each such component, taking into account all available information,

17 including that provided by public testimony in oral and written form. The evaluations of the

18 committee shall then be reported to the Senate and House Committees on Ways and Means.

3. The Ways and Means Committees of the Senate and House of Representatives shall,
jointly or individually, conduct at least one public hearing on the zero-based budget and shall
also receive written and electronic testimony for a period of not less than 30 days on said budget.

22 Said ways and means committees shall jointly develop and submit to the Clerks of the

23 Senate and House of Representatives a zero-based budget estimate not later than 60 days

following the receipt of the zero-based budget estimate filed by the Secretary pursuant to Section1 above.

26 Said zero-based budget estimate shall be included in a joint resolution and placed before 27 the members of the General Court for their consideration. Such joint resolution, if adopted, shall

28 be employed in evaluating each annual budget considered by the General Court for the four years

- 29 following its adoption.
- 30 4. Zero-based budgeting shall mean, for the purposes of this section, a means of

31 developing appropriations based on the cost-effective achievement of the tasks and goals of a

32 particular agency or department without regard to prior appropriations, adjusted for inflation or

33 otherwise. Any appropriation so developed shall to the extent possible, be accompanied by a

34 brief description of said tasks and goals together with the performance measure of the

35 achievement of those tasks and goals.