

SENATE No. 1489

The Commonwealth of Massachusetts

PRESENTED BY:

Joanne M. Comerford

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act creating a Municipal and Public Safety Building Authority.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Joanne M. Comerford</i>	<i>Hampshire, Franklin and Worcester</i>	
<i>Susannah M. Whipps</i>	<i>2nd Franklin</i>	<i>2/15/2023</i>
<i>Colleen M. Garry</i>	<i>36th Middlesex</i>	<i>2/26/2023</i>

SENATE No. 1489

By Ms. Comerford, a petition (accompanied by bill, Senate, No. 1489) of Joanne M. Comerford, Susannah M. Whipps and Colleen M. Garry for legislation to create a Municipal and Public Safety Building Authority. Public Safety and Homeland Security.

The Commonwealth of Massachusetts

**In the One Hundred and Ninety-Third General Court
(2023-2024)**

An Act creating a Municipal and Public Safety Building Authority.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Chapter 10 of the General Laws is hereby amended by inserting after
2 section 35SSS the following section:-

3 Section 35TTT. (a) As used in this section, the following words shall, unless the context
4 requires otherwise, have the following meanings:-

5 "Authority", the Massachusetts Municipal and Public Safety Building Authority,
6 established under section 1 of chapter 40Y.

7 "Dedicated marijuana sales tax revenue amount", all moneys received by the
8 commonwealth equal to 33 per cent of the receipts from the excise tax imposed on sales of
9 marijuana and marijuana products under section 2 of chapter 64N.

10 (b) There is hereby established and set up on the books of the Commonwealth a separate
11 fund, to be known as the Municipal and Public Safety Building Modernization and

12 Reconstruction Trust Fund. The authority shall administer the fund for the purpose of assisting
13 municipalities with the construction of or improvements to municipal or public safety buildings
14 including, but not limited to, police stations, fire stations, city or town offices, city or town halls
15 and department of public works facilities. There shall be credited to the fund the dedicated
16 marijuana sales tax revenue amount. Annual receipts into the fund on account of any fiscal year
17 shall be considered to meet the full obligation of the commonwealth to the authority for such
18 fiscal year.

19 (c) Amounts in the fund shall be held by the state treasurer or a designee, as trustee and
20 not on account of the commonwealth, exclusively for the purposes of the authority, and the state
21 treasurer shall disburse amounts in the fund to the authority, without further appropriation, upon
22 the request from time to time of the executive director of the authority. All amounts in the fund,
23 including investment earnings, shall be available for expenditure by the authority for any lawful
24 purpose, including without limitation payment of debt service on debt obligations issued by the
25 authority, and may be pledged to secure debt of the authority in such manner and according to
26 such priority as the authority may determine.

27 (d) The authority shall certify annually to the treasurer as trustee with copies provided to
28 the clerks of the house and senate and to the house and senate committees on ways and means
29 that it has made provision in its annual budget and its capital plan under section 8 of chapter 40Y
30 for sufficient amounts to be available to meet debt service payments or other payments due under
31 financing obligations, including, without limitation, leases or grant obligations.

32 (e) Subject to applicable restrictions contained in any bond resolution, trust or security
33 agreement or credit enhancement agreement, surety bond or insurance policy related to

34 indebtedness incurred by the authority, including without limitation coverage requirements, if the
35 authority shall determine that the balance of the fund exceeds the amount necessary to achieve
36 the purposes of the authority, including, without limitation, to meet debt service payments, lease
37 payments and grant obligations, the authority may transfer the excess amount to the
38 commonwealth.

39 (f) In order to increase the marketability of any bonds or notes of the trust which may be
40 secured by or payable from amounts held in the fund, the sums to be credited to the fund are
41 hereby impressed with a trust for the benefit of the trust and the holders from time to time of the
42 bonds or notes, and in consideration of the acceptance of payment for the bonds or notes, the
43 commonwealth covenants with the purchasers and all subsequent holders and transferees of the
44 bonds or notes that while the bond or note shall remain outstanding, and so long as the principal
45 of or interest on the bond or note shall remain unpaid, the sums to be credited to the fund shall
46 not be diverted from the control of the trust and, so long as the sums are necessary, as determined
47 by the authority in accordance with any applicable bond resolution, trust or security agreement or
48 credit enhancement agreement, surety bond or insurance policy related to indebtedness incurred
49 by the trust, for the purposes for which they have been pledged, the rates of the excises imposed
50 by section 2 of chapter 64N shall not be reduced below the rates prescribed by this section.

51 SECTION 2. The General Laws are hereby amended by inserting after chapter 40X the
52 following chapter:-

53 Chapter 40Y.

54 Section 1. For the purposes of this chapter, the following words shall have the following
55 meanings:-

56 “Advisory board”, the municipal and public safety building assistance advisory board.

57 "Authority", the Massachusetts Municipal and Public Safety Building Authority.

58 “Municipal building,” any building owned and operated by a city or town.

59 “Public safety services”, city or town police, fire, and emergency medical
60 service departments.

61 “Public safety project”, any capital construction or major reconstruction project; the lease
62 of buildings or modular facilities; or arrangements with other nonprofit or municipal entities to
63 build, provide or improve a public safety facility.

64 “Public safety facility”, a building or portion of a building that contains providers of
65 public safety services.

66 “Rural”, a municipality with a population density of less than 500 persons per square
67 mile.

68 Section 2. (a) There is hereby created a body politic and corporate and a public
69 instrumentality to be known as the Massachusetts Municipal and Public Safety Building
70 Authority, which shall be an independent public authority not subject to the supervision and
71 control of any other executive office, department, commission, board, bureau, agency or political
72 subdivision of the commonwealth except as specifically provided in any general or special law.
73 The exercise by the authority of the powers conferred by this chapter shall be considered to be
74 the performance of an essential public function.

75 (b) The authority shall consist of the state treasurer, who shall serve as chair, the
76 secretary of administration and finance or designee, the secretary of the executive office of

77 public safety and security or designee, the Senior Deputy Commissioner of the division of local
78 services or designee, and 5 additional members appointed by the state treasurer, 1 of whom shall
79 have practical experience in public safety facilities planning, design, or construction, 1 of whom
80 shall be a person in the field of firefighting, law enforcement or emergency medical services, 1
81 of whom shall have practical experience in public building planning, design, or construction, 1 of
82 whom shall be a serving or former municipal official, and 1 of whom shall be in the field of
83 municipal management or municipal public works with demonstrated knowledge of
84 Massachusetts facility needs and relevant federal and state building standards, each of whom
85 shall serve a term of 2 years; but, a person appointed to fill a vacancy shall serve only for the
86 unexpired term. An appointed member of the authority shall be eligible for reappointment. The
87 authority shall annually elect 1 of its members to serve as vice-chairperson. Each member of the
88 authority serving ex officio may appoint a designee pursuant to section 6A of chapter 30. In
89 making appointments, the treasurer shall maximize geographic, racial and ethnic diversity among
90 members of the authority.

91 (c) Five members of the authority shall constitute a quorum, and the affirmative vote of 5
92 members of the authority shall be necessary and sufficient for any action taken by the authority.
93 No vacancy in the membership of the authority shall impair the right of a quorum to exercise all
94 the rights and duties of the authority. Members shall serve without pay but shall be reimbursed
95 for actual expenses necessarily incurred in the performance of their duties. The chairperson of
96 the authority shall report to the governor and to the general court no less than annually, to assist
97 the executive and legislative branches in understanding the municipal and public safety,
98 community development and fiscal policies of the commonwealth.

99 (d) Any action of the authority may take effect immediately and need not be published or
100 posted unless otherwise provided by law. The authority shall be subject to all provisions of
101 chapter 30A, and records pertaining to the administration of the authority shall be subject to
102 section 42 of chapter 30 and section 10 of chapter 66. All moneys of the authority shall be
103 considered to be public funds for purposes of chapter 12A. The operations of the authority shall
104 be subject to chapter 268A and chapter 268B and all other operational or administrative
105 standards or requirements to the same extent as the office of the state treasurer.

106 Section 3. There is hereby established a municipal and public safety building assistance
107 program. The purpose of the program shall be to assist cities and towns with the costs of
108 municipal building and public safety projects; to conduct surveys and studies relative thereto;
109 and to administer the provisions of this chapter relative to grants and loans to cities and towns for
110 the planning, construction or improvement of municipal building and and public safety projects.

111 The purposes of the program shall be the provision of financial assistance to cities and
112 towns as beneficiaries of the trust to finance and refinance the costs of approved municipal
113 building and public safety projects as provided in, and as necessary to implement this chapter,
114 including without limitation providing for the payment of grants approved pursuant to this
115 chapter and the payment of all costs of the authority, including professional and financial
116 services incident to the conduct of its operations.

117 The authority shall establish general policy and review standards regarding municipal
118 building and public safety facility construction, renovation, maintenance and facility space, and
119 administer, oversee and manage the municipal and public safety building assistance program in
120 accordance with this chapter. In carrying out its duties, the authority shall be guided by the

121 following principles: preservation of open space and minimization of loss of such open space,
122 emphasis on thoughtful community development, environmental and health benefits, and project
123 flexibility that addresses the needs of individual communities and municipalities. The authority
124 shall promote regional equity in its grants and other activities, and shall prioritize assistance to
125 cities and towns with less financial resources, those that are regionalizing services, and those that
126 disproportionately contain environmental justice populations, as defined by section 62 of chapter
127 30; provided, that the authority shall provide no less than 10 per cent of its financial assistance to
128 municipal building and public safety projects in rural cities and towns. The authority shall
129 establish standards, and a funding formula for local contributions and assistance amounts based
130 on a municipality's ability to pay and that reflect available funds and the principles, priorities and
131 powers of the authority under this chapter.

132 In accordance with the terms of any bond resolution, trust or security agreement or credit
133 enhancement agreement, surety bond or insurance policy related to indebtedness incurred by the
134 authority secured by amounts provided to the trust in accordance with section 35TTT of chapter
135 10, the holders of indebtedness and the providers of any credit enhancement, surety bond or
136 insurance policy shall also be beneficiaries of the trust. The authority shall apply and disburse
137 moneys and revenues of the trust without further appropriation or allotment.

138 Specific powers of the authority shall include, but not be limited to, the following:

139 (a) review, approve or deny grant applications, waivers and other requests submitted to
140 the program; review, approve and recommend changes to grant payment schedules or suspend
141 said schedules for program projects such as refinancings, audit findings and such other
142 circumstances that may warrant such action;

143 (b) provide architectural or other technical advice and assistance, training and education,
144 to cities and towns or to joint committees thereof and to general contractors, subcontractors,
145 construction or project managers, designers and others in the planning, maintenance and
146 establishment of municipal buildings or public safety facilities;

147 (c) recommend to the general court such legislation as it may deem desirable or necessary
148 to further the purposes of this chapter;

149 (d) develop or use an existing municipal building or public safety facility needs
150 projection model;

151 (e) to apply for, receive, administer and comply with the conditions and requirements
152 respecting any grant, gift or appropriation of property, services or moneys;

153 (f) to enter into contracts, arrangements and agreements with other persons and execute
154 and deliver all trust agreements, grant agreements and other instruments necessary or convenient
155 to the exercise of the powers of the trust;

156 (g) to borrow and repay money by issuing bonds or notes of the trust, to apply the
157 proceeds thereof as provided in this chapter and to pledge or assign or create security interests in
158 any revenues, receipts or other assets or funds of the trust to secure bonds or notes;

159 (h) develop a project priority system;

160 (i) collect and maintain a clearinghouse of prototypical municipal building and public
161 safety facility plans which may be consulted by eligible applicants;

162 (j) determine eligibility of cost components of projects for reimbursement, including
163 partial or full eligibility for project components for which the benefit is shared between a public
164 safety entity and municipal entities;

165 (k) establish appropriate rules and regulations as may be necessary to carry out the
166 purposes of this chapter;

167 (l) prepare an annual budget for the administration of the program;

168 (m) collect and maintain data on all municipal building and public safety facilities in the
169 commonwealth, including information on size, services, number of employees, available facility
170 space, and maintenance;

171 (n) perform or commission a needs survey to ascertain the capital construction,
172 reconstruction, maintenance and other capital needs for municipal building and public safety
173 services in the commonwealth;

174 (o) develop a long term capital plan in accordance with needs and projected funding;

175 (p) adopt and amend bylaws and such rules, regulations and procedures for the conduct of
176 the business of the trust as the board shall deem necessary to carry out the provisions of this
177 chapter;

178 (q) establish and maintain reserves;

179 (r) disburse amounts due to cities and towns under grants approved by the authority to
180 finance or refinance costs of approved municipal building and public safety projects and, in
181 conjunction therewith, finance or refinance the local share of costs of these projects, through the
182 purchase of bonds, notes or other evidences of local indebtedness, at the rates and on the terms

183 that the authority may in its discretion determine, and provide for the payment of all costs of the
184 authority, including professional and financial services incident to the conduct of its operations;

185 (s) invest the funds of the trust in such investments as may be legal investments for funds
186 of the commonwealth or any fiduciary in the commonwealth;

187 (t) obtain insurance and enter into agreements of indemnification necessary or convenient
188 to the exercise of the powers of the trust;

189 (u) sue and be sued and to prosecute and defend actions relating to the affairs of the trust;
190 but the trust shall not be authorized to become a debtor under the United States Bankruptcy
191 Code;

192 (v) engage accounting, management, legal, financial, consulting and other professional
193 services necessary to the operations of the trust; and

194 (w) do all things necessary or convenient to carry out the purposes of this chapter.

195 The chair of the authority shall appoint an executive director, who shall supervise the
196 administrative affairs and general management and operations of the authority and who shall also
197 serve as secretary of the authority, ex officio. The executive director shall receive a salary
198 commensurate with the duties of the office, and may be removed by the board for cause. The
199 executive director may appoint other officers of the authority necessary to the functioning of the
200 authority. The executive director shall designate no fewer than 1 employee to be a municipal
201 liaison to assist cities and towns with concerns regarding the construction of municipal and
202 public safety buildings. Sections 9A, 45, 46, and 46C of chapter 30, chapter 31 and chapter 150E
203 shall not apply to the executive director or any other employees of the authority. The executive

204 director shall, with the approval of the authority: (i) plan, direct, coordinate and execute
205 administrative functions in conformity with the policies and directives of the authority; (ii)
206 employ professional and clerical staff as necessary; (iii) report to the authority on all operations
207 under his control and supervision; (iv) prepare an annual budget and manage the administrative
208 expenses of the authority; and (v) undertake any other activities necessary to implement the
209 powers and duties set forth in this chapter.

210 Section 4. There shall be a municipal and public safety building assistance advisory board
211 comprised of: the state auditor or a designee; the inspector general or a designee; the
212 superintendent of the state police or a designee; the state fire marshal or a designee; the director
213 of the Massachusetts emergency management agency or a designee; a representative of the Rural
214 Policy Advisory Commission, the executive director of the authority, who shall serve as the
215 secretary to the advisory board and shall be a nonvoting member of the board; and 12 members
216 to be appointed by the chair to represent the following organizations: the Massachusetts
217 Municipal Association, Small Town Administrators of Massachusetts, the Massachusetts
218 Association of Regional Planning Agencies, the Metropolitan Area Planning Council, the
219 Massachusetts Public Health Association, the Massachusetts Mayors Association, Inc., the
220 Massachusetts Police Association, the Massachusetts Coalition of Police, the Massachusetts
221 Chiefs of Police Association, the Professional Fire Fighters of Massachusetts, Fire Chiefs'
222 Association of Massachusetts, Massachusetts Taxpayers Foundation, and the American Institute
223 of Architects-Massachusetts. The advisory board shall assist the authority in the development of
224 general policy regarding municipal and public safety building construction, renovation,
225 reconstruction, maintenance and facility space, regional equity, protection of public safety,
226 preservation of open space and minimization of loss of open space, thoughtful community

227 development, cost management, and shall provide technical advice and input to the authority.
228 The advisory board shall meet at least quarterly. In making appointments, the chair shall
229 maximize geographic, racial and ethnic diversity among members of the advisory board.

230 Section 5. The authority, in cooperation with the state treasurer, shall at all times keep
231 accounts of all receipts, expenditures and disbursements and all assets and liabilities of the
232 authority, which shall be open to inspection by any officer or duly appointed agent of the
233 commonwealth.

234 Section 6. Any eligible applicant may apply to the authority for reimbursement, in whole
235 or in part, of any expenses incurred for educational, engineering and architectural services
236 incidental to the planning of a municipal building or public safety project or any expenses
237 incurred for surveys made of municipal or public safety building needs and conditions, the
238 contract for which has been approved by the authority. Such application shall be accompanied by
239 information and documentation that the authority may require.

240 Section 7. An eligible applicant may submit to the authority a statement of interest which
241 shall be approved by a vote of the applicable local governing body or bodies as set forth and in a
242 form prescribed by the authority, and which shall state what the eligible applicant believes are
243 the deficiencies in said eligible applicant's municipal building and public safety facilities that
244 meet one or more of the priorities established by the authority. Said statement of interest shall be
245 accompanied by such additional forms, documents, and information as the authority shall deem
246 necessary to review the statement. The submission for a statement of interest shall not commit
247 the authority to accept any further application materials, approve an application, or provide a
248 grant or any other type of funding, or place any other obligation or requirement upon the

249 authority. The authority shall notify an eligible applicant if the authority determines that the
250 statement of interest has not met the criteria established by the authority.

251 If the authority determines that the statement of interest and associated material merits
252 further consideration, the authority may, in its discretion, invite the eligible applicant to apply to
253 the authority for a project grant to meet in part the cost of a municipal or public safety building
254 project; but, a city or town shall not have an entitlement to funds under this chapter except at the
255 discretion of the authority in accordance with this chapter. An application shall include
256 documents, forms, letters, statements, certifications, plans, studies, drawings, and other data and
257 information required by the authority to be submitted within the deadlines and in the format
258 prescribed by the authority and shall be accompanied or supplemented by drawings, plans,
259 estimates of cost and proposals for defraying the costs or any additional information the authority
260 may require, before construction is undertaken. The authority shall require a maintenance plan to
261 be submitted as part of the application to address any required updates to the public safety
262 building following the completion of construction. The authority shall promulgate regulations
263 establishing the procedural steps by which applications must be made and reviewed, and may at
264 any time during the application process determine that the application does not warrant further
265 consideration, pursuant to the priority criteria established by the authority. In the event that an
266 eligible applicant undertakes construction before approval is obtained, the eligible applicant shall
267 remain subject to the authority's approval process as if the construction were not undertaken.

268 Section 8. (a) Upon receipt of an application under section 7, from time to time, the
269 authority may designate approved municipal building and public safety projects. The authority
270 shall examine forthwith the applications and any facts, estimates, or other information relative

271 thereto, and shall make the following findings in order to designate a public safety project as an
272 approved municipal building or public safety project:

273 (1) The municipal building or public safety project is in the best interests of the
274 commonwealth and the eligible applicant, with respect to its site, type of construction,
275 sufficiency of accommodations, open space preservation, urban development, urban sprawl,
276 benefits to a rural region, energy efficiency, impact of building on the health of occupants and
277 otherwise.

278 (2) The municipal building or public safety project will address the needs of the
279 municipality and improve the lives of residents.

280 (3) The municipal building or public safety project has a value over its useful life
281 commensurate with the lifecycle cost of building, operating, and maintaining the project.

282 (4) The municipal building or public safety project is within the capacity of the authority
283 to finance within revenues projected to be available to the trust, established pursuant to section
284 35TT of chapter 10.

285 The authority shall also consider the availability of funds projected in the trust and other
286 financial obligations of the authority, the authority's long term capital plan, the results of needs
287 surveys, and standards under section 9 and otherwise as prescribed by law and regulation.

288 (b) Within a reasonable time after receipt of the application the authority shall notify the
289 applicant of its approval or rejection of the application, and, in the event of its rejection, of the
290 reasons for the decision. The notice of approval shall be accompanied by a statement of the

291 estimated approved cost as determined by the authority, and an estimate of the amount of total
292 assistance amount which the applicant may be eligible to receive, based on approved costs

293 (c) Any municipality which has received, in accordance with subsection (b), notice of
294 approval and an estimate of the amount of a project grant, may borrow from time to time to
295 finance that portion of the cost of the approved municipal building or public safety project not
296 being paid by such project grant, in such amount approved by the board of selectmen, mayor or
297 city manager of the city or town, and may issue bonds or notes therefor which shall bear on their
298 face the words --(name of city, town or) "Municipal Building Project Loan, chapter 40Y" or
299 "Public Safety Facility Project Loan, chapter 40Y". Each authorized issue shall constitute a
300 separate loan, and the loans shall be paid in not more than 25 years from their dates or up to 30
301 years if consistent with the guidelines established by the director of accounts pursuant to section
302 38 of chapter 44. Any city or town which has received, in accordance with subsections (b),
303 notice of approval and an estimate of the amount of a project grant may issue and renew
304 temporary notes. The authority shall issue regulations relative to issuance of temporary notes for
305 public safety facilities construction. Indebtedness incurred under this chapter shall be outside the
306 statutory debt limit but shall, except as herein provided, be subject to chapter 44.

307 (d) A city or town may borrow for a term of not more than 5 years for the cost of
308 feasibility studies as may be required to apply for a project grant under this chapter.

309 Section 9. (a) In order to maximize the cost effective production of efficient and creative
310 municipal building and public safety projects, the authority shall require that every municipal
311 building and public safety project conform to standards and procedures as the authority considers
312 appropriate including, not but limited to, the following: (1) that the applicant fully consider all

313 available options for satisfying the described need, including acquisition and any necessary
314 rehabilitation or usage modification of any existing building which could be made available for
315 municipal or public safety use; (2) that the applicant's site selection is based on the cost and
316 environmental factors, including an awareness of soil conditions and their probable effect on
317 foundation and site development costs, transportation effects, dislocation of site occupants and
318 relationship to other community facilities; (3) that the applicant enter into contracts, using forms
319 satisfactory to the authority for such competent architectural, engineering and other services as
320 may be required; and (4) that procedures satisfactory to the board are followed by the applicant
321 throughout the planning and construction of the project such as will assure maximum attention to
322 the operating and capital cost effects of program and design decisions, materials and systems
323 selections.

324 (b) The authority shall issue annually, as hereinafter provided, maximum eligible cost
325 standards and size standards for municipal building and public safety projects. The program
326 standards shall define prototype design and space recommendations for public safety projects
327 eligible for state financial assistance. The program standards shall, in the judgment of the
328 authority, be in conformity with the minimum requirements of state law and shall be based on
329 the price experience of recently completed and recently bid municipal and public safety projects,
330 taking into account the cost effectiveness of design and construction, differences in cost due to
331 geographic location, consideration of facility size, and other factors used in the projects.

332 (c) On or before March 1 each year, the authority shall adopt interim regulations,
333 including program and maximum cost standards for the implementation of this chapter. Upon the
334 adoption of such regulations, the authority shall file copies thereof with the clerk of the house of
335 representatives who shall refer such regulations to an appropriate committee of the general court.

336 Within 30 days after the filing, said committee may hold a public hearing on the regulations,
337 shall issue a report, and file a copy thereof with the board. The board shall adopt final regulations
338 making such revisions in the interim regulations as it deems appropriate in view of the
339 committee report and shall forthwith file a copy of the regulations with the chairs of the
340 committee of the general court to which the interim regulations were referred. Not earlier than 30
341 days after the date of such filing, the board shall file the final regulations with the state secretary
342 and the regulations shall then take effect.

343 (d) A city or town shall not have entitlement to funds under this chapter except at the
344 discretion of the authority in accordance with this chapter.

345 Section 10. The authority may determine by regulation any effect if a city or town sells or
346 leases a municipal building or public safety facility that received financial assistance for a public
347 safety project.

348 Section 11. (a) On or before June 30 of each year, the authority shall submit a report to
349 the governor, the house and senate committees on ways and means, the joint committee on
350 public safety and homeland security, the joint committee on bonding, capital expenditures and
351 state assets, and the joint committee on municipalities and regional government, that includes
352 financial statements relating to the operations, assets and expenditures of the authority
353 maintained in accordance with generally accepted accounting principles so far as applicable and
354 audited by an independent certified public accountant firm. The report shall analyze the
355 anticipated financial needs for municipal and public safety facilities projects of the kind that
356 qualify for assistance under this chapter. The report shall include a listing of each municipal or
357 public safety building, together with a description of its municipal building or public safety

358 services, number of population served, age and state of maintenance and whether it is likely to
359 require construction, enlargement, reconstruction, rehabilitation or improvement due to such
360 factors as deterioration, lack of adequate facilities to meet public needs and changing number of
361 population served.

362 (b) The authority shall conduct periodic surveys of the cities and towns to determine the
363 need for new municipal building and public safety facility construction to meet demand.

364 (c) The authority shall develop a long-term capital plan in accordance with needs and
365 funding projected to be available in the trust under this chapter for purposes of planning and
366 guiding the policies of the authority.

367 (d) The capital plans, needs surveys and reports of the authority shall not give rise to any
368 claim, legal or moral, or enforceable right in any party to benefits or funds from the trust or from
369 other sources.