

**HOUSE . . . . . No. 87**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*Tricia Farley-Bouvier and Aaron Vega*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act establishing the Massachusetts foster care review office.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Tricia Farley-Bouvier</i>	<i>3rd Berkshire</i>
<i>Aaron Vega</i>	<i>5th Hampden</i>
<i>Solomon Goldstein-Rose</i>	<i>3rd Hampshire</i>
<i>Jose F. Tosado</i>	<i>9th Hampden</i>
<i>Marjorie C. Decker</i>	<i>25th Middlesex</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>
<i>Kenneth I. Gordon</i>	<i>21st Middlesex</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>
<i>Paul R. Heroux</i>	<i>2nd Bristol</i>
<i>Colleen M. Garry</i>	<i>36th Middlesex</i>
<i>Kevin G. Honan</i>	<i>17th Suffolk</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>

**HOUSE . . . . . No. 87**

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By Representatives Farley-Bouvier of Pittsfield and Vega of Holyoke, a petition (accompanied by bill, House, No. 87) of Tricia Farley-Bouvier and others relative to establishing the Massachusetts foster care review office. Children, Families and Persons with Disabilities.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninetieth General Court  
(2017-2018)**  
\_\_\_\_\_

An Act establishing the Massachusetts foster care review office.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 18B of the General Laws is hereby amended by striking section  
2 6A.

3 SECTION 2. The General Laws are hereby amended by inserting after Chapter 18B the  
4 following

5 chapter: CHAPTER 18D. FOSTER CARE REVIEW OFFICE.

6 Section 1. As used in this chapter, the following words shall have the following  
7 meanings, unless

8 otherwise noted:

9 “Board”, the foster care review office governing board.

10 “CASA”, court appointed special advocates.

11 “Council”, foster care review office interdisciplinary council.

12 “Department”, the department of children and families.

13 “Foster care placement”, all out-of-home placement of children, youth or young adults by  
14 the department

15 whether voluntarily or by court assigned custody.

16 “FCRO”, the foster care review office created pursuant to this chapter.

17 “Foster care review”, an administrative review of the status of each child, youth or young  
18 adult who is in

19 foster care placement.

20 “Local panel”, a local foster care review panel of trained citizen volunteers and FCRO  
21 staff created

22 pursuant to this chapter.

23 “Parties”, all parties involved in a specific child, youth or young adult case.

24 “Permanency”, a legal, permanent family living arrangement.

25 “Secretary”, the secretary of the executive office of health and human services

26 Section 2. (a) There shall be an office of foster care review, which shall be independent  
27 of any

28 supervision or control by any executive agency. The FCRO shall be established as an  
29 independent state

30 agency, overseen and supported by the board.

31 (b) The FCRO shall conduct foster care case reviews every six months of every child in

32 foster care

33 placement to make determinations and recommendations regarding the placement and

34 progress towards

35 permanency; provide information and direct reporting to the legislature, the department,

36 the governor, the

37 secretary, the chief justices of the juvenile and the probate and family courts, and the

38 public regarding the

39 foster care system in Massachusetts; make recommendations regarding foster care policy;

40 and ensure

41 accountability and transparency regarding the foster care system.

42 (1) The FCRO shall designate local panels of trained citizen volunteers to conduct foster

43 care case

44 reviews for every child in foster care placement at least every six months while in

45 placement.

46 (2) The FCRO shall create and implement the following:

47 i. Policies and procedures regarding the duties of FCRO staff including the scheduling

48 and

49 conduct of case reviews, advanced notice to parties to the case, development of  
50 individual case review reports including findings and recommendations, dissemination of  
51 individual case review reports to the parties, and follow-up of individual cases in  
52 accordance with FCRO policies and procedures;

53 ii. Guidelines regarding citizen volunteer qualifications and recruitment;

54 iii. Training programs for citizen volunteers which shall include an initial training  
55 program

56 and periodic in-service training programs;

57 iv. Policies and procedures for local panels in the conduct of individual case reviews;

58 v. Policies and procedures for FCRO regarding the conduct of reviews, follow-up of  
59 individual cases between reviews, communication with parties, structure, format and  
60 content of individual case review reports and access to data and information;

61 vi. A central record-keeping system for all local panel files, including individual case  
62 reviews and aggregate data;

63 vii. Content and format of periodic and annual FCRO aggregate reports.

64 (3) The FCRO shall provide periodic and annual aggregate reports to the legislature,  
65 governor, secretary,

66 the department, the chief justices of the juvenile and the probate and family courts and  
67 the public.

68 (4) The FCRO shall have access to all relevant information regarding any child, youth or  
69 young adult

70 eligible for foster care case review including, but not limited to, data, records and case  
71 files provided to

72 the FCRO by the department.

73 (5) Individual case review reports shall be provided to all parties to the legal case for  
74 judicial

75 consideration and for the purpose of permanency planning.

76 (c) The FCRO shall be the only entity that conducts periodic, administrative foster care  
77 case reviews as

78 required by the Adoption Assistance and Child Welfare Act of 1980 (Public Law 96-  
79 272).

80 Section 3. (a) The board shall hire an FCRO executive director.

81 (b) Any person appointed to the position of executive director shall be selected without  
82 regard to political

83 affiliation and on the basis of integrity and demonstrated ability in leadership,

84 organizational

85 management, collaboration, and child welfare, advocacy or law.

86 (c) The executive director may be removed from office for cause by a majority vote of  
87 the board. Such

88 cause may include substantial neglect of duty, gross misconduct or conviction of a crime.

89 The cause for

90 removal shall be stated in writing and shall be sent to the governor, attorney general,  
91 auditor and clerks of

92 the senate and house of representatives at the time of removal and shall be a public  
93 document.

94 Section 4. (a) The board shall have a maximum of thirteen members, geographically  
95 diverse and

96 appointed by a majority vote of the governor, attorney general and auditor. Membership  
97 shall include the

98 child advocate or designee, the department commissioner or designee, a representative of  
99 the Children's

100 League of Massachusetts, a Massachusetts CASA program director, a state educational

101 administrator/superintendent, a legal representative of the child and family division of the  
102 committee for

103 public counsel services, a pediatrician with expertise in the area of adverse childhood  
104 experiences, a

105 representative of organized labor to be designated by the president of the collective  
106 bargaining unit that

107 represents the social workers of the department, a foster parent, an adult foster care  
108 alumni, one former

109 department staff reviewer, and two current citizen volunteer reviewers with a minimum  
110 of five years

111 experience as a reviewer.

112 (b) The members shall have no pecuniary interest in the foster care system and shall not  
113 be employed by

114 the FCRO, the executive office of health and human services, the department, a child  
115 welfare agency

116 providing services on behalf of the department, the juvenile court or the probate and  
117 family court.

118 (c) The terms of the members shall be for three years, with the exception of the child  
119 advocate who may

120 serve as long as he/she serves as the child advocate. Members shall not serve more than  
121 two consecutive

122 terms, except that members shall serve until their successors have been appointed.

123 (d) The Board shall meet at least four times each calendar year. Each member shall attend  
124 at least two



125 meetings each calendar year and shall be subject to removal for failure to attend at least  
126 two meetings

127 unless excused by a majority of the members of the board.

128 (e) The board shall:

129 (1) Hire and fire the executive director for the FCRO;

130 (2) Annually set the salary of the executive director; and

131 (3) Support and facilitate the work of the FCRO.

132 (f) The executive director shall be the administrative head of the FCRO and shall devote  
133 full-time to the

134 duties of the FCRO. The executive director shall provide information and reporting  
135 services, provide

136 analysis of information obtained, and oversee foster care case reviews and tracking. The  
137 executive

138 director shall, through information analysis and with the assistance of the board, (1)  
139 determine key issues

140 of the foster care system and make recommendations to improve the system, (2) identify  
141 key areas of

142 strength and (3) make policy recommendations.

143 (g) The executive director of the FCRO shall be responsible for all human resource  
144 planning and  
145 management; for the duties of the office as provided by law, including the annual  
146 aggregate report and  
147 any periodic reporting; data collection and analysis; and oversight and training of local  
148 panels of citizen  
149 volunteers. The executive director shall meet at least monthly with the council to review  
150 and address  
151 issues and concerns regarding services for children, youth and families as well as  
152 individual case  
153 challenges that require escalation to address or resolve.

154 Section 5. (a) The FCRO shall designate local panels of citizen volunteers, in  
155 geographical locations that  
156 correspond with the department's service areas, to conduct foster care case reviews. The  
157 number of panels  
158 required is determined by the FCRO in accordance with the number of children, youth  
159 and young adults  
160 in foster care placement within each service area. The executive director of the office  
161 shall create and

162           implement citizen volunteer recruitment efforts and select citizen volunteers from local  
163 areas to serve on  
164           local panels. A person employed by the FCRO, the department, a child welfare agency or  
165 juvenile and  
166           probate/family courts shall not be appointed to a local panel with the exception of a foster  
167 care or kinship  
168           individual.

169           (b) Each local panel, comprised of one FCRO staff reviewer and two trained citizen  
170 volunteers, shall

171           conduct individual foster care case reviews in accordance with the policies and  
172 procedures created and  
173           implemented by the FCRO.

174           Section 6. (a) The foster care case review shall be conducted to determine:

175           (1) Necessity, appropriateness and safety of the child/youth/young adult's current  
176 placement;

177           (2) Extent of the parties' compliance with the service plan;

178           (3) Extent of progress made toward alleviating or mitigating the causes necessitating the  
179 placement;

180           (4) Extent to which services in the plan are being provided and the identification of any

181 barriers to receiving the needed services;

182 (5) Progress made toward the permanency goal;

183 (6) Whether the permanency goal should be amended;

184 (7) Projected date by which child may be in a permanent placement;

185 (8) Goals for the next six months;

186 (9) Additional findings and recommendations in accordance with the child/youth/young  
187 adult's best interest.

188 (b) The local foster care case review meeting shall be facilitated by a FCRO staff  
189 reviewer who is  
190 responsible for completing the individual case review report of findings and  
191 recommendations.

192 (c) Anyone with a role in achieving the permanency goal for the child, youth or young  
193 adult is invited to  
194 the review. The individual case review report shall be submitted to the department, the  
195 juvenile or  
196 probate/family court, and all other legal parties to the case within thirty days after the  
197 foster care case  
198 review.

199 (d) The department will comply with the FCRO individual case review findings and  
200 recommendations,  
201 subject to an appeals process developed by the FCRO and the department.

202 Section 7. (a) The FCRO interdisciplinary council shall include commissioner level or  
203 designee

204 representation of the department, the office of the child advocate, developmental services  
205 (DDS),

206 elementary and secondary education (DOE), mental health (DMH), public health (DPH),  
207 transitional

208 assistance (DTA), youth services (DYS) and the Massachusetts rehabilitation commission  
209 (MRT).

210 The council shall be chaired by the FCRO executive director and shall convene at least  
211 monthly. The

212 FCRO shall ensure that appropriate services are being delivered in the best interest of the  
213 child, youth or

214 young adult.

215 (b) The council shall:

216 (i) Address and resolve case specific issues that have been elevated by the FCRO; and

217 (ii) Address systemic issues impacting progress towards permanency and services  
218 focused on the  
219 best interest of children, youth and young adults in foster care placement brought to the  
220 council's  
221 attention by the FCRO executive director.

222 Section 8. (a) The department shall provide unrestricted access of the FCRO to any and  
223 all information  
224 pertaining to the child/youth/young adult's needs including electronic and hard copy  
225 records, reports, and  
226 materials, specifically department records including evaluations conducted by external or  
227 independent  
228 providers and court evaluations.

229 (b) The department shall notify the FCRO of a child/youth/young adult removal from  
230 home, placement,  
231 change to placement or case closure no later than two weeks from the date of the  
232 occurrence.

233 (1) The FCRO shall be bound by any limitations on the use or release of information  
234 imposed by law  
235 upon the party furnishing such information.

236 Section 9. (a) The FCRO executive director shall develop internal procedures, including  
237 staffing and  
238 budget, subject to appropriation, appropriate for the effective performance of his/her  
239 duties and to carry  
240 out the functions of the office.

241 Section10. (a) The FCRO executive director shall report annually to the governor, the  
242 president of the  
243 senate, the speaker of the house of representatives, the joint committee, the chief justices  
244 of the juvenile  
245 and the probate and family courts, the secretary and the commissioner of the department  
246 on the activities  
247 of the FCRO, including but not limited to statistics and analysis of aggregate data from  
248 the foster care  
249 reviews regarding strengths, issues, policy concerns, and problems which have come to  
250 the attention of  
251 the FCRO and the executive director from analysis of the aggregate data. The executive  
252 director shall  
253 make recommendations to address the issues, concerns and problems identified.

254 (b) The report shall be made public.

255           Section 11. (a) No person employed by or contracted by or volunteering for the FCRO  
256 shall be subject to  
  
257           suit directly, derivatively or by way of contribution or indemnification for any civil  
258 damages under the  
  
259           laws of the commonwealth resulting from any act or omission performed during or in  
260 connection with the  
  
261           discharge of his/her duties within the scope of employment or appointment, unless such  
262 act or failure to  
  
263           act was committed with gross negligence, maliciously or in bad faith.