HOUSE No. 733

The Commonwealth of Massachusetts

PRESENTED BY:

Claire D. Cronin and Sean Garballey

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to improve employer standards for Massachusetts nursing homes.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Claire D. Cronin	11th Plymouth	2/9/2021
Sean Garballey	23rd Middlesex	2/10/2021
Peter Capano	11th Essex	2/25/2021
John J. Lawn, Jr.	10th Middlesex	3/2/2021
Daniel J. Ryan	2nd Suffolk	3/2/2021
Elizabeth A. Malia	11th Suffolk	3/2/2021
Michael S. Day	31st Middlesex	3/2/2021
Tommy Vitolo	15th Norfolk	3/2/2021
Brandy Fluker Oakley	12th Suffolk	3/2/2021
Carmine Lawrence Gentile	13th Middlesex	3/2/2021
Steven Ultrino	33rd Middlesex	3/2/2021
Antonio F. D. Cabral	13th Bristol	3/2/2021
Michelle M. DuBois	10th Plymouth	3/2/2021
Liz Miranda	5th Suffolk	3/2/2021
Carol A. Doherty	3rd Bristol	3/2/2021
Joseph W. McGonagle, Jr.	28th Middlesex	3/2/2021
Lindsay N. Sabadosa	1st Hampshire	3/2/2021
Rob Consalvo	14th Suffolk	3/2/2021

Angelo J. Puppolo, Jr.	12th Hampden	3/2/2021
Patricia D. Jehlen	Second Middlesex	3/2/2021
Adrian C. Madaro	1st Suffolk	3/3/2021
Russell E. Holmes	6th Suffolk	3/3/2021
David Biele	4th Suffolk	3/9/2021
Michael D. Brady	Second Plymouth and Bristol	3/9/2021
Jason M. Lewis	Fifth Middlesex	3/9/2021
Frank A. Moran	17th Essex	3/9/2021
David Henry Argosky LeBoeuf	17th Worcester	3/15/2021
Christine P. Barber	34th Middlesex	3/15/2021
Adam J. Scanlon	14th Bristol	3/18/2021
William C. Galvin	6th Norfolk	3/18/2021
Michael P. Kushmerek	3rd Worcester	4/12/2021
Gerard J. Cassidy	9th Plymouth	4/12/2021
Brian W. Murray	10th Worcester	4/12/2021
Erika Uyterhoeven	27th Middlesex	4/12/2021
Maria Duaime Robinson	6th Middlesex	4/12/2021
Michelle L. Ciccolo	15th Middlesex	4/12/2021

HOUSE No. 733

By Representatives Cronin of Easton and Garballey of Arlington, a petition (accompanied by bill, House, No. 733) of Claire D. Cronin, Sean Garballey and others for the passage of a resolve to improve employer standards for nursing homes. Elder Affairs.

The Commonwealth of Alassachusetts

In the One Hundred and Ninety-Second General Court (2021-2022)

An Act to improve employer standards for Massachusetts nursing homes.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1: The Department of Public Health shall amend the Licensure Procedure and

- Suitability Requirements for Long-Term Care Facilities in Massachusetts (105 CMR 153)
- 3 regulations. Such amendment shall improve upon the Application for a License (105 CMR)
- 4 153.006) and/or Other Licensure (105 CMR 153.007) procedures included in the existing
- 5 regulations to establish new requirements for applicants that would precede approval any
- 6 application for a new license and/or any notice of intent for transfer of ownership or notice of
- 7 intent to sell any skilled nursing facility whether for-profit or non-profit.

The Department of Public Health, the Office of Elder Affairs, the Office of Medicaid and

the Office of the Attorney General shall work together with all interested stakeholders to review

and develop recommendations for the improvements outlined above to the licensing of long-term

care facilities in the Commonwealth. Such recommendations shall include amendments to these

12 regulations to:

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a) Establish additional and stronger threshold requirements for applicants seeking to be "deemed suitable" by the department under 105 CMR 153.006(D). Such new requirements shall include but not be limited to enhanced character and competency review of all applicants, a comprehensive review of the current finances and operations of any skilled nursing facilities or other related businesses owned or control by the applicant, and the submission by the applicant of an initial prospective annual operating budget and of an attestation concerning any anticipated changes to the facility's workforce or working conditions. Subject to approval and amendment by the department, stakeholders shall also recommend provisions to establish a "provisional licensure" procedure under which original applicants not currently doing business in the Commonwealth would be issued a provisional original license that would be further subject to bi-annual review and revocation procedures.

- b) Provide more transparent, timely and complete public access to information concerning skilled nursing facility licensing and suitability determination standards; and
 - c) Otherwise enhance the regulation of skilled nursing facilities in the Commonwealth.
- The Department of Public Health shall host the stakeholder process outlined above, review recommendations from those stakeholders and other state entities, and submit appropriate amendments to 105 CMR 153 for public review no later than six months after passage of this Act.
- SECTION 2: The Department of Public Health shall amend the Standards for Long-Term Care Facilities (105 CMR 150) regulations. Such amendments shall improve upon the Level 1-3 facility Utilization Review (105 CMR 150.014) processes under those regulations to establish and require an annual survey of the facility's workforce. Such annual worker survey shall

include but not be limited to a survey of worker satisfaction with their jobs, worker's views on the quality of care at the facility, and worker's view on management practices and the effectiveness of any joint labor-management activities or other worker engagement. Worker survey results shall be public information accessible upon request to the department, and shall inform the department's review of the services, quality of care, and utilization of a skilled nursing facility.

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SECTION 3: Notwithstanding any special or general law to the contrary, the Center for Health Information and Analysis, in consultation with MassHealth, the Department of Elder Affairs, and the Health Policy Commission, shall conduct an examination of cost trends and financial performance among nursing facilities, as defined by 957 CMR 7.02. The information shall be analyzed on an institution-specific, provider organization, and industry-wide basis and shall include, but not be limited to: (i) gross and net patient service revenues; (ii) other sources of operating and non-operating revenue; (iii) trends in relative price, payer mix, case mix, utilization, and length of stay dating back to 2010; (iv) affiliations with other health care providers, including, but not limited to, preferred clinical relationships and partnerships; (v) categories of costs, including, but not limited to, general and administrative costs, nursing and other labor costs and salaries, building costs, capital costs, and other operating costs; (vi) total spending on direct patient care as a percent of total operating expenses; (vii) operating and total margin; (viii) occupancy rates, and (ix) other relevant measures of financial performance and service delivery. These measures should distinguish long-term from short-stay residents where possible. The report and any policy recommendations shall be filed with the clerk of the House of Representatives, the clerk of the Senate, the House Committee on Ways and Means, the

- 57 Senate Committee on Ways and Means, and the Joint Committee on Elder Affairs no later than
- six months after the passage of this act.