

**HOUSE . . . . . No. 4561**

---

The Commonwealth of Massachusetts

PRESENTED BY:

*Patricia A. Haddad*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to Health Policy Commission Reviews of Scope of Practice Proposals.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Patricia A. Haddad</i>	<i>5th Bristol</i>
<i>Bradley H. Jones, Jr.</i>	<i>20th Middlesex</i>

**HOUSE . . . . . No. 4561**

By Mrs. Haddad of Somerset, a petition (subject to Joint Rule 12) of Patricia A. Haddad and Bradley H. Jones, Jr. relative to legislative proposals that would change the authority of health care providers to provide certain health services. State Administration and Regulatory Oversight.

**The Commonwealth of Massachusetts**

**In the Year Two Thousand Fourteen**

An Act relative to Health Policy Commission Reviews of Scope of Practice Proposals.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1: Chapter 3 of the General Laws, as appearing in the 2012 Official Edition, is  
2 hereby amended by inserting after section 38C the following section:-

3 Section 38D: (a) For the purposes of this section, the following words shall, unless the  
4 context clearly requires otherwise, have the following meanings:

5 “Commission”, the health policy commission.

6 “Committee”, the joint committee on health care financing of the general court.

7 “Health care provider”, a physician or other health care practitioner licensed, accredited,  
8 certified, educated or trained to perform specified health services consistent with the law.

9 “Scope of practice proposal”, any general or special legislation or unfiled proposal that  
10 would change the authority of a health care provider to provide certain health services, including  
11 but not limited to changes to the definition of the scope of practice of a licensed health care  
12 provider under chapter 112 or chapter 94C.

13 (b) Upon request of the committee, the commission shall conduct a review and evaluation  
14 of a scope of practice proposal as designated by the committee, and issue a report, including  
15 recommendations, to the committee and to the clerks of the senate and house of representatives  
16 within 180 calendar days of receiving the request for review and evaluation; provided, however,  
17 that the commission shall not be required to conduct more than 1 review and evaluation of a  
18 scope of practice proposal every 180 calendar days; provided, further, that the commission shall  
19 opine in its report whether the legislature should vote to enact the scope of practice proposal.

20 Proposals recommended for enactment by the commission shall be referred to the  
21 committee which shall have 14 calendar days to report on the proposal. If the committee reports  
22 favorably on the proposal, the proposal shall be placed on the appropriate calendar of the day. If  
23 the committee has not reported such proposal, or an identical proposal, within 15 calendar days  
24 of receiving the proposal from the commission, the committee shall be discharged from further  
25 consideration of such proposal, and such proposal shall be placed on the appropriate calendar of  
26 the day.

27 On or after the third day after the date on which the committee to which such a proposal  
28 is referred has reported, or has been discharged from further consideration of, such a proposal, it  
29 is in order (even though a previous motion to the same effect has been disagreed to) for any  
30 member of the house or senate to call for the previous question on the main question of the  
31 proposal (but only on the day after the calendar day on which such member announces to the  
32 house of representatives or senate respectively concerned the member's intention to do so). All  
33 points of order against the proposal (and against consideration of the proposal) are waived. The  
34 motion is not subject to amendment, or to a motion to postpone, or to a motion to proceed to the  
35 consideration of other business. A motion to reconsider the vote by which the motion is agreed to  
36 or disagreed to shall not be in order. If a motion to proceed to the consideration of the proposal  
37 is agreed to, the house or senate respectively concerned shall immediately proceed to  
38 consideration of the proposal without intervening motion, order, or other business, and the  
39 proposal shall remain the unfinished business of the house of representatives or senate until  
40 disposed of.

41 Debate on the proposal, and on all debatable motions and appeals in connection  
42 therewith, shall be limited to not more than 5 hours, which shall be divided equally between  
43 those favoring and those opposing the proposal. An amendment to the proposal is not in order. A  
44 motion further to limit debate is in order and not debatable. A motion to postpone, or a motion to  
45 proceed to the consideration of other business, or a motion to recommit the proposal is not in  
46 order. A motion to reconsider the vote by which the proposal is agreed to or disagreed to is not in  
47 order.

48 Immediately following the conclusion of the debate on a proposal described herein and a  
49 single quorum call at the conclusion of the debate if requested in accordance with the rules of the  
50 house of representatives or senate, the vote on final passage of the proposal shall occur.

51 Appeals from the decisions of the chair relating to the application of the rules of the  
52 house of representatives or senate, as the case may be, to the procedure relating to a proposal  
53 described herein shall be decided without debate.

54 If, before the passage by either house of the general court of a proposal described herein,  
55 that house receives from the other house a proposal described herein, then the following  
56 procedures shall apply: (1) the proposal of the other house shall not be referred to a committee

57 and may not be considered in the house receiving it except in the case of final passage as  
58 provided herein and (2) the procedures described herein shall govern.

59 This legislation is enacted by the general court (1) as an exercise of the rulemaking power  
60 of the house of representatives and senate, respectively, and as such it is deemed a part of the  
61 rules of each house, respectively, but applicable only with respect to the procedure to be  
62 followed in that house in the case of a proposal described herein, and it supersedes other rules  
63 only to the extent that it is inconsistent with such rules; and (2) with full recognition of the  
64 constitutional right of either house to change the rules (so far as relating to the procedure of that  
65 house) at any time, in the same manner, and to the same extent as in the case of any other rule of  
66 that house.

67 (c) When reporting on scope of practice proposals referred to the committee, the  
68 committee may include the review and evaluation conducted by the commission pursuant to this  
69 section.

70 (d) Upon receipt of such request, the commission shall notify the public of the impending  
71 review and evaluation by posting the scope of practice proposal on its website within 5 business  
72 days of receiving the request.

73 (e) The commission's review and evaluation shall be based on available evidence and  
74 information including the impact of the scope of practice proposal on the safety, efficacy, access  
75 and cost of the health care services provided by the health care provider, including, but not  
76 limited to, the following factors:

77 (1) cost effectiveness of adopting the proposed scope of practice;

78 (2) potential increase or decrease in health care access;

79 (3) evidence of the safety and efficacy of health care services provided by health care  
80 providers in states with the same or similar scope of practice to that proposed, including  
81 examination of medical malpractice claims and insurance payouts from other states if available;

82 (4) availability of applicable education and training programs;

83 (5) availability of sufficiently trained providers to deliver the subject health care services;

84 (6) existence or necessity of appropriate safeguards in other statutes and the scope of  
85 practice proposal;

86 (7) feasibility of developing a consistent and thorough regulatory framework, if no  
87 existing framework exists; and

88 (8) the scope of practice of the subject health care providers in other states.

89           (f) The commission shall hold a public hearing in connection with its review and  
90 evaluation of the scope of practice proposal and accept written testimony submitted by interested  
91 parties. The commission may take any written or oral testimony into consideration when  
92 conducting the review and evaluation.

93           (g) The commission may consult with the Center for Health Information and Analysis as  
94 necessary.

95           (h) This act shall take effect upon passage.