# **HOUSE . . . . . . . . . . . . . . . . No. 3898**

### The Commonwealth of Massachusetts

PRESENTED BY:

#### James M. Cantwell

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying resolve:

Resolve establishing a special commission on behavioral health promotion and upstream prevention.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:
James M. Cantwell	4th Plymouth
Elizabeth A. Malia	11th Suffolk
Cheryl Bartlett	
Bradley H. Jones, Jr.	20th Middlesex
Paul J. Donato	35th Middlesex
Byron Rushing	9th Suffolk
Garrett J. Bradley	3rd Plymouth
Jeffrey Sánchez	15th Suffolk
Kay Khan	11th Middlesex
David T. Vieira	3rd Barnstable
Denise C. Garlick	13th Norfolk
Sarah K. Peake	4th Barnstable
John F. Keenan	Norfolk and Plymouth
Jason M. Lewis	Fifth Middlesex
Harriette L. Chandler	First Worcester
Jonathan Hecht	29th Middlesex

Ruth B. Balser	12th Middlesex
Tom Sannicandro	7th Middlesex
James M. Murphy	4th Norfolk
Sean Garballey	23rd Middlesex
Josh S. Cutler	6th Plymouth
Thomas J. Calter	12th Plymouth
James Arciero	2nd Middlesex
Brian M. Ashe	2nd Hampden
Cory Atkins	14th Middlesex
Bruce J. Ayers	1st Norfolk
Christine P. Barber	34th Middlesex
F. Jay Barrows	1st Bristol
Jennifer E. Benson	37th Middlesex
Donald R. Berthiaume, Jr.	5th Worcester
Michael D. Brady	Second Plymouth and Bristol
Paul Brodeur	32nd Middlesex
Antonio F. D. Cabral	13th Bristol
Linda Dean Campbell	15th Essex
Gailanne M. Cariddi	1st Berkshire
Evandro C. Carvalho	5th Suffolk
Tackey Chan	2nd Norfolk
Edward F. Coppinger	10th Suffolk
Brendan P. Crighton	11th Essex
Claire D. Cronin	11th Plymouth
Mark J. Cusack	5th Norfolk
Michael S. Day	31st Middlesex
Viriato M. deMacedo	Plymouth and Barnstable
Angelo L. D'Emilia	8th Plymouth
Marcos A. Devers	16th Essex
Sal N. DiDomenico	Middlesex and Suffolk
Shawn Dooley	9th Norfolk
Michelle M. DuBois	10th Plymouth
James J. Dwyer	30th Middlesex
Carolyn C. Dykema	8th Middlesex
Lori A. Ehrlich	8th Essex
Tricia Farley-Bouvier	3rd Berkshire
Kimberly N. Ferguson	1st Worcester
Carole A. Fiola	6th Bristol
Linda Dorcena Forry	First Suffolk

Gloria L. Fox	7th Suffolk
Paul K. Frost	7th Worcester
Colleen M. Garry	36th Middlesex
Carmine L. Gentile	13th Middlesex
Susan Williams Gifford	2nd Plymouth
Anne M. Gobi	Worcester, Hampden, Hampshire and
	Middlesex
Thomas A. Golden, Jr.	16th Middlesex
Carlos Gonzalez	10th Hampden
Kenneth I. Gordon	21st Middlesex
Danielle W. Gregoire	4th Middlesex
Paul R. Heroux	2nd Bristol
Steven S. Howitt	4th Bristol
Daniel J. Hunt	13th Suffolk
Randy Hunt	5th Barnstable
Brian A. Joyce	Norfolk, Bristol and Plymouth
Hannah Kane	11th Worcester
Jay R. Kaufman	15th Middlesex
Peter V. Kocot	1st Hampshire
Robert M. Koczera	11th Bristol
John J. Lawn, Jr.	10th Middlesex
Barbara L'Italien	Second Essex and Middlesex
Jay D. Livingstone	8th Suffolk
Joan B. Lovely	Second Essex
Adrian Madaro	1st Suffolk
Timothy R. Madden	Barnstable, Dukes and Nantucket
Paul W. Mark	2nd Berkshire
Christopher M. Markey	9th Bristol
Joseph D. McKenna	18th Worcester
Paul McMurtry	11th Norfolk
Leonard Mirra	2nd Essex
Rady Mom	18th Middlesex
Michael O. Moore	Second Worcester
Frank A. Moran	17th Essex
David K. Muradian, Jr.	9th Worcester
Mathew Muratore	1st Plymouth
Shaunna L. O'Connell	3rd Bristol
Keiko M. Orrall	12th Bristol
Jerald A. Parisella	6th Essex

William Smitty Pignatelli	4th Berkshire
Elizabeth A. Poirier	14th Bristol
Denise Provost	27th Middlesex
Angelo J. Puppolo, Jr.	12th Hampden
David M. Rogers	24th Middlesex
Jeffrey N. Roy	10th Norfolk
Paul A. Schmid, III	8th Bristol
Frank I. Smizik	15th Norfolk
Thomas M. Stanley	9th Middlesex
Benjamin Swan	11th Hampden
Timothy J. Toomey, Jr.	26th Middlesex
Jose F. Tosado	9th Hampden
Paul Tucker	7th Essex
Steven Ultrino	33rd Middlesex
Aaron Vega	5th Hampden
John C. Velis	4th Hampden
RoseLee Vincent	16th Suffolk
Chris Walsh	6th Middlesex
Timothy R. Whelan	1st Barnstable
Susannah M. Whipps Lee	2nd Franklin
Donald H. Wong	9th Essex
Jonathan D. Zlotnik	2nd Worcester

## HOUSE . . . . . . . . . . . . . No. 3898

By Mr. Cantwell of Marshfield, a petition (subject to Joint Rule 12) of James M. Cantwell and others for an investigation by a special commission (including members of the General Court) to study behavioral health promotion and upstream prevention. Mental Health and Substance Abuse.

### The Commonwealth of Massachusetts

In the One Hundred and Eighty-Ninth General Court (2015-2016)

Resolve establishing a special commission on behavioral health promotion and upstream prevention.

- 1 Resolved, there is hereby established, pursuant to section 2A of chapter 4 of the General
- 2 Laws, a special legislative commission on behavioral health promotion and upstream prevention,
- 3 to investigate evidence-based practices, programs and systems to prevent behavioral health
- 4 disorders and promote behavioral health across the commonwealth.
- 5 For the purposes of creating the plan, the commission shall:
- 6 (1) consider recommendations from state and federal reports, guides and action plans to
- 7 promote behavioral health, including, but not limited to: Preventing Mental, Emotional, and
- 8 Behavioral Disorders Among Young People: Progress and Possibilities, published by the
- 9 Institute of Medicine; the National Registry of Evidence-Based Programs and Practices,
- 10 published by the Substance Abuse and Mental Health Services Administration; and the National
- 11 Strategy for Suicide Prevention, published by the Surgeon General.
- 12 (2) identify sustainable, cost-beneficial, and evidence-based privately or publicly funded
- 13 programs, implemented inside or outside of the commonwealth, which are designed to promote

- behavioral health, prevent disorders, and support early detection and intervention of behavioralhealth disorders;
- 16 (3) assess approaches to improve the commonwealth's system of behavioral health 17 promotion and prevention, including the creation of a single state behavioral health agency, and 18 to increase collaboration at the state and local levels between community coalitions, and public 19 health, mental health, healthcare, education, social services and public safety organizations;
- 20 (4) assess innovative approaches for funding promotion and prevention programs, 21 including through health insurance plans and aggregate health insurance dollars;
- 22 (5) assess the difference in healthcare spending on behavioral health compared to 23 physical health, and the impact such difference has on major public health problems such as 24 violence, criminality, substance use and chronic illness;
- (6) recommend strategies, including legislative action, to shift healthcare spending over
   the long term from acute and inpatient behavioral health care to promotion and upstream
   prevention, without diminishing treatment or recovery services for those in need;
- (7) recommend evidence-based, primary and secondary-level programs that are
   community, family or school-based, including whole school approaches, that reduce risk factors
   and increase protective factors for behavioral health disorders and foster social and emotional
   health;
- 32 (8) recommend programs and practices to improve the commonwealth's system of 33 behavioral health by 2020, 2022 and 2025;

- (9) recommend measurable statewide behavioral health goals consistent with the goals
   identified in paragraphs (1) to (8), inclusive, for preventing behavioral health disorders by 2020,
   2022 and 2025; and
- (10) describe the costs and benefits of achieving the plan goals for 2020, 2022 and 2025,
  including potential lives saved, improvements in school climate, community health, academic
  and economic outcomes, and estimated reductions in the rates of mental illness, substance abuse,
  suicide, homelessness, violence and criminality.
- 41 The commission shall consist of 19 members: 2 members of the house of representatives, 1 of whom shall be the house chair of the joint committee on mental health and substance abuse, or a designee, and 1 of whom shall be appointed by the minority leader of the house of 43 44 representatives; 2 members of the senate, 1 of whom shall be the senate chair of the joint 45 committee on mental health and substance abuse, or a designee, and 1 of whom shall be appointed by the minority leader of the senate; the commissioner of mental health, or a designee; 46 the commissioner of public health, or a designee; the commissioner of elementary and secondary 47 education, or a designee; the commissioner of the division of insurance, or a designee; the 48 secretary of the executive office of public safety and security, or a designee; the executive 49 director of the health policy commission, or a designee; the executive director of the center for 50 health information and analysis, or a designee; the director of suicide prevention for the 51 52 department of public health, or a designee; the director of prevention services for the bureau of 53 substance abuse services, or a designee; the executive director of the Massachusetts community health information profile, or a designee; and the executive director of the mental health legal 54 55 advisors committee, or a designee; and 4 members who shall be appointed by the governor, 1 of whom shall be a representative from the health insurance industry, 1 of whom shall be an expert 56

- in mental and behavioral health promotion, 1 of whom shall be an expert in school and community based public health and 1 of whom shall be a representative from the national alliance on mental illness. The house and senate chairs of the joint committee on mental health and substance abuse, or their designees, shall serve as the chairs of the commission.
- All commission appointments shall be made not later than 60 days after the effective date of this resolve. The first meeting of the commission shall take place within 90 days of the effective date of this resolve.
- The department of public health shall appoint a public or private technical assistance organization competent in behavioral health promotion and prevention to facilitate the work of the commission.
- The commission shall report the results of its investigation and study in the form of a plan, hereby known as the promote prevent plan, which shall include all findings and recommendations for achieving measurable outcomes in promoting behavioral health and preventing mental, emotional, and behavioral health disorders. The commission shall submit its final plan to the clerks for the house of representatives and the senate, no later than 24 months after the date of the first meeting of the commission.
- The commission may hold public meetings and fact-finding hearings as it considers
  necessary; provided, however, that the commission shall conduct at least 3 public hearings to
  receive testimony from members of the public. The commission shall make a draft plan
  available to the public and accept comments on the draft plan before submitting its final plan to
  the clerks of the house of representatives and the senate.