

HOUSE No. 3687

The Commonwealth of Massachusetts



CHARLES D. BAKER
GOVERNOR

OFFICE OF THE GOVERNOR
COMMONWEALTH OF MASSACHUSETTS
24 BEACON STREET · BOSTON, MA 02133

KARYN POLITO
LIEUTENANT GOVERNOR

April 11, 2019

To the Honorable Senate and House of Representatives,

I am filing for your consideration a bill entitled “An Act Financing the General Governmental Infrastructure of the Commonwealth.” This legislation provides authorizations for critical public safety and information technology projects at the state and municipal level.

This bill consists of \$1.1 billion in capital authorization primarily to the Executive Office of Public Safety and Security (“EOPSS”), the Executive Office for Administration and Finance (“A&F”), and the Executive Office of Technology Services and Security (“EOTSS”).

The bill provides for \$137.5 million of authorization for public safety purposes including \$82.5 million for the replacement of State Police cruisers and accompanying equipment, and \$20 million for public safety equipment at non-State Police agencies, such as the Department of Correction and the Department of Fire Services. Also included is \$35 million for a firefighter safety grant program to municipalities and for capital improvements to a new proposed Southeastern Massachusetts fire training facility. I have filed for the operating costs for the new facility in my fiscal year 2020 budget proposal.

The bill proposes \$390 million for municipal and governmental capital projects. This amount includes \$100 million for capital grants to municipalities, \$100 million for general governmental infrastructure, \$100 million for the Library Construction Grant program at the Board of Library Commissioners, \$20 million for grants to municipalities to improve fiber connectivity in municipal facilities, \$10 million for municipal accessibility grants through the

Massachusetts Office on Disability, and \$5 million for school connectivity improvements through the Department of Elementary and Secondary Education.

The amount also includes \$30 million for a municipal information technology grant program to assist communities with modernizing their technology systems so that they may deliver services to their residents more efficiently.

Further, I am proposing that \$25 million of the municipal and governmental capital projects funding be used for the Housing Choice grant program. This is a critical piece of the Housing Choice Initiative, which also includes legislation that I have filed separately. The grant program rewards municipalities that have produced certain amounts of new housing units in the last five years and that have adopted best practices related to housing production.

The majority of the proposed authorizations contained in this legislation amount to \$600 million for information technology infrastructure needs throughout the Commonwealth through EOTSS. These authorizations contain \$195 million for initiatives that seek to improve the quality, consistency, efficiency, and delivery of state services to the residents of Massachusetts, including digital services for healthcare, housing, education, employment assistance, public safety and emergency management, transportation, and energy and the environment. The bill also includes \$135 million for cyber security upgrades to the Commonwealth's digital assets and \$105 million for modernization of the Commonwealth's digital and telecommunications infrastructure. Finally, \$165 million is proposed for strategic initiatives related to efficiency of state information technology resources and the establishment of longer-term information technology strategic plans.

The ongoing public safety and information technology needs of the Commonwealth require that critical projects continue without interruption and so I urge you to enact this legislation promptly.

Respectfully submitted

Charles D. Baker,
Governor

The Commonwealth of Massachusetts

**In the One Hundred and Ninety-First General Court
(2019-2020)**

An Act financing the general governmental infrastructure of the Commonwealth.

Whereas, The deferred operation of this act would tend to defeat its purpose, which is to provide forthwith for the general governmental infrastructure needs of the commonwealth, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. To provide for a program of capital investments for public safety,
2 governmental infrastructure, information technology and data- and cyber-security improvements
3 to various state programs, services, agencies, institutions and properties and to fund technology
4 infrastructure, the sums set forth in this act, for the several purposes and subject to the conditions
5 specified in this act, are hereby made available, subject to the laws regulating the disbursement
6 of public funds, which sums shall be in addition to any other amounts previously appropriated
7 for these purposes; provided, that the amounts specified for a particular project may be adjusted
8 in order to facilitate projects authorized in this act.

9 SECTION 2.

10 EXECUTIVE OFFICE OF TECHNOLOGY SERVICES AND SECURITY

Office of the Secretary

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1790-3006 For costs associated with initiatives, projects, and expenditures to make improvements to the quality, consistency, efficiency, and delivery of any service or program for the benefit of the public and the interactions between residents and state agencies and instrumentalities of the commonwealth, including but not limited to, planning and studies, the preparation of plans and specifications, purchase, procurement, acquisition, licensing and implementation of information technology, telecommunications and data-security-related equipment, hardware, software, systems, intellectual property and related projects for various state agencies of the commonwealth; provided, that for projects the secretary of administration and finance certifies to the comptroller directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to the state treasurer for payment of debt service related to those projects; provided further, that any federal reimbursement received by a state agency in connection with projects funded from this item may be retained by the state agency or the executive office of technology services and security and expended for the purposes of the project, without further appropriation, in addition to the amounts appropriated in this item \$195,000,000

1790-3007 For costs associated with initiatives, projects, and expenditures to make improvements to the quality, consistency, efficiency, and delivery of any service or program to support, improve, extend, secure, or maintain technology or telecommunications infrastructure, including but not limited to, planning and studies, the preparation of plans and specifications, purchase, procurement, acquisition, licensing and implementation of information technology, telecommunications and data-security-related equipment, hardware, software, systems, intellectual property and related projects for various state agencies of the commonwealth;

34 provided, that for projects the secretary of administration and finance certifies to the comptroller
35 directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer
36 such revenue or budgetary savings to the state treasurer for payment of debt service related to
37 those projects; provided further, that any federal reimbursement received by a state agency in
38 connection with projects funded from this item may be retained by the state agency or the
39 executive office of technology services and security and expended for the purposes of the
40 project, without further appropriation, in addition to the amounts appropriated in this
41 item..... \$105,000,000

42 1790-3008 For costs associated with planning and studies, the preparation of plans and
43 specifications, purchase, procurement, acquisition, licensing and implementation of information
44 technology, telecommunications and data-security-related equipment, hardware, software,
45 systems, intellectual property and related projects for various state agencies of the
46 commonwealth to mitigate, avoid, or respond to risks to the security of the commonwealth’s
47 technology and telecommunications infrastructure or operations; provided, that for projects the
48 secretary of administration and finance certifies to the comptroller directly or indirectly generate
49 state revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary
50 savings to the state treasurer for payment of debt service related to those projects; provided
51 further, that any federal reimbursement received by a state agency in connection with projects
52 funded from this item may be retained by the state agency or the executive office of technology
53 services and security and expended for the purposes of the project, without further appropriation,
54 in addition to the amounts appropriated in this item \$135,000,000

55 1790-3009 For costs associated with planning and studies, the preparation of plans and
56 specifications, purchase, procurement, acquisition, licensing and implementation of information

57 technology, telecommunications and data-security-related equipment, hardware, software,
58 systems, intellectual property and related projects for various state agencies of the
59 commonwealth including, but not limited to, executing strategic initiatives, improving business
60 intelligence, and modernizing governmental functions; provided, that for projects the secretary of
61 administration and finance certifies to the comptroller directly or indirectly generate state
62 revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to
63 the state treasurer for payment of debt service related to those projects; provided further, that any
64 federal reimbursement received by a state agency in connection with projects funded from this
65 item may be retained by the state agency or the executive office of technology services and
66 security and expended for the purposes of the project, without further appropriation, in addition
67 to the amounts appropriated in this item..... \$165,000,000

68 SECTION 2A.

69 EXECUTIVE OFFICE OF EDUCATION

70 *Department of Elementary and Secondary Education*

71 1599-7064 For a competitive, matching grant program to be administered by the
72 executive office of education and the department of elementary and secondary education, in
73 consultation with the secretary of technology services and security, to assist public school
74 districts in improving student instruction and assessment through the use of information
75 technology; provided that the executive office of education and the department of elementary
76 and secondary education, in consultation with the executive office of technology services and
77 security, shall determine the criteria used to evaluate applications for the matching grant
78 program; provided further, that the criteria shall promote access to broadband to public school

79 districts; and provided further, that such criteria shall include, but not be limited to, the
80 commitment of the school district to improve the efficiency and productivity of education
81 through the use of technology, to deliver statewide online assessments, to provide student access
82 to individualized and rigorous digital learning experiences and to ensure that educators and
83 administrators have the knowledge and skills to develop and implement digital learning
84 curricula..... \$5,000,000

85 SECTION 2B.

86 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

87 *Office of the Secretary*

88 1599-1952 For a competitive, matching grant program to be administered by the
89 executive office for administration and finance, in consultation with the secretary of technology
90 services and security, to assist municipalities with the construction of fiber broadband
91 infrastructure and related projects and expenditures \$20,000,000

92 SECTION 2C.

93 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

94 *Office of the Secretary*

95 1100-2512 For a grant program to cities, towns, regional organizations whose
96 membership is exclusively composed of municipal governments or municipal redevelopment
97 authorities or agencies, or similar governmental development agencies to provide funding for
98 capital purposes, including, but not limited to, planning and studies, preparation of plans and
99 specifications, site assembly and preparation, dispositions, acquisitions, repairs, renovations,

141 SECTION 2D.

142 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

143 *Office of the Secretary*

144 8324-2000 For a grant program to be awarded competitively to fire departments of
145 cities, towns, fire districts and authorities of the commonwealth to purchase firefighter safety
146 equipment; provided, that eligible fire safety equipment under this program shall include, but not
147 be limited to, washer or dryer units, turnout gear, hand-held power lights, communication
148 devices, personal alarm safety systems, self-contained breathing apparatus, fit test equipment, air
149 packs, tanks, compressors, thermal imaging devices and computerized personnel accountability
150 systems, but shall exclude firefighter vehicles \$25,000,000

151 SECTION 2E.

152 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

153 *Office of the Secretary*

154 8000-0703 For equipment for the department of correction and other agencies within the
155 executive office of public safety and security including, but not limited to, medical equipment,
156 security equipment, safety equipment, communications equipment and vehicles... \$20,000,000

157 *Department of State Police*

158 8000-2024 For the replacement of state police cruisers and accompanying equipment;
159 provided, that funds may be expended for equipment purchased in conjunction with the operation

160 of the state police cruiser fleet, including, but not limited to, mobile data
161 terminals.....\$82,500,000

162 SECTION 3. The second sentence of section 16 of chapter 304 of the acts of 2008 is
163 hereby amended by striking out the figure “10”, and inserting in place thereof the following
164 figure:- 20.

165 SECTION 4. The third sentence of said section 16 of said chapter 304 of the acts of
166 2008 is hereby amended by striking out the figure “2023”, and inserting in place thereof the
167 following figure:- 2033.

168 SECTION 5. The second sentence of subsection (a) of section 6 of chapter 257 of the
169 acts of 2014 is hereby amended by striking out the figure “10”, and inserting in place thereof the
170 following figure:- 20.

171 SECTION 6. The third sentence of said subsection (a) of said section 6 of said chapter
172 257 of the acts of 2014 is hereby amended by striking out the figure “2029”, and inserting in
173 place thereof the following figure:- 2039.

174 SECTION 7. To meet the expenditures necessary in carrying out section 2, the state
175 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
176 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
177 \$600,000,000. All such bonds issued by the commonwealth shall be designated on their face,
178 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
179 years, not exceeding 10 years, as the governor may recommend to the general court under
180 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
181 later than June 30, 2034. All interest and payments on account of principal on these obligations

182 shall be payable from the General Fund. Bonds and interest thereon issued under this section
183 shall, notwithstanding any other provision of this act, be general obligations of the
184 commonwealth.

185 SECTION 8. To meet the expenditures necessary in carrying out section 2A, the state
186 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
187 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
188 \$5,000,000. All such bonds issued by the commonwealth shall be designated on their face,
189 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
190 years, not exceeding 10 years, as the governor may recommend to the general court under
191 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
192 later than June 30, 2034. All interest and payments on account of principal on these obligations
193 shall be payable from the General Fund. Bonds and interest thereon issued under this section
194 shall, notwithstanding any other provision of this act, be general obligations of the
195 commonwealth.

196 SECTION 9. To meet the expenditures necessary in carrying out section 2B, the state
197 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
198 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
199 \$20,000,000. All such bonds issued by the commonwealth shall be designated on their face,
200 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
201 years, not exceeding 10 years, as the governor may recommend to the general court under
202 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
203 later than June 30, 2034. All interest and payments on account of principal on these obligations
204 shall be payable from the General Fund. Bonds and interest thereon issued under this section

205 shall, notwithstanding any other provision of this act, be general obligations of the
206 commonwealth.

207 SECTION 10. To meet the expenditures necessary in carrying out section 2C, the state
208 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
209 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
210 \$375,000,000. All such bonds issued by the commonwealth shall be designated on their face,
211 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
212 years, not exceeding 30 years, as the governor may recommend to the general court under
213 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
214 later than June 30, 2054. All interest and payments on account of principal on these obligations
215 shall be payable from the General Fund. Bonds and interest thereon issued under this section
216 shall, notwithstanding any other provision of this act, be general obligations of the
217 commonwealth.

218 SECTION 11. To meet the expenditures necessary in carrying out section 2D, the state
219 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
220 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
221 \$25,000,000. All such bonds issued by the commonwealth shall be designated on their face,
222 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
223 years, not exceeding 10 years, as the governor may recommend to the general court under
224 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
225 later than June 30, 2034. All interest and payments on account of principal on these obligations
226 shall be payable from the General Fund. Bonds and interest thereon issued under this section

227 shall, notwithstanding any other provision of this act, be general obligations of the
228 commonwealth.

229 SECTION 12. To meet the expenditures necessary in carrying out section 2E, the state
230 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
231 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
232 \$102,500,000. All such bonds issued by the commonwealth shall be designated on their face,
233 General Governmental Infrastructure Act of 2019, and shall be issued for a maximum term of
234 years, not exceeding 7 years, as the governor may recommend to the general court under section
235 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later
236 than June 30, 2031. All interest and payments on account of principal on these obligations shall
237 be payable from the General Fund. Bonds and interest thereon issued under this section shall,
238 notwithstanding any other provision of this act, be general obligations of the commonwealth.

239 SECTION 13. To provide for the continued availability of certain bond-funded spending
240 authorizations which otherwise would expire, the balances of the following appropriation items
241 and any allocations thereof are hereby extended through June 30, 2024 for the purposes of and
242 subject to the conditions stated for these items in the original authorizations and any amendments
243 to such authorizations: 0640-0035, 1100-9200, 1599-7061, 1790-3001, 1790-3002, 1790-3003,
244 7000-9091 and 8100-2026.