# The Commonwealth of Massachusetts

## PRESENTED BY:

## Danielle W. Gregoire

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

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The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act improving government accountability.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Danielle W. Gregoire	4th Middlesex	2/8/2021
Suzanne Bump	Auditor	2/9/2021

By Miss Gregoire of Marlborough, a petition (accompanied by bill, House, No. 3156) of Danielle W. Gregoire and Suzanne Bump relative to improving government accountability. State Administration and Regulatory Oversight.

## [SIMILAR MATTER FILED IN PREVIOUS SESSION SEE HOUSE, NO. 6 OF 2019-2020.]

## The Commonwealth of Massachusetts

In the One Hundred and Ninety-Second General Court (2021-2022)

An Act improving government accountability.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Section 2 of chapter 11 of the General Laws, as appearing in the 2016
- 2 Official Edition, is hereby amended by deleting, in line 2, the word "him".
- 3 SECTION 2. Section 2 of said chapter, as so appearing, is hereby amended by deleting,

4 in line 3, the word "him" and inserting, in line 3, after the word "by" the following words:- "the

5 state auditor".

- 6 SECTION 3. Section 2 of said chapter, as so appearing, is hereby amended by inserting,
  7 in line 4, after the word "the" the following word:- "state".
- 8 SECTION 4. Section 2 of said chapter, as so appearing, is hereby amended by deleting,
  9 in line 5, the word "his" and inserting, in line 5, after the word "of" the following word:- "the".

SECTION 5. Section 2 of said chapter, as so appearing, is hereby amended by deleting,
in line 10, the word "his".

SECTION 6. Section 5 of said chapter, as so appearing, is hereby amended by deleting,

13	in lines 2, 3, and 4, the words "a second, third and fourth deputy auditor, administrator of field
14	operations of state audits and an administrator of field operations of authority audits" and
15	inserting, in line 2, after the word "remove" the following words:- "deputy auditors".
16	SECTION 7. Section 6 of said chapter, as so appearing, is hereby amended by deleting,
17	in lines 2, 3, 4, and 5, the words "Said employees shall be organized in five divisions, namely,
18	the division of state audits, the division of authority audits, the division of federal audits, the
19	division of contract audits and the division of local mandates.".
20	SECTION 8. Section 6B of said chapter, as so appearing, is hereby amended by inserting
21	in line 12 after the word "C" the following words:- "and the significant financial impacts under
22	this section".
23	SECTION 9. Section 6B of said chapter, as so appearing, is hereby amended by deleting,
24	in line 19, the words "every five years".
25	SECTION 10: Section 6B of said chapter, as so appearing, is hereby amended by
26	inserting, in line 21, after the word "towns." the following words:- "The division shall also
27	review every five years newly enacted laws and administrative regulations which have a

28 significant financial impact upon cities and towns.".

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29	SECTION 11. Section 6B of said chapter, as so appearing, is hereby amended by
30	deleting, in line 23, the word "or" and inserting, in line 24, after the word "expenditures" the
31	following words:- ", or grant or increase exemptions from local taxation".
32	SECTION 12. Section 6B of said chapter, as so appearing, is hereby amended by
33	inserting after the fourth paragraph the following paragraph:-
34	"Administrative agencies when adopting, repealing, or amending any rule or regulation
35	that may have an impact on the cities and towns of the commonwealth shall provide the division
36	with a copy of the local impact statement as described in Executive Order Number 145.".
37	SECTION 13: Section 12 of said chapter, as so appearing, is hereby amended by
38	deleting, in lines 6 and 7, the words "and, for" and inserting, in line 6, following the word
39	"revenue" the following words:- ". For".
40	SECTION 14: Section 12 of said chapter, as so appearing, is hereby amended by
41	inserting, in line 9, after the word "times" the following words:- ", as determined by the state
42	auditor,".
43	SECTION 15: Section 12 of said chapter, as so appearing, is hereby amended by
44	inserting, in line 9, after the words "require the" the following word:- "timely".
45	SECTION 16: Section 12 of said chapter, as so appearing, is hereby amended by
46	inserting, in line 9, after the word "production" the following words:- ", as determined by the
47	state auditor, but not later than ten business days following any request,".

48 SECTION 17: Section 12 of said chapter, as so appearing, is hereby amended by
49 inserting, in line 10, after the word "documents," the following words:- "physical records,
50 forms,".

51 SECTION 18: Section 12 of said chapter, as so appearing, is hereby amended by 52 inserting, in line 10, after the word "records" the following words:- ", including but not limited 53 to electronic data, electronic databases, electronic applications, and electronic systems in their 54 native format, including any personally identifiable information, protected health information, or 55 other confidential information contained therein,".

SECTION 19: Section 12 of said chapter, as so appearing, is hereby amended by
deleting, in lines 10 and 11, the words "to any matter within the scope of" and inserting, in line
10, after the word "relating" the following words:- "in any way to".

59 SECTION 20: Section 12 of said chapter, as so appearing, is hereby amended by 60 deleting, in line 12, the words "returns. In" and inserting, in line 12, after the word "tax" the 61 following words:- "returns.

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In".

63 SECTION 21: Section 12 of said chapter, as so appearing, is hereby amended by 64 deleting, in lines 17, 18, and 19, the words "; provided, however, that each entity shall be audited 65 at least once every 3 years and an entity shall be subject to audit as often as the state auditor 66 determines it necessary. The" and inserting, in line 17, after the word "entities" the following 67 words:- ". The state auditor shall audit each entity as often as determined by the state auditor, but 68 not less than once every five years, based upon an identification of risk in statewide processes or 69 programs or agency specific operations and activities.

The".

71	SECTION 22: Section 12 of said chapter, as so appearing, is hereby amended by
72	deleting, in line 23, the words "within the scope of any such" and inserting, in line 22, after the
73	word "records" the following words:- "relating in any way to an".
74	SECTION 23: Section 12 of said chapter, as so appearing, is hereby amended by
75	deleting, in line 26, the words "States. In any audit report of" and inserting, in line 26, after the
76	word "United" the following words:- "States.
77	For all audits issued by the department of the state auditor where it has identified
78	findings relative to".
79	SECTION 24: Section 12 of said chapter, as so appearing, is hereby amended by
80	deleting, in lines 30, 31, and 32, the following words "issued by the department of the state
81	auditor, wherein there appears adverse or critical audit results, the state auditor may require a
82	response, in writing, to such audit results." and inserting, in line 30, after the word "court," the
83	following words:- "the auditee shall provide a written response to the department of the state
84	auditor.".
85	SECTION 25: Section 12 of said chapter, as so appearing, is hereby amended by
86	inserting, in line 33, after the word "shall" the following words:- "contain a detailed description
87	of the auditee's plans to address the findings and recommendations contained in the audit report,
88	and shall".
89	SECTION 26: Section 12 of said chapter, as so appearing, is hereby amended by
90	deleting, in lines 34, 35, 36, 37, 38, 39, 40, 41, and 42, the words "A copy of the response shall

91 be filed with the appropriate secretariat, the secretary of administration and finance, the 92 cognizant executive board in the case of an authority, and the house and senate committees on 93 ways and means. The state auditor shall notify the appropriate secretariat, the secretary of 94 administration and finance, the cognizant executive board in the case of an authority, and the 95 house and senate committees on ways and means in the event of an agency's failure to respond 96 or of the filing of unresponsive answers.".

97 SECTION 27: Section 12 of said chapter, as so appearing, is hereby amended by
98 deleting, in lines 44 and 45, the following words "examine; provided, however, that in" and
99 inserting, in line 44, after the word "to" the following words:- "examine.

100 The department of the state auditor may require a corrective action plan. The state 101 auditor may prescribe forms and issue guidelines governing an auditee's corrective action plan. 102 If the final audit report issued by the department of the state auditor requires a corrective action 103 plan, the head of the entity audited shall file the corrective action plan within the timeframe 104 required by the state auditor. The auditee's corrective action plan shall be filed with the state auditor, the governor, the president and minority leader of the senate, the speaker and minority 105 106 leader of the house of representatives, and the chairman and ranking minority members of the 107 senate committee on post audit and oversight, and the chairman and ranking minority members 108 of the house committee on post audit and oversight.

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In".

SECTION 28: Section 12 of said chapter, as so appearing, is hereby amended by
deleting, in line 61, the following words "county. On" and inserting, in line 61, after the word
"or" the following words:- "county.

114	SECTION 29: Section 12 of said chapter, as so appearing, is hereby amended by
115	deleting, in line 69, the words "fraud. The" and inserting, in line 69, after the word "involve" the
116	following words:- "fraud.
117	The".
118	SECTION 30: Section 12 of said chapter, as so appearing, is hereby amended by
119	inserting, in line 72, after the word "books," the following word:- "physical".
120	SECTION 31: Section 12 of said chapter, as so appearing, is hereby amended by
121	inserting, in line 72, after the word "records" the following words:- ", documents, forms,".
122	SECTION 32: Section 12 of said chapter, as so appearing, is hereby amended by
123	inserting, in line 72, after the word "activities" the following words:- ", including but not limited
124	to electronic data, electronic databases, electronic applications, and electronic systems in their
125	native format, including any personally identifiable information, protected health information, or
126	other confidential information contained therein,".
127	SECTION 33: Section 12 of said chapter, as so appearing, is hereby amended by
128	inserting, in line 77, after the word "necessary" the following words:- ", as determined by the
129	state auditor,".
130	SECTION 34: Section 12 of said chapter, as so appearing, is hereby amended by
131	inserting, in line 91, after the words "activities," the following words:- "as defined in this
132	paragraph,".

133	SECTION 35: Section 12 of said chapter, as so appearing, is hereby amended by
134	deleting, in line 92, the words "vendor. The" and inserting, in line 92, the following words:-
135	"vendor.
136	The".
137	SECTION 36: Section 12 of said chapter, as so appearing, is hereby amended by
138	inserting, in line 101, after the word "the" the following word:- "timely".
139	SECTION 37: Section 12 of said chapter, as so appearing, is hereby amended by
140	inserting, in line 101, after the word "production" the following words:- ", as determined by the
141	state auditor, but not later than ten business days following any request,".
142	SECTION 38: Section 12 of said chapter, as so appearing, is hereby amended by
143	inserting, in line 101, after the word "documents," the following words:- "physical records,
144	forms,".
145	SECTION 39: Section 12 of said chapter, as so appearing, is hereby amended by
146	inserting, in line 102, after the word "records" the following words:- ", including but not limited
147	to electronic data, electronic databases, electronic applications, and electronic systems in their
148	native format, including any personally identifiable information, protected health information, or
149	other confidential information contained therein,".
150	SECTION 40: Section 12 of said chapter, as so appearing, is hereby amended by
151	deleting, in lines 102 and 103, the words "to any matter within the scope of such" and inserting,
152	in line 102, after the word "relating" the following words:- "in any way to an".

153	SECTION 41: Section 12 of said chapter, as so appearing, is hereby amended by
154	inserting, in line 105, after the word "books," the following word:- "physical".
155	SECTION 42: Section 12 of said chapter, as so appearing, is hereby amended by
156	deleting, in line 105, the following word:- "and".
157	SECTION 43: Section 12 of said chapter, as so appearing, is hereby amended by
158	inserting, in line 105, after the word "activities," the following words:- "documents, and forms,
159	including but not limited to electronic data, electronic databases, electronic applications, and
160	electronic systems in their native format, including any personally identifiable information,
161	protected health information, or other confidential information contained therein,".
162	SECTION 44: Section 12 of said chapter, as so appearing, is hereby amended by
163	deleting, in lines 106 and 107, the words "to any matter within the scope of the" and inserting, in
164	line 106, after the word "relating" the following words:- "in any way to an".
165	SECTION 45. Section 16 of said chapter, as so appearing, is hereby amended by
166	deleting, in line 4, the words "and shall devote his entire time" and inserting, in line 4, after the
167	word "experience" the following words:- ". The director's time shall be devoted entirely".
168	SECTION 46. Section 16 of said chapter, as so appearing, is hereby amended by
169	deleting, in line 5, the word "he" and inserting, in line 5, after the word "as" the following
170	words:- "the state auditor".
171	SECTION 47. Section 17 of said chapter, as so appearing, is hereby amended by
172	inserting, in line 6, after the word "assistance" the following words:- ", or any other agency or
173	department,".

174	SECTION 48. Section 17 of said chapter, as so appearing, is hereby amended by
175	inserting, in line 7, after the word "said" the following words:- "agencies or".
176	SECTION 49: Section 17 of said chapter, as so appearing, is hereby amended by
177	inserting, in line 21, after the word "services" the following words:- ", and any other agency or
178	department administering any assistance program,".
179	SECTION 50. Section 17 of said chapter, as so appearing, is hereby amended by
180	deleting, in line 22, the words "records and accounts" and inserting, in line 22, after the word
181	"such" the following words:- "physical records, forms, vouchers, and other records, including
182	but not limited to electronic data, electronic databases, electronic applications, and electronic
183	systems in their native format, including any personally identifiable information, protected health
184	information, or other confidential information contained therein".
185	SECTION 51. Section 17 of said chapter, as so appearing, is hereby amended by
186	deleting, in line 23, the words "and may require the production of books, documents and

187 vouchers".