HOUSE No. 2870

The Commonwealth of Massachusetts

PRESENTED BY:

Lori A. Ehrlich and James B. Eldridge

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to protecting consumers of gas and electricity from paying for leaked and unaccounted for gas.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
Lori A. Ehrlich	8th Essex
James B. Eldridge	Middlesex and Worcester
Marjorie C. Decker	25th Middlesex
Stephen Kulik	1st Franklin
Chris Walsh	6th Middlesex
Louis L. Kafka	8th Norfolk
Denise Provost	27th Middlesex
Kenneth I. Gordon	21st Middlesex
Josh S. Cutler	6th Plymouth
Stephen L. DiNatale	3rd Worcester
Barbara L'Italien	Second Essex and Middlesex
Dennis A. Rosa	4th Worcester
Ellen Story	3rd Hampshire
Peter V. Kocot	1st Hampshire
Bruce E. Tarr	First Essex and Middlesex
Todd M. Smola	1st Hampden
Cory Atkins	14th Middlesex

Paul McMurtry	11th Norfolk
Tricia Farley-Bouvier	3rd Berkshire
Ruth B. Balser	12th Middlesex
RoseLee Vincent	16th Suffolk
Carolyn C. Dykema	8th Middlesex
James M. Cantwell	4th Plymouth
Carmine L. Gentile	13th Middlesex
Walter F. Timilty	7th Norfolk
Mary S. Keefe	15th Worcester
Thomas M. McGee	Third Essex
Cynthia S. Creem	First Middlesex and Norfolk
Edward F. Coppinger	10th Suffolk
Jason M. Lewis	Fifth Middlesex
Timothy R. Madden	Barnstable, Dukes and Nantucket
Michelle M. DuBois	10th Plymouth
Patricia A. Haddad	5th Bristol
Michael J. Barrett	Third Middlesex
Linda Dorcena Forry	First Suffolk
Sean Garballey	23rd Middlesex
Kay Khan	11th Middlesex
Angelo J. Puppolo, Jr.	12th Hampden
Jonathan Hecht	29th Middlesex
Frank I. Smizik	15th Norfolk
Christine P. Barber	34th Middlesex
Linda Dean Campbell	15th Essex
Steven Ultrino	33rd Middlesex
Paul R. Heroux	2nd Bristol
Brendan P. Crighton	11th Essex
Sarah K. Peake	4th Barnstable
James R. Miceli	19th Middlesex
David M. Rogers	24th Middlesex
Jay D. Livingstone	8th Suffolk
Jeffrey Sánchez	15th Suffolk
Timothy J. Toomey, Jr.	26th Middlesex

HOUSE No. 2870

By Representative Ehrlich of Marblehead and Senator Eldridge, a joint petition (accompanied by bill, House, No. 2870) of Lori A. Ehrlich and others relative to protecting consumers of gas and electricity from paying for leaked and unaccounted for gas. Telecommunications, Utilities and Energy.

The Commonwealth of Massachusetts

In the One Hundred and Eighty-Ninth General Court (2015-2016)

An Act relative to protecting consumers of gas and electricity from paying for leaked and unaccounted for gas.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- The General Laws of the Commonwealth of Massachusetts are hereby amended as
- 2 follows:
- 3 SECTION 1 Chapter 164 of the General Laws, as appearing in the 2014 Official Edition,
- 4 is hereby amended by adding the following section:
- 5 Section 147. (a) As used in this Section, the following words shall have the following
- 6 meanings:
- 7 "Gas" natural gas and any of its products, components or derivatives and methane,
- 8 whether produced by, or gathered from or collected as a result of exploration and production by
- 9 well, mining or otherwise, hydraulic fracturing, biomass gasification reactors, biogas reactors,

- 10 anaerobic digestion, methane emissions from landfills and liquid natural gas and whether mixed
- 11 with propane air or not or with synthetic natural gas or not.
- 12 "Hydraulic fracturing" the process of pumping a fluid into or under the surface of the
- 13 ground in order to create or develop or enhance the flow through fractures in rock for the
- 14 purpose of the production or recovery of oil or gas.
- "Liquefied natural gas " a natural gas that has been changed into a liquid by cooling the
- 16 temperature at atmospheric pressure to approximately 260°F.
- 17 "Local Distribution Company" includes a municipal distribution company, and is
- 18 referred to as an LDC.
- 19 "Local retail outlets" Distributors of gas at retail to retail customers for individual
- 20 household use.
- 21 "Natural gas" a type of gas which originates in the ground and is predominantly
- 22 methane.
- 23 "Propane air" a type of gas produced by those facilities which add commercial grade
- 24 propane to air for mixture with natural gas.
- 25 "Provider" anyone that purchases, acquires, transmits, barters, forfeits, exchanges,
- 26 transports, stores, processes, compresses or decompresses, distributes, sells or conveys gas for
- 27 resale or reuse and any Public Utility. A Provider may use one or more system types.
- 28 "Public Utility" a gas or electric company as defined in section one of chapter one
- 29 hundred and sixty four, or any municipal corporation which owns or may acquire municipal
- 30 lighting plants as referred to in section two of said chapter one hundred and sixty four or any

- 31 person, firm, association, or private corporation which owns or operates works or a distribution
- 32 plant for the manufacture and sale or distribution and sale of gas for heating and illuminating
- 33 purposes, or of electricity, within the Commonwealth as referred to in section two of said chapter
- 34 one hundred and sixty four or any domestic electric utility or foreign electric utility as defined
- 35 in section one of chapter one hundred and sixty four A.
- 36 "Synthetic natural gas" a type of gas which is made by a facility which produces a
- 37 gaseous fuel from the manufacture, conversion or reforming of liquid or solid hydrocarbons.
- 38 "System type" any one of a gas distribution system, gas transmission or transportation
- 39 system, gas storage facility whether in liquefied or other state, gas production, gathering or
- 40 handling system. and a Public Utility.
- 41 Unaccounted-for-gas (UFG) —The difference between the total gas available from all
- 42 sources that is acquired by a system type and the total gas accounted for as sales, net interchange
- 43 and company use. This difference includes leakage or loss by other means, discrepancies due to
- 44 measuring or monitoring inaccuracies, variations of temperatures or pressures, or both, and other
- 45 variants.
- 46 (b). Calculation of UFG.
- 47 (1) When possible, UFG must be measured, computed and reported by system type.
- 48 (2) UFG for a system type equals Gas Received less Gas Delivered less Adjustments.
- 49 (3) Percent of UFG equals UFG divided by Gas Received times 100
- 50 (4) Gas received, gas delivered, and adjustments must represent actual gas quantities.
- 51 Measuring and monitoring equipment that meets current industry standards applicable in

- 52 Massachusetts must be installed. Estimates shall be treated as UFG unless clearly identified,
- 53 have supporting justification, assumptions and calculations and can be determined to be at least
- 54 as accurate as measured results. All records of acquisition by purchase or otherwise, sales and
- 55 internal usage must be made available and have been kept in the usual course of business.
- 56 (5) All lost and unaccounted for gas shall be presumed to be lost gas unless the portion
- 57 represented by unaccounted for gas, including but not limited to losses to company used gas,
- 58 liquids extraction, and meter errors due to inaccurate calibration or temperature and pressure
- 59 fluctuations, is proven by a preponderance of the evidence in a given ratemaking proceeding.
- 60 (6) A Provider shall be responsible for the UFG of each other Provider that is a source of
- 61 gas within the state that is not subject to ratemaking and the gas received for measuring UFG
- 62 shall be the gas received within the state by that Provider that it not subject to rate making.
- 63 (c). The cost of UFG in excess of the maximum allowable and all expenses for decreasing
- 64 UFG down to the maximum allowable shall be disallowed for ratemaking purposes.
- (1) The maximum allowable loss is as shown in the following table.
- Maximum Allowable Loss as a Percent of UFG per System Type
- Year/ Distribution/ Transmission/ Storage/ Public utility/ Other
- 68 1/1.00%/ 0.50%/ 0.25%/ 0.25%/ 0.25%
- 69 2/0.750%/0.25%/0.10%/0.10%/0.10%
- 70 3/0.50%/0.10%/0.05%/0.05%/0.05%
- 71 4/ 0.25%/ 0.05%/ to/ to/ to

- 72 5/ 0.10%/ to
- 73 6/ 0.00%/ 0.00%/ 0.00%/ 0.00%/ 0.00%
- 74 (2) The calculation of the percentage of lost and unaccounted for gas shall be based on an 75 annual period. Notwithstanding the choice of test year for other aspects of ratemaking, and 76 unless a more appropriate period can be demonstrated by a preponderance of the evidence in a 77 given ratemaking proceeding, the annual period ends June 30, and is the most recent such period 78 for which data are available.
- (3) Local retail outlets shall use best available technology and practices for preventingleakage.
- 81 SECTION 2. Section 1 shall take effect on January 1. 2017.