

**HOUSE . . . . . No. 2366**

**The Commonwealth of Massachusetts**

PRESENTED BY:

***Lori A. Ehrlich and William N. Brownsberger***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to the judicial enforcement of noncompetition agreements.

PETITION OF:

| NAME:                      | DISTRICT/ADDRESS:              |
|----------------------------|--------------------------------|
| <i>Lori A. Ehrlich</i>     | <i>8th Essex</i>               |
| <i>Ruth B. Balsler</i>     | <i>12th Middlesex</i>          |
| <i>Jennifer E. Benson</i>  | <i>37th Middlesex</i>          |
| <i>James M. Cantwell</i>   | <i>4th Plymouth</i>            |
| <i>Marjorie C. Decker</i>  | <i>25th Middlesex</i>          |
| <i>Carolyn C. Dykema</i>   | <i>8th Middlesex</i>           |
| <i>James B. Eldridge</i>   | <i>Middlesex and Worcester</i> |
| <i>Sean Garballey</i>      | <i>23rd Middlesex</i>          |
| <i>Colleen M. Garry</i>    | <i>36th Middlesex</i>          |
| <i>Kenneth I. Gordon</i>   | <i>21st Middlesex</i>          |
| <i>Paul R. Heroux</i>      | <i>2nd Bristol</i>             |
| <i>Louis L. Kafka</i>      | <i>8th Norfolk</i>             |
| <i>Mary S. Keefe</i>       | <i>15th Worcester</i>          |
| <i>Kay Khan</i>            | <i>11th Middlesex</i>          |
| <i>James R. Miceli</i>     | <i>19th Middlesex</i>          |
| <i>Sarah K. Peake</i>      | <i>4th Barnstable</i>          |
| <i>Alice Hanlon Peisch</i> | <i>14th Norfolk</i>            |
| <i>Chris Walsh</i>         | <i>6th Middlesex</i>           |

**HOUSE . . . . . No. 2366**

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By Representative Ehrlich of Marblehead and Senator Brownsberger, a joint petition (accompanied by bill, House, No. 2366) of Lori A. Ehrlich and others relative to establishing the trade secrets act to govern the judicial enforcement of noncompetition agreements . Labor and Workforce Development.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninetieth General Court  
(2017-2018)**  
\_\_\_\_\_

An Act relative to the judicial enforcement of noncompetition agreements.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Sections 42 and 42A of chapter 93 of the General Laws are hereby  
2 repealed.

3

4           SECTION 2. The General Laws are hereby amended by inserting after chapter 93K the  
5 following chapter:-

6           CHAPTER 93L

7           TRADE SECRETS ACT

8           Section 1. As used in this chapter, the following words shall have the following  
9 meanings:

10 (1) “Improper means” includes, but is not limited to, theft, bribery, misrepresentation,  
11 unreasonable intrusion into private physical or electronic space, breach or inducement of a  
12 breach of a confidential relationship or other duty to limit acquisition, disclosure or use of  
13 information; provided, however, that “improper means” shall not include reverse engineering  
14 from properly accessed materials or information or independent discovery or development.

15 (2) “Misappropriation”:

16 (i) an act of acquisition of a trade secret of another by a person who knows or who has  
17 reason to know that the trade secret was acquired by improper means; or

18 (ii) an act of disclosure or of use of a trade secret of another without that person's express  
19 or implied consent by a person who:

20 (A) used improper means to acquire knowledge of the trade secret; or

21 (B) at the time of the actor’s disclosure or use, knew or had reason to know that the  
22 actor’s knowledge of the trade secret was:

23 [I] derived from or through a person who had used improper means to acquire it;

24 [II] acquired under circumstances giving rise to a duty to limit its acquisition, disclosure,  
25 or use; or

26 [III] derived from or through a person who owed a duty to the person seeking relief to  
27 limit its acquisition, disclosure, or use; or

28 (C) before a material change of such actor's position, knew or had reason to know that it  
29 was a trade secret and that the actor's knowledge of it had been acquired by accident, mistake, or  
30 through another person's act described in clause (i) or subclause (A) or (B) of clause (ii).

31 (3) "Person" includes a natural person, corporation, business trust, estate, trust,  
32 partnership, association, joint venture, company, society, government, governmental subdivision  
33 or agency, or any other legal or commercial entity.

34 (4) "Trade secret": specified or specifiable information, whether or not fixed in tangible  
35 form or embodied in any tangible thing, including, but not limited to, a formula, pattern,  
36 compilation, program, device, method, technique, process, design, prototype, procedure,  
37 software code, business strategy or other business information, customer list or other customer  
38 information, invention, or scientific, technical, or financial information that, at the time of the  
39 alleged misappropriation:

40 [i] derived economic advantage or value, actual or potential, from not being generally  
41 known to, and not being readily ascertainable by proper means by, others who might obtain  
42 economic advantage or value from its acquisition, disclosure or use; and

43 [ii] was the subject of efforts that were reasonable under the circumstances, which may  
44 include reasonable notice to protect against it being acquired, disclosed, or used without the  
45 consent of the person properly asserting rights therein or a predecessor in interest of such person.

46 Section 2. (a) Actual or threatened misappropriation may be enjoined upon principles of  
47 equity, including, but not limited to, consideration of party conduct before or after  
48 commencement of litigation and circumstances of potential use, upon a showing that information  
49 qualifying as a trade secret has been, or inevitably will be, misappropriated. Upon application to

50 the court, an injunction shall be terminated when the trade secret has ceased to exist, but the  
51 injunction may be continued for an additional reasonable period of time in order to eliminate any  
52 economic advantage that otherwise would be derived from misappropriation.

53 (b) In exceptional circumstances, an injunction may condition future use upon payment  
54 of a reasonable royalty for not longer than the period of time for which use could have been  
55 prohibited. Exceptional circumstances include, but are not limited to, a material and prejudicial  
56 change of position prior to acquiring knowledge or reason to know of misappropriation that  
57 renders a prohibitive injunction inequitable.

58 (c) In appropriate circumstances, affirmative acts to protect a trade secret may be  
59 compelled by court order.

60 Section 3. (a) Except to the extent that a material and prejudicial change of position prior  
61 to acquiring knowledge or reason to know of misappropriation renders a monetary recovery  
62 inequitable, a complainant is entitled to recover damages for misappropriation of information  
63 qualifying as a trade secret. Damages can include both the actual loss caused by  
64 misappropriation and the unjust enrichment caused by misappropriation that is not taken into  
65 account in computing actual loss. In lieu of damages measured by any other methods, the  
66 damages caused by misappropriation may be measured by the imposition of liability for a  
67 reasonable royalty for a misappropriator's unauthorized disclosure or use of a trade secret.

68 (b) If willful and malicious misappropriation exists, the court may award exemplary  
69 damages in an amount not exceeding twice the amount of an award made under subsection (a).

70 Section 4. The court may award reasonable attorneys' fees and costs to the prevailing  
71 party if: (i) a claim of misappropriation is made or defended in bad faith; (ii) a motion to enter or

72 to terminate an injunction is made or resisted in bad faith; or (iii) willful and malicious  
73 misappropriation exists.

74 Section 5. (a) In an action under this chapter, a court shall preserve the secrecy of an  
75 alleged trade secret by reasonable means, which may include granting protective orders in  
76 connection with discovery proceedings, holding in-camera hearings, sealing the records of the  
77 action, and ordering any person involved in the litigation not to disclose an alleged trade secret  
78 without prior court approval.

79 (b) In an action under this chapter, in alleging trade secrets misappropriation a party shall  
80 state with reasonable particularity the circumstances thereof, including the nature of the trade  
81 secrets and the basis for their protection. Before commencing discovery relating to an alleged  
82 trade secret, the party alleging misappropriation shall identify the trade secret with sufficient  
83 particularity under the circumstances of the case to allow the court to determine the appropriate  
84 parameters of discovery and to enable reasonably other parties to prepare their defense.

85 Section 6. An action for misappropriation shall be brought within 3 years after the  
86 misappropriation is discovered or, by the exercise of reasonable diligence, should have been  
87 discovered. For the purposes of this chapter, a continuing disclosure or use constitutes a single  
88 claim.

89 Section 7. (a) Except as provided in subsection (b), this chapter shall supersede any  
90 conflicting laws providing civil remedies for the misappropriation of a trade secret.

91 (b) This chapter shall not affect: (1) contractual rights and remedies, provided that, to the  
92 extent such rights and remedies are based on an interest in the economic advantage of  
93 information claimed to be confidential, such confidentiality shall be determined according to the

94 definition of trade secret in subsection (4)of section 1, and the terms and circumstances of the  
95 underlying contract shall be considered in determining the reasonableness of the measures to  
96 protect such confidentiality; (2) remedies based on submissions to governmental units; (3) other  
97 civil remedies to the extent that those remedies are not based upon misappropriation of a trade  
98 secret; or (4) criminal remedies, whether or not based upon misappropriation of a trade secret.

99 Section 8. This chapter shall be applied and construed to effectuate its general purpose to  
100 make uniform the law with respect to the subject of this chapter among states enacting it.

101 Section 9. This chapter shall be known and may be cited as the Trade Secrets Act.

102 SECTION 3. Chapter 149 of the General Laws is hereby amended by inserting after  
103 section 24K the following section:-

104 Section 24L. (a) As used in this section, the following words shall have the following  
105 meanings unless the context clearly requires otherwise:

106 “Business entity”: corporations, trusts, partnerships, incorporated or unincorporated  
107 associations, or any other legal entity or operating division of any of the foregoing that is  
108 engaged in, or planning to engage in, trade or commerce, whether for profit or not for profit.

109 “Employee”: an individual who is considered an employee under section 148B.

110 “Forfeiture agreement”: an agreement that imposes adverse financial consequences on a  
111 former employee as a result solely of the termination of an employment relationship, regardless  
112 of whether the employee engages in competitive activities following termination of the  
113 employment relationship; provided, however that “forfeiture agreements” do not include  
114 forfeiture for competition agreements.

115           “Forfeiture for competition agreement”: an agreement that by its terms or through the  
116 manner in which it is enforced imposes adverse financial consequences on a former employee if  
117 the employee engages in competitive activities after the termination of the employment  
118 relationship.

119           “Noncompetition agreement”: an agreement between an employer and an employee  
120 arising out of an existing or anticipated employment relationship, under which the employee or  
121 expected employee agrees to not engage in certain specified activities competitive with the  
122 employee’s employer after the employment relationship has ended; provided, however, that  
123 “noncompetition agreements” shall include forfeiture for competition agreements, but shall not  
124 include: (i) covenants not to solicit or hire employees of the employer; (ii) covenants not to  
125 solicit or transact business with customers, clients, referral sources, or vendors of the employer;  
126 (iii) noncompetition agreements made in connection with the sale of a business entity or  
127 substantially all of the operating assets of a business entity, or otherwise disposing of the  
128 ownership interest of a business entity, when the party restricted by the noncompetition  
129 agreement is a significant owner of, or member or partner in, the business entity who will receive  
130 significant consideration or other benefit from the sale or disposal of the business entity; (iv)  
131 noncompetition agreements outside of an employment relationship; (v) forfeiture agreements;  
132 (vi) nondisclosure or confidentiality agreements; (vii) invention assignment agreements; (viii)  
133 noncompetition agreements made as part of a severance agreement or otherwise in connection  
134 with the termination of or separation from employment if the employee is expressly given 7  
135 business days to rescind acceptance; or (ix) agreements by which an employee agrees to not  
136 reapply for employment to the same employer after termination of the employee.

137           “Restricted period”: the period of time after the date of termination of employment  
138 during which an employee is restricted from engaging in activities competitive with the  
139 employee’s former employer by a noncompetition agreement.

140           (b) (1) To be valid and enforceable, a noncompetition agreement shall satisfy the  
141 requirements of this subsection (b).

142           (2) If the noncompetition agreement is entered into in connection with the  
143 commencement of employment, it shall be in writing and signed by both the employer and  
144 employee and shall expressly state that the employee has the right to consult with counsel prior  
145 to signing. The agreement shall be provided to the employee by the earlier of a formal written  
146 offer of employment or two weeks before the commencement of the employee’s employment;  
147 provided, however, that the employee may waive this two-week requirement if the employer and  
148 the employee plan for the employee to commence employment in less than two weeks from the  
149 date of the formal written offer of employment and the waiver is expressly stated in the  
150 noncompetition agreement.

151           (3) If the noncompetition agreement is entered into after commencement of employment,  
152 it shall be supported by consideration independent from the continuation of employment, and  
153 notice of the noncompetition agreement shall be provided at least 10 business days before the  
154 agreement is to be effective. The noncompetition agreement shall be in writing and signed by  
155 both the employer and employee and expressly state that the employee has the right to consult  
156 with counsel prior to signing.

157           (4) To remain valid and enforceable, the employer shall review a noncompetition  
158 agreement with the employee not less than once every 3 years.

159           (5) The agreement shall be no broader than necessary to protect 1 or more of the  
160 following legitimate business interests of the employer: (i) the employer's trade secrets, as that  
161 term is defined in section 1 of chapter 93L; (ii) the employer's confidential information that  
162 otherwise would not qualify as a trade secret; or (iii) the employer's goodwill. A noncompetition  
163 agreement may be presumed necessary where (x) the legitimate business interest cannot be  
164 adequately protected through an alternative restrictive covenant, including but not limited to a  
165 covenant not to solicit or transact business with customers, clients, referral sources, or vendors of  
166 the employer, a covenant not to solicit or hire employees of the employer, or a nondisclosure or  
167 confidentiality agreement, for any reason, including but not limited to because the employee  
168 breached such alternative restrictive covenant; (y) the employee has unlawfully taken, physically  
169 or electronically, property belonging to the employer; or (z) the employee has breached a  
170 fiduciary duty to the employer.

171           (6) In no event may the stated restricted period exceed 12 months from the date of  
172 termination of employment, unless the employee has breached his or her fiduciary duty to the  
173 employer or the employee has unlawfully taken, physically or electronically, property belonging  
174 to the employer, in which case the duration may not exceed 2 years from the date of termination  
175 of employment. A restricted period complies with this subsection (b)(6) shall be presumptively  
176 reasonable.

177           (7) The agreement shall be reasonable in geographic reach in relation to the interests  
178 protected. A geographic reach that is limited to only the geographic areas in which the  
179 employee, during any time within the last 2 years of employment, provided services or had a  
180 material presence or influence is presumptively reasonable.

181 (8) The agreement shall be reasonable in the scope of proscribed activities in relation to  
182 the interests protected. A restriction on activities that protects a legitimate business interest and  
183 is limited to only the specific types of services provided by the employee at any time during the  
184 last 2 years of employment is presumptively reasonable.

185 (9) Not later than 10 business days after the termination of an employment relationship,  
186 the employer shall notify the employee in writing by certified mail of the employer's intent to  
187 enforce the noncompetition agreement. If the employer fails to provide such notice, the  
188 noncompetition agreement shall be deemed to have been waived by the employer. This  
189 paragraph shall not apply if the employee has unlawfully taken, physically or electronically,  
190 property belonging to the employer or the employee has already breached any of the following:  
191 the noncompetition agreement, a covenant not to solicit or transact business with customers,  
192 clients, referral sources, or vendors of the employer, a covenant not to solicit or hire employees  
193 of the employer, a confidentiality agreement with the employer, or a fiduciary duty to the  
194 employer.

195 (10) The agreement shall be consonant with public policy.

196 (c) A noncompetition agreement shall not be enforceable against the following types of  
197 workers: (1) an employee who is classified as nonexempt under the Fair Labor Standards Act, 29  
198 U.S.C. sections 201 to 219, inclusive; (2) undergraduate or graduate students that partake in an  
199 internship or otherwise enter a short-term employment relationship with an employer, whether  
200 paid or unpaid, while enrolled in a full-time or part-time undergraduate or graduate educational  
201 institution; (3) employees that have been terminated without cause or laid off; or (4) employees  
202 age 18 or younger; (5) persons performing services who are not deemed employees pursuant to

203 section 148B who perform services for an employer for less than 1 year; provided, however, that  
204 the provisions of this section shall apply to persons performing contracted services for an  
205 employer for 1 year or more. This section does not render void or unenforceable the remainder  
206 of the contract or agreement containing the unenforceable noncompetition agreement, nor does it  
207 preclude the imposition of a noncompetition restriction by a court, whether through preliminary  
208 or permanent injunctive relief or otherwise, as a remedy for a breach of another agreement or a  
209 statutory or common law duty.

210 (d) Except as provided in this subsection, a court may not enforce a noncompetition  
211 agreement that fails to satisfy any of the requirements of subsection (b); provided, however, that  
212 a court may, in its discretion, reform or otherwise revise, to render valid and enforceable, any  
213 aspect of a noncompetition agreement that is presumptively reasonable under subsection (b)(5)  
214 through (b)(8).

215 (e) This section shall not render the remainder of the contract or agreement containing the  
216 unenforceable noncompetition agreement void or unenforceable and shall not preclude the  
217 imposition of a noncompetition restriction by a court, whether through preliminary or permanent  
218 injunctive relief or otherwise, as a remedy for a breach of another agreement or a statutory or  
219 common law duty.

220 (f) No choice of law provision that would have the effect of avoiding the requirements of  
221 this section shall be enforceable if the employee is, and has been for at least 30 days immediately  
222 preceding the employee's termination of employment, a resident of or employed in the  
223 commonwealth at the time of his or her termination of employment.

224 (g) All civil actions relating to noncompetition agreements subject to this section that are  
225 commenced in the state courts of this Commonwealth shall be brought in the county where the  
226 employee resides or, if the employee is not a resident of Massachusetts or if mutually agreed  
227 upon by the employer and employee, in Suffolk county.