

The Commonwealth of Massachusetts

PRESENTED BY:

Jay R. Kaufman

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act for consumer protection and regulation in psychotherapy.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
Jay R. Kaufman	15th Middlesex
Denise Andrews	2nd Franklin
Peter V. Kocot	1st Hampshire
Frank I. Smizik	15th Norfolk
F. Jay Barrows	1st Bristol
Thomas J. Calter	12th Plymouth
Thomas P. Conroy	13th Middlesex
Timothy J. Toomey, Jr.	26th Middlesex
Michael Barrett	Third Middlesex
Alice Hanlon Peisch	14th Norfolk
Denise Provost	27th Middlesex
Paul McMurtry	11th Norfolk
William N. Brownsberger	Second Suffolk and Middlesex
Jason M. Lewis	31st Middlesex
Sean Garballey	23rd Middlesex
Carol Nemet Curran	8 Highland Road, Kingston, MA
Bruce E. Tarr	First Essex and Middlesex
Kate Hogan	3rd Middlesex

Marjorie C. Decker

25th Middlesex

By Mr. Kaufman of Lexington, a petition (accompanied by bill, House, No. 236) of Jay R. Kaufman and others relative to consumer protection and regulation in psychotherapy. Consumer Protection and Professional Licensure.

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE O HOUSE , NO. 4123 OF 2011-2012.]

The Commonwealth of Massachusetts

In the Year Two Thousand Thirteen

An Act for consumer protection and regulation in psychotherapy.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1. Section 88 of chapter 13 of the General Laws, as appearing in the 2008
 Official edition, is hereby amended by striking the entire section and inserting in place thereof
 the following:

4 Section 88. There shall be within the division of professional licensure a board of 5 registration of allied mental health and human services professions, in this section and sections 6 eighty-nine and ninety, which shall consist of thirteen members, one of whom shall be elected as 7 chairperson, to be appointed in the manner provided by section eighty-nine. Members shall be 8 appointed for a term of three years. No member shall be appointed to more than two consecutive 9 full terms; provided, however, that a member appointed for less than a full term may serve two 10 full terms in addition to such part of a full term, and a former member shall again be eligible for 11 appointment after a lapse of one or more years.

Any member of the board may be removed by the governor for neglect of duty,
misconduct or malfeasance, or misfeasance in office after being given a written statement of the
charges against him and sufficient opportunity to be heard thereon. No member may be removed

15 without a public hearing with at least thirty days prior written notice of the charges and the date

16 fixed for such hearing. All board members shall be subject to chapter 268A. No board member

17 shall participate in any matter before the board in which a pecuniary interest, personal bias, or

18 other similar conflict of interest is established.

Members shall receive no compensation but shall be entitled to reasonable travel
expenses. The members of the board shall be public employees for the purposes of chapter 258
for all acts or omissions within the scope of their duties as board members.

SECTION 2. Section 89 of said chapter 13 of the General Laws, as appearing in the 2008
Official edition, is hereby amended by striking the entire section and inserting in place thereof
the following:

25 Section 89. The governor shall appoint members of the board only from among the 26 candidates who meet the following qualifications:

(A) Ten members shall be licensed practicing mental health and human services
professionals, two of whom shall be marriage and family therapists, two of whom shall be
rehabilitation counselors, two of whom shall be clinical mental health counselors, two of whom
shall be educational psychologists, two of whom shall be independent psychoanalytic
psychotherapists or independent psychoanalysts; and each shall have been, for at least five years
immediately preceding appointment, actively engaged as a practitioner rendering professional
services in that field, or in the education and training of graduate students or interns in the field,
or in appropriate human developmental research, or in other areas substantially equivalent
thereto, and shall have spent the majority of the professional time in such activity during the two
years preceding the appointment in the commonwealth, and

(B) Three members shall be representatives of the general public who have no directaffiliation with the practice of any allied mental health or human services profession.

The appointment of any member of the board shall automatically terminate within thirty days after the date such member is no longer a resident of the commonwealth.

Each appointee shall, upon accepting appointment to the board, take and subscribe to the oath or affirmation prescribed by law, and file the same in the office of secretary of state.

43 SECTION 3. Section 90 of said chapter 13 of the General Laws, as appearing in the 2008
44 Official edition, is hereby amended by striking the entire section and inserting in place thereof
45 the following:

46 Section 90. The board shall hold at least two regular meetings each year, but additional 47 meetings may be held upon the call of the chairperson, or the secretary, or upon the written 48 request of any two board members. A majority of the members of the board then appointed shall 49 constitute a quorum; provided, however, that at least one of those present shall be a member who 50 was selected from and who represents the general public. 51 The board shall administer and enforce the provisions of sections one hundred and sixty-52 three to one hundred and seventy-two, inclusive, of chapter one hundred and twelve. Said board shall promulgate regulations which set forth education requirements necessary for a person to be 53 54 licensed under the provisions of sections one hundred sixty-five, one hundred sixty-five A, and 55 one hundred sixty-five B of said chapter one hundred and twelve; and the board may, from time to time, adopt such rules and regulations as it deems necessary to carry out the performance of its 56 duties 57

58 The director of the division of professional licensure shall have authority to review and approve rules and regulations proposed by the board. Such regulations will be deemed approved 59 unless disapproved within fifteen days of submission to said director; provided, however, that 60 61 any such disapproval shall be in writing setting forth the reasons for such disapproval.

62 Said board, or its agent, shall examine and pass on the qualifications of all applicants for 63 licenses under sections one hundred and sixty-three to one hundred and seventy-two, inclusive, 64 of chapter one hundred and twelve, and shall issue a license to each successful applicant therefor, 65 attesting to their professional qualifications to be a licensed allied mental health and human 66 services professional. After a person has applied for licensure, no member of the board may 67 supervise such applicant for a fee nor shall any member vote on any applicant previously supervised by such member. 68

69 Said board may recommend to the governor and the general court, after a public hearing 70 which shall be advertised by publication of notices to the appropriate mental health and human service professional organizations and in major media outlets throughout the commonwealth, 71 72 modifications and amendments to sections eighty-eight, eighty-nine and this section and sections 73 one hundred and sixty-three to one hundred and seventy-two, inclusive, of chapter one hundred and twelve. 74

75 Said board shall cause examinations to be held not less than twice annually and shall evaluate examinations to keep them free from cultural bias. 76

77 Said board shall annually publish a list of names and addresses of persons who are licensed under sections one hundred and sixty-three to one hundred and seventy-two inclusive, of 78 chapter one hundred and twelve. 79

80 Fees for initial and renewal applications shall be determined annually by the secretary of 81 administration and finance under the provisions of section three B of chapter seven.

82 Said board shall establish regulations for continuing educational requirements for 83 licensees. Said regulations shall not require more than thirty contact hours per year, on average through the term of the license, of approved continuing education programs as a condition for 84

continuing registration. 85

86 Said board shall cause public hearings to be held prior to setting specifications for any 87 continuing educational requirements.

The board shall establish procedures to permit consumers to file written complaints against licensed individuals and investigate and take appropriate action on such complaints.

SECTION 4. Section 65A of chapter 112 of the General Laws, as appearing in the 2008
Official Edition, is hereby amended by striking out the first sentence and inserting in place
thereof the following sentence:—

Notwithstanding any general or special law to the contrary, (i) each board of registration under the supervision of the division of professional licensure, (ii) each board of registration under the supervision of the department of public health and (iii), in the case of violations of section 65F, the division of professional licensure may, after a consent agreement between the parties or after an opportunity for an adjudicatory proceeding held pursuant to chapter 30A, assess and collect a civil administrative penalty not to exceed \$1,000 for the first violation and a civil administrative penalty not to exceed \$2,500 for a second or subsequent violation upon a person who, without holding the required license, certificate, registration or authority, engages in the practice of a trade or profession for which a license, certificate, registration or authority is required.

SECTION 5. Said chapter 112 as appearing in the 2008 Official Edition is hereby
 amended by inserting after section 65E the following section:—

105 Section 65F. Persons shall not hold themselves out to the public as psychotherapists or represent that the service they are offering is psychotherapy, unless (a) they are currently 106 107 licensed by the board of registration in medicine and practicing within the scope of such license and have completed training in psychiatry, or (b) they are currently licensed by the board of 108 registration in nursing and are practicing within the scope of such license and have completed 109 110 training in psychiatric nursing, or (c) they are currently licensed by the board of registration of psychologists, the board of registration of social workers, or the board of registration of allied 111 112 mental health and human services professionals and they are practicing within the scope of practice of such license, or (d) they are a student, intern, or person fulfilling supervised 113 experience for licensure in the above professions under the qualified supervision of a licensee, or 114 115 (e) they are independent psychotherapists as defined under Section 164.

116 Any person who violates this section shall be punished by a fine of not more than \$1,000 117 for the first offense and by a fine of not more than \$2,500 for a second or subsequent offense.

118 SECTION 6. Said chapter 112 as appearing in the 2008 Official Edition is hereby 119 amended by replacing Sections 163 and 164 with the following: Section 163. As used in sections one hundred and sixty-three to one hundred and seventytwo, inclusive, the following words shall, unless the context clearly requires otherwise, have the following meanings:—

123 "Advertise", includes, but is not limited to, distributing or causing to be distributed any 124 card, sign or device to any person; or the causing, permitting or allowing of any sign or marking 125 on or in any building or structure, or in any newspaper or magazine or in any directory, or on 126 radio, television or other electronic medium, or by the use of any other means designed to secure 127 public attention.

"Allied mental health and human services professional", an educational psychologist, a
marriage and family therapist, a mental health counselor, an independent psychoanalytic
psychotherapist, an independent psychoanalyst, or a rehabilitation counselor.

"Approved Continuing Education", continuing education such as research and training
programs, college and university courses, in-service training programs, seminars and conferences
designed to maintain and enhance the skills of allied mental health and human services

134 professionals and which are recognized by the board.

"Board", the Massachusetts board of registration of allied mental health and humanservices professions.

137 "Educational psychologist", a person so licensed under section one hundred and sixty-138 five.

139 "Independent psychoanalyst", a person so licensed under section one hundred and sixty-140 five B.

141 "Independent psychoanalytic psychotherapist", a person so licensed under section one142 hundred and sixty-five A.

143 "Marriage and family therapist", a person so licensed under section one hundred and144 sixty-five.

145 "Mental health counselor", a person so licensed under section one hundred and sixty-five.

146 "Practice of educational psychology", the rendering of professional services to

147 individuals, groups, organizations, or the public for compensation, monetary or otherwise. Such

148 professional services shall include, but not be limited to: applying psychological principles,

149 methods and procedures in the delivery of services to individuals, groups, families, educational

150 institutions and staff and community agencies for the purpose of promoting mental health and

151 facilitating learning. Such services may be preventative, developmental or remedial and include

152 psychological and psychoeducational assessment, therapeutic intervention, program planning and

153 evaluation, research, teaching in the field of educational psychology, consultation and referral to 154 other psychiatric, psychological, medical and educational resources when necessary.

155 "Practice of marriage and family therapy", the rendering of professional services to 156 individuals, family groups, couples, or organizations, either public or private for compensation, monetary or otherwise. Said professional services shall include, but not be limited to, applying 157 158 principles, methods and therapeutic techniques for the purpose of resolving emotional conflicts, 159 modifying perceptions and behavior, enhancing communications and understanding among all family members and the prevention of family and individual crisis. Individual marriage and 160 161 family therapists may also engage in psychotherapy of a nonmedical nature with appropriate 162 referrals to psychiatric resources and research and teaching in the overall field of human 163 development and interpersonal relationships.

164 "Practice of mental health counseling", the rendering of professional services to individuals, families, or groups for compensation, monetary or otherwise. These professional 165 services include: applying the principles, methods and theories of counseling, human 166 development, learning theory, group and family dynamics, the etiology of mental illness and 167 dysfunctional behavior and psychotherapeutic techniques to define goals and develop treatment 168 169 plans aimed toward the prevention, treatment and resolution of mental and emotional 170 dysfunction and intra or interpersonal disorders in all persons irrespective of diagnosis. The 171 practice of mental health counseling shall include, but not be limited to, diagnosis and treatment, 172 counseling and psychotherapy, of a nonmedical nature of mental and emotional disorders and the 173 psychoeducational techniques aimed at prevention of such disorders and consultations to individuals, couples, families, groups, organizations and communities. Practice of mental health 174 175 counseling in independent practice with individuals diagnosed with psychosis may be undertaken by a licensed mental health counselor: (a) who is licensed under section 165 on or after March 1, 176 1992; or (b) who was licensed prior to March 1, 1992 and who meets the certification criteria for 177 178 independent practice with individuals diagnosed with psychosis as established by the board of 179 registration of allied mental health and human services professions.

180 "Practice of psychoanalysis", the rendering of professional services to individuals, families, groups of individuals, organizations or members of the public, for compensation, 181 monetary or otherwise. These professional services shall include, but not be limited to, applying 182 183 the principles, methods, and theories of psychoanalysis to the prevention, observation, identification, evaluation, interpretation, or resolution of mental, emotional, family, or social 184 dysfunction in all persons, irrespective of diagnosis. Psychoanalytic principles and methods 185 address dynamic conscious and unconscious mental processes to facilitate modifications in 186 187 character, behavior, and affect that lead to more constructive or satisfactory functioning through 188 the use of verbal and non-verbal, cognitive and emotional communication, including an in depth 189 exploration of the unconscious aspects of the client's relationship with the analyst, the unconscious meaning of communications, and the way current problems relate to early conflicts 190

191 and feelings. The practice of psychoanalysis shall include, but not be limited to, the use of

192 psychotherapy and counseling to diagnose and treat dysfunctions and disorders.

193 "Practice of psychoanalytic psychotherapy", the rendering of professional services to individuals, families, groups of individuals, organizations or members of the public, for 194 compensation, monetary or otherwise. These professional services shall include, but not be 195 196 limited to, applying psychoanalytic principles and theories and psychotherapeutic techniques to 197 the prevention, observation, identification, evaluation, interpretation, or resolution of mental, 198 emotional, family, or social dysfunction in all persons, irrespective of diagnosis. Psychoanalytic 199 psychotherapy addresses conscious and unconscious mental processes to facilitate modifications 200 in behavior, work and life adaptation, and mental health through the use of verbal and non-verbal 201 communication, including an emphasis on the way current problems relate to early experience. 202 The practice of psychoanalytic psychotherapy shall include, but not be limited to, the use of 203 psychotherapy and counseling to diagnose and treat dysfunctions and disorders.

204 "Practice of rehabilitation counseling", the rendering of professional services for compensation, monetary or otherwise. These professional services include the application of 205 principles, methods and techniques of the rehabilitation counseling profession such as client 206 207 assessment, job analysis, vocational assessment, counseling and job development for the purpose 208 of maximizing or restoring the capacities of physically or mentally handicapped individuals for 209 self-sufficiency and independent living including vocational and social functioning and creating 210 those conditions favorable to this goal. The practice of rehabilitation counseling shall include, 211 but not be limited to: assisting individuals in the coordination of appropriate services; counseling 212 with individuals, families or groups; serving an advocacy role with communities or groups 213 toward the provision or implementation of rehabilitation services; research and teaching in the field of rehabilitation counselor education. 214

215 "Psychoanalyst", an individual who is licensed as an independent psychoanalyst or is a 216 recognized mental health professional who has received a post-master's certificate or doctoral 217 degree in psychoanalysis from a recognized psychoanalytic training institution.

218 "Psychoanalytic Psychotherapist", an individual who is licensed as an independent 219 psychoanalytic psychotherapist or is a recognized mental health professional engaged in the 220 practice of psychoanalytic psychotherapy.

221 "Recognized educational institution", any degree-granting educational institution which 222 is recognized by the board and by a nationally or regionally recognized educational or 223 professional accrediting organization; provided, however, that such organization is also approved 224 by the United States Department of Education. In its discretion, the board may recognize 225 additional educational institutions. 226 "Recognized psychoanalytic training institution", any psychoanalytic training institution 227 which grants a post-master's certificate or doctoral degree in psychoanalysis and is accredited by 228 a nationally recognized psychoanalytic accrediting organization.

"Recognized mental health professional", a licensed alcohol and drug counselor, a
licensed allied mental health and human services professional, a licensed physician who has
completed training in psychiatry, a licensed psychiatric nurse mental health clinical specialist, a

232 licensed psychologist, or a licensed social worker.

233 "Rehabilitation counselor", a person so licensed under section one hundred and sixty-234 five.

235 "Use a title or description of", means to hold oneself out to the public as having a 236 particular status by means of statements on signs, mailboxes, address plates, stationery, 237 announcement, calling cards, web pages, or other instruments of professional identification.

238 Section 164. Except as otherwise provided in sections one hundred and sixty-three to one

239 hundred and seventy-two, inclusive, no individual who is not licensed or exempted from

licensure under said sections shall practice, advertise the performance of, or use a title ordescription of:

242 (1) psychoanalytic psychotherapist, psychoanalytic therapist;

243 (2) educational psychologist, specialist, advisor or consultant;

- 244 (3) mental health counselor, advisor or consultant;
- 245 (4) marital or marriage and family therapist, advisor or consultant;
- 246 (5) psychoanalyst, analyst (when used in conjunction with mental health services); or
- 247 (6) rehabilitation counselor, specialist, advisor or consultant.

248 (7) Independent psychotherapists as defined below.

Except as otherwise provided in section 65F, the following shall be exempt from this section:

251 (1) recognized mental health professionals;

(2) students in the discipline of a recognized mental health professional so long as theyare following the statutes and regulations of that profession.

(3) students, interns, or other trainees in an allied mental health and human servicesprofession receiving qualified supervision approved by the board, and whose training status is

256 designated by titles such as "mental health counseling student" or "marriage and family therapy 257 intern".

Except as otherwise provided in section 65F, nothing in this section shall be construed to prevent qualified members of other professions including Christian Science practitioners, registered nurses, physicians, attorneys, or members of the clergy from doing the work consistent with the accepted standards of their respective professions; provided, however, that no such person shall use a title stating or implying that they are an allied mental health and human services professional.

Nothing in this section shall be construed to prevent members of peer groups or self-help groups from performing peer counseling or self-help activities which may be, wholly or in part, included as a defined professional service in section one hundred and sixty-three; provided, however, that no members of peer groups or self-help groups shall use a title stating or implying that they are an allied mental health or human services professional.

269 Independent psychotherapists are exempt under this act if they are members in good 270 standing of the Massachusetts Association of Independent Psychotherapists provided that they 271 are of good moral character and have not engaged in any practice or conduct which would be 272 grounds for refusing to issue a license under section one hundred and sixty-nine; provided, 273 further, that the board shall not apply said provisions or additional requirements in an unfair and 274 arbitrary manner in order to deny an exemption or rescind a granted exemption. Within thirty 275 days from the effective date of this act the Massachusetts Association of Independent 276 Psychotherapists shall furnish to the board a list of members that qualify for this exemption. No 277 non licensed independent psychotherapists shall be exempted subsequent to the filing of this list 278 to the board. The commissioner of administration pursuant to section three B of chapter seven 279 may establish a biennial fee for the registration of individuals exempted under this provision, 280 provided that said fee shall be consistent with the fee charged other mental health providers.

281 SECTION 7. Said chapter 112 as appearing in the 2008 Official Edition is hereby 282 amended by adding Sections 165A and 165B following Sections 165, as follows:

283 Section 165A. The board may issue a license to an applicant as an independent 284 psychoanalytic psychotherapist provided that each such applicant shall provide satisfactory 285 evidence to the board that such applicant: (1) is of good moral character; (2) has not engaged or is not engaging in any practice or conduct which would be grounds for refusing to issue a license 286 287 under section one hundred and sixty-nine; (3) has successfully completed a master's degree or 288 higher, from a recognized educational institution; (4) has successfully completed a program in 289 psychoanalytic psychotherapy which includes a minimum of 60 credit hours of training including 290 a master's degree or higher of a minimum of 60 credit hours in psychoanalysis or a relevant field 291 from a recognized psychoanalytic training institution authorized by the state in which it is located to grant a master's degree or higher in psychoanalysis or a relevant field. Such degree 292

293 may also fulfill requirements for (3) of this Section. Within the 60 credit hours, the applicant 294 shall have completed at least 48 credits of academic work, in such courses as the board shall 295 specify, and shall have completed at least 600 clock hours (12 credits) in an internship with such 296 direct client contact and supervision as the board shall specify, so long as 50% of such 297 supervision is with a psychoanalyst; (5) has completed an additional 1500 hours of supervised 298 clinical experience. Such supervised clinical experience shall be composed of direct client 299 contact, supervision, and personal analysis as specified by the board, so long as 50% of such 300 supervision is with a psychoanalyst, and so long as the applicant completes a minimum of 150 301 hours of personal analysis with a psychoanalyst. Clinical work shall be conducted in a clinic or 302 hospital licensed or authorized by the state in which it is located or accredited by the Joint 303 Commission or an equivalent center or institute or under the direction of an approved supervisor. 304 Private practice settings are not considered acceptable settings for this post-masters supervised 305 clinical experience. These supervised clinical experience hours may be obtained before or after 306 completing the program in psychoanalytic psychotherapy; and (6) the applicant shall 307 successfully pass a written or oral examination approved by the board to determine the 308 applicant's qualifications for licensure pursuant to this section.

Individuals formerly practicing legally as psychoanalytic psychotherapists in other
 jurisdictions may be licensed in the Commonwealth if, in the opinion of the board, their
 academic and experiential training is substantially equivalent to that required by this section and
 the regulations of the board.

For a period of one year following the enactment of regulations in support of this act, individuals engaged in the practice of psychoanalytic psychotherapy shall be grandfathered and exempted from the foregoing items (3) through (6) provided that they are of good moral character and have not been engaging in practice or conduct that would otherwise disqualify them from licensure.

318 Section 165B. The board may issue a license to an applicant as an independent 319 psychoanalyst provided that each such applicant shall provide satisfactory evidence to the board that such applicant: (1) is of good moral character; (2) has not engaged or is not engaging in any 320 practice or conduct which would be grounds for refusing to issue a license under section one 321 hundred and sixty-nine; (3) has successfully completed a master's degree or higher, from a 322 323 recognized educational institution; (4) has successfully completed a program in psychoanalysis 324 from a recognized psychoanalytic training institution that is authorized by the state in which it is 325 located to grant a master's degree or higher in psychoanalysis or a relevant field. Such program in psychoanalysis shall consist of a minimum of 2250 clock hours of training, including such 326 327 master's degree or higher of a minimum of 60 credits in psychoanalysis or a relevant field. Such hours may also fulfill requirements for (3) of this Section. Within the 2250 clock hours, the 328 applicant shall have completed at least 1100 clock hours of academic work in such courses as the 329 330 board shall specify, shall have completed at least 600 clock hours in an internship with such 331 direct client contact and supervision as the board shall specify, so long as 50% of such

332 supervision is with a psychoanalyst, and shall have completed supervised psychoanalytic practice 333 totaling not less than 550 hours of direct client contact and supervision as the board shall specify, so long as such supervision is with a psychoanalyst. Private practice settings are not considered 334 acceptable settings for supervised psychoanalytic practice unless the applicant has obtained a 335 336 license as a recognized mental health professional; (5) has completed an additional 1700 hours of 337 supervised clinical experience. Such supervised clinical experience shall be composed of direct 338 client contact, supervision, and personal analysis as specified by the board, so long as 50% of such supervision is with a psychoanalyst, and so long as the applicant completes a minimum of 339 340 350 hours of personal analysis with a psychoanalyst. Clinical work shall be conducted in a clinic 341 or hospital licensed or authorized by the state in which it is located or accredited by the Joint 342 Commission or an equivalent center or institute or under the direction of an approved supervisor. 343 Private practice settings are not considered acceptable settings for supervised clinical experience unless the applicant has obtained a license as a recognized mental health professional. These 344 345 supervised clinical experience hours may be obtained before or after completing the program in psychoanalysis; and (6) the applicant shall successfully pass a written or oral examination 346 approved by the board to determine the applicant's qualifications for licensure pursuant to this 347 section. 348

Individuals formerly practicing legally as psychoanalysts in other jurisdictions may be licensed in the Commonwealth if, in the opinion of the board, their academic and experiential training is substantially equivalent to that required by this section and the regulations of the board.

For a period of one year following the enactment of regulations in support of this act, individuals engaged in the practice of psychoanalysis shall be grandfathered and exempted from the foregoing items (3) through (6) provided that they are of good moral character and have not been engaging in practice or conduct that would otherwise disqualify them from licensure.