

**HOUSE . . . . . No. 1638**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Kate Lipper-Garabedian***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act defining abuse and neglect of a child.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Kate Lipper-Garabedian</i>	<i>32nd Middlesex</i>	<i>1/20/2023</i>
<i>Marian T. Ryan, Middlesex County District Attorney</i>	<i>151 Warren St, Lowell, MA 01852</i>	<i>1/20/2023</i>

**HOUSE . . . . . No. 1638**

By Representative Lipper-Garabedian of Melrose, a petition (accompanied by bill, House, No. 1638) of Kate Lipper-Garabedian and Marian T. Ryan, Middlesex County District Attorney for legislation to further define abuse and neglect of children. The Judiciary.

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE HOUSE, NO. 1743 OF 2021-2022.]

**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-Third General Court  
(2023-2024)**  
\_\_\_\_\_

An Act defining abuse and neglect of a child.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 Section 1. (a) Section 21 of Chapter 119 of the General Laws, as appearing in the 2020  
2 official edition, is hereby amended by inserting after the words “or neglect” in line 5 the  
3 following definition:

4 “Abuse”, both physical and sexual abuse. Any individual, not limited to a caregiver, may  
5 commit abuse.

6 (b) Said section 21, as so appearing, is hereby further amended by inserting after the  
7 words “child advocate” in line 74 the following definition:

8 “Neglect”, the failure by a caregiver to take those actions necessary to provide a child  
9 with minimally adequate food, clothing, shelter, medical care, supervision, emotional stability

10 and growth, or other essential care, including malnutrition. Neglect may be deliberate or through  
11 negligence or inability, but it cannot be due solely to inadequate economic resources or due  
12 solely to the existence of a handicapping condition. Actual injury, whether physical or emotional,  
13 is not required.

14 (c) Said section 21, as so appearing, is hereby further amended by inserting after the  
15 words “transitional assistance” in lines 77-78 the following definition:

16 “Physical abuse”, a non-accidental act that causes or creates a substantial risk of physical  
17 injury to a child, including knowingly or recklessly engaging in behavior that was dangerous to  
18 the child and resulted in injury. Intent to cause injury to the child is not required.

19 (d) Said section 21, as so appearing, is hereby further amended by inserting after the  
20 words “mental faculty” in line 94 the following definition:

21 “Sexual abuse”, (1) A non-accidental sexual act with a child that causes harm or  
22 substantial risk of harm to the child’s health or welfare. In determining whether the act causes  
23 such harm or substantial risk of harm, the following factors are to be considered: whether the act  
24 was committed by force or threat of bodily injury; whether the child was incapable of consent  
25 due to factors such as intoxication, sleep, or intellectual disability; any age disparity between the  
26 child and the alleged perpetrator; the child’s cognitive, emotional, psychological, and social  
27 maturity; any power imbalance between the child and the alleged perpetrator; and the presence of  
28 any coercive factors; (2) Sexual contact between a caregiver and a child for whom the caregiver  
29 is responsible; or (3) Sexual contact between a child and any individual, not limited to a  
30 caregiver, by verbal or written communication, except that a communication (a) that is  
31 reasonably intended to provide information and direction for a child’s education and physical

32 and emotional well-being; or (b) that is consensual, is between peers, and shall not involve  
33 coercion or exploitation, does not constitute sexual abuse.