

**HOUSE . . . . . No. 01469**

The Commonwealth of Massachusetts

PRESENTED BY:

*Christine E. Canavan*

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act relative to patient safety.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Christine E. Canavan</i>	<i>10th Plymouth</i>
<i>Kevin Aguiar</i>	<i>7th Bristol</i>
<i>Denise Andrews</i>	<i>2nd Franklin</i>
<i>Brian Ashe</i>	<i>2nd Hampden</i>
<i>Cory Atkins</i>	<i>14th Middlesex</i>
<i>Ruth B. Balsler</i>	<i>12th Middlesex</i>
<i>Carlo Basile</i>	<i>1st Suffolk</i>
<i>Jennifer E. Benson</i>	<i>37th Middlesex</i>
<i>John J. Binienda</i>	<i>17th Worcester</i>
<i>Garrett J. Bradley</i>	<i>3rd Plymouth</i>
<i>Michael D. Brady</i>	<i>9th Plymouth</i>
<i>Antonio F. D. Cabral</i>	<i>13th Bristol</i>
<i>Thomas J. Calter</i>	<i>12th Plymouth</i>
<i>Stephen R. Canessa</i>	<i>12th Bristol</i>
<i>James M. Cantwell</i>	<i>4th Plymouth</i>
<i>Tackey Chan</i>	<i>2nd Norfolk</i>
<i>Edward Coppinger</i>	<i>10th Suffolk</i>

<i>Geraldine Creedon</i>	<i>11th Plymouth</i>
<i>Sean Curran</i>	<i>9th Hampden</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>
<i>James J. Dwyer</i>	<i>30th Middlesex</i>
<i>Lori A. Ehrlich</i>	<i>8th Essex</i>
<i>Jennifer L. Flanagan</i>	<i>Worcester and Middlesex</i>
<i>John P. Fresolo</i>	<i>16th Worcester</i>
<i>William C. Galvin</i>	<i>6th Norfolk</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>
<i>Denise Garlick</i>	<i>13th Norfolk</i>
<i>Anne M. Gobi</i>	<i>5th Worcester</i>
<i>Patricia A. Haddad</i>	<i>5th Bristol</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>
<i>Louis L. Kafka</i>	<i>8th Norfolk</i>
<i>Timothy R. Madden</i>	<i>Barnstable, Dukes and Nantucket</i>
<i>Christopher Markey</i>	<i>9th Bristol</i>
<i>Paul McMurtry</i>	<i>11th Norfolk</i>
<i>Aaron Michlewitz</i>	<i>3rd Suffolk</i>
<i>Michael J. Moran</i>	<i>18th Suffolk</i>
<i>James M. Murphy</i>	<i>4th Norfolk</i>
<i>Rhonda Nyman</i>	<i>5th Plymouth</i>
<i>James J. O'Day</i>	<i>14th Worcester</i>
<i>Sarah K. Peake</i>	<i>4th Barnstable</i>
<i>Vincent A. Pedone</i>	<i>15th Worcester</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>
<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>
<i>John H. Rogers</i>	<i>12th Norfolk</i>
<i>Richard J. Ross</i>	<i>Norfolk, Bristol, and Middlesex</i>
<i>Tom Sannicandro</i>	<i>7th Middlesex</i>
<i>John W. Scibak</i>	<i>2nd Hampshire</i>
<i>Carl M. Sciortino, Jr.</i>	<i>34th Middlesex</i>
<i>Frank I. Smizik</i>	<i>15th Norfolk</i>
<i>Joyce A. Spiliotis</i>	<i>12th Essex</i>
<i>Ellen Story</i>	<i>3rd Hampshire</i>
<i>William M. Straus</i>	<i>10th Bristol</i>
<i>David B. Sullivan</i>	<i>6th Bristol</i>
<i>Benjamin Swan</i>	<i>11th Hampden</i>
<i>James E. Timilty</i>	<i>Bristol and Norfolk</i>
<i>Walter F. Timilty</i>	<i>7th Norfolk</i>

<i>Timothy J. Toomey, Jr.</i>	<i>26th Middlesex</i>
<i>Cleon H. Turner</i>	<i>1st Barnstable</i>
<i>Martin J. Walsh</i>	<i>13th Suffolk</i>
<i>Steven M. Walsh</i>	<i>11th Essex</i>
<i>Alice K. Wolf</i>	<i>25th Middlesex</i>
<i>Nick Collins</i>	<i>4th Suffolk</i>

# HOUSE . . . . . No. 01469

By Ms. Christine E. Canavan of Brockton, petition (accompanied by bill, House, No. 01469) of Alice K. Wolf and others relative to the establishment  
 of a nursing advisory board within the Executive Office of  
 Health and Human Services. Joint Committee on Public Health.

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE  
 HOUSE  
 , NO. 3912 OF 2009-2010.]

## The Commonwealth of Massachusetts

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**In the Year Two Thousand Eleven**  
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An Act relative to patient safety.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 118G of the General laws, as appearing in the 2004 Official Edition, is  
2 hereby amended by adding the following new section:-

3 Section 28:

4 a. The division shall require hospitals, nursing homes, chronic care and rehabilitation hospitals,  
5 other specialty hospitals, clinics, including mental health clinics, all other health care institutions,  
6 organizations and corporations licensed or registered by the

7 department of public health and health maintenance organizations as defined in chapter 176G to  
8 annually report appropriate data to the division. This data will be posted and made available to  
9 the general public via the internet and include but not be limited to:

10 i. measures which differentiate between severity of patient illness, readmission rates, length of  
11 stay, patient/family satisfaction with care, nurse satisfaction and nurse vacancy rates;

12 ii. indicators of the nature and amount of nursing care directly provided by licensed nurses  
13 including, but not limited to, the actual and the average ratio of registered nurses to patients or  
14 residents and the actual and the average skill mix ratio of licensed and supervised unlicensed  
15 personnel to patients or residents, and statistics as defined by the National Quality Forum (NQF)  
16 and/or the Center for Medicare and Medicaid Services (CMS) on the number of falls, number of  
17 incidents of failure to rescue, number of health care acquired infections, including sepsis and  
18 pneumonia, and number of medication errors.

19 iii. documentation of defined nursing interventions such as clinical assessment by a licensed  
20 provider, pain measurement and management, skin integrity management, patient education and  
21 discharge planning; and

22 iv. documentation of patient safety measures such as restraint checks, seizure precautions and  
23 suicidal precautions, to enable purchasers of group health insurance policies and health care  
24 services and for the public at large to make meaningful financial and quality of care  
25 comparisons.

26 b. The division shall consult with interested parties, including but not limited to; the group  
27 insurance commission, the Massachusetts nurses association, the Massachusetts health data  
28 consortium, the Massachusetts hospital association, the public health council, Massachusetts

29 senior action council, associated industries of Massachusetts, a large labor union, the division of  
30 medical assistance, the board of registration in nursing, the division of insurance, the  
31 Massachusetts association of health maintenance organizations, and a national council of quality  
32 assurance accreditation expert to develop methodologies for collecting and reporting data  
33 pursuant to this section and to plan for its use and dissemination to culturally diverse  
34 populations.

35 c. Subject to the provisions of section 2(c) of chapter 66A, information collected by the division  
36 pursuant to this section shall be made available annually in the form of printed reports and  
37 through electronic medium derived from raw data and/or through  
38 computer-to-computer access. All personal data shall be maintained with the physical safeguards  
39 enumerated in said chapter.

40 SECTION 2. Section 70E of Chapter 111 of the General Laws is hereby amended by striking out  
41 in line 89 the word “and”.

42 SECTION 3. Said section 70E of said Chapter 111, as so appearing, is hereby further amended  
43 by striking out in line 99 the word “foregoing.” and adding, the following words “foregoing;  
44 and”.

45 SECTION 4. Said section 70E of said Chapter 111, as so appearing, is hereby further amended  
46 by adding at the end thereof the following new subsection:—

47 (o) upon request, to receive from a duly authorized representative of the facility, disclosure of  
48 nursing sensitive outcome data as defined by NQF and/or CMS for statistics including but not  
49 limited to, the actual and the average ratio of registered nurses to patients or residents and the

50 actual and the average skill mix ratio of licensed and supervised unlicensed personnel to patients  
51 or residents, the number of falls, the number of incidents of failure to rescue, the number of  
52 health care acquired infections, including sepsis and pneumonia, and the number of medication  
53 errors, and further, upon request, to receive from said duly authorized representative information  
54 regarding the educational preparation and length of employment of said facility's nursing staff,  
55 as well as information on nurse satisfaction and nurse vacancy rates, and to receive a copy of the  
56 comparative nursing care data report as outlined in chapter 118G, section 24 subsection (a). The  
57 fee for said report shall be determined by the rate of reasonable copying expenses.

58 SECTION 5. Chapter 111 of the General Laws is hereby amended by adding the following 9  
59 sections:—

60 Section 221. As used in sections 221 to 229, inclusive, the following words shall, unless the  
61 context clearly requires otherwise, have the following meanings:—

62 “Adjustment of standards”, the adjustment of nurse’s patient assignment standards in accordance  
63 with patient acuity according to, or in addition to, direct-care registered nurse staffing levels  
64 determined by the nurse manager, or his designee, using the patient acuity system developed by  
65 the department and any alternative patient acuity system utilized by hospitals, if said system is  
66 certified by the department.

67 “Acuity”, the intensity of nursing care required to meet the needs of a patient; higher acuity  
68 usually requires longer and more frequent nurse visits and more supplies and equipment.

69 “Assignment”, the provision of care to a particular patient for which a direct-care registered  
70 nurse has responsibility within the scope of the nurse’s practice, notwithstanding any general or  
71 special law to the contrary.

72 “Assist”, patient care that a direct-care registered nurse may provide beyond his patient  
73 assignments if the tasks performed are specific and time-limited.

74 “Board”, the board of registration in nursing.

75 “Circulator”, a direct-care registered nurse devoted to tracking key activities in the operating  
76 room.

77 “Department”, the department of public health.

78 “Direct-care registered nurse”, a registered nurse who has accepted direct responsibility and  
79 accountability to carry out medical regimens, nursing or other bedside care for patients.

80 “Facility”, a hospital licensed under section 51, the teaching hospital of the University of  
81 Massachusetts medical school, any licensed private or state-owned and state-operated general  
82 acute care hospital, an acute psychiatric hospital, an acute care specialty hospital, or any acute  
83 care unit within a state-operated facility. As used in sections 221 to 229, inclusive, this definition  
84 shall not include rehabilitation facilities or long-term acute care facilities.

85 “Float nurse”, a direct-care registered nurse that has demonstrated competence in any clinical  
86 area that he may be requested to work and is not assigned to a particular unit in a facility.

87 “Health Care Workforce”, personnel that have an effect upon the delivery of quality care to  
88 patients, including but not limited to, licensed practical nurses, unlicensed assistive personnel  
89 and/or other service, maintenance, clerical, professional and/or technical workers and other  
90 health care workers.



91 "Mandatory overtime", any employer request with respect to overtime, which, if refused or  
92 declined by the employee, may result in an adverse employment consequence to the employee.  
93 The term overtime with respect to an employee means any hours that exceed the predetermined  
94 number of hours that the employer and employee have agreed that the employee shall work  
95 during the shift or week involved.

96 "Nurse's patient limit", the maximum number of patients assigned to each direct-care registered  
97 nurse at one time on a particular unit.

98 "Monitor in moderate sedation cases", a direct-care registered nurse devoted to continuously  
99 monitoring his patient's vital statistics and other critical symptoms.

100 "Nurse manager", the registered nurse, or his designee, whose tasks include, but are not limited  
101 to, assigning registered nurses to specific patients by evaluating the level of experience, training,  
102 and education of the direct-care nurse and the specific acuity levels of the patient.

103 "Nurse's patient assignment standard", the optimal number of patients to be assigned to each  
104 direct-care registered nurse at one time on a particular unit.

105 "Nursing care", care which falls within the scope of practice as defined in section 80B of chapter  
106 112 or is otherwise encompassed within recognized professional standards of nursing practice,  
107 including assessment, nursing diagnosis, planning, intervention, evaluation and patient advocacy.

108 "Overwhelming patient influx", an unpredictable or unavoidable occurrence at unscheduled or  
109 unpredictable intervals that causes a substantial increase in the number of patients requiring  
110 emergent and immediate medical interventions and care, a declared national or state emergency,

111 or the activation of the health care facility disaster diversion plan to protect the public health or  
112 safety.

113 “Patient acuity system”, a measurement system that is based on scientific data and compares the  
114 registered nurse staffing level in each nursing department or unit against actual patient nursing  
115 care requirements of each patient, taking into consideration the health care workforce on duty  
116 and available for work appropriate to their level of training or education, in order to predict  
117 registered nursing direct-care requirements for individual patients based on the severity of patient  
118 illness. Said system shall be both practical and effective in terms of hospital implementation.

119 “Teaching hospital”, a facility as defined in section 51 that meets the teaching facility definition  
120 of the American Association of Medical Colleges.

121 “Temporary nursing service agencies”, also known as the nursing pool as defined in section 72Y,  
122 and as regulated by the department.

123 “Unassigned registered nurse”, includes, but not limited to, any nurse administrator, nurse  
124 supervisor, nurse manager, or charge nurse that maintains his registered nurse licensing  
125 certification but is not assigned to a patient for direct care duties.

126 Section 222. The department shall reevaluate the numbers that comprise the nurse’s patient  
127 assignment standards and nurse’s patient limits and the patient acuity system in the evaluation  
128 period and then every 3 years thereafter, taking into consideration evolving technology or  
129 changing treatment protocols and care practices and other relevant clinical factors.

130 Section 223. (a) The department shall develop nurse’s patient assignment standards which shall  
131 be an ideal number of patients assigned to a direct-care registered nurse that will promote equal,

132 high-quality, and safe patient care at all facilities. The standards shall form the basis of nurse  
133 staffing plans set forth in section 225. The department shall use, at a minimum, the following  
134 information to develop nurse's patient assignment standards for all facilities: (1) Massachusetts  
135 specific data, including, but not limited to, the role of registered nurses in the commonwealth by  
136 type of unit, the current staffing plans of facilities, the relative experience and education of  
137 registered nurses, the variability of facilities, and the needs of the  
  
138 patient population; (2) fluctuating patient acuity levels; (3) variations among facilities and patient  
139 care units; (4) scientific data related to patient outcomes, a rigorous analysis of clinical data  
140 related to patient outcomes and valid nationally recognized scientific evidence on patient care,  
141 facility medical error rates, and health care quality measures; (5) availability of technology; (6)  
142 treatment modalities within behavioral health facilities; and (7) public testimony from both the  
143 public and experts within the field.

144 (b) The nurse's patient assignment standards may be adjustable and flexible, as determined by  
145 the department, to consider factors, including but not limited to; varying patient acuity, time of  
146 day, and registered nurse experience. The number of patients assigned to each direct-care  
147 registered nurse may not be averaged. The nurse's patient assignment standards may not refer to  
148 a total number of patients and a total number of direct-care registered nurses on a unit and shall  
149 not be factored over a period of time.

150 (c) The department shall develop nurse's patient limits which represent the maximum number of  
151 patients to be safely assigned to each direct-care registered nurse at one time on a particular unit.  
152 The number of patients assigned to each direct-care registered nurse shall not be averaged and  
153 each limit shall pertain to only one direct-care registered nurse. Nurse's patient limits shall not

154 refer to a total number of patients and a total number of direct-care registered nurses on a unit  
155 and shall not be factored over a period of time. A facility's failure to adhere to these nurse's  
156 patient limits shall result in non-compliance with this section and the facility shall be subject to  
157 the enforcement procedures herein and section 228.

158 (d) If the commissioner finds that, for any unit, the department cannot arrive at a rationally based  
159 limit using available scientific data, the commissioner shall report to: (1) the clerks of the house  
160 of representatives and the senate who shall forward the same to the speaker of the house of  
161 representatives, the president of the senate , the chairs of the joint committee on public health,  
162 and the joint committee on state administration and regulatory oversight; (2) the commissioner of  
163 the division of health care financing and policy; and (3) the nursing advisory board as defined in  
164 section 16H of chapter 6A, the reasons for the department's failure to arrive at a rationally based  
165 limit and the data necessary for the department to determine a limit by the next review period.

166 (e) The setting of nurse's patient assignment standards and nurse's patient limits for registered  
167 nurses shall not result in the understaffing or reductions in staffing levels of the health care  
168 workforce. The availability of the health care workforce enables registered nurses to focus on the  
169 nursing care functions that only registered nurses, by law, are permitted to perform and thereby  
170 helps to ensure adequate staffing levels.

171 (f) Nurse's patient assignment standards and nurse's patient limits shall be determined for the  
172 following departments, units or types of nursing care:— intensive care units, (a) critical  
173 patient(s) (b) critical unstable patient(s); critical care units, (a) critical patient(s) (b) critical  
174 unstable patient(s); neo-natal intensive care (a) critical patient(s) (b) critical unstable patient(s);  
175 burn units (a) critical patient(s) (b)critical unstable patient(s); step-down/intermediate care;

176 operating rooms, (a) not to include a registered nurse working as a circulator (b) to be  
177 determined for registered nurse working as a monitor in moderate sedation cases; post anesthesia  
178 care with the patient remaining under anesthesia; post-anesthesia care with  
179 the patient in a post-anesthesia state; emergency department overall; emergency critical care,  
180 provided that the triage, radio or other specialty registered nurse is not included; emergency  
181 trauma; labor and delivery with separate standards for (i) a patient in active labor, (ii) patients, or  
182 couplets, in immediate postpartum, and (iii) patients, or couplets, in postpartum; intermediate  
183 care nurseries; well-baby nurseries; pediatric units; psychiatric units; medical and surgical;  
184 telemetry; observational/out-patient treatment; transitional care; acute inpatient rehabilitation;  
185 specialty care unit; and any other units or types of care determined necessary by the department.

186 (g) The department shall jointly, with the department of mental health, develop nurse's patient  
187 assignment standards and nurse's patient limits in acute psychiatric care units. These standards  
188 and limits shall not interfere with the licensing standards of the department of mental health.

189 (h) Nothing in this section shall exempt a facility that identifies a unit by a name or term other  
190 than those used in this section, from complying with the nurse's patient assignment standards  
191 and nurse's patient limits and other provisions established in this section for care specific to the  
192 types of units listed.

193 Section 224. (a) The department shall develop a patient acuity system, as defined in section 221.  
194 The department may also certify patient acuity systems developed or utilized by facilities. Patient  
195 acuity systems shall include standardized criteria determined by the department. The patient  
196 acuity system shall be used by facilities to: (1) assess the acuity of individual patients and assign  
197 a value, within a numerical scale, to each individual patient; (2) establish a methodology for

198 aggregating patient acuity; (3) monitor and address the fluctuating level of acuity of each patient;  
199 (4) supplement the nurse's patient assignments and indicate the need for adjustment of direct-  
200 care registered nurse staffing as patient acuity changes; and (5) assess the need for health care  
201 workforce staff to ensure nurses' focus on the delivery of patient care.

202 (b) The patient acuity system designed by the department or other patient acuity system used by  
203 a facility and certified by the department shall be used in determining adjustments in the number  
204 of direct-care registered nurses due to the following factors: (1) the need for specialized  
205 equipment and technology; (2) the intensity of nursing interventions required and the complexity  
206 of clinical nursing judgment needed to design, implement and evaluate the patient's nursing care  
207 plan consistent with professional standards of care; (3) the amount of nursing care needed, both  
208 in number of direct-care registered nurses and skill mix of members of the health care workforce  
209 necessary to the delivery of quality patient care required on a daily basis for each patient in a  
210 nursing department or unit, the proximity of patients, the proximity and  
211 availability of other resources, and facility design; (4) appropriate terms and language that are  
212 readily used and understood by direct-care registered nurses; and (5) patient care services  
213 provided by registered nurses and the health care workforce.

214 (c) The patient acuity system shall include a method by which facilities may adjust a nurse's  
215 patient assignments within the limits determined by the department as follows: (1) a nurse  
216 manager or designee shall adjust the patient assignments according to the patient acuity system  
217 whenever practicable as determined by need; (2) a nurse manager or designee shall adjust the  
218 patient assignments when the department-developed or certified patient acuity system indicates a  
219 change in acuity of any particular patient to the extent that it triggers an alert mechanism tied to

220 the aggregate patient acuity; (3) a nurse manager or designee shall be responsible for reassigning  
221 patients to comply with the patient acuity system, provided that the nurse manager may rearrange  
222 patient assignments within the direct-care registered nurses already under management and may  
223 also utilize an available float nurse; (4) at any time,

224 any registered nurse may assess the accuracy of the patient acuity system as applied to a patient  
225 in the registered nurse's care. Nothing in this section shall supersede or replace any requirements  
226 otherwise mandated by law, regulation or collective bargaining contract so long as the facility  
227 meets the requirements determined by the department.

228 Section 225. As a condition of licensing by the department, each facility shall submit annually to  
229 the department a prospective staffing plan with a written certification that the staffing plan is  
230 sufficient to provide adequate and appropriate delivery of health care services to patients for the  
231 ensuing year. A staffing plan shall: (1) incorporate information regarding the number of licensed  
232 beds and amount of critical technical equipment associated with each bed in the entire facility;  
233 (2) adhere to the nurse's patient assignment standards; (3) employ the department -developed or  
234 facility-developed or any alternative patient acuity system developed or utilized by a facility and  
235 certified by the department when addressing fluctuations in patient acuity levels that may require  
236 adjustments in registered nurse staffing levels as determined by the department; (4) provide for  
237 orientation of registered nursing staff to assigned clinical practice areas, including temporary  
238 assignments; (5) include other unit or department activity such as discharges, transfers and  
239 admissions, and administrative and support tasks that are expected to be  
240 done by direct-care registered nurses in addition to direct nursing care; (6) include written reports  
241 of the facility's patient aggregate outcome data; (7) incorporate the assessment criteria used to

242 validate the acuity system relied upon in the plan; and (8) include services provided by the health  
243 care workforce necessary to the delivery of quality patient care. As a condition of licensing, each  
244 facility shall submit annually to the department an audit of the preceding year's staffing plan.  
245 The audit shall compare the staffing plan with measurements of actual staffing, as well as  
246 measurements of actual acuity for all units within the facility assessed through the patient acuity  
247 system.

248 Section 226. (a) A direct-care registered nurse at the beginning of the nurse's shift will be  
249 assigned to a certain patient or patients by the nurse manager, who shall use professional  
250 judgment in so assigning, provided that the number of patients so assigned shall not exceed the  
251 nurse's patient limit associated with the unit.

252 (b) An unassigned registered nurse may be included in the counting of the nurse to patient  
253 assignment standards only when that unassigned registered nurse is providing direct care. When  
254 an unassigned registered nurse is engaged in activities other than direct patient care, that nurse  
255 shall not be included in the counting of the nurse to patient assignments. Only an unassigned  
256 registered nurse, who has demonstrated current competence to the facility to provide the level of  
257 care specific to the unit to which the patient is admitted, may relieve a direct-care registered  
258 nurse from said unit during breaks, meals, and other routine and expected absences.

259 (c) Nothing in this section shall prohibit a direct-care registered nurse from assisting with  
260 specific tasks within the scope of the nurse's practice for a patient assigned to another nurse.

261 (d) Each facility shall plan for routine fluctuations in patient census. In the event of an  
262 overwhelming patient influx, said facility shall demonstrate that prompt efforts were made to  
263 maintain required staffing levels during the influx and that mandated limits were reestablished as



264 soon as possible, and no longer than a total of 48 hours after termination of the event, unless  
265 approved by the department.

266 (e) For the purposes of complying with the requirements set forth in this section, except in cases  
267 of federal or state government declared public emergencies, or a facility-wide emergency, no  
268 facility may employ mandatory overtime.

269 Section 227. (a) No facility shall directly assign any unlicensed personnel to perform non-  
270 delegable licensed nurse functions to replace care delivered by a licensed registered nurse.  
271 Unlicensed personnel are prohibited from performing functions which require the clinical  
272 assessment, judgment and skill of a licensed registered nurse. Such functions shall include, but  
273 not be limited to: (1) nursing activities which require nursing assessment and judgment during  
274 implementation; (2) physical, psychological, and social assessment which requires nursing  
275 judgment, intervention, referral or follow-up; (3) formulation of the plan of nursing care and  
276 evaluation of the patient's response to the care provided; (4) administration of medications; and  
277 (5) health teaching and health counseling. (b) For purposes of compliance with this section, no  
278 registered nurse shall be assigned to a unit or a clinical area within a facility unless the registered  
279 nurse has an appropriate orientation in the clinical area sufficient to provide competent nursing  
280 care and has demonstrated current competency levels through  
281 accredited institutions and other continuing education providers.

282 Section 228. (A) If a facility can reasonably demonstrate to the department, with sufficient  
283 documentation as determined by the appropriate entity, the attorney general or the division of  
284 health care finance and policy, extreme financial hardship as a consequence of meeting the

285 requirements set forth in sections 221 to 229, inclusive, then the facility may apply to the  
286 department for a waiver of up to 9 months.

287 (B) As a condition of licensing, a facility required to have a staffing plan under this section shall  
288 make available daily on each unit the written nurse staffing plan to reflect the nurse's patient  
289 assignment standard and the nurse's patient limit as a means of consumer information and  
290 protection.

291 (C) The department shall enforce paragraphs (1) to (6), inclusive, as follows: (1) If the  
292 department determines that there is an apparent pattern of failure by a facility to maintain or  
293 adhere to nurse's patient limits in accordance with sections 221 to 228, inclusive, the facility  
294 may be subject to an inquiry by the department to determine the causes of the apparent pattern.  
295 If, after such inquiry, the department determines that an official investigation is appropriate and  
296 after issuance of written notification to the facility, the department may conduct an investigation.  
297 Upon completion of the investigation and a finding of noncompliance, the department shall give  
298 written notification to the facility as to the manner in which the facility failed to comply with  
299 sections 221 to 228, inclusive. Facilities shall be granted due process during the investigation,  
300 which shall include the following: (a) notice shall be granted to facilities that are  
301 noncompliant with sections 221 to 228, inclusive; (b) facilities shall be afforded the opportunity  
302 to submit to the department, through written clarification, justifications for failure to comply  
303 with sections 221 to 228, inclusive, if so determined by said department, including, but not  
304 limited to, patient outcome data and other resources and personnel available to support the  
305 registered nurse and patients in the unit, provided however, that facilities shall bear the burden of  
306 proof for any and all justifications submitted to the department; (c) based upon such

307 justifications, the department may determine any corrective measures to be taken, if any. Such  
308 measures may include: (i) an official notice of failure to comply; (ii) the imposition of additional  
309 reporting and monitoring requirements; (iii) revocation of said facility's license or registration;  
310 and (iv) the  
311 closing of the particular unit that is noncompliant. (2) Failure to comply with limited nurse  
312 staffing requirements shall be evidence of noncompliance with this section. (3) Failure to comply  
313 with the provisions of this section is actionable. (4) If the department issues an official notice of  
314 failure to comply, as set forth in paragraph (1) of subsection (C) and subclause (i) of clause (c) of  
315 said paragraph (1) following submission to and adjudication by the department of justifications  
316 for failure to comply submitted by a facility pursuant to clause (b) of paragraph (1) of said  
317 subsection (C) to a facility found in noncompliance with limits, the facility shall prominently  
318 post its notice within each noncompliant unit. Copies of the notice shall be posted by the facility  
319 immediately upon receipt and maintained for 14 consecutive days in conspicuous places  
320 including all places where notices to employees are customarily posted. The department shall  
321 post the notices on its website immediately after a finding of noncompliance. The notice shall  
322 remain on the department's website for 14 consecutive days or until such noncompliance is  
323 rectified, whichever is longer. (5) If a facility is repeatedly found in noncompliance based on a  
324 pattern of failure to comply as determined by the department, the commissioner may fine the  
325 facility not more than \$3,000 for each finding of noncompliance. (6) Any facility may appeal any  
326 measure or fine sought to be enforced by the department hereunder to the division of  
327 administrative law appeals and any such measure or fine shall not be enforced by the department

328 until final adjudication by the division. (7) The department may promulgate rules and regulations  
329 necessary to enforce this section.

330 Section 229. The department of public health shall provide for (1) an accessible and confidential  
331 system to report any failure to comply with requirements of sections 221 to 228, inclusive, and  
332 (2) public access to information regarding reports of inspections, results, deficiencies and  
333 corrections under said sections 221 to 228, inclusive, unless such information is restricted by law  
334 or regulation. Any person who makes such a report shall identify themselves and substantiate the  
335 basis for the report; provided, however, that the identity of said person shall be kept confidential  
336 by the department.

337 SECTION 6. The department of public health shall include in its regulations pertaining to  
338 temporary nursing service agencies, or nursing pools, as defined in section 72Y of chapter 111 of  
339 the General Laws, and as regulated by the department, parameters in which the department shall  
340 deny registration and operation of said agencies only if the agency attempts to increase costs to  
341 facilities by at least 10 per cent.

342 SECTION 7. Section 7 is hereby repealed.

343 SECTION 8. The department of public health shall submit 2 written reports on its progress in  
344 carrying out this act. Said department shall report to the general court the results of its 2 written  
345 reports to the clerks of the house of representatives and the senate who shall forward the same to  
346 the president of the senate, the speaker of the house of representatives, the chairs of the joint  
347 committee on public health. The first report shall be filed on or before March 1, 2012 and the  
348 second report shall be filed on or before December 1, 2013.

349 SECTION 9. The department of public health shall initially evaluate the numbers that comprise  
350 the nurse's patient assignment standards and nurse's patient limits set forth in sections 221 to  
351 228, inclusive of chapter 111 of the General Laws on or before January 1, 2015.

352 SECTION 10. The department of public health, shall develop a comprehensive statewide plan to  
353 promote the nursing profession in collaboration with: the executive office of housing and  
354 economic development, the board of education, the board of higher education, the board of  
355 registration in nursing, the Massachusetts Nurses Association, 1199SEIU, the Massachusetts  
356 Hospital Association, Inc., the Massachusetts Organization of Nurse Executives Inc., and any  
357 other entity deemed relevant by the department. The plan shall include specific recommendations  
358 to increase interest in the nursing profession and increase the supply of registered nurses in the  
359 workforce, including recommendations that may be carried out by state agencies. The plan shall  
360 be filed with the clerks of the house of representatives and the

361 senate, who shall forward the same to the president of the senate and the speaker of the house of  
362 representatives on or before April 15, 2012.

363 SECTION 11. Teaching hospitals, as defined in section 221 of chapter 111 of the General Laws,  
364 shall meet the applicable requirements of sections 221 to 229, inclusive of said chapter 111 of  
365 the General Laws on or before October 1, 2012. All other facilities, as defined in section 221 of  
366 chapter 111 of the General Laws, shall meet the applicable requirements of sections 221 to 229,  
367 inclusive of said chapter 111 of the General Laws no later than October 1, 2012.

368 SECTION 12. Section 8 shall take effect on December 1, 2016.

369 SECTION 13. The department of public health shall, on or before January, 1, 2012, promulgate

370 regulations defining criteria and proscribing the process for establishing or certifying by the  
371 department a standardized patient acuity system, as defined in section 221 of chapter 111 of the  
372 General Laws, developed or utilized by a facility as defined in said section 221 of said chapter  
373 111.

374 SECTION 14. The department of public health shall, on or before March 1, 2012, develop a  
375 standardized patient acuity system or certify a facility developed or utilized patient acuity  
376 systems, as defined in section 221 of chapter 111 of the General Laws, to be utilized by all  
377 facilities to monitor the number of direct-care registered nurses needed to meet patient acuity  
378 level.

379 SECTION 15. The department of public health shall, on or before June 1, 2012, establish, but not  
380 before the development or certification of standardized patient acuity systems, nurse's patient  
381 assignment standards and nurse's patient limits as defined in section 221 of chapter 111 of the  
382 General Laws.

383 SECTION 16. The department of public health shall, on or before June 1, 2012, promulgate  
384 regulations to implement the requirements of section 229 of chapter 111 of the General Laws.