

**HOUSE . . . . . No. 1104**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*James M. Murphy*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to mortgage review boards and a small business loan review board within the Division of Banks.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>James M. Murphy</i>	<i>4th Norfolk</i>	<i>1/19/2023</i>

# HOUSE . . . . . No. 1104

By Representative Murphy of Weymouth, a petition (accompanied by bill, House, No. 1104) of James M. Murphy relative to mortgage review boards and a small business loan review board within the Division of Banks. Financial Services.

## The Commonwealth of Massachusetts

In the One Hundred and Ninety-Third General Court  
(2023-2024)

An Act relative to mortgage review boards and a small business loan review board within the Division of Banks.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 167 of the General Laws, as appearing in the 2020 Official  
2 Edition, is hereby amended by striking out section 14A and inserting in place thereof the  
3 following section:-

4 Section 14A. There shall be established within the Division of Banks 2 regional mortgage  
5 review boards in the commonwealth. There shall be a Boston metropolitan area mortgage review  
6 board which shall include the counties of Suffolk, Essex, Middlesex, Norfolk, Bristol, Plymouth,  
7 Barnstable, Dukes, and Nantucket; and a central and western Massachusetts mortgage review  
8 board which shall include the counties of Worcester, Franklin, Hampden, Hampshire and  
9 Berkshire. Each such board shall consist of 5 members appointed by the commissioner for a term  
10 of 3 years, 2 of whom shall be mortgagees and 3 of whom shall be community representatives;  
11 provided, however, that all members of each such board shall live or work within the respective

12 region. The commissioner shall provide minority and demographic representation in the  
13 membership of each board.

14       Upon the expiration of the term of any member of a regional board, a successor shall be  
15 appointed, in like manner, for a term of 3 years. In the event of a vacancy, the commissioner  
16 may, in like manner, appoint a member who shall serve for the remainder of the unexpired term.  
17 Members of each such board shall serve without compensation, and shall be sworn to the faithful  
18 performance of their duties. Each regional board shall suggest for consideration by the  
19 commissioner 1 or more names for each such expiring term or vacancy.

20       The mortgage review boards shall meet on a regular basis to review each residential  
21 mortgage loan denial that an applicant believes was denied on the basis of the location of the  
22 property. Any applicant whose residential mortgage loan application is denied by any mortgagee  
23 making 5 or more residential mortgage loans in any calendar year shall be instructed by the  
24 mortgagee, in writing, at the time of denial of his or her right to appeal any such denial to the  
25 appropriate mortgage review board.

26       For the purposes of this section, a “residential mortgage loan denial” shall mean the  
27 denial of a loan on real property located within the respective regions of the Boston metropolitan  
28 area mortgage review board or the central and western Massachusetts mortgage review board  
29 having thereon a dwelling house with accommodations for 4 or less separate households and  
30 occupied, or to be occupied, in whole or in part by the obligor on the mortgage debt; provided,  
31 however, that residential property shall be limited to the primary residence of a person; provided  
32 further, that residential property shall not include an investment property or residence other than

33 a primary residence; and provided further, that residential property shall not include residential  
34 property taken in whole or in part as collateral for a commercial loan.

35 Said board shall review each such submitted mortgage application, make its  
36 determination and advise the applicant thereof, in writing, within 45 days of such appeal of a  
37 mortgage loan application denial and if such board fails to complete said action within said 45  
38 days, the applicant will be considered to have exhausted his or her administrative remedies. The  
39 decision of the board shall be subject to review in the manner provided in chapter 30A, or in  
40 accordance with the provisions of section 64 of chapter 183.

41 The commissioner may promulgate rules and regulations governing the establishment,  
42 operation and procedures of said mortgage review boards.

43

44 SECTION 2. Chapter 167 of the General Laws, as so appearing, is hereby amended by  
45 striking out section 14C and inserting in place thereof the following section:-

46 Section 14C. There shall be established within the Division of Banks a small business  
47 loan review board in the commonwealth. The board shall consist of 5 members appointed by the  
48 commissioner for a term of 3 years, 2 of whom shall be representatives of banks or bank holding  
49 companies and 3 of whom shall be small business or community representatives. In making such  
50 appointments, the commissioner may take into consideration geographic diversity within the  
51 commonwealth.

52 Upon the expiration of the term of any member of the board, a successor shall be  
53 appointed, in like manner, for a term of 3 years. In the event of a vacancy, the commissioner

54 may, in like manner, appoint a member who shall serve for the remainder of the unexpired term.  
55 Members of the board shall be sworn to the faithful performance of their duties. The board shall  
56 suggest for consideration by the commissioner 1 or more names for each such expiring term or  
57 vacancy.

58         The small business loan review board shall meet on a regular basis or, as demand for its  
59 services requires, to review small business loan denials that applicants believe were  
60 unreasonably denied. The small business loan review board shall be required to report the results  
61 of its findings to the applicant within 30 days of submission of request for review; provided,  
62 however, that the board may, at its discretion, extend the review period to within 60 days of a  
63 submission or request. Upon making a determination for reason of denial, the small business loan  
64 review board shall be required to provide information on its findings to the applicant and  
65 commissioner and shall provide information to the applicant on alternative sources of financing,  
66 including information on any small business financing programs or other relevant programs  
67 offered by the commonwealth. The commissioner shall file a report regarding the activities of the  
68 small business loan review board for each calendar year with the chairs of the joint committee on  
69 community development and small business, chairs of the joint committee on economic  
70 development and emerging technologies, and chairs of the joint committee on financial services.  
71 Such report shall be filed within 60 days of the end of each calendar year.

72         In addition, the small business loan review board may conduct annual studies or issue an  
73 annual report on the availability of credit to small businesses within all regions of the  
74 commonwealth and report back to the commissioner on its findings. The report may be made  
75 available to the public through the website of the office of consumer affairs and business  
76 regulation or the small business website established under section 3 of chapter 23A. The

77 commissioner shall also promote the small business review board as a resource for small  
78 businesses on the small business website established under section 3 of chapter 23A.

79           For the purposes of this section, a “small business loan” shall mean a loan by a bank,  
80 federal bank or federally chartered credit union to a business organization or entity which either  
81 had gross annual revenues of \$1 million or less in its preceding calendar year or which meets the  
82 size standards and revenue requirements of the Small Business Administration for each industry  
83 sector pursuant to 13 CFR 121.201.

84           The commissioner may promulgate rules and regulations governing the establishment,  
85 operation and procedures of said small business loan review board.