

**HOUSE . . . . . No. 1066**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Paul J. Donato***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

**An Act to protect consumers from surprise billing.**

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Paul J. Donato</i>	<i>35th Middlesex</i>	<i>2/3/2021</i>

**HOUSE . . . . . No. 1066**

By Mr. Donato of Medford, a petition (accompanied by bill, House, No. 1066) of Paul J. Donato relative to non-contracted and non-emergency healthcare billing. Financial Services.

**The Commonwealth of Massachusetts**

**In the One Hundred and Ninety-Second General Court  
(2021-2022)**

An Act to protect consumers from surprise billing.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 6D of the General Laws, as appearing in the 2016 Official Edition,  
2 is hereby amended by inserting after section 16 the following section:-

3 Section 16A. (a) The commission shall, upon consideration of advice or any other  
4 pertinent evidence, recommend the noncontracted commercial rate for emergency services and  
5 the noncontracted commercial rate for nonemergency services, as defined in section 1 of chapter  
6 176O. The noncontracted commercial rate for emergency services and the noncontracted  
7 commercial rate for nonemergency services shall be in effect for a term of 5 years and shall  
8 apply to payments under clauses (ii) and (iv) of section 28 of said chapter 176O.

9 (b) In recommending rates, the commission shall consider: (i) the impact of each rate on  
10 the growth of total health care expenditures; (ii) the impact of each rate on premiums under  
11 Chapter 176J; (iii) the impact of each rate on in-network participation by health care providers  
12 and the risk of reducing network participation by health care providers; and (iv) whether each

13 rate is easily understandable and administrable by health care providers and carriers. The  
14 commission may establish separate rates for subsidized and nonsubsidized health benefit plans.  
15 The commission shall not issue its recommendations for the noncontracted commercial rate for  
16 emergency services and the noncontracted commercial rate for nonemergency services without  
17 the approval of the board established under subsection (b) of section 2.

18 (c) Prior to recommending the rates, the commission shall hold a public hearing. The  
19 hearing shall examine current rates paid for in- and out-of-network services and the impact of  
20 those rates on the operation of the health care delivery system and determine, based on the  
21 testimony, information and data, an appropriate noncontracted commercial rate for emergency  
22 services and noncontracted commercial rate for nonemergency services consistent with  
23 subsection (b). The commission shall provide public notice of the hearing not less than 45 days  
24 before the date of the hearing, including notice to the division of insurance. The division may  
25 participate in the hearing. The commission shall identify as witnesses for the public hearing a  
26 representative sample of providers, provider organizations, payers and other interested parties as  
27 the commission may determine. Any interested party may testify at the hearing.

28 (d) If the board approves the recommended rates pursuant to subsection (b), the  
29 commission shall submit the recommendations to the division of insurance. The division may,  
30 not later than 30 days after the proposal has been submitted, hold a public hearing on the  
31 proposal. The division shall provide public notice of the hearing not less than 7 days before the  
32 date of the hearing. The division shall identify as witnesses for the public hearing a  
33 representative sample of providers, provider organizations, payers and other interested parties as  
34 the division may determine. Any interested party may testify at the hearing. Not later than 7 days  
35 after the division's public hearing, the division shall accept and implement the commission's

36 recommended rates or the division may reject the commission's recommended rates; provided,  
37 however, that if the division rejects the commission's recommended rates, the division shall,  
38 within 20 days of the division's rejection, report in writing to the commission, the clerks of the  
39 senate and house of representatives and the joint committee on health care financing the reasons  
40 for the division's rejection. Within 30 days of receipt of the division's rejection of the  
41 commission's recommended rates, the commission shall recommend amended rates based on the  
42 division's written rejection. If the division takes no action to accept or reject the commission's  
43 recommended rates, the recommended rates shall automatically take effect as the noncontracted  
44 commercial rate for emergency services and noncontracted commercial rate for nonemergency  
45 services 30 days after the commission submitted said rates to the division and shall be in effect  
46 for the applicable 5-year term.

47 (e) The commission shall conduct a review of established rates in the fourth year of the  
48 rates' operation. The commission shall further hold a public hearing under subsection (d) in said  
49 fourth year and recommend rates consistent with this section to be effective for the next 5-year  
50 term.

51 SECTION 2. Section 1 of chapter 176O of the General Laws, as appearing in the 2016  
52 Official Edition, is hereby amended by inserting after the definition of "Incentive plan" the  
53 following definition:-

54 "In-network contracted rate", the rate contracted between an insured's carrier and a  
55 network health care provider for the reimbursement of health care services delivered by that  
56 health care provider to the insured.

57 SECTION 3. Said section 1 of said chapter 176O, as so appearing, is hereby further  
58 amended by inserting after the definition of “Network” the following 3 definitions:-

59  
60 “Noncontracted commercial rate for emergency services”, the amount set pursuant to  
61 section 16A of chapter 6D and used to determine the rate of payment to a health care provider for  
62 the provision of emergency health care services to an insured when the health care provider is  
63 not in the carrier’s network.

64 “Noncontracted commercial rate for nonemergency services”, the amount set pursuant to  
65 section 16A of chapter 6D and used to determine the rate of payment to a health care provider for  
66 the provision of nonemergency health care services to an insured when the health care provider  
67 is not in the carrier’s network.

68 “Nonemergency services”, health care services rendered to an insured experiencing a  
69 condition other than an emergency medical condition.

70 SECTION 4. Said chapter 176O is hereby further amended by adding the following 3  
71 sections:-

72 Section 30. (a)(1) A carrier shall reimburse a health care provider as follows: (i) where  
73 the health care provider is a member of an insured’s carrier’s network but not a participating  
74 provider in the insured’s health benefit plan and the health care provider has delivered health  
75 care services to the insured to treat an emergency medical condition, the carrier shall pay that  
76 provider the in-network contracted rate for each delivered service; provided, however, that such  
77 payment shall constitute payment in full to that health care provider and the provider shall not

78 bill the insured except for any applicable copayment, coinsurance or deductible that would be  
79 owed if the insured received such service or services from a participating health care provider  
80 under the terms of the insured's health benefit plan; (ii) where the health care provider is not a  
81 member of an insured's carrier's network and the health care provider has delivered health care  
82 services to the insured to treat an emergency medical condition, the carrier shall pay that  
83 provider the noncontracted commercial rate for emergency services for each delivered service;  
84 provided, however, that such payment shall constitute payment in full to the health care provider  
85 and the provider shall not bill the insured except for any applicable copayment, coinsurance or  
86 deductible that would be owed if the insured received such service or services from a  
87 participating health care provider under the terms of the insured's health benefit plan; (iii) where  
88 the health care provider is a member of an insured's carrier's network but not a participating  
89 provider in the insured's health benefit plan and the health care provider has delivered  
90 nonemergency health care services to the insured and a participating provider in the insured's  
91 health benefit plan is unavailable or the health care provider renders those nonemergency health  
92 care services without the insured's knowledge, the carrier shall pay that provider the in-network  
93 contracted rate for each delivered service; provided, however, that such payment shall constitute  
94 payment in full to the health care provider and the provider shall not bill the insured except for  
95 any applicable copayment, coinsurance or deductible that would be owed if the insured received  
96 such service from a participating health care provider under the terms of the insured's health  
97 benefit plan; and (iv) where the health care provider is not a member of an insured's carrier's  
98 network and the health care provider has delivered nonemergency services to the insured and a  
99 participating provider in the insured's health benefit plan is unavailable or the health care  
100 provider renders those nonemergency health care services without the insured's knowledge, the

101 carrier shall pay the provider the noncontracted commercial rate for nonemergency services for  
102 each delivered service; provided, however, that such payment shall constitute payment in full to  
103 the health care provider and the provider shall not bill the insured except for any applicable  
104 copayment, coinsurance or deductible that would be owed if the insured received such service or  
105 services from a participating health care provider under the terms of the insured's health benefit  
106 plan.

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108 (a)(2) It shall be an unfair and deceptive act or practice, in violation of section 2 of  
109 chapter 93A, for any health care provider or carrier to request payment from an enrollee, other  
110 than the applicable coinsurance, copayment, deductible or other out-of-pocket expense, for the  
111 services described in paragraph (1).

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113 (b) Nothing in this section shall require a carrier to pay for health care services delivered  
114 to an insured that are not covered benefits under the terms of the insured's health benefit plan.

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116 (c) Nothing in this section shall require a carrier to pay for nonemergency health care  
117 services delivered to an insured if the insured had a reasonable opportunity to choose to have the  
118 service performed by a network provider participating in the insured's health benefit plan.  
119 Evidence that an insured had a reasonable opportunity to choose to have the service performed  
120 by a network provider may include, but not be limited to, a written acknowledgement submitted  
121 with any claim for reimbursement from the carrier that: (i) is signed by the insured; and (ii) was

122 provided by the health care provider to the insured before the delivery of nonemergency health  
123 care services and provided the insured a reasonable amount of time to seek health care services  
124 from a participating provider in the insured's health benefit plan.

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126 (d) The commissioner shall promulgate regulations that are necessary to implement this  
127 section.

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