

**HOUSE . . . . . No. 1045**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Jonathan D. Zlotnik***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to the Massachusetts Commission Against Discrimination.

PETITION OF:

NAME:

DISTRICT/ADDRESS:

*Jonathan D. Zlotnik*

*2nd Worcester*

*Solomon Goldstein-Rose*

*3rd Hampshire*

**HOUSE . . . . . No. 1045**

By Mr. Zlotnik of Gardner, a petition (accompanied by bill, House, No. 1045) of Jonathan D. Zlotnik and Solomon Goldstein-Rose relative to employment discrimination. Labor and Workforce Development.

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE HOUSE, NO. 1783 OF 2015-2016.]

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Ninetieth General Court  
(2017-2018)**  
\_\_\_\_\_

An Act relative to the Massachusetts Commission Against Discrimination.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Section 2 of Chapter 151B of the General Laws, as appearing in the 2008  
2 Official Edition, is hereby amended by adding after the word “purposes” in line 4 the following:-

3 “, provided that Commission policies are subjected to public review in draft form for  
4 ninety (90) days prior to final adoption”

5 SECTION 2. Section 3 of Chapter 151B of the General Laws, as appearing in the 2008  
6 Official Edition, is hereby further amended by adding to the end of paragraph (5), prior to the  
7 period the following:-

8 “, provided that Commission policies and practices are subjected to public review in  
9 draft form for ninety (90) days prior to final adoption”

10 SECTION 3. Section 5 of chapter 151B of the General Laws, as appearing in the 2008  
11 Official Edition, is hereby amended by adding at the end thereof the following paragraph:--

12 In the case of a public hearing in an employment discrimination matter that was held  
13 prior to May 6, 2004, and where the parties to the public hearing have not yet exhausted all  
14 avenues of judicial review, remand or appeal available under chapter 30A of the General Laws,  
15 or otherwise entered into a binding resolution of the matter, the commissioner shall immediately  
16 serve notice upon a complainant and respondent of their right to elect judicial determination of  
17 the complaint. Upon notification, if a complainant or respondent wishes to elect judicial  
18 determination, they shall do so in writing within 20 days of receipt of the notice. The person  
19 making the election shall give notice of the election to the commission and to all other  
20 complainants and respondents to whom the probable cause finding relates. The commission,  
21 upon receipt of the notice, shall dismiss the complaint filed and/or vacate the finding of the  
22 commission arising out of the public hearing as to all parties without prejudice and the  
23 complainant shall be barred from subsequently bringing a complaint on the same matter before  
24 the commission. If any complainant or respondent elects judicial determination, the commission  
25 shall authorize, and not later than 30 days after the election is made the complainant, through  
26 counsel, or the attorney general, in the case of an unrepresented complainant, to commence and  
27 maintain, a civil action on behalf of the complainant in the superior court for the county in which  
28 the unlawful practice occurred. The complainant may intervene as of right in the civil action.  
29 Any party to any civil action shall be entitled to a trial by jury, if so elected.

30 SECTION 4. Chapter 151B of the General Laws, as appearing, is hereby further  
31 amended by adding the following new section:-

32           Section 5A. Notwithstanding the provisions in Section 5, any person claiming to be  
33 aggrieved by an alleged unlawful practice by an employer or labor organization or employment  
34 agency because of race, color, religious creed, national origin, sex, sexual orientation, ancestry,  
35 age, or handicap to refuse to hire or employ or to bar or to discharge from employment such  
36 person or to discriminate against such person in compensation or in terms, conditions, or  
37 privileges of employment, unless based upon a bona fide occupational qualification as specified  
38 in section four 1, 1A, 1B, 2, 3, 4, 4A, 5, 9, 9A, 11A, 16, 16A may, by himself or his attorney,  
39 make, sign and file with the commission a verified complaint in writing which shall state the  
40 name and address of the person, employer, labor organization or employment agency alleged to  
41 have committed the unlawful practice complained of, the prima facie case as alleged and contain  
42 other such information as may be required by the commission, provided the complaint is  
43 accompanied by a \$250.00 filing fee, which may be waived or refunded by the commission in  
44 emergency situations or where proof of inability to pay is presented.

45           After the filing of the complaint, the commissioner shall cause to be issued and served in  
46 the name of the commission, a written notice, together with a copy of such complaint, as the  
47 same may have been amended, requiring the person, employer, labor organization, or  
48 employment agency named in such complaint, hereinafter referred to as the respondent, to  
49 answer the charges and state its position regarding such complaint in writing within 45 days of  
50 receipt of the written notice. Within five days of the commission's receipt of the respondent's  
51 position statement, the chairman of the commission shall designate an investigative officer to  
52 make a prompt investigation in connection therewith, including a scheduling of an investigative  
53 conference within 90 days from receipt of respondent's position statement and if it is not so held  
54 within 90 days, or the complainant fails to attend the investigative conference, the complaint is

55 dismissed, unless good cause is shown for the absence. If an attorney represents either the  
56 complainant or the respondent, the investigative officer will also be an attorney with the  
57 commission.

58 If such investigative officer shall determine after such investigation that no probable  
59 cause exists for crediting the allegations of the complaint, or 365 days from receipt of the  
60 complaint by the commission has passed, the commission shall dismiss the complaint, and within  
61 ten days from such dismissal, cause to be issued and served upon the complainant written notice  
62 of such dismissal.

63 If the commissioner shall determine after such investigation and no more than 365 days  
64 from receipt of the complaint, that probable cause exists for crediting the allegations of any  
65 complaint, the commissioner may allow for limited discovery provided that, based on traditional  
66 rules of evidence, discovery orders be issued or denied within 30 days of request by the  
67 investigative officer and provided that the investigative officer state in writing the reasons why  
68 discovery will materially benefit resolution of the complaint, both parties will be given a 90 day  
69 discovery period. Both parties will submit a pre-determination memorandum of fact and law 30  
70 days after close of the discovery period.

71 At the close of the discovery period, the commission must consider summary judgment  
72 motions and if accepted, the commission will dismiss the complaint and notify in writing both  
73 parties and their attorneys of their right to elect judicial determination of the complaint. The  
74 person making such an election shall give notice of such election to the commission and to all  
75 other parties and their attorneys. The commission shall establish rules of practice for removing a  
76 case to federal or state court. If a motion for summary judgment is denied, the commission will

77 determine the reasonable likelihood of success of prevailing prior to certifying the complaint for  
78 a public hearing.

79 All interested parties must attend all scheduled conferences and hearings. If a party fails  
80 to attend, except where there is a showing of good cause, that party will be defaulted. The  
81 testimony taken at hearings and conferences shall be under oath and transcribed at the request of  
82 any party.

83 If, upon all the evidence at the public hearing, the commission shall find that a  
84 respondent has engaged in any unlawful practice as defined above, the commission shall state its  
85 findings of fact and shall issue and cause to be served on such respondent an order requiring such  
86 respondent to cease and desist from such unlawful practice and will take such affirmative action  
87 including but not limited to, hiring, reinstatement, or upgrading of employees, with or without  
88 back pay, or restoration to membership in any respondent labor organization, as, in the judgment  
89 of the commission, will effectuate the purposes of this chapter. Such cease and desist orders and  
90 orders for affirmative relief may be issued to operate prospectively. In addition to any such  
91 relief, the commission shall award reasonable attorney fee and costs to any prevailing  
92 complainant.

93 If, upon all the evidence, the commission shall find that a respondent has not engaged in  
94 any such unlawful practice, the commission shall state its findings of fact and shall issue and  
95 cause to be served on the complainant an order dismissing the said complaint as to such  
96 respondent.

97           SECTION 5. Section 9 of Chapter 151B of the General Laws, as appearing in the 2008  
98 Official Edition, is hereby further amended by adding in line 19, following “commission,” the  
99 following:

100           “ or the respondent to a complaint”