SENATE BILL NO. 98

1

BY SENATORS DONAHUE AND THOMPSON

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

AN ACT

2	To amend and reenact the introductory paragraph of R.S. 39:2(15.1), 24.1(A), (C), and
3	(E)(3), 34(A), 51(A)(2), and 56(A) and to enact R.S. 39:24.1(E)(4) and (5) and
4	36(A)(7), relative to budgetary procedures; to define expenditures and incentive
5	expenditure programs; to provide for inclusion in the executive budget, the general
6	appropriation bill, other appropriation bills, and the state budget of incentive
7	expenditures programs; to provide for an effective date; and to provide for related
8	matters.
9	Be it enacted by the Legislature of Louisiana:
10	Section 1. The introductory paragraph of R.S. 39:2(15.1), 24.1(A), (C), and (E)(3),
11	34(A), 51(A)(2), and 56(A) are hereby amended and reenacted and R.S. 39:24.1(E)(4) and
12	(5) and 36(A)(7) are hereby enacted to read as follows:
13	§2. Definitions
14	As used in this Chapter, except where the context clearly requires otherwise,
15	the words and expressions defined in this Section shall be held to have the meanings
16	here given to them.
17	* * *
18	(15.1) "Incentive expenditures" means or "incentive expenditures"
19	programs" mean the reductions of and payments from current tax collections
20	because of payments to businesses and individuals for the refund, rebate, or
21	transferable credits granted through either an incentive contract between the
22	state or an agency of the state and a specific recipient, or certification or
23	approval of a specific recipient by the state or an agency of the state, including
24	the following incentive benefit statutes:
25	* * *
26	§24.1. Incentive expenditure programs forecast

A. The Revenue Estimating Conference shall establish a forecast of incentive expenditures for each fiscal year, beginning for Fiscal Year 2016-2017, hereinafter referred to as the "incentive expenditure forecast", which shall be derived and revised only as provided in this Section. The incentive expenditure forecast shall include a forecast of the amount of payments from and reductions of current tax collections to be granted by each of the incentive **expenditure programs including the incentive** benefit statutes listed in R.S. 39:2(15.1) for the forecasted year. The forecast shall be an amount that is no less than the estimated amount of payments from and reductions of current tax collections which will be made by each of the incentive **expenditure programs including the incentive** benefit statutes listed in R.S. 39:2(15.1) for the forecasted fiscal year.

12 * *

C. The department which administers the incentive benefit **program shall give a report on the incentive expenditure program at each meeting of the conference and** shall notify the conference when the incentive expenditure forecast is not sufficient to meet the requirements of current law or current administrative procedures. The conference may revise the forecast as necessary.

* * *

20 * * *

E.

(3) In addition to the data required to be submitted in Paragraph (2) of this Subsection, each agency of the state, including the Department of Revenue, the Department of Economic Development, and the Department of Culture, Recreation and Tourism, which administers an incentive expenditure program as defined in R.S. 39:2(15.1) shall submit to the Revenue Estimating Conference, the legislative fiscal office, and the division of administration, upon request, an estimate of incentive expenditures for each of the **incentive expenditure programs including the** tax benefit statutes listed in R.S. 39:2(15.1) administered by the respective agency. Such estimates shall be an amount that is no less than the estimated amount of reductions of and payments to be made from current tax collections for each incentive

1	expenditure program for the current fiscal year. The participants of the conference
2	shall work in conjunction with the respective agency to finalize all estimates for
3	presentation to the conference.
4	(4) In developing the estimate of incentive expenditures for each of the
5	tax benefit programs listed in R.S. 39:2(15.1), each agency of the state, including
6	the Department of Revenue, the Department of Economic Development, and the
7	Department of Culture, Recreation and Tourism, which administers an
8	incentive expenditure program, shall coordinate and implement procedures for
9	developing the estimate of the incentive expenditures for submission to the
10	Revenue Estimating Conference, the legislative fiscal office, and the division of
11	administration. Such procedures shall include consideration of, but not be
12	limited to:
13	(a) The statutory guidelines for the incentive expenditure program.
14	(b) Any application process for the incentive expenditure program.
15	(c) Estimates of the timeline from any application process through
16	approval of the application and the claiming of the tax benefit by a taxpayer.
17	(d) Historical data on the actual amount of reductions of and payments
18	made from tax collections for the incentive expenditure program.
19	(e) Projections of tax revenue or budgetary savings to be generated for
20	state or local government as a result of the incentive expenditure.
21	(5) The participants of the conference shall work in conjunction with the
22	respective agency or agencies to implement all procedures.
23	* * *
24	§34. Executive budget
25	A.(1) The governor shall cause to be prepared an executive budget presenting
26	a complete financial and programmatic plan for the ensuing fiscal year which shall
27	include recommendations for appropriations from the state general fund and
28	dedicated funds which shall not exceed the official forecast of the Revenue
29	Estimating Conference. Except as provided by R.S. 39:75(E), the executive budget

shall not include recommendations for appropriations from any fund in excess of the

30

official forecast of money available for appropriation from that fund.

(2) The executive budget for Fiscal Year 2018-2019 and each fiscal year thereafter shall include a listing of all incentive expenditure programs by department, including the forecasted amount of each incentive expenditure as adopted for the current fiscal year by the Revenue Estimating Conference. The incentive expenditures programs shall be stated as a separate description in the program activities of the respective department, agency, or authority of the state which administers the incentive expenditure program. Such incentive expenditures shall not be included as, nor counted towards, the operating expenses of the relevant department, agency, or authority.

* * *

§36. Contents and format of executive budget; supporting document

A. The executive budget shall present a complete financial and programmatic plan for the ensuing year, and it shall be configured in a format so as to clearly present and highlight the functions and operations of state government and the financial requirements associated with those functions and operations. The executive budget shall be a performance-based budget and as such may include key objectives and key performance indicators. The commissioner of administration may designate key objectives and key performance indicators to be included in the executive budget. Additionally, the executive budget shall include at a minimum the following:

* * *

(7) The executive budget for Fiscal Year 2018-2019 and each fiscal year thereafter shall include a listing of all incentive expenditure programs by department, including the forecasted amount of each incentive expenditure as adopted for the current fiscal year by the Revenue Estimating Conference. The incentive expenditure programs shall be stated as a separate description in the program activities of the respective department, agency, or authority of the state which administers an incentive expenditure program. Such incentive expenditures shall not be included as, nor counted towards, the operating expenses of the relevant department, agency, or authority.

1	*	*	*
•			

§51. General Appropriation Bill; other appropriation bills

A.

4 * * *

(2) The General Appropriation Bill and other appropriation bills shall not appropriate any funds, as defined in Article VII, Section 10(J) of the Constitution of Louisiana, which are not part of the official forecast except as provided for in R.S. 39:54(A)(2). The General Appropriation Bill and other appropriation bills for Fiscal Year 2018-2019 and each fiscal year thereafter shall include a listing of all incentive expenditure programs by department, including the forecasted amount of each incentive expenditure as adopted for the current fiscal year by the Revenue Estimating Conference. The incentive expenditure programs shall be stated as a separate description in the program activities of the respective department, agency, or authority of the state which administers an incentive expenditure program. Such incentive expenditure programs shall not be included as, nor counted towards, the operating expenses of the relevant department, agency, or authority.

18 * * *

§56. State budget to be prepared by governor

A. After the passage of the appropriation and revenue acts, but not later than October first of each year, the governor shall cause to be prepared a complete state budget for the fiscal year. The budget so prepared shall include all the details of the financial plan for the fiscal year, as to both expenditures and means of financing as presented in the executive budget, with such revision as may be necessary to bring them into conformity with the appropriation and revenue acts and other acts to provide means of financing, and with the legislative provisions in effect, governing administration of the budget. The budget prepared for Fiscal Year 2018-2019 and each fiscal year thereafter shall include a statement of total incentive expenditure programs and a statement of incentive expenditure programs by department.

1		*	*	*	
2	Section 2. This Act shal	l become et	ffective	on July 1, 2017; if vetoed by the gove	rnor
3	and subsequently approved by	the legisla	ture, thi	s Act shall become effective on Ju	ly 1,
4	2017, or on the day following s	uch approv	al by th	e legislature, whichever is later.	
		PRESID	ENT O	F THE SENATE	
		SPEAK	ER OF T	THE HOUSE OF REPRESENTATI	VES
		GOVER	NOR O	OF THE STATE OF LOUISIANA	
	APPROVED:				

ENROLLED

SB NO. 98