SLS 17RS-260

ENGROSSED

2017 Regular Session

SENATE BILL NO. 183

BY SENATOR MORRELL

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

TAX/TAXATION. Provides termination dates for certain tax incentive and rebate programs. (gov sig)

1	AN ACT
2	To amend and reenact R.S. 51:1787(K), the introductory paragraph of R.S. 51:2452(A),
3	2453(1), the introductory paragraph of 2453(2), 2453(2)(a), (b), and (c)(ix), (4), and
4	(6), 2455(E)(1), 2457(A)(2)(b), (f), and (5), 2461, and 3121(C)(3)(a)(ii) and to enact
5	R.S. 17:3389(G), R.S. 51:2367(F), 2453(2)(c)(x), (xi), and (xii), and 2458(11),
6	relative to tax incentives and rebates; to provide for a termination date for the
7	incentive program for university research and development parks; to extend the
8	termination date of certain tax incentive and rebate programs administered by the
9	Department of Economic Development to increase the benefit rate for the Quality
10	Jobs Program; to provide for employer qualifications for the Quality Jobs Program;
11	to increase the new direct jobs and gross payroll thresholds for certain employers for
12	the Quality Jobs Program; to provide for an effective date; and to provide for related
13	matters.
14	Be it enacted by the Legislature of Louisiana:
15	Section 1. R.S. 17:3389(G) is hereby enacted to read as follows:
16	§3389. University research and development parks; tax exemptions
17	* * *

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1	G. No contracts shall be entered into pursuant to this Section on or after
2	<u>July 1, 2017.</u>
3	Section 2. R.S. 51:1787(K), 2461, and 3121(C)(3)(a)(ii) are hereby amended and
4	reenacted and R.S. 51:2367(F) is hereby enacted to read as follows:
5	§1787. Incentives
6	* * *
7	K. The department shall not accept any advance notification on or after July
8	1, 2017 <u>2021</u> .
9	* * *
10	§2367. Louisiana Mega-Project Energy Assistance Rebate
11	* * *
12	F. No cooperative endeavor agreements shall be entered into pursuant
13	to the provisions of this Section on or after July 1, 2017.
14	§2461. Application deadline
15	On and after July 1, 2018 2022, no new advance notifications under this
16	Chapter shall be accepted by the Department of Economic Development. However,
17	an employer which, prior to July 1, 2018 <u>2022</u> , has been approved by the department
18	to receive incentive tax credits or rebates under the program shall continue to receive
19	tax credits or rebates pursuant to the terms of its agreement with the state of
20	Louisiana as long as the employer retains its eligibility.
21	* * *
22	§3121. Competitive Projects Payroll Incentive Program
23	* * *
24	C. Applications and contract approval and administration.
25	* * *
26	(3)(a) * * * *
27	(ii) No new contract shall be approved on or after July 1, 2018 2022, but
28	contracts existing on that date may continue and may be renewed.
29	* * *

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1	Section 3. The introductory paragraph of R.S. 51:2452(A), 2453(1), the introductory
2	paragraph of 2453(2), 2453(2)(a), (b), and (c)(ix), (4), and (6), 2455(E)(1), 2457(A)(2)(b),
3	(f), and (5) are hereby amended and reenacted and R.S. 51:2453(2)(c)(x), (xi), and (xii) and
4	2458(11) are hereby enacted to read as follows:
5	§2452. Intent
6	A. It is the intent of the Louisiana Legislature that the quality jobs benefits
7	provided for in this Chapter in contracts for which an application is filed with the
8	department after May 1, 2002, should be used primarily as an inducement for
9	businesses to locate or expand existing operations in Louisiana in accordance with
10	Louisiana Vision 2020 and the Department of Economic Development's focus on
11	Louisiana's traditional and seed clusters: Advanced Materials; Agriculture, Forest
12	and Food Technology; Durable Goods (Marine, Automotive, Aviation);
13	Entertainment; Information Technology; Biotechnology, Biomedical, and Medical
14	Industries serving rural hospitals; Logistics and Transportation; Oil and Gas and
15	Energy; Headquarters; and Petrochemical and Environmental Technology. A
16	business operation should be considered for quality jobs benefits only if the business
17	meets the provisions of R.S. 51:2453(2). It is the further intent of the Louisiana
18	Legislature that the following should apply to quality jobs benefits provided both
19	before and after that date:
20	* * *
21	§2453. Definitions
22	The following words or terms as used in this Chapter shall have the following
23	meaning, unless a different meaning appears from the context:
24	(1) "Benefit rate" means the following percentages: shall be equal to six
25	percent for new direct jobs created that pay at least twenty-one dollars and
26	<u>sixty-six cents per hour.</u>
27	(a) For new direct jobs created which pay at least fourteen dollars and fifty
28	cents per hour inclusive of wages and the value of the health care benefits paid or
29	offered in accordance with Paragraph (2) of this Section, the benefit rate shall be five

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percent, provided that at least fifty percent of the employees holding new direct jobs accept the health care benefits offered.

(b) For new direct jobs created which pay at least nineteen dollars and ten cents per hour inclusive of wages and the value of the health care benefits paid or offered in accordance with Paragraph (2) of this Section, the benefit rate shall be six percent, provided that at least fifty percent of the employees holding new direct jobs accept the health care benefits offered.

8 (2) "Employer" shall mean a legal person who executes a contract with the 9 department pursuant to the provisions of this Chapter and who offers, or will offer 10 within ninety days of the effective date of qualifying for the incentive rebates 11 pursuant to the provisions of this Chapter, a basic health benefits plan to the 12 individuals it employs in new direct jobs in this state which shall be determined by 13 the Department of Economic Development to be in compliance with federally mandated healthcare requirements or, if no federally mandated healthcare 14 15 requirements exist, shall be determined to have a value of at least one dollar and 16 twenty-five cents per hour.

17(a) The "basic health benefits plan" or the "health insurance coverage"18required to be offered or provided by this Paragraph shall also include coverage for19basic hospital care, and coverage for physician care, as well as coverage for health20care, which and shall be the same coverage as is provided to employees employed21in a bona fide executive, administrative, or professional capacity by the employer22who are exempt from the minimum wage and maximum hour requirements of the23federal Fair Labor Standards Act, 29 U.S.C.A. §201, et seq.

24 (b) To qualify for a contract pursuant to this Chapter, employers must meet25 one of the following provisions:

(i) Must be <u>The employer is</u> one of the following six Vision 2020 cluster
industries: biotechnology; biomedical, and medical industries serving rural
hospitals; micromanufacturing; software, auto regulation, Internet, and
telecommunications technologies; environmental <u>clean energy</u> technology; food

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1	technologies; and advanced materials. Any cluster of industries added after May 1,
2	2002, shall qualify for a contract pursuant to this Chapter, if it qualifies under Items
3	(ii) through (vi) of this Subparagraph.
4	(ii) Must be The employer is a manufacturer, as defined by North American
5	Industry Classification System (NAICS) codes 113310, 211, 213111, 541360, 311-
6	339, 511-512, and 54171, as the employer's primary function.
7	(iii) Must be The employer is an oil and gas field services business as
8	defined in North American Industry Classification System (NAICS) code 213112
9	which has new direct jobs that pay not less than thirty thousand dollars per year and
10	meet the health insurance benefits required under this Paragraph and have Louisiana
11	as the national or regional headquarters of a multistate multi-state business whose
12	service territory includes at least Louisiana and the Gulf of Mexico.
13	(iv) Must have The employer has, or will have within one year, sales of at
14	least fifty percent of its total sales to out-of-state customers or buyers, to in-state
15	customers or buyers if the products or service is resold by the purchaser to an out-of-
16	state customer or buyer for ultimate use, or to the federal government. An
17	independent Louisiana certified public accountant shall annually verify that the
18	contract site meets the out-of-state sales requirement.
19	(v) Must be The employer is located in an area designated by the
20	Department of Economic Development as a distressed region. A distressed region
21	shall be either of the following:
22	(aa) A <u>a</u> parish which is within the lowest twenty-five percent of parishes
23	based on per capita income.
24	(bb) A census tract block group that is below the state median per capita
25	income, based upon the latest federal decennial census.
26	(cc) If an area is designated a distressed region, such Such designation shall
27	be maintained for the period of the initial quality jobs contract executed pursuant to
28	this Chapter and during the renewal period of any such contract. To qualify, an
29	employer shall either be located in a distressed region or at least fifty percent of the

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1	new direct jobs of the employer shall be filled by persons who reside in a distressed
2	region.
3	(vi) The employer is the corporate headquarters of a multi-state
4	business.
5	(vii) The employer is a business that spends fifty percent or more of its
6	time performing services for its out-of-state parent company. These services
7	include but are not limited to legal, marketing, finance, information technology,
8	order management, distribution center operation, or overall operations support.
9	(viii) The employer is in the business of maintenance, repair and
10	overhaul operations for commercial transport aircraft.
11	(c) The following employers or persons engaged in the following professions
12	or service industries shall not be eligible for any rebate under this Chapter:
13	* * *
14	(ix) Attorneys. Professional Services firms unless the business can
15	demonstrate that more than fifty percent of its services are provided to
16	out-of-state customers.
17	(x) Construction.
18	(xi) Staffing agencies.
19	(xii) Medical professionals.
20	* * *
21	(4) "New direct job" means employment in this state of an employee working
22	at <u>least</u> the average hours per week provided for in R.S. 51:2455(E)(2), <u>who earns</u>
23	at least the benefit rate as defined in R.S. 51:2453(1) and, who was not previously
24	on an employer's payroll in Louisiana, nor previously on the payroll of such
25	employer's parent entity, subsidiary, or affiliate in Louisiana, or previously on the
26	payroll of any business whose physical plant and employees are substantially the
27	same as those of the employer in Louisiana. Such job shall be with an employer that
28	has qualified to receive a rebate pursuant to the provisions of this Chapter, which job
29	did not exist in this state prior to the effective date the application was filed by the

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1 employer with the Department of Economic Development pursuant to the provisions 2 of R.S. 51:2455 and which job is filled by an individual domiciled in the state of Louisiana. "New direct job" shall not mean any job that is a result of job shifts due 3 to the gain or loss of an in-state contract to supply goods and services. "New direct 4 job" shall not mean any employees who were retained following the acquisition of 5 all or part of an in-state business by an employer. 6

8 (6) "Health care benefits" means the amount of any payment to or on behalf 9 of an individual in its employ under a plan or system established by an employer 10 which makes provision for individuals in its employ generally, or for a class or 11 classes of such individuals, including any amount paid by an employer for insurance or annuities, or into a fund to provide for any such payment for a basic health 12 13 benefits plan or the health insurance coverage, or the value of the health benefits plan or health insurance coverage offered by the employer to an individual it employs. 14 15 The value of health care benefits which are offered in accordance with Paragraph (2) 16 of this Section shall be deemed as having been paid for purposes of determining a 17 benefit rate, regardless of whether the employee accepts the plan or coverage offered, provided that at least fifty percent of the employees holding new direct jobs accept 18 19 the health care benefits offered. 20

21 §2455. Incentive rebates

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E. In order to qualify to receive such rebate, the employer applying shall be

required to:

(1) Have an annual gross payroll for a minimum of five fifteen new direct 25 jobs which equals or exceeds five hundred six hundred seventy-five thousand 26 27 dollars for the employer's fiscal year for which the employer is applying for his third annual rebate. Employers with no more than fifty employees shall have an annual 28 29 gross payroll for a minimum of five new direct jobs which equals or exceeds two

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1	hundred fifty twenty-five thousand dollars for the employer's fiscal year for which
2	the employer is applying for his third annual rebate.
3	* * *
4	§2457. Filing claim to receive rebate; determination; repayment
5	A. Payroll rebate.
6	* * *
7	(2) The application shall contain a sworn statement by a duly authorized
8	officer of the employer concerning with respect to the employer's fiscal year:
9	* * *
10	(b) The total number of and the gross payroll of:
11	(i) New <u>new</u> direct jobs created which were paid a total of at least fourteen
12	dollars and fifty twenty one dollars and sixty-six cents per hour inclusive of wages
13	and the value of health care benefits paid or offered at the time the contract was
14	entered into.
15	(ii) New direct jobs created which were paid a total of at least nineteen
16	dollars and ten cents per hour inclusive of wages and the value of health care benefits
17	paid or offered at the time the contract was entered into.
18	* * *
19	(f) That the employer has offered the basic health benefits plan or the health
20	insurance coverage as defined in R.S. 51:2453(2)(a) to the individuals it employs in
21	new direct jobs including coverage for basic hospital care and for physician care, as
22	well as offered the health insurance coverage as follows:
23	(i) That the employer has offered a basic health benefits plan that is in
24	compliance with federally-mandated healthcare requirements or, if no
25	federally-mandated healthcare requirements exist, is determined to have a value
26	of not less than one dollar and twenty-five cents per hour in health care benefits for
27	full-time employees.
28	(ii) That the employer has offered health insurance coverage for the
29	dependents of full-time employees.

1	(iii) That at least fifty percent of the employees holding new direct jobs have
2	accepted the health care benefits offered.
3	* * *
4	(5) If the actual verified gross payroll for the employer's fiscal year for which
5	the employer is applying for his third annual rebate does not show a minimum of five
6	fifteen new direct jobs and is not of an amount which equals or exceeds a total of
7	five hundred six hundred seventy-five thousand dollars of new direct jobs payroll,
8	or, where applicable according to R.S. 51:2455(E)(1), does not show a minimum
9	of five new direct jobs and is not of an amount which equals or exceeds two
10	hundred fifty twenty-five thousand dollars of new direct jobs payroll, the tax
11	liability for the tax period in which the failure to show such minimum occurs shall
12	be increased by the amount of rebates previously allowed. If at any other time during
13	the ten-year period when the employer applies for a rebate at the end of the
14	employer's fiscal year, the actual verified gross payroll for such fiscal year does not
15	show a minimum of five new direct jobs and an amount which equals or exceeds a
16	total of five hundred thousand dollars, or, where applicable according to R.S.
17	51:2455(E)(1), two hundred fifty thousand dollars, the minimum required new
18	<u>direct jobs or the minimum required new direct jobs payroll in accordance with</u>
19	<u>R.S. 51:2455(E)(1)</u> the rebates shall be suspended and shall not be resumed until
20	such time as the actual verified gross payroll shows a minimum of five new direct
21	jobs and an amount which equals or exceeds five hundred thousand dollars or, where
22	applicable according to R.S. 51:2455(E)(1), two hundred fifty thousand dollars
23	minimum required new direct jobs and the minimum required new direct jobs
24	payroll in accordance with R.S. 51:2455(E)(1) are verified. No rebate shall accrue
25	or be paid to the employer during a period of suspension.
26	* * *
27	§2458. Employers receiving rebates not eligible to receive certain other tax credits
28	and exemptions
29	Notwithstanding any other provision of law and except as provided in R.S.

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1	51:2456(B), a qualified employer who receives a rebate pursuant to the provisions
2	of this Chapter shall not be eligible to receive the other credits or exemptions
3	provided for in the following provisions of law in connection with the activity for
4	which the rebate was received:
5	* * *
6	(11) An employer shall not receive any other incentive administered by
7	the Department of Economic Development for any payroll expenditures for
8	which the employer has received a credit pursuant to this Section.
9	Section 4. The provisions of Section 3 of this Act shall only apply to advance
10	notifications filed on or after July 1, 2017.
11	Section 5. This Act shall become effective upon signature by the governor or, if not
12	signed by the governor, upon expiration of the time for bills to become law without signature
13	by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
14	vetoed by the governor and subsequently approved by the legislature, this Act shall become
15	effective on the day following such approval.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Leonore Heavey.

DIGEST

SB 183 Engrossed

2017 Regular Session

Morrell

<u>Present law</u> provides for a program under which the Board of Commerce and Industry, with the approval of the Joint Legislative Committee on the Budget and the governor, may enter into contracts for tax exemptions, tax credits, and rebates with businesses that locate in university research and development parks.

<u>Proposed law</u> provides that no new contracts with businesses that locate in university research and development parks shall be entered into on or after July 1, 2017.

<u>Present law</u> provides for the Enterprise Zone Program under which the Department of Economic Development can enter into contracts with qualified applicants for rebates of sales and use tax and an investment tax credit.

<u>Proposed law</u> provides that no new advance notifications for the Enterprise Zone Program shall be accepted on or after July 1, 2021.

<u>Present law</u> authorizes the secretary of the La. Department of Economic Development and the governor to enter into cooperative endeavor agreements with qualified mega-projects for rebates up to the total amount of state severance tax paid on natural gas consumed by the mega-project.

Proposed law provides that no cooperative endeavor agreement with a mega-project for the

Page 10 of 12 Coding: Words which are struck through are deletions from existing law; words in **boldface type and underscored** are additions. rebate of severance tax shall be entered into on or after July 1, 2017.

<u>Present law</u> provides for the Louisiana Quality Jobs Program under which the Department of Economic Development can enter into contracts with qualified applicants for rebates of sales and use tax and an investment tax credit.

<u>Proposed law</u> provides that no new advance notifications for the Quality Jobs Program shall be accepted on or after July 1, 2022.

<u>Present law</u> provides for a Competitive Projects Payroll Incentive Program under which the Department of Economic Development can enter into contracts with qualified applicants for rebates of sales and use tax and an investment tax credit.

<u>Proposed law</u> provides that no new contracts under the Competitive Projects Payroll Incentive Program shall be approved on or after July 1, 2022.

<u>Present law</u> provides for the Louisiana Quality Jobs Program under which the Department of Economic Development can enter into contracts with qualified applicants for rebates of sales and use tax and an investment tax credit.

<u>Proposed law</u> increases the benefit rate required by employers to \$21.66 per hour and requires that employers be in compliance with any applicable federal healthcare requirements.

<u>Present law</u> requires employers to be located in a distressed region as designated by the Department of Economic Development or that at least 50% of the new jobs be filled by employees who reside in the distressed region.

<u>Proposed law</u> requires that employers be located in parishes within the lowest 25% of parishes based on income.

<u>Proposed law</u> adds maintenance, repair, and overhaul of commercial aircraft, corporate headquarters, and corporate operations services to the employers who may qualify for a contract under the program.

<u>Proposed law</u> adds professional services, construction, staffing agencies, and medical professionals to the employers who are not eligible to contract under the program.

<u>Proposed law</u> increases the actual verified gross payroll from \$500,000 to \$625,000 and the new direct jobs from five to 15 for purposes of the third year rebate under the program for large employers. Failure to meet these thresholds will trigger recapture of the rebates.

<u>Proposed law</u> applies the changes to the Louisiana Quality Jobs Program only for advance notifications filed on or after July 1, 2017.

Effective upon signature of the governor or lapse of time for gubernatorial action.

(Amends R.S. 51:1787(K), 2452(A)(intro para), 2453(1), 2453(2)(intro para), 2453(2)(a), (b), and (c)(ix), (4), and (6), 2455(E)(1), 2457(A)(2)(b), (f), and (5), 2461, and 3121(C)(3)(a)(ii); adds R.S. 17:3389(G), R.S. 51:2367(F), 2453(2)(c)(x), (xi), and (xii), and 2458(11))

Summary of Amendments Adopted by Senate

Committee Amendments Proposed by Senate Committee on Revenue and Fiscal Affairs to the original bill

- 1. Removes procurement processing company rebate program and corporate headquarters relocation program.
- 2. Increases the benefit rate required by employers for the Louisiana Quality Jobs Program.
- 3. Changes employer location requirements and types of employers eligible to contract under the Louisiana Quality Jobs Program.
- 4. Increases gross payroll and new direct jobs requirements for purposes of triggering recapture of Quality Jobs rebates.
- 5. Technical changes.