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SENATE BILL NO. 152

BY SENATOR BROOME (On Recommendation of the Louisiana State Law Institute)

AN ACT

2 To amend and reenact Children's Code Articles 606(A)(5), 623(B) a

To amend and reenact Children's Code Articles 606(A)(5), 623(B) and (C), 661(B),(C) and (D), 672.1(C)(2) and (3), 675(B)(2), (3), (4), and (5), 679(C) and (D), 695, 696(B), 702(J), 705, 706(B), 776(B), 853, 908(C), the introductory paragraph of 1015(3) and (k), 1030(2), the introductory paragraph of 1211, to enact Children's Code Articles 623(D) and (E), 661(E), 675(B)(6), 679(E) and (F), 696(C), 706(C), and 908(D), and to repeal Children's Code Article 730(10), relative to continuous revision of the Children's Code; to provide for the grounds which must be alleged in a child in need of care proceeding; to provide relative to notice and who has the right to be heard at a continued custody Child in Need of Care ("CINC") hearing; to provide for who shall be present at an adjudication hearing; to provide for a reunification efforts determination; to provide for the purpose and contents of the case plan; to provide for notice and who may be present at the disposition hearing; to provide for who shall receive notice of the right to appear and be heard at a case review hearing; to provide for the rights of the parties at a case review hearing; to provide for permanency hearings; to provide for notice of, the right to be heard, and the rights of the parties at permanency hearings; to provide for permanency planning reports; to provide for the effect of a parent's non-appearance at a delinquency hearing; to provide for the juvenile's care and treatment by the department; to provide for the grounds for termination of parental rights; to provide for suspension of the right of voluntary surrender of parental rights by initiation of a termination proceeding; to provide for the final decree at an adoption hearing; to provide for the grounds upon which an allegation that a family is a Family in Need of Services (or "FINS") must be based; and to provide for related matters.

Be it enacted by the Legislature of Louisiana:

Section 1. Children's Code Articles 606(A)(5), 623(B) and (C), 661(B), (C) and (D), 672.1(C)(2) and (3), 675(B)(2), (3), (4), and (5), 679(C) and (D), 695, 696(B), 702(J), 705,

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1	706(B), 776(B), 853, 908(C), the introductory paragraph of 1015(3) and (k), 1030(2), and
2	the introductory paragraph of 1211 are hereby amended and reenacted and Children's Code
3	Articles 623(D) and (E), 661(E), 675(B)(6), 679(E) and (F), 696(C), 706(C), and 908(D) are
4	hereby enacted to read as follows:
5	Art. 606. Grounds; child in need of care
6	A. Allegations that a child is in need of care must assert one or more of the
7	following grounds:
8	* * *
9	(5) The conduct of the parent, either as principal or accessory, constitutes a
10	crime against the child or against any other child of that parent.
11	* * *
12	Art. 623. Notice; right to be heard
13	* * *
14	B. The notice shall state the day date, time, and place of the hearing and
15	inform the recipient of his right to attend and be heard.
16	C. A child twelve years of age or older shall be present in court unless
17	his presence is waived by the court upon motion of the child's counsel. A child
18	below the age of twelve years shall be present in court upon the request of
19	counsel for the child or the court. If the child is present in court, he may choose
20	to testify as to his wishes, and the court shall consider his testimony in the
21	matter. Any testimony given by a child may be taken by a videotaped interview
22	or by closed-circuit television, as authorized by Chapter 8 of Title III of this
23	Code, or by an in-chambers conference attended only by the judge and court
24	reporter and by counsel for the child, for the petitioner, and for the parents.
25	C. D. If a foster parent, pre-adoptive parent, or relative providing care for the
26	child fails to appear at a hearing, the department shall report to the court whether
27	notice was given or, if not, what diligent efforts were made to locate and notify the

E. The court shall solicit and consider information regarding the care
and treatment of the child from any foster parent, pre-adoptive parent, or

absent person. The court may permit the hearing to be held in the person's absence.

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relative providing care for the child who appears for the hearing.

Comments - 2012

(a) Paragraph C complies with Louisiana Supreme Court Rule 33, Part III, Subpart II, Section 1, Standard 12, which states that, in child abuse and neglect cases, "[t]he child should be present at significant hearings, regardless of whether the child will testify, except when counsel affirmatively waives the child's presence . . . [and] [c]ounsel for a child should decide whether to call the child as a witness considering the child's need or desire to testify." Article 624(E) allows the child and the parents to "be heard on their own behalf," implying their presence. It also reflects the growing national trend for states to grant children the right to be present in court. *A.B.A. Ctr on Youth and the Law, Bar-Youth Empowerment Project (2009)*. These changes are consistent with the A.B.A. Model Act Governing the Representation of Children in Abuse Neglect, and Dependency Proceedings adopted in August, 2011.

(b) Paragraph E complies with the Safe and Timely Interstate Placement of Foster Children Act of 2006, that requires that "the foster parents (if any) of a child and any preadoptive parent or relative providing care for the child are provided with notice of, and a right to be heard in, any proceeding to be held with respect to the child." 42 U.S.C. 675(5) (G) (emphasis added). In particular, it clarifies the foster parent or caretaker's right to be heard. It also emphasizes the role of the child's daily caretaker and the insight that the caretaker can provide. See Article 695.

* * *

Art. 661. Presence at adjudication hearing; exclusion of witnesses

* * *

B. A child twelve years of age or older shall be present in court unless his presence is waived by the court upon motion of the child's counsel. A child below the age of twelve years shall be present in court upon the request of counsel for the child or the court. If the child is present in court, he may choose to testify as to his wishes, and the court shall consider his testimony in the matter. Any testimony given by a child may be taken by a videotaped interview or by closed-circuit television, as authorized by Chapter 8 of Title III of this Code, or by an in-chambers conference attended only by the judge and court reporter and by counsel for the child, for the petitioner, and for the parents.

B. C. The court shall not admit any other person into the courtroom unless the court has determined that the person has a proper interest in or is necessary to the proceedings.

C. D. On its own motion the court may, and on the request of a party the court shall, order that the witnesses, other than parties, be excluded from the courtroom or from a place where they can see or hear the proceedings, and refrain

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1	from discussing the facts of the case with anyone other than counsel in the case. In
2	the interest of justice, the court may exempt any witness from its order.
3	D. E. Prior to the commencement of the hearing, the court shall determine
4	whether it is in the child's best interest for the child to remain in the courtroom
5	during the testimony of the witnesses.
6	Comments - 2012
7	Comments 2012
8	(a) See Comment (a) to Article 623 for Paragraph B's compliance with
9	Louisiana Supreme Court Rule 33, Part III, Subpart II, Section 1, Standard 12.
10	
11	(b) Paragraph A of this Article already allows the child to be present at the
12	adjudication hearing, and Paragraph E (formerly Paragraph D) provides the
13	appropriate safeguards for restricting the child from the courtroom if the court
14	believes the child's presence will have an adverse effect on him. This addition serves
15	to accommodate and clarify the rights of the child. It also reflects the growing
16	national trend for states to grant children the right to be present in court. A.B.A. Ctr
17	on Youth and the Law, Bar-Youth Empowerment Project (2009). These changes are
18	consistent with the A.B.A. Model Act Governing the Representation of Children in
19	Abuse Neglect, and Dependency Proceedings adopted in August, 2011.
20	* * *
21	Art. 672.1. Reunification efforts determination
22	* * *
23	C. Efforts to reunify the parent and child are not required if a court of
24	competent jurisdiction has determined that:
25	* * *
26	(2) The parent has committed murder or manslaughter of another child of the
27	parent or any other child or has aided or abetted, attempted, conspired, or solicited
28	to commit such a murder or manslaughter.
29	(3) The parent has committed a felony that results in serious bodily injury to
30	the child or another child of the parent or any other child.
	•
31	* * *

B. The case plan shall at least include all of the following:

Art. 675. Case plan purpose; contents

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(2) A plan for assuring that the child receives safe and proper care and that

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services are provided to the parents, child, and foster parents in order to improve the conditions in the parents' home, facilitate the safe return of the child to his own home or other permanent placement of the child, or both, and address the needs of the child while in foster care, including a plan for visitation and a discussion of the appropriateness of the services that have been provided to the child under the plan. If the child has been committed to the custody of a person other than the parents, the plan shall recommend an amount the parents are obligated to contribute for the cost of care and treatment of their child in accordance with Article 685. When appropriate for a child age sixteen fifteen years of age or older, the plan shall include a written description of the programs and services which will help the child prepare for the transition from foster care to independent living.

- (3) For a child fifteen years of age or older the plan shall include a written, individualized, and thorough transitional plan, developed in collaboration with the child and any agency, department, or individual assuming his custody, care, or responsibility.
- (a) The transitional plan shall identify the programs, services, and facilities that will be used to assist the child in achieving a successful transition.

 The transitional plan shall address the needs of the child, including but not limited to education, health, permanent connections, living arrangements, and, if appropriate, independent living skills and employment.
- (b) The department shall ensure that all records in its files relevant to securing needed services in the community in which the child will live shall be immediately transmitted to the appropriate service provider.
- (3) (4) Documentation of the efforts the agency is making to safely return the child home or to finalize the child's placement in an alternative safe and permanent home in accordance with the child's permanent plan. For children whose permanent plan is adoption or placement in another permanent home, this documentation shall include child-specific recruitment efforts such as the use of state, regional, and national adoption exchanges, including electronic exchange systems, to facilitate orderly and timely in-state and interstate placements. For children whose permanent

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plan is guardianship, the documentation shall include the facts and circumstances
supporting guardianship, including the reasons that the plan is in the best interest of
the child and that reunification with a parent and adoption are not appropriate
permanent plans. The documentation shall also address the suitability and
commitment of the proposed guardian to offer a wholesome, stable home for the
child throughout minority.
(4)(5) Assessment of the child's relationships with his parents, grandparents,
and siblings, including a plan for assuring that continuing contact with any relative
by blood, adoption, or affinity with whom the child has an established and significant
relationship is preserved while the child is in foster care. The preservation of such

(5) (6) Documentation of the compelling reasons for determining that filing a petition for termination of parental rights would not be in the best interest of the child, when appropriate.

relationships shall be considered when the child's permanent plan is adopted.

Comments - 2012

(a) The Fostering Connections to Success and Increasing Adoptions Act of 2008 (P.L. 110-351) requires states during the 90-day period immediately prior to the date a child in custody attains eighteen years of age to "provide the child with assistance and support in developing a transition plan that is personalized at the direction of the child [and] includes specific options on housing, health insurance, education, local opportunities for mentors and continuing support services, and work force supports and employment services." In accordance with best practices, the State of Louisiana has by policy adopted the lower age of fifteen years. The Patient Protection and Affordable Care Act of 2010 (P.L. 111-148) further mandates the provision of information about health care treatment decision-making and specific health care options, including the option to execute a health care power of attorney, health care proxy, or other similar document recognized under state law.

(b) The child's caseworker and other representatives are expected to assist and support the child in developing the personal transitional plan. The child's caregivers should also assist and support the child in developing the plan. Other community and state agencies involved with the child currently or prospectively should also contribute to plan development. Such agencies may include local educational authorities, the Office of Juvenile Justice, the Department of Health and Hospitals, and other child-serving organizations at the community or state level.

(c) The common transitional plan form developed and used by the Department of Children and Family Services and by Youth Services, Office of Juvenile Justice, is available on the website of each agency.

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1	Art. 679. Notice; presence at disposition
2	* * *
3	C. The child need not be present when the court enters a judgment of
4	disposition. A child twelve years of age or older shall be present in court unless
5	his presence is waived by the court upon motion of the child's counsel. A child
6	below the age of twelve years shall be present in court upon the request of
7	counsel for the child or the court. If the child is present in court, he may choose
8	to testify as to his wishes, and the court shall consider his testimony in the
9	matter. Any testimony given by a child may be taken by a videotaped interview
10	or by closed- circuit television, as authorized by Chapter 8 of Title III of this
11	Code, or by an in-chambers conference attended only by the judge and court
12	reporter and by counsel for the child, for the petitioner, and for the parents.
13	D. The department shall give notice of the right to appear at the
14	disposition hearing to any foster parent, pre-adoptive parent, or relative
15	providing care for the child.
16	D. E. If a foster parent, pre-adoptive parent, adoptive parent, or relative
17	providing care for the child fails to appear at the disposition hearing, the department
18	shall report to the court whether notice was given, or, if not, what diligent efforts
19	were made to locate and notify the absent person. The court may permit the hearing
20	to be held in the person's absence.
21	F. The court shall solicit and consider information regarding the care
22	and treatment of the child from any foster parent, pre-adoptive parent, or
23	relative providing care for the child who appears for the hearing.
24	Comments - 2012
25 26 27	(a) See Comment (a) to Article 623 for Paragraph C's compliance with Supreme Court Rule 33, Part III, Subpart II, Section 1, Standard 12.
28 29 30 31 32 33 34	(b) Additionally, Article 680 requires the court to consider any and all evidence presented by the child during the disposition hearing, implying the child's presence. It also reflects the growing national trend for states to grant children the right to be present in court. A.B.A. Ctr on Youth and the Law, Bar-Youth Empowerment Project (2009). These changes are consistent with the A.B.A. Model Act Governing the Representation of Children in Abuse Neglect, and Dependency Proceedings adopted in August, 2011.

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1 2 3	(c) See Comment (b) to Article 623 for Paragraph D's compliance with the Safe and Timely Interstate Placement of Foster Children Act of 2006, 42 U.S.C. 601 et seq., P.L. 105-89.
4 5 6 7 8 9 10 11	(d) See Comment (b) to Article 623 for Paragraph F's compliance with the Safe and Timely Interstate Placement of Foster Children Act of 2006, that requires that "the foster parents (if any) of a child and any preadoptive parent or relative providing care for the child are provided with notice of, <i>and a right to be heard in</i> , any proceeding to be held with respect to the child." 42 U.S.C. 675(5)(G) (emphasis added). In particular, it clarifies the foster parent or caretaker's right to be heard. It also emphasizes the role of the child's daily caretaker and the insight that the care taken can provide. See Article 695.
13	* * *
14	Art. 695. Notice; foster parents, pre-adoptive parents, relatives providing care;
15	right to be heard
16	A. The department shall give notice of the right to appear at each case review
17	hearing to any foster parent, pre-adoptive parent, adoptive parent, or relative
18	providing care for the child.
19	B. The notice shall state the day date, time, and place of the case review
20	hearing and the recipient's right to attend and be heard.
21	C. If a foster parent, pre-adoptive parent, adoptive parent, or relative
22	providing care for the child fails to appear at a case review hearing, the department
23	shall report to the court whether notice was given or, if not, what diligent efforts
24	were made to locate and notify the absent person. The court may permit the hearing
25	to be held in the person's absence.
26	D. The court shall solicit and consider information regarding the care
27	and treatment of the child from any foster parent, pre-adoptive parent, or
28	relative providing care for the child who appears for the hearing.
29	Comment - 2012
30	See Comment (b) to Article 623 for Paragraph D's compliance with the Safe
31 32	and Timely Interstate Placement of Foster Children Act of 2006. It also emphasizes the role of the child's daily caretaker and the insight he can provide.
33	Art. 696. Rights of parties
34	* * *
35	B. A child twelve years of age or older shall be present in court unless
36	his presence is waived by the court upon motion of the child's counsel. A child

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1	below the age of twelve years shall be present in court upon the request of
2	counsel for the child or the court. If the child is present in court, he may choose
3	to testify as to his wishes, and the court shall consider his testimony in the
4	matter. Any testimony given by a child may be taken by a videotaped interview
5	or by closed-circuit television, as authorized by Chapter 8 of Title III of this
6	Code, or by an in-chambers conference attended only by the judge and court
7	reporter and by counsel for the child, for the petitioner, and for the parents.
8	B. C. Any party who has received notice of the case review hearing and does
9	not appear shall be deemed to have waived his right to be present.
10	Comments - 2012
11 12	(a) See Comment (a) to Article 623 for Paragraph B's compliance with Louisiana Supreme Court Rule 33, Part III, Subpart II, Section 1, Standard 12.
13 14 15 16 17 18	(b) Additionally, the rights provided to a party in Paragraph A of this Article require a presumption that the child be present during the hearing. It also reflects the growing national trend for states to grant children the right to be present in court. <i>A.B.A. Ctr on Youth and the Law, Bar-Youth Empowerment Project (2009).</i> These changes are consistent with the A.B.A. Model Act Governing the Representation of Children in Abuse, Neglect, and Dependency Proceedings adopted in August, 2011.
20	* * *
21	Art. 702. Permanency hearing
22	* * *
23	J. In the case of a child who has attained age sixteen fifteen years of age or
24	older, the hearing shall determine the services needed to assist the child to make the
25	transition from foster care to independent living include a review of the transitional
26	plan developed with the child and the agency in accordance with Subparagraph
27	(B)(3) of Article 675.
28	Comment - 2012
29	See Comment to Children's Code Article 675.
30	* * *
31	Art. 705. Notice; right to be heard
32	A. The department shall give notice of the right to appear at each
33	permanency hearing to any foster parent, pre-adoptive parent, adoptive parent, or
34	relative providing care for the child.

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1	B. The notice shall state the day date, time, and place of the permanency
2	hearing and the recipient's right to attend and be heard.
3	C. If a foster parent, pre-adoptive parent, adoptive parent, or relative
4	providing care for the child fails to appear at a permanency hearing, the department
5	shall report to the court whether notice was given or, if not, what diligent efforts
6	were made to locate and notify the absent person. The court may permit the hearing
7	to be held in the person's absence.
8	D. The court shall solicit and consider information regarding the care
9	and treatment of the child from any foster parent, pre-adoptive parent, or
10	relative providing care for the child who appears for the hearing.
11	Comment - 2012
12 13 14 15	See Comment (b) to Article 623 for Paragraph D's compliance with the Safe and Timely Interstate Placement of Foster Children Act of 2006. In particular, it clarifies the foster parent or caretaker's right to be heard. It also emphasizes the role of the child's daily caretaker and the insight that he can provide. See Article 695.
16	Art. 706. Rights of parties
17	* * *
18	B. A child twelve years of age or older shall be present in court unless
19	his presence is waived by the court upon motion of the child's counsel. A child
20	below the age of twelve years shall be present in court upon the request of
21	counsel for the child or the court. If the child is present in court, he may choose
22	to testify as to his wishes, and the court shall consider his testimony in the
23	matter. Any testimony given by a child may be taken by a videotaped interview
24	or by closed-circuit television, as authorized by Chapter 8 of Title III of this
25	Code, or by an in-chambers conference attended only by the judge and court
26	reporter and by counsel for the child, for the petitioner, and for the parents.
27	B. C. Any party who has received notice of the dispositional review hearing
28	and does not appear shall be deemed to have waived his right to be present.
29	Comments - 2012
30 31 32 33	(a) See Comment (a) to Article 623 for Paragraph B's compliance with Louisiana Supreme Court Rule 33, Part III, Subpart II, Section 1, Standard 12.(b) Additionally, the rights provided to a party in Paragraph A of this Article
55	(0) Additionary, the rights provided to a party in Laragraph A of this Article

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2 3 4 5	growing national trend for states to grant children the right to be present in court. A.B.A. Ctr on Youth and the Law, Bar-Youth Empowerment Project (2009). These changes are consistent with the A.B.A. Model Act Governing the Representation of Children in Abuse, Neglect, and Dependency Proceedings adopted in August, 2011.
6	* * *
7	Art. 776. Permanency planning reports
8	* * *
9	B. When the department Department of Public Safety and Corrections is the
10	custodian, the provisions of Chapter 15 of Title VI shall be applicable only as
11	provided in Article 907 and Article 908(C).
12	Comments - 2012
13 14 15 16 17 18	(a) The development of a transitional plan in collaboration with a child fifteen years of age or older transitioning from foster care to independent living was mandated by the Fostering Connections to Success and Increasing Adoptions Act of 2008 (P.L. 110-351). Inclusion of specific health care options in the plan is mandated by the Patient Protection and Affordable Care Act of 2010 (P.L. 111-148).
19 20 21	(b) The transitional plan form developed and used by the Department of Children and Family Services and by Youth Services, Office of Juvenile Justice is available on the agencies' websites.
22	* * *
23	Art. 853. Effect of nonappearance by a parent
24	If it appears from the record that the parent has been served in accordance
25	with Article 849 or 852 and summoned to any hearing, or cannot be found, and the
26	parent fails to appear, the hearing may be held in the parent's absence. Should the
27	court decide to proceed, it may appoint a Court Appointed Special Advocate in
28	accordance with Article 424 for the child. The court shall appoint counsel for the
29	child if neither parent appears.
30	* * *
31	Art. 908. Care and treatment by Department of Public Safety and Corrections
32	<u>department</u>
33	* * *
34	C. At least six months prior to the release of the child, the department
35	shall prepare a written, individualized, and thorough transitional plan
36	developed in collaboration with the child and any agency or department

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1	assuming his custody, care, or responsibility.
2	(1) The plan shall identify the programs, services, and facilities that will
3	be used to assist the child in achieving a successful release from the
4	department's custody.
5	(2) A copy of the transitional plan shall be provided to the court, counsel
6	for the child, and the district attorney.
7	(3) The transitional plan shall address the needs of the child, including
8	but not limited to education, health, permanent connections, living
9	arrangements, independent living skills, and employment.
10	(4) The department shall ensure that all records in its files relevant to
11	securing needed services in the community in which the child will live shall be
12	immediately transmitted to the appropriate service provider.
13	$\underline{\mathbf{D}}_{\boldsymbol{\cdot}}$ The court shall not divide legal and physical custody of a child when
14	assigning custody to the department in accordance with this Article or in accordance
15	with any other statute or provision of law.
16	Comments - 2012
17 18 19 20	(a) Transition plans were originally required only for youth who had been adjudicated delinquent for an offense listed in Article 897.1. Transitional plans are now mandated for all youth in the custody of the Office of Juvenile Justice.
21 22 23	(b) The transitional plan form developed and used by the Department of Children and Family Services and by Youth Services, Office of Juvenile Justice, is available on the agencies' websites.
24	* * *
25	Art. 1015. Grounds
26	The grounds for termination of parental rights are:
27	* * *
28	(3) Misconduct of the parent toward this child or any other child of the
29	parent or any other child in his household which constitutes extreme abuse, cruel and
30	inhuman treatment, or grossly negligent behavior below a reasonable standard of
31	human decency, including but not limited to the conviction, commission, aiding or
32	abetting, attempting, conspiring, or soliciting to commit any of the following:
33	* * *

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1	(k) The parent's parental rights to one or more of the child's siblings have
2	been terminated due to neglect or abuse, and prior attempts to rehabilitate the parent
3	have been unsuccessful, and the court has determined pursuant to Article 672.1,
4	that current attempts to reunite the family are not required.
5	* * *
6	Art. 1030. Suspension of right of voluntary surrender of parental rights by initiation
7	of termination proceeding
8	Once a petition to terminate parental rights has been filed, the parent is
9	thereafter without authority to execute an act of surrender or otherwise to affect the
10	custody of the child except:
11	* * *
12	(2) The parent may consent to a judgment terminating his parental rights as
13	provided in Article 1033 1025.2 .
14	* * *
15	Art. 1211. Final decree at first hearing
16	Notwithstanding Article 1216, upon the consideration of the factors
17	enumerated in Article 1208(B), the court may render a final decree of private agency
18	adoption at the first hearing without the necessity of first entering an interlocutory
19	decree, if either:
20	* * *
21	Section 2. Children's Code Article 730(10) is hereby repealed in its entirety.
	PRESIDENT OF THE SENATE
	SPEAKER OF THE HOUSE OF REPRESENTATIVES
	GOVERNOR OF THE STATE OF LOUISIANA
	APPROVED: