SLS 10RS-485 REENGROSSED

Regular Session, 2010

SENATE BILL NO. 1

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BY SENATOR CHAISSON

FUNDS/FUNDING. Constitutional amendment to provide relative to deposits into and transfers out of the Budget Stabilization Fund. (2/3-CA13s1(A))

# A JOINT RESOLUTION

Proposing to amend Article VII, Section 10.3(A)(2) and (C) of the Constitution of Louisiana, relative to the Budget Stabilization Fund; to provide for the dedication and deposit of certain revenues into the Budget Stabilization Fund; to delete the provisions relative to the amount of mineral revenues received by the state before mineral revenues may be deposited into the Budget Stabilization Fund; to provide for incorporation of monies in the Budget Stabilization Fund into the official forecast for the current fiscal year and the next fiscal year in certain circumstances; to direct the treasurer to transfer monies from the Budget Stabilization Fund to the state general fund in certain circumstances; to suspend or reduce deposits into the Budget Stabilization Fund in certain circumstances; and to specify an election for submission of the proposition to electors; and provide a ballot proposition.

Section 1. Be it resolved by the Legislature of Louisiana, two-thirds of the members elected to each house concurring, that there shall be submitted to the electors of the state, for their approval or rejection in the manner provided by law, a proposal to amend Article VII, Section 10.3(A)(2) and (C) of the Constitution of Louisiana, to read as follows:

ARTICLE VII

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SB NO. 1 §10.3. Budget Stabilization Fund

Section 10.3.(A) There is hereby established in the state treasury a Budget Stabilization Fund hereinafter referred to as the fund. Money shall be deposited in the fund as follows:

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(2)<del>(a)</del> Beginning in Fiscal Year 2012-2013 and Fiscal Year 2013-2014, five percent, and in Fiscal Year 2014-2015 and thereafter, ten percent of all All revenues received in each fiscal year by the state in excess of seven hundred fifty million dollars, hereinafter referred to as the base, as a result of the production of or exploration for minerals, hereinafter referred to as mineral revenues, including severance taxes, royalty payments, bonus payments, or rentals, and excluding such revenues designated as nonrecurring pursuant to Article VII, Section 10(B) of the constitution, any such revenues received by the state as a result of grants or donations when the terms or conditions thereof require otherwise, and revenues derived from any tax on the transportation of minerals, shall be deposited in the fund after the following allocations of said mineral revenues have been made:

- (i)(a) To the Bond Security and Redemption Fund as provided by Article VII, Section 9 (B) of this constitution.
- (ii)(b) To the political subdivisions of the state as provided in Article VII, Sections 4 (D) and (E) of this constitution.
- (iii)(c) As provided by the requirements of Article VII, Section 10-A and 10.1 of this constitution.
- (b) The base may be increased every ten years beginning in the year 2000 by a law enacted by two-thirds of the elected members of each house of the legislature. Any such increase shall not exceed fifty percent in the aggregate of the increase in the consumer price index for the immediately preceding ten years.

(C) The money in the fund shall not be available for appropriation incorporation into the official forecast or use except under the following conditions:

(1) If the official forecast of recurring money for the next fiscal year is less than the official forecast of recurring money for the current fiscal year, the difference, not to exceed one-third of the fund shall be incorporated into the next year's official forecast only after the consent of two-thirds of the elected members of each house of the legislature. If the legislature is not in session, the two-thirds requirement may be satisfied upon obtaining the written consent of two-thirds of the elected members of each house of the legislature in a manner provided by law.

(2) If a decrease in federal financial participation in state assistance expenditures for health or social services programs, including Federal Medical Assistance Percentages, creates a projected deficit for the next fiscal year, the difference between the current fiscal year's federal financial participation and the ensuing fiscal year's projected federal financial participation, not to exceed one-third of the fund, shall be incorporated into the next fiscal year's official forecast only with the consent of two-thirds of the elected members of each house of the legislature. If the legislature is not in session, the two-thirds requirement may be satisfied by obtaining the written consent of two-thirds of the elected members of each house of the legislature in a manner provided by law. For purposes of this Subparagraph, the projected deficit and the difference between the current fiscal year's federal financial participation and the ensuing fiscal year's projected federal financial participation shall be determined as provided by law.

(2) (3) If a deficit for the current fiscal year is projected due to a decrease in the official forecast, an amount equal to one-third of the fund not to exceed the projected deficit may be appropriated incorporated into the current fiscal year's official forecast after the consent of two-thirds of the elected members of each house of the legislature. Between sessions of the legislature the appropriation two-thirds requirement for incorporation of a portion of the fund into the current fiscal year's official forecast may be made satisfied only after the written consent of

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1 two-thirds of the elected members of each house of the legislature. 2 (3) (4) In no event shall the amount included in the official forecast for the next fiscal year plus the amount appropriated included in the official forecast in the 3 current fiscal year exceed one-third of the fund balance at the beginning of the 4 5 current fiscal year. (5) If two-thirds of the elected members of each house of the legislature 6 7 give consent for a specified amount of the fund to be incorporated into the 8 official forecast, the state treasurer shall transfer the amount of monies so 9 authorized from the fund to the state general fund. 10 (4) No (6) For Fiscal Years 2009-2010, 2010-2011, and 2011-2012, no 11 deposit shall be made to the fund except pursuant to a specific appropriation by 12 the legislature. For any fiscal year thereafter except pursuant to a specific 13 appropriation by the legislature, no appropriation or deposit to the fund shall be 14 made if such appropriation or deposit would cause the balance in the fund to exceed 15 four percent of total state revenue receipts for the previous fiscal year one billion dollars. 16 (7) Notwithstanding any provision of this Section to the contrary, and 17 except pursuant to a specific appropriation by the legislature to the fund, no 18 19 appropriation or deposit to the fund shall be made in Fiscal Year 2010-2011, Fiscal Year 2011-2012, nor in the same fiscal year in which a specified amount 20 21 of the fund is incorporated into the official forecast or an appropriation or 22 transfer is made from the fund. Notwithstanding any other provision of this Section to the contrary, in the fiscal year immediately following the fiscal year 23 24 in which a specified amount of the fund is incorporated into the official forecast or an appropriation or transfer is made from the fund, no more than five 25 percent of mineral revenues shall be deposited in the fund, except pursuant to 26 27 a specific appropriation by the legislature to the fund.

to the electors of the state of Louisiana at the statewide election to be held on November 2,

Section 2. Be it further resolved that this proposed amendment shall be submitted

2010.

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Section 3. Be it further resolved that on the official ballot to be used at said election there shall be printed a proposition, upon which the electors of the state shall be permitted to vote FOR or AGAINST, to amend the Constitution of Louisiana, which proposition shall read as follows:

To provide for the dedication and deposit of certain mineral revenues into the Budget Stabilization Fund; to delete provisions requiring a base amount of mineral revenues received by the state before deposits can be made to the Budget Stabilization Fund; to provide that monies in the Budget Stabilization Fund may be incorporated into the official forecast for the next fiscal year under certain circumstances, including if a decrease in federal financial participation in state assistance expenditures for health or social services programs, including Federal Medical Assistance Percentages, creates a projected deficit; to direct the treasurer to transfer monies from the Budget Stabilization Fund to the state general fund in certain circumstances; to modify the cap on the Budget Stabilization Fund from four percent of total state revenue receipts for the previous fiscal year to one billion dollars; and to suspend or reduce the deposit of monies into the Budget Stabilization Fund in certain fiscal years including the same fiscal year in which money in the Budget Stabilization Fund is incorporated into the official forecast. (Amends Article VII, Section 10.3(A)(2) and (C))

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Martha S. Hess.

## DIGEST

Chaisson (SB 1)

<u>Present constitution</u> establishes the Budget Stabilization Fund and provides for the monies to be deposited into the fund.

<u>Present constitution</u> provides that all mineral revenues received in each fiscal year by the state in excess of \$750 million (the "base") shall be deposited in the fund after allocations are made to the Bond Security and Redemption Fund, the political subdivisions for severance taxes and royalties, the Conservation Fund, and the Louisiana Quality Trust Fund. <u>Present constitution</u> further provides that the base may be increased every 10 years by a law enacted by 2/3 of the elected members of each house of the legislature.

Coding: Words which are struck through are deletions from existing law; words in **boldface type and underscored** are additions.

<u>Proposed constitutional amendment</u> provides that beginning in FY 2012-2013 and FY 2013-2014, 5%, and in FY 2014-2015 and thereafter, 10% of all mineral revenues received in each fiscal year, after the allocations are made to the Bond Security and Redemption Fund, the political subdivisions for severance taxes and royalties, the Conservation Fund, and the Louisiana Quality Trust Fund, are dedicated to the Budget Stabilization Fund. <u>Proposed law</u> deletes the base and the provision regarding changing the base every 10 years.

<u>Present constitution</u> permits up to 1/3 of the Budget Stabilization Fund, subject to 2/3 approval of each house of the legislature, to be incorporated in the next fiscal year's official forecast if revenue estimates for the next fiscal year are less than the official forecast for the current fiscal year. <u>Present constitution</u> provides that if the legislature is not in session, the 2/3 requirement may be satisfied by obtaining the written consent of 2/3's of the elected members of each house of the legislature in a manner provided by law.

Proposed constitutional amendment permits up to 1/3 of the Budget Stabilization Fund, subject to 2/3 approval of each house of the legislature, to be incorporated in the next fiscal year's official forecast if a decrease in federal financial participation in state assistance expenditures for health or social services programs, including Federal Medical Assistance Percentages, creates a projected deficit for the next fiscal year, the difference between the current fiscal year's federal financial participation and the ensuing fiscal year's projected federal financial participation, not to exceed 1/3 of the fund, shall be incorporated into the official forecast. Proposed constitutional amendment further provides that the difference between the current fiscal year's federal financial participation and the ensuing fiscal year's projected federal financial participation shall be determined as provided by law.

<u>Present constitution</u> further permits up to 1/3 of the Budget Stabilization Fund, subject to 2/3 approval of each house of the legislature, to be appropriated for the current fiscal year budget if a deficit for the current fiscal year is projected due to a decrease in the official forecast.

<u>Proposed constitutional amendment</u> permits up to 1/3 of the Budget Stabilization Fund, subject to 2/3 approval of each house of the legislature, to be incorporated into the current year's official forecast if a deficit for the current fiscal year is projected due to a decrease in the official forecast.

<u>Proposed constitutional amendment</u> provides that if 2/3 of each house of the legislature approves a portion of the Budget Stabilization Fund to be incorporated into the official forecast, the state treasurer shall transfer the amount of monies so authorized to the general fund

<u>Present constitution</u> provides that no appropriation or deposit shall be made to the Budget Stabilization Fund if such appropriation or deposit would cause the balance in the fund to exceed 4% of total state revenue receipts for the previous fiscal year.

<u>Proposed constitutional amendment</u> provides that for FY 2009-2010, 2010-2011, and 2011-2012, no deposit shall be made to the fund except pursuant to a specific appropriation by the legislature. For any fiscal year thereafter, except pursuant to a specific appropriation by the legislature, no deposit to the fund shall be made if such deposit would cause the balance in the fund to exceed \$1 billion.

<u>Proposed constitutional amendment</u> provides that except pursuant to a specific appropriation by the legislature to the fund, no appropriation or deposit to the fund shall be made in FY 2010-2011, 2011-2012 nor in the same fiscal year in which a specified amount of the fund is incorporated into the official forecast or an appropriation or transfer is made from the fund. <u>Further provides</u> that in the fiscal year immediately following the fiscal year in which a specified amount of the fund is incorporated into the official forecast or an appropriation or transfer is made from the fund, no more than 5% of mineral revenues shall be deposited in the fund, except pursuant to a specific appropriation by the legislature to the fund.

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Specifies submission of the amendment to the voters at the statewide election to be held on Nov. 2, 2010.

(Amends Const. Art. VII, Sec. 10.3(A)(2) and (C))

#### Summary of Amendments Adopted by Senate

# Committee Amendments Proposed by Senate Committee on Finance to the original bill.

- 1. Dedicates a percentage of mineral revenues to the fund each year, 5% in FY 2012-2013 and 2013-2014 and 10% in FY 2014-2015 and thereafter.
- 2. Removes provisions relative to the amount of mineral revenues received by the state before deposits may be made to the fund (the \$750 million/\$850 million base).
- 3. Removes provisions relative to changing the base every 10 years.
- 4. Provides that in FY 2009-2010, 2010-2011 and 2011-2012, no deposit shall be made to the fund except pursuant to a specific appropriation.
- 5. Changes cap on fund to provide that in FY 2012-2013 and thereafter, except pursuant to a specific appropriation, no deposit shall be made to the fund if such would cause the fund balance to exceed \$1 billion.
- 6. Provides that in the fiscal year immediately following the fiscal year in which a portion of the fund is incorporated into the official forecast or an appropriation is made from the fund, no more than 5% of mineral revenues shall be deposited in the fund, except pursuant to a specific appropriation.

### Senate Floor Amendments to engrossed bill.

1. Technical amendments.