HLS 15RS-1189 ORIGINAL

2015 Regular Session

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HOUSE CONCURRENT RESOLUTION NO. 45

BY REPRESENTATIVE BOUIE AND SENATOR MURRAY

AUDITS/AUDITING: Directs the legislative auditor to conduct certain audits to identify unpaid severance tax payments

A CONCURRENT RESOLUTION

2	To direct the legislative auditor to conduct audits, for certain prior fiscal years and annually
3	thereafter, of severance taxes that are owed but have not been paid to the state; to
4	direct the Department of Revenue to promptly collect taxes identified by the
5	legislative auditor; and to direct the Department of Natural Resources, through the
6	office of conservation, to provide the Department of Revenue with quarterly reports
7	on oil and gas production.
8	WHEREAS, severance taxes make up approximately ten percent of the state's general
9	fund revenues each year; and
10	WHEREAS, the Department of Revenue (LDR) is responsible for ensuring that the
11	state collects severance tax payments; and
12	WHEREAS, the Supreme Court of Louisiana stated in Dominion Land Co. v. Stark,
13	100 So. 244, 247 (La. 1924): "There is no law which demands more attention for its
14	enforcement from public officers or in which the individual citizen is more concerned and
15	interested than one which fixes the amount of contribution by the citizen and regulates the
16	collection of that contribution for the support of our government"; and
17	WHEREAS, the legislative auditor conducted a performance audit on the collection
18	by LDR of severance tax payments between 2009 and 2012; and
19	WHEREAS, the legislative auditor concluded that the LDR needed to improve its
20	processes for collecting oil and gas severance taxes because the state could be losing
21	millions of dollars of revenues under the existing program; and

1	WHEREAS, the legislative auditor found that prior to September 2010, LDR used
2	an automated non-filer identification program to automatically detect companies that did not
3	file required tax returns, including severance tax returns, and sent these non-filers proposed
4	tax assessments; and
5	WHEREAS, data provided by LDR for the audit showed that for fiscal years 2009
6	and 2010, the non-filer program identified an average of one thousand ninety-six instances
7	of non-filed severance tax returns and proposed assessments totaling approximately \$11.7
8	million per year; and
9	WHEREAS, LDR suspended the non-filer program for all tax types in September of
10	2010 and did not resume the program for severance taxes until the end of 2013; and
11	WHEREAS, the legislative auditor additionally found that LDR did not adequately
12	verify the accuracy of the self-reported data that companies use to determine the amount of
13	severance taxes owed to the state; and
14	WHEREAS, severance tax payments are based on data that is reported by the
15	companies that owe the tax, including oil and gas production amounts and sale price, and
16	certain costs that are allowed to be deducted; and
17	WHEREAS, if a company under-reports production or sale price data, the company
18	will miscalculate and underpay severance taxes owed to the state; and
19	WHEREAS, the legislative auditor determined that LDR could better ensure that it
20	is identifying all underpaid severance taxes by comparing its data with data from the office
21	of conservation within the Department of Natural Resources, because the office of
22	conservation receives production data for all oil and gas wells in Louisiana; and
23	WHEREAS, severance taxes are the legal manifestation of the limited claim of every
24	Louisiana citizen on the mineral wealth of the state; and
25	WHEREAS, payment of severance taxes is separate from and should not be confused
26	with the industry's obligation to pay for coastal restoration or to repair damages; and
27	WHEREAS, citizens should not have to pay for coastal restoration and repair of
28	damages out of severance taxes; and
29	WHEREAS, underpaid severance taxes result in less revenue for vital state services;
30	and

1	WHEREAS, the state has made severe cuts to education, health care, and other
2	programs assisting citizens because of its limited revenues and is in need of the additional
3	revenue that should have been reported and collected in the form of severance taxes; and
4	WHEREAS, the agencies of this state, including but not limited to the Department
5	of Natural Resources, the Department of Environmental Quality, and LDR, do not have the
6	resources, including staff, to adequately monitor and regulate the natural resources of the
7	state and the revenue derived therefrom, upon which the state so vitally depends; and
8	WHEREAS, a portion of the revenue generated from the collection of unreported and
9	uncollected severance taxes could be used not only to increase funding to programs assisting
10	citizens of the state in the form of education and health care, but also to provide resources,
11	including staff, to agencies that monitor and regulate those who sever our natural resources;
12	and
13	WHEREAS, the agencies of this state must regulate and enforce the responsible
14	severing of our state's most vital resources, which must include at a minimum gathering
15	accurate information such as production and pricing data; continuous monitoring; penalizing
16	persons for violations, including but not limited to contamination; and efficiently and
17	effectively collecting all severance taxes owed to the state and the citizens thereof derived
18	from the privilege of severing our natural resources.
19	THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby
20	determine that severance tax payments owed to the state and its citizens are independent
21	from and do not diminish the responsibility for payments made for coastal restoration or
22	repair of damages.
23	BE IT FURTHER RESOLVED that the Legislature of Louisiana does hereby direct
24	the legislative auditor to conduct audits to identify severance taxes that are owed but have
25	not been paid to the state for fiscal years 2011 through 2014.
26	BE IT FURTHER RESOLVED that the legislative auditor shall complete the audits
27	and report thereon no later than January 31, 2016.
28	BE IT FURTHER RESOLVED that the Department of Revenue shall thereafter
29	promptly issue the required notices, including all penalties and interest, which shall not be
30	waived, and collect the unpaid severance taxes identified by the legislative auditor.

1 BE IT FURTHER RESOLVED that the Legislature of Louisiana hereby directs the 2 legislative auditor to conduct these audits each year, beginning with fiscal year 2015, and 3 to complete the audits and report thereon no later than October thirty-first each year so that 4 the audit information can be used by the Revenue Estimating Conference. 5 BE IT FURTHER RESOLVED that the Department of Natural Resources through 6 the office of conservation shall provide to the Department of Revenue quarterly reports on oil and gas production to be used by the Department of Revenue to verify the accuracy of 7 8 the self-reported data used to determine the amount of severance taxes owed to the state and 9 its citizens. 10 BE IT FURTHER RESOLVED that a suitable copy of this Resolution be transmitted 11 to the legislative auditor, the commissioner of conservation, and the secretary of the

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HCR 45 Original

Department of Revenue.

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2015 Regular Session

Bouie

Directs the legislative auditor to conduct audits for fiscal years 2011 through 2014 and annually thereafter of severance taxes that are owed but have not been paid to the state. Directs the Dept. of Revenue to promptly collect taxes identified by the legislative auditor. Directs the Dept. of Natural Resources through the office of conservation to provide the Dept. of Revenue with quarterly reports on oil and gas production.