HLS 19RS-97 ORIGINAL

2019 Regular Session

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HOUSE CONCURRENT RESOLUTION NO. 1

BY REPRESENTATIVE NANCY LANDRY

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

SCHOOLS/FINANCE-MFP: Provides for legislative approval of the MFP formula for the 2019-2020 school year

### A CONCURRENT RESOLUTION

2 To provide for legislative approval of the formula developed by the State Board of 3 Elementary and Secondary Education pursuant to Article VIII, Section 13(B) of the 4 Constitution of Louisiana to determine the cost of a minimum foundation program 5 of education in all public elementary and secondary schools as well as to equitably allocate the funds to parish and city school systems, and adopted by the board on 6 7 March 13, 2019. 8 WHEREAS, the minimum foundation program formula for the 2019-2020 Fiscal 9 Year as adopted by the State Board of Elementary and Secondary Education on March 13, 10 2019, reads as follows:

# PROPOSED

# FY 2019-2020 MINIMUM FOUNDATION PROGRAM FORMULA

The FY 2019-2020 Minimum Foundation Program (MFP) formula was adopted by the State Board of Elementary and Secondary Education on March 13, 2019. The formula determines allocations for city, parish, or other public school systems or schools. The definition of city, parish, or local public school systems and schools shall include city or parish school systems, Recovery School District including direct operated and Type 5 charter schools, Louisiana School for Math, Science, and the Arts (LSMSA), New Orleans Center for Creative Arts (NOCCA), THRIVE, New Type 2 Charter schools, Legacy Type 2 Charter schools, Type 3B Charter schools, Office of Juvenile Justice (OJJ) schools, and Louisiana State University, Southern

1 University, and University of Louisiana at Lafayette Lab schools. The formula is 2 divided into four calculations as follows: 3 Level 1 determines the minimum cost of education based on the education 4 needs of each student. The cost includes funding for students enrolled in city 5 and parish school systems, Recovery School District operated and Type 5 6 Charter schools, New Type 2 Charter schools, and Type 3B Charter schools. 7 The cost is then shared equitably between the State and the city and parish 8 school systems based on the ability of the systems to support education in 9 their communities through local sales and property tax revenues. 10 Level 2 provides an incentive for city and parish school systems to support 11 education in their communities above the minimum level of financial support 12 required. 13 Level 3 provides specific legislative education funding to city and parish 14 school systems for teacher and support worker pay raises, the Historical 15 Formula Allocation, and mandated operating costs. 16 Level 4 provides additional funding including: 17 Supplementary funding to meet specific needs at city, parish, 18 or other local school systems and schools including Foreign 19 Associate Teacher Salary and Stipends Allocation, Career 20 Development Allocation, High Cost Services Allocation, and 21 Supplemental Course Allocation. 22 Allocations for State-approved public school systems or 23 schools including Legacy Type 2 Charter schools, Louisiana 24 State University, Southern University, and University of 25 Louisiana at Lafayette Lab schools, New Orleans Center for 26 Creative Arts (NOCCA), Louisiana School for Math, Science, 27 and the Arts (LSMSA), THRIVE, and Office of Juvenile

Justice (OJJ) schools.

HLS 19RS-97

ORIGINAL
HCR NO. 1

1	<ul> <li>Mid-Year Allocation Adjustments to account for mid-year</li> </ul>
2	increases and decreases in students in all city, parish, or other
3	local public school systems or schools.
4	State MFP funds shall only be expended for educational purposes.
5	Expenditures for educational purposes are those expenditures related to the
6	operational and instructional activities of city, parish, or other public school
7	systems or schools to include: instructional programs, pupil support
8	programs, instructional staff programs, school administration, general
9	administration, business services, operations and maintenance of plant
10	services, student transportation services, food services operations, enterprise
11	operations, community services operations, facility acquisition, and
12	construction services and debt services as defined by Louisiana Accounting
13	and Uniform Governmental Handbook, Bulletin 1929.
14	I. FORMULA CALCULATIONS
15	
	A. Level 1: Calculate State and Local Cost Allocation
16	1. Determine Educational Costs
16	1. Determine Educational Costs
16 17	Determine Educational Costs  Eligible students from the following school systems and schools will be counted in
16 17 18	1. Determine Educational Costs  Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:
16 17 18 19	<ul> <li>1. Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:</li> <li>a. City and Parish school systems.</li> </ul>
16 17 18 19 20	<ol> <li>Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ol> <li>City and Parish school systems.</li> <li>State-Approved Public Schools - The student counts of New Type 2</li> </ol> </li> </ol>
<ul><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li><li>21</li></ul>	<ol> <li>Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ol> <li>City and Parish school systems.</li> <li>State-Approved Public Schools - The student counts of New Type 2</li> <li>Charter Schools shall be included in the membership and weighted</li> </ol> </li> </ol>
16 17 18 19 20 21 22	<ol> <li>Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ol> <li>City and Parish school systems.</li> <li>State-Approved Public Schools - The student counts of New Type 2</li></ol></li></ol>
16 17 18 19 20 21 22 23	<ol> <li>Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ol> <li>City and Parish school systems.</li> <li>State-Approved Public Schools - The student counts of New Type 2</li></ol></li></ol>
16 17 18 19 20 21 22 23 24	<ol> <li>Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ol> <li>City and Parish school systems.</li> <li>State-Approved Public Schools - The student counts of New Type 2</li></ol></li></ol>
16 17 18 19 20 21 22 23 24 25	<ol> <li>Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ol> <li>City and Parish school systems.</li> <li>State-Approved Public Schools - The student counts of New Type 2</li></ol></li></ol>
16 17 18 19 20 21 22 23 24 25 26	<ol> <li>Determine Educational Costs</li> <li>Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ol> <li>City and Parish school systems.</li> <li>State-Approved Public Schools - The student counts of New Type 2</li></ol></li></ol>
16 17 18 19 20 21 22 23 24 25 26 27	<ol> <li>Determine Educational Costs         Eligible students from the following school systems and schools will be counted in both the Base and Weighted Student Memberships:         <ul> <li>a. City and Parish school systems.</li> <li>b. State-Approved Public Schools - The student counts of New Type 2</li></ul></li></ol>

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STEP ONE: Determine the Number of Eligible Students for the Base Count

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The formula first counts each of the students enrolled on February 1 to determine the cost of education services. The formula utilizes the February 1 Student Membership Count to allocate funding beginning in July. The students eligible to be counted are identified in the Student Membership Definition adopted by the State Board of Elementary and Secondary Education. These students are counted as one (1.0) in the formula. STEP TWO: Determine the Number of Students Eligible for the Weighted **Student Count** The formula recognizes that providing educational services to meet the needs of particular students is more costly than regular educational services. Each special characteristic or need is given a numerical value referred to as a weight. The special needs of each student are taken into consideration by multiplying the student count for each eligible child (1.0) by each of the weights. This calculation provides additional students that are then added to the February 1 Student Membership Count to equal the Total Weighted Student Membership Count. The students and units eligible to be counted are identified in the Student Membership Definition adopted by the State Board of Elementary and Secondary Education. The following are the additional costs recognized by the formula: Low Income and English Language Learner Weight - The formula recognizes that students living in poverty or students with a native language other than English are more likely to require additional educational services to be successful. To recognize that these services require additional costs, students that qualify for free or reduced price meals under the United States Department of Agriculture (USDA) School Food Service Program guidelines, or an alternative count as defined in the Student Membership Definition, and students identified as an English Language Learner are provided a weight of 22%. Career and Technical Education Weight - The formula recognizes that the cost of providing materials and equipment, and teacher credentialing and training, for Career

and Technical Education courses is above and beyond the cost of traditional

academic education. Each secondary career and technical education course in which
a student is enrolled in both the fall and spring semesters is provided a weight of 6%.
Special Education Weight - The formula addresses the extra cost associated with
the delivery of services required in order to meet the needs of students with
disabilities. Students with disabilities that have an Individualized Education
Program (IEP) plan developed according to State Board of Elementary and
Secondary Education regulations are provided a weight of 150%.
Gifted and Talented Weight -The formula recognizes the cost of providing
educational services to Gifted and Talented students that have an Individualized
Education Program (IEP) Plan developed according to State Board of Elementary
and Secondary Education regulations and are provided a 60% weight.
Economy of Scale Weight - This weight is provided for city or parish school
systems to recognize a base amount of funding for fixed overhead costs that should
be provided when student populations equal 7,500 students or less. The Economy
of Scale Weight is calculated as a curvilinear weight of 20% at a student membership
count of zero down to 0% at a student membership count equal to or greater than
7,500. To calculate this weight, the February 1 Student Membership Count for each
city and parish school system is subtracted from 7,500 and divided by 37,500. The
result of this calculation is then multiplied by each system's February 1 Student
Membership Count to determine the weighted students.
STEP THREE: Determine Total Weighted Student Membership Count
Formula:
<b>Total Weighted Student Membership Count</b>
Equals
February 1 Student Membership Count (1.0)
Plus
Low Income and English Language Learner Weight
Career and Technical Education Weight
Special Education Weight
Gifted and Talented Weight

1	<b>Economy of Scale Weight</b>
2	STEP FOUR: Identify the State and Local Base Cost Per Pupil
3	Formula:
4	The State and Local Base Cost Per Pupil shall equal \$4,015.
5	STEP FIVE: Determine Total MFP Educational Costs
6	Formula:
7	Total MFP Educational Costs
8	Equals
9	<b>Total Weighted Student Membership Count</b>
10	Multiplied by
11	State and Local Base Cost Per Pupil
12	2. Determine State and Local Cost Allocation
13	The Total MFP Educational Costs are shared between the State and the city or parish
14	school systems. The ability of school systems to support the cost of education in
15	their communities is measured by the potential to raise local revenue. This potential
16	contribution is measured by the following three factors using the latest available data
17	as reported through the Annual Financial Report (AFR) as required by R.S. 17:92:
18	1. Local Property Tax Revenue Contribution
19	2. Local Sales Tax Revenue Contribution
20	3. Other Local Revenue Contribution
21	STEP ONE - Determine the Local Property Tax Revenue Contribution
22	Formula:
23	<b>Local Property Tax Revenue Contribution</b>
24	Equals
25	State Computed Property Tax Millage (debt and non-debt)
26	Times
27	Net Assessed Property Value
28	Net Assessed Property Value Increase Cap - If a school system's Net Assessed
29	Property Value has increased equal to or greater than 10% over the prior year Net
30	Assessed Property Value, then the growth in the Net Assessed Property Value is

1	capped at 10%. This cap is applied on a year-to-year basis comparing the current
2	year Net Assessed Property Value to the prior year uncapped Net Assessed Property
3	Value.
4	Computed Property Tax Millage - The Computed Property Tax Millage is calculated
5	annually at the rate necessary to maintain a state and local allocation ratio of
6	65%/35%.
7	STEP TWO - Determine the Local Sales Tax Revenue Contribution
8	Formula:
9	<b>Local Sales Tax Revenue Contribution</b>
10	Equals
11	Computed Sales Tax Base (debt and non-debt) (including TIF areas)
12	Multiplied By
13	State Computed Sales Tax Rate
14	Mid-Year Rate Increases - If a local school system's sales tax goes into effect
15	during the fiscal year, the tax rate is prorated to an annual rate applicable for the total
16	revenue generated.
17	Sales Tax Increase Cap - If a system's Computed Sales Tax Base increased equal
18	to or greater than 15% over the Computed Sales Tax Base calculated in the prior year
19	formula, then the growth in the Computed Sales Tax Base will be capped at 15%
20	over the amount used in the prior year formula. This cap will be applied on a
21	year-to-year basis comparing the current year sales tax base to the prior year
22	uncapped sales tax base.
23	Computed Sales Tax Rate - The Computed Sales Tax Rate is calculated annually
24	at the rate necessary to maintain a state and local allocation ratio of $65\%/35\%$ .
25	STEP THREE - Determine Other Local Revenue Contribution
26	Formula:
27	Other Local Revenue Contribution
28	Equals
29	State Revenue in lieu of taxes
30	Plus

1	Federal Revenue in lieu of taxes
2	Plus
3	50% of Earnings on Property
4	STEP FOUR - Determine Local Cost Allocation
5	Formula:
6	Local Cost Allocation
7	Equals
8	Property Tax Contribution
9	Plus
10	Sales Tax Contribution
11	Plus
12	Other Revenues Contribution
13	STEP FIVE - Determine State Cost Allocation
14	Formula:
15	State Cost Allocation
16	Equals
17	<b>Total State and Local Cost</b>
18	Minus
19	<b>Local Cost Allocation</b>
20	Minimum State Cost Allocation - In no event shall the State Cost Allocation be less
21	than 25% of Total Level 1 Cost for any city or parish school system.
22	B. Level 2: Incentive for Local Effort
23	Level 2 provides incentives for city and parish school systems that contribute a
24	greater proportion of local revenues towards the cost of education in their
25	communities by increasing local property and sales tax revenues. This effort is
26	measured using the latest available data for the following sources of revenue as
27	reported in the Annual Financial Report (AFR) as required in R.S. 17:92.
28	1. Total Sales Taxes
29	2. Total Property Taxes
30	3. State and Federal Revenue in Lieu of Taxes

1	4. 50% Earnings on Property Revenue
2	STEP ONE - Determine Eligible Local Revenue
3	Formula:
4	Eligible Local Revenue
5 6	Equals Total Sales Tax Revenue
7	Plus
8	<b>Total Property Tax Revenue</b>
9	Plus
10	State and Federal Revenue in Lieu of Taxes
11	Plus
12	50% of Earnings on Property Revenue
13	STEP TWO - Determine Local Revenue Eligible for Incentive
14 15	Formula: Local Revenue Eligible for Incentive
16	Equals
17	Eligible Local Revenue
18	Minus
19	<b>Local Cost Allocation</b>
20	STEP THREE - Determine the Limit on Revenue Eligible for Incentive
21 22	Formula: Limit on Revenue Eligible for Incentive
23	Equals
24	<b>Total State and Local Cost Allocation</b>
25	Multiplied by
26	34%
27	STEP FOUR - Determine Local Support of Level 2 Incentive
28	Formula:
29	Local Support of Level 2 Incentive
30	Equals

1	Lesser of Local Revenue Eligible for Incentive or Limit on Local
2	Revenue Eligible for Incentive
3	Multiplied by
4	<b>Local Cost Allocation Percentage (Level 1)</b>
5	Multiplied by
6	Level 2 Incentive Factor
7	Level 2 Incentive Factor - The Level 2 Incentive Factor determines the amount of
8	local support required in Level 2. In FY 2014-2015, the Level 2 Incentive Factor is
9	established at 1.72.
10	STEP FIVE - Determine State Cost of Level 2 Incentive
11	Formula:
12	State Support of Level 2 Incentive
13	Equals
14	Lesser of Local Revenue Eligible for Incentive or Limit on Local
15	Revenue Eligible for Incentive
16	Minus
17	Local Support of Level 2 Incentive
18	C. Level 3: Legislative Allocations
19	Level 3 provides funding for three programs that address funding for school systems
20	and schools regarding teacher and support worker pay raises, historical formula
21	allocations, and mandated operating costs, and are in addition to allocations provided
22	in Level 1 and 2. These allocations are as follows:
23	Formula:
24	<b>Total Level 3 Legislative Allocations</b>
25	Equals
26	Continuation Pay Raises
27	Plus
28	Historical Formula Allocation
29	Plus
30	Mandated Costs in Health Insurance, Retirement, and Fuel

1	STEP ONE: Calculate Continuation Funding for Pay Raises
2	1. Certificated Personnel Pay Raises were implemented in four recent years to
3	assist in increasing Teacher and School Leader pay to the Southern Regional
4	Average. These funds continue to be provided directly to systems and schools to
5	support these increased salaries.
6	a. Certificated Personnel Pay Raises provided in 2001-2002,
7	2006-2007, 2007-2008, and 2008-2009 will continue for each
8	school system and school based on the calculated per pupil
9	amount times the February 1 Student Membership Count.
10	2. Non-certificated Support Worker Pay Raises were implemented in
11	three recent years to assist with increasing these salaries.
12	a. Non-certificated Support Worker Pay Raises provided in
13	2002-2003, 2006-2007, and 2007-2008 will continue for each
14	school system and school based on the calculated per pupil
15	amount times the February 1 Student Membership Count.
16	3. This provision applies to city and parish school systems, Recovery
17	School District, New Orleans Center for Creative Arts (NOCCA), Louisiana
18	School for Math, Science, and the Arts (LSMSA), THRIVE, Legacy Type 2
19	Charter Schools, New Type 2 Charter Schools, Type 3B Charter Schools,
20	Louisiana State University, Southern University, and University of Louisiana
21	at Lafayette Lab schools, and Office of Juvenile Justice (OJJ).
22	STEP TWO: Calculate Historical Formula Allocations
23	Allocations for Insurance and Pay Raises - The following school systems
24	are being provided continuing funding for the 1994 insurance supplement
25	and employee pay raises provided by the Legislature beginning in 1997
26	through 1999: East Baton Rouge, Iberville, Jefferson, Lafayette,
27	Plaquemines, Pointe Coupee, St. Charles, St. James, and West Feliciana.
28	Redistribution Allocation - After setting aside the insurance and pay raise
29	funding, the balance of the "Hold Harmless" funding was removed from
30	these school districts over ten years from 2006-2007 to 2016-2017:

1	Concordia, East Baton Rouge, Evangeline, Iberville, Jefferson, Plaquemines,
2	St. Charles, St. James, and West Feliciana.
3	The amount of funding removed from the districts listed above is reserved
4	and redistributed to the remaining school districts. The total amount is
5	divided by the total number of students within these same districts to
6	calculate a per pupil amount. The allocation is determined using the per
7	pupil amount multiplied by the current year student count.
8	STEP THREE: Determine Allocation for Increasing Mandated Costs in Health
9	Insurance, Retirement, and Fuel
10	City and parish school systems shall receive a minimum of \$100.00 for each
11	student in the prior year February 1 membership to offset these increasing
12	operational costs.
13	STEP FOUR: Calculate 2019-20 Certificated and Non-Certificated Pay Raises
14	1. Certificated Personnel Pay Raise
15	Each city, parish, or other public school district or school shall receive
16	\$1,000 plus 26.0% for the employer contribution to the appropriate
17	retirement system based on Profile of Educational Personnel (PEP) data as
18	of October 1 to provide an across the board \$1,000 pay raise and any
19	associated retirement for K-12 classroom educators and other certificated
20	K-12 personnel defined per Louisiana Department of Education Bulletin
21	1929 to include:
22	Teachers (all function codes 1000-2200s, object code 112);
23	Therapists/Specialists/Counselors (function codes 1000-
24	2200s, object code 113); School Site-based Principals,
25	Assistant Principals, and Other School Administrators
26	(function code 2400s, object code 111); Central Office
27	Certificated Administrators (function codes 1000-2200 &
28	2324, 2831, and 2832 (excluding 2130s), object code 111);
29	School Nurses (function code 2134, object code 118); and

1	Sabbaticals (function codes 1000-2200s, 2134, and 2400s,
2	object code 140).
3	2. Non-Certificated Personnel Pay Raise
4	Each city, parish, or other public school district or school shall receive \$500
5	plus 29.4% for the employer contribution to the appropriate retirement
6	system based on the Profile of Educational Personnel (PEP) data as of
7	October 1 to provide an across the board \$500 pay raise and associated
8	retirement for non-certificated K-12 personnel defined per Louisiana
9	Department of Education Bulletin 1929 to include:
10	Aides (function codes 1000-4900s, object code 115); Support
11	Supervisors (function codes 2130s, 2300s (excluding 2311, 2321,
12	2324, 2831 and 2832) and 2500- 4900s, object code 111);
13	Clerical/Secretarial (function codes 1000-4900s, object code 114);
14	Service Workers (function codes 1000-4900s, object code 116);
15	Skilled Craftsmen (function codes 1000-4900s, object code 117);
16	Degreed Professionals (function codes 1000-4900s, (excluding
17	2134s) object code 118); and Other Personnel (function codes
18	1000-4900s, object codes 100, 110 and 119).
19	The following formula is applied to determine the Level 1, 2, and 3 State Cost
20	Allocation Per Pupil:
21	Formula:
22	Level 1, 2, and 3 State Cost Allocation Per Pupil
23	Equals
24	Level 1 State Cost Allocation Per Pupil
25	Plus
26	Level 2 State Cost Allocation Per Pupil
27	Plus
28	Level 3 State Cost Allocation Per Pupil

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D. Level 4: Supplementary Allocations

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1	1. Specific Needs Allocations
2	Specific Needs Allocations provide funding for four allocations for specific purposes
3	and is in addition to system level allocations from Levels 1, 2, and 3. These
4	allocations are as follows:
5 6	Formula: Total Level 4 Supplementary Allocations
7	Equals
8	Foreign Language Associate Program Salary and Stipend Allocation
9	Plus
10	Career Development Allocation
1	Plus
12	<b>High Cost Services Assistance Allocation</b>
13	Plus
4	Supplemental Course Allocation
5	STEP ONE: Calculate Foreign Language Associate Salary and Stipend
16	Allocation
17	Salary Allocation - Any city, parish, or other public school system or school
18	employing a Foreign Language Associate or a graduate of the Escadrille Louisiane
19	program shall receive a supplemental allocation from State Board of Elementary and
20	Secondary Education of \$21,000 per teacher. The state shall maintain support of the
21	Foreign Language Associate program at a maximum of 300 Foreign Language
22	Associates employed in any given year.
23	These teachers shall be paid by the employing city, parish, or other local
24	public school system or school at least the state average classroom teacher salary
25	(without PIP) by years of experience and degree beginning with year three. Of the
26	\$21,000 allocation, \$20,000 shall be allocated to the school where the teacher is
27	employed and the funds used to support the total cost of the teacher salary, and the

State Board of Elementary and Secondary Education regulations.

remaining amount shall be associated with costs of VISA sponsorship pursuant to

Stipend Allocation - First year teachers will receive an installation incentive of an additional \$6,000; second and third year teachers will receive a retention incentive of an additional \$4,000. These amounts must be provided to each Foreign Associate Teacher or Escadrille Louisiane graduate by each school district or school in which they are employed.

STEP TWO: Career Development Allocation

The cost of providing materials and equipment and teacher credentialing and training to attain a statewide industry-based credential is above and beyond the cost typically required for high school courses. An allocation will be provided to support the development of these technical courses required for statewide credentials in city and parish school systems and other public schools.

The first step in the allocation is to calculate six percent (6%) of the MFP State and Local Base Cost Per Pupil to determine the Career Development Per Pupil Amount. The Career Development Per Pupil Amount will be provided for each qualifying student course enrollment in grades 9 through 12.

If a city or parish school system receives less than \$25,000 from the Career Development Per Pupil Amount, then the city or parish school system will be provided an economies of scale minimum allocation of \$25,000. If other public school systems and schools containing grades 9 through 12 receive less than \$10,000 from the Per Pupil Amount, then the other public school systems and schools containing grades 9 through 12 will be provided an economies of scale minimum allocation of \$10,000.

# 23 Formula: 24 Career Development Allocation Per Pupil 25 Equals 26 MFP State and Local Base Cost Per Pupil 27 Multiplied By 28 Six Percent (6%) 29 Formula:

1	Career Development Allocation
2	Equals
3	Career Development Allocation Per Pupil
4	Multiplied By
5	Number of Student in Qualifying Courses in Grades 9 through 12
6	STEP THREE: Calculate High Cost Services Assistance
7	High cost services for students with disabilities generate a particular budget
8	challenge for city, parish, and other public school systems and schools.
9	In an effort to assist with these expenses, an allocation will be provided to
10	city, parish, and other public school systems and schools which submit
11	documentation as required by the Louisiana Department of Education substantiating
12	that the prior year cost of services for a specific student exceeds three times the most
13	recent state average total expenditure per pupil amount.
14	Once costs associated with providing services for a student with a disability
15	or disabilities have been verified, the city or parish school system or other public
16	school will be eligible to receive an allocation to assist with these costs. The
17	allocation will be limited by the amount budgeted for the High Cost Services
18	Assistance Allocation. So as to be equitably distributed, the total allocation provided
19	to city and parish school systems versus other public schools shall be proportional
20	to the share of total qualifying applications submitted by city and parish school
21	systems versus other public schools.
22	The first step in the allocation will be to calculate the impact of these costs
23	on the budget of the school system or school using the latest available state and local
24	revenue data. The High Cost Services requested for reimbursement will be reduced
25	by the MFP state and local amount allocated on behalf of each student from Levels
26	1, 2, and 3. The next step will rank the Percent (%) Impact from highest to lowest
27	percent, with two separate rank listings for school systems and other public schools.
28	Formula:
29	Percent (%) Impact on Budget
30	Equals

HCR NO. 1 1 **Cost of Services** 2 **Divided By** 3 **Total State and Local Revenue** 4 The two ranked listings will be divided into four tiers and allocations will be 5 provided based on a percentage from one hundred percent reimbursement in the 6 highest funded tier with smaller percentages reimbursed in the lower tiers based on 7 where the school system or school falls within the tiers on one of the two lists. 8 **STEP FOUR: Calculate Supplemental Course Allocation** 9 Pursuant to R.S. 17:4002.1 through 4002.6, the Supplemental Course 10 Allocation shall provide for the cost of secondary course choices specifically 11 approved by the State Board of Elementary and Secondary Education. For each city 12 and parish school system and other public school, the allocation shall equal the 13 number of students enrolled in grades 7 through 12 as of February 1 each year 14 multiplied by \$59 per pupil. 15 Formula: 16 Supplemental Course Allocation for School Systems or Other Public 17 **Schools** 18 **Equals** 19 **Supplemental Course Allocation Per Pupil** 20 **Multiplied By** 21 Number of Students in Grades 7 through 12 22 If the entire allocation is not committed by the city or parish public school 23 24 25

systems or other public school by a date set forth by the Louisiana Department of Education, the original allocation will be reduced by the uncommitted amount. The total uncommitted amount from each city or parish public school systems or other public school will be reallocated to those city or parish public school systems or other public schools that obligated one hundred percent of their original allocation based on criteria set forth by the Louisiana Department of Education.

Allocations for Other Public Schools

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STEP ONE: Louisiana State University, Southern University, and University of Louisiana at Lafayette Laboratory Schools

1	1.	State Cost Allocation
2		a. The February 1 Student Membership count at the Louisiana
3		State University, Southern University, and University of Louisiana
4		at Lafayette Lab Schools shall be multiplied by the Average State
5		Cost Allocation Per Pupil to equal the Louisiana State University,
6		Southern University, and University of Louisiana at Lafayette Lab
7		Schools State Cost Allocation.
8		b. Funds appropriated for these schools shall be allocated to the
9		institution of higher education operating such a school. Each such
10		institution of higher education shall ensure the equitable expenditure
11		of such funds to operate such schools.
12	STEP TWO:	Legacy Type 2 Charter Schools
13	A Legacy Typ	be 2 Charter school is a Type 2 Charter school approved by the State
14	Board of Elen	nentary and Secondary Education before July 1, 2008.
15	1.	State Cost Allocation
16		a. Any Legacy Type 2 Charter school shall annually be allocated
17		funds as determined by applying the formula contained in R.S.
18		17:3995.
19		b. The State Cost Allocation equals the number of students
20		multiplied by the State Per Pupil for the system where the student
21		resides.
22	2.	Local Cost Allocation
23		a. Any Legacy Type 2 Charter school shall annually be allocated
24		funds as determined by applying the formula contained in R.S.
25		17:3995.

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1		b. The Local Cost Allocation equals the number of students
2		multiplied by the Local Per Pupil for the system where the student
3		resides.
4		c. For any student enrolled in a Legacy Type 2 Charter school,
5		the Local Cost Allocation shall be funded by the State.
6	3.	The exclusion of any portion of local revenues specifically dedicated
7		by the legislature or by voter approval to capital outlay or debt
8		service shall be applicable only to a charter school housed in a
9		facility or facilities provided by the district in which the charter
10		school is located.
11	STEP THRE	EE: Office of Juvenile Justice (OJJ) Schools
12	1.	Eligible Schools - Any elementary and secondary school operated by
13		the Office of Juvenile Justice (OJJ) in a secure care facility shall be
14		considered a public elementary or secondary school and, as such, the
15		Office of Juvenile Justice (OJJ) shall be annually appropriated funds
16		for these students.
17	2.	Eligible Students - Each student counted in the prior year average
18		daily membership, as defined by the State Board of Elementary and
19		Secondary Education in the Student Membership Definition, is
20		calculated by dividing the number of days the student is under the
21		guidance and direction of teachers by the total instructional days
22		during the specified school year.
23	3.	Allocation - The Office of Juvenile Justice (OJJ) shall annually be
24		allocated funds for the eligible students. For each student enrolled in
25		these schools, both a State Cost Allocation and a Local Cost
26		Allocation shall be provided.
27	4.	State Cost Allocation
28		a. The State Cost Allocation is equal to the State Cost Allocation
29		Per Pupil for the system where each student resided prior to

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1		adjudication multiplied by the prior year average daily membership
2		of the Office of Juvenile Justice schools.
3		b. The State Cost Allocation Per Pupil allocation shall be
4		adjusted based on a factor determined by the Louisiana Department
5		of Education to provide for the differential in the number of
6		educational days provided to the students in the custody of the Office
7		of Juvenile Justice (OJJ).
8		c. Additionally, the State Cost Allocation Per Pupil shall be
9		adjusted based on a factor determined by the Louisiana Department
10		of Education to recognize the increased number of special education
11		students in the Office of Juvenile Justice (OJJ) schools relative to the
12		state average special education student population.
13		d. The average daily membership will be reconciled on an
14		annual basis using the latest available data.
15	5.	Local Cost Allocation
16		a. Each student counted in the prior year average daily
17		membership, as defined by the State Board of Elementary and
18		Secondary Education, shall be provided for and funded from the
19		minimum foundation program a Local Cost Allocation Per Pupil
20		equal to the Local Cost Allocation Per Pupil for the district where the
21		student resided prior to adjudication.
22		b. The Local Cost Allocation is equal to the Local Cost
23		Allocation Per Pupil for the system were each student resided prior
24		to adjudication multiplied by the prior year average daily
25		membership of the Office of Juvenile Justice schools.
26		c. For the purpose of the Local Cost Allocation Per Pupil, the
27		average daily membership of the Office of Juvenile Justice (OJJ)
28		shall be included in the membership counts of the city, parish, or
29		other local public school board in which the student resided prior to
30		adjudication to the Office of Juvenile Justice.

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1		d. For a district(s) that shares local revenue, the allocation for
2		the Office of Juvenile Justice will be completed before the
3		calculation of local revenues.
4		e. The Local Cost Allocation Per Pupil shall be funded with a
5		transfer of the MFP monthly amount representing the Local Cost
6		Allocation Per Pupil from the city, parish, or other local public school
7		board in which the attending students resided prior to adjudication to
8		the Office of Juvenile Justice (OJJ).
9		f. The average daily membership will be reconciled on an
10		annual basis using the latest available data.
11	3.	Mid-Year Student Allocations
12		a. Student counts in October and February may result in
13		mid-year allocation adjustments for the following: City and parish
14		school systems, Recovery School District, New Type 2 Charter
15		schools, Legacy Type 2 Charter schools, Type 3B Charter schools,
16		Louisiana State University, Southern University, and University of
17		Louisiana at Lafayette Lab schools, Louisiana School for Math,
18		Science and the Arts (LSMSA), New Orleans Center for Creative
19		Arts (NOCCA), and THRIVE.
20		b. If the current year October 1 Mid-Year Student Count is more
21		or less than the prior year February 1 student count, an adjustment to
22		the current year allocation shall be made for each student gained or
23		lost. The October adjustment equals the number of students gained
24		or lost times the annual State Cost per pupil allocation amount for the
25		system or school in which the change occurred. The February
26		adjustment equals the number of students gained or lost times
27		one-half of the State Cost per pupil allocation for the system or
28		school in which the change occurred.
29		c. Individual adjustments shall be made for increases or
30		decreases in the October or February Mid-Year Student Counts for

1	the Recovery School District, the system of prior jurisdiction, and
2	Type 5 Charter schools.
3	d. Mid-Year adjustments for the Recovery School District shall
4	utilize the final State Cost per pupil allocation for the system of prior
5	jurisdiction.
6	e. If the Recovery School District qualifies for an October
7	Mid-Year Adjustment to the State Cost per pupil allocation, a
8	Mid-Year adjustment shall also be made to the Local Cost per pupil
9	allocation for the system of prior jurisdiction. The October Local
10	Cost per pupil allocation shall be recalculated based on updated
11	revenue data for the system of prior jurisdiction. There shall be no
12	recalculation of the Local Cost per pupil allocation in conjunction
13	with the February 1 student count.
14	f. City, Parish, or Local public school systems or schools in the
15	first year of operation are not eligible for an October Mid-Year
16	Adjustment. However, their allocation will be finalized using October
17	1 data. The newly opened city, parish, or local public school systems
18	or schools will qualify for the February 1 mid-year adjustment.
19	g. October and February Mid-Year Adjustments shall be
20	combined and applied in the March through June payments.
21	<b>Total MFP State Cost Allocation</b>
22	Formula:
23	<b>Total MFP State Cost Allocation</b>
24	Equals
25	Level 1 State Cost Allocation
26	Plus
27	Level 2 State Cost Allocation
28	Plus
29	Level 3 State Cost Allocation

1 Plus 2 **Level 4 State Cost Allocation** 3 FORMULA CALCULATIONS FOR STATE-APPROVED PUBLIC II. **SCHOOLS** 5 A. **Recovery School District** 6 1. State Cost Allocation 7 a. Once all final calculations are made, the final State Cost 8 Allocation Per Pupil Amount for the city or parish school 9 system which counted the Recovery School District students 10 will be multiplied by the February 1 Recovery School District 11 Student Membership Count to equal the Recovery School 12 District State Cost Allocation. 13 b. In a system with one or more Type 3B charter schools, if 14 the Type 3B charter is not its own LEA, the local school 15 system shall distribute minimum foundation program formula 16 funds to each Type 3B charter school in the system pursuant 17 to calculations determined by the Louisiana Department of 18 Education. If the Type 3B charter is its own LEA, such 19 payments shall be made to the Type 3B charter school by the 20 Louisiana Department of Education. Such calculations shall 21 include differentiated funding weights for certain students, 22 including students identified as being eligible for special 23 education services. The calculations shall ensure equity so 24 that each Type 3B charter school in the system receives a 25 per-pupil amount equal to the amount a Type 5 charter school 26 located in the same parish or school system boundary would 27 have received from the Recovery School District (RSD). 28 2. **Local Cost Allocation** 29 In addition to the State Cost Allocation, the Recovery School a. 30 District shall receive an applicable Local Cost Allocation.

1	Formula:
2	<b>Local Cost Allocation Per Pupil</b>
3	Equals
4	Projected Local Revenues from District of Prior Jurisdiction
5	Divided by
6	Total School District Membership (Recovery School District Student
7	Membership Count plus Student Membership Count for the system of
8	prior jurisdiction plus New Type 2 Charter school students residing in
9	the jurisdiction)
10	b. To begin the fiscal year, the Local Cost allocation is based on
11	eligible projected local revenues for the most recent prior fiscal year
12	from the city or parish school district that had jurisdiction of the
13	school prior to its transfer.
14	c. For purposes of the Recovery School District calculation,
15	local revenue is defined to include revenue from the following
16	sources, excluding any portion which has been specifically dedicated
17	by the legislature or by voter approval to capital outlay or debt
18	service, per the definitions in the Annual Financial Report (AFR) and
19	the Louisiana Accounting and Uniform Governmental Handbook as
20	reported to the Louisiana Department of Education:
21	1. Sales and use taxes, less any tax collection fee paid
22	by the school system
23	2. Ad valorem taxes, less any tax collection fee paid
24	by the school system
25	3. Earnings from sixteenth section lands owned by
26	the school system
27	d. The exclusion of any portion of local revenues specifically
28	dedicated by the legislature or by voter approval to capital outlay or
29	debt service shall be applicable only to a charter school housed in a

1	facility or facilities provided by the system in which the charter
2	school is located.
3	e. The projected local revenues shall be divided by the Total
4	School District Membership Count including the Recovery School
5	District Student Membership Count, both operated and charter
6	schools, plus the Student Membership Count of the system of prior
7	jurisdiction. If any New Type 2 Charter School student resides within
8	the physical boundaries of the system of prior jurisdiction, this school
9	the student attends shares in the local revenues of the system of prior
10	jurisdiction. As a result, the New Type 2 Charter School Student
11	Membership Count of the students residing in the jurisdiction will be
12	added to the Recovery School District and the system of prior
13	jurisdiction Student Membership Count.
14	f. The Local Cost Allocation for the Recovery School District
15	is determined by multiplying the local revenue per pupil times the
16	number of Recovery School District students used in the MFP final
17	allocation.
18	Formula:
19	Local Cost Allocation
20	Equals
21	Projected Local Revenues from District of Prior Jurisdiction Per Pupil
22	Multiplied By
23	Recovery School District Student Membership Count
24	g. Once the local amount is determined, it is adjusted to a
25	monthly amount that is transferred from the MFP monthly allocation
26	of the city, parish, or other local public school board of prior
27	jurisdiction to the Recovery School District.
28	h. Based on the October 1 Student Membership Count, the local
29	revenue allocation per student will be recalculated and there will be
30	a corresponding adjustment in the local revenue allocation. No

1	recalculation of the local revenues per student will occur as a result
2	of the February 1 Student Count adjustment.
3	i. During the third quarter of the fiscal year, the local revenue
4	allocation per student shall be adjusted to reflect actual prior year
5	local revenue data.
6 7 8	j. A final reconciliation will occur based upon the receipt of the annual audited financial statements of the system of prior jurisdiction. If an increase
9	or decrease in local revenue collections exists, the state
10	superintendent may establish a payment schedule. In the event that
11	the fiscal status of the system of prior jurisdiction or the Recovery
12	School District changes during the fiscal year or on or before the final
13	reconciliation, the state superintendent may adjust the local revenue
14	based on the revenues identified.
15	3. Monies appropriated to the Recovery School District, except for
16	administrative costs, that are attributable to the transfer of a school from a prior
17	school system and monies allocated or transferred from the prior system to the
18	Recovery School District shall be expended solely on the operation of schools
19	transferred from the prior system to the jurisdiction of the Recovery School District.
20	B. New Type 2 Charter Schools
21	A New Type 2 Charter school is a Type 2 Charter school approved after July 1, 2008
22	by the State Board of Elementary and Secondary Education.
23 24 25	<ol> <li>State Cost Allocation</li> <li>a. Any New Type 2 Charter School shall annually be provided a State</li> </ol>
26	Cost Allocation as determined by applying the formula contained in
27	R.S. 17:3995.
28	b. The State Cost Allocation equals the number of students
29	multiplied by the State Cost Allocation Per Pupil for the system in
30	which the student resides.

1	c. Mid-Year Adjustments shall adhere to the guidelines
2	established in this document.
3	2. Local Cost Allocation
4	a. Any New Type 2 Charter school shall annually be provided
5	a Local Cost Allocation by applying the formula contained in R.S.
6	17:3995.
7	b. The Local Cost Allocation equals the number of students
8	multiplied by the Local Cost Allocation Per Pupil for the system in
9	which the student resides.
10	c. One exception to R.S. 17:3995 is that the Local Cost
11	allocation will be funded with a transfer of the MFP monthly amount
12	representing the Local Cost Allocation from the city or parish school
13	system in which the attending students reside.
14	d. The city or parish where students attending the New Type 2
15	Charter school reside is the local taxing authority and shall provide
16	the local support for the students.
17	e. Mid-Year Adjustments will adhere to the guidelines
18	established in this document.
19	3. Virtual Charter schools may receive, as approved by the State Board of
20	Elementary and Secondary Education, a lesser percentage of the state and
21	local amount calculated in R.S. 17:3995.
22	4. Where student attendance is from multiple school systems, the
23	Department of Education shall determine the Local Cost Allocation based on
24	students reported by the schools. The student membership count of the New
25	Type 2 charter schools shall be included in the membership count of the city
26	or parish school board in which the student resides to determine the Local
27	Cost Allocation.
28	5. In the first year of operation, a New Type 2 Charter school shall be
29	allocated funding based on an estimated student count since a February 1

1	student count does not exist. The allocation will be finalized based on the
2	October 1 student count.
3	6. The exclusion of any portion of local revenues specifically dedicated by
4	the legislature or by voter approval to capital outlay or debt service shall be
5	applicable only to a charter school housed in a facility or facilities provided
6	by the district in which the charter school is located.
7	C. Louisiana School for Math, Science, and the Arts (LSMSA), New Orleans
8	Center for Creative Arts (NOCCA), and THRIVE.
9	1. The Louisiana School for Math, Science and the Arts (LSMSA), New
10	Orleans Center for Creative Arts (NOCCA), and THRIVE shall be provided
11	both a State and Local Cost allocation.
12 13	<ul><li>2. State Cost Allocation</li><li>a. The State Cost Allocation shall be based on the State Cost</li></ul>
14	Allocation Per Pupil for the city or parish school system
15	where the attending students reside.
16	3. Local Cost Allocation
17	a. The Local Cost Allocation will be based on the Local Cost
18	Allocation for the city or parish school system where the
19	attending students reside.
20	b. For any student enrolled in LSMSA, NOCCA, or
21	THRIVE, the Local Cost Allocation Per Pupil shall be funded
22	by the State.
23	c. Where student attendance is from multiple school systems,
24	the Department of Education shall determine the Local Cost
25	Allocation based on students reported by the schools.
26	III. FORMULA PROCEDURES
27	A. Preliminary Allocation
28	1. The minimum foundation program formula for the upcoming
29	fiscal year adopted by the State Board of Elementary and Secondary

1		Education, along with a preliminary allocation schedule representing
2		the estimated cost of the proposed formula, shall be submitted to the
3		Joint Legislative Committee on the Budget and to the House and
4		Senate Education Committees for consideration no later than March
5		15.
6		2. This preliminary allocation shall utilize student and other input
7		data available at the time.
8		B. Final Allocation
9		Final allocations for the fiscal year in which the formula takes effect will be
10		determined no later than June 30 of the preceding fiscal year. The latest
11		available data will be utilized to calculate the final allocation except that
12		student count estimates will be utilized for school systems or charter schools
13		opening for the first time in the fiscal year beginning July 1. For first-year
14		city, parish, or other public school systems or schools, the final allocation
15		will be based on the October 1 count, once available.
16	IV.	FORMULA PAYMENTS
17		A. Payment Procedures
18		The Total MFP State Cost Allocation for city, parish, and other school
19		systems and schools will be converted to monthly payments from July
20		through June each year except payments will be made on Level 4 allocations
21		as data becomes available.
22		B. Requested Payment Adjustments
23		If the city, parish, or other school systems and schools have documented
24		growth in students prior to the actual Mid-Year Student Counts in October
25		and February, a temporary change to the final allocation may be requested.
26		The State Superintendent is authorized to approve or deny this revision.
27		1. Sufficient documentation will be requested to substantiate this
28		requested allocation adjustment.
29		2. The adjusted allocation will remain in effect until the actual

October or February Mid-Year Student Count. Once the Mid-Year

Student Count is final, reconciliation will be completed and payments
adjusted accordingly.

## C. Payment Adjustments for Audit Findings

Review and/or audit of the systems' or schools' data used in determining their Minimum Foundation Program allocation may result in changes in final statistical information. The Minimum Foundation Program allocation adjustments necessary as a result of these audit findings will be made in the following school year. These adjustments are applicable to the following: city or parish school systems, Recovery School District, Type 2 Charter schools, Type 3B Charter schools, Louisiana State University, Southern University, and University of Louisiana at Lafayette Lab schools, Office of Juvenile Justice (OJJ) schools, Louisiana School for Math, Science and the Arts (LSMSA), New Orleans Center for Creative Arts (NOCCA), and THRIVE.

# V. 70% EXPENDITURE REQUIREMENT

To provide for appropriate accountability of state funds while providing city, parish, or local public school systems or other public schools flexibility in determining specific expenditures, city, parish, or local public school systems or other public school must ensure that at least 70% of the city, parish, or local public school system or other public school general fund expenditures are in the areas of instruction and school administration at the school building level as developed by the Louisiana Department of Education and defined by the State Board of Elementary and Secondary Education regulations.

## VII. SEVERABILITY PROVISION

If any provision of this minimum foundation formula or the application thereof is held invalid, such invalidity shall not affect other provisions or applications of this minimum foundation formula which can be given effect without the invalid provisions or applications, and to this end the provisions of this minimum foundation formula are hereby declared severable. The severability provision hereof shall be broadly construed so as to give effect to each and every possible provision or

1 application of this minimum foundation formula which is not specifically held 2 invalid, unlawful, or unconstitutional. 3 THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby 4 approve the formula developed by the State Board of Elementary and Secondary Education, 5 pursuant to Article VIII, Section 13(B) of the Constitution of Louisiana, to determine the 6 cost of a minimum foundation program of education in all public elementary and secondary schools as well as to equitably allocate the funds to parish and city school systems, and 7 8 adopted by the board on March 13, 2019.

### **DIGEST**

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HCR 1 Original

2019 Regular Session

Nancy Landry

Provides for legislative approval of the minimum foundation program (MFP) formula for FY 2019-2020 to determine the cost of a minimum foundation program of education in all public elementary and secondary schools as well as to equitably allocate the funds to local public school systems as developed by the State Board of Elementary and Secondary Education (BESE) and adopted by the board on March 13, 2019.