HLS 21RS-891 REENGROSSED

2021 Regular Session

HOUSE BILL NO. 650

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BY REPRESENTATIVE PRESSLY

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

AN ACT

PILOTS: Provides relative to river port and steamship pilots

2 To amend and reenact R.S. 34:942, 991, 992(B), 993, 1005, 1042, 1043(C) and (D),1044, 3 1045, 1122(A)(1)(d), (2) and (3), (C)(1)(introductory paragraph), (d), and (e) and 4 (2), 1133(G), 1134, 1135(B) and to enact R.S. 34:992(C), 1122(A)(4) and (C)(f) and 5 (g), 1139, and 1140, relative to the regulation of river port pilots and steamship 6 pilots; to provide for the Board of River Port Pilot Commissioners and the Board of 7 Examiners for New Orleans and Baton Rouge Steamship Pilots for the Mississippi 8 River; to provide for appointments to the boards; to provide for duties of the boards; 9 to provide for authority of the boards; to provide for public meetings; to provide for 10 duties of pilots; to provide for appointments of pilots; to provide for continuing 11 education of pilots; to provide for qualifications to participate in pilot apprenticeship 12 programs; to provide for pilotage certification requirements; to require reports to the governor, president of the Senate, and speaker of the House; to prohibit 13 14 discrimination; to provide for the Board of Examiners of Bar Pilots for the Port of 15 New Orleans; to require the fee commission to establish certain rules; to provide for 16 criteria for establishing pilotage fees; to provide for the Board of Louisiana River 17 Pilot Review and Oversight; to provide for prudent and safe pilotage; to prohibit 18 impingement upon the authority of the Board of Commissioners or Examiners; to 19 provide for applicability; and to provide for related matters.

Be it enacted by the Legislature of Louisiana:

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

1	Section 1. R.S. 34:991, 992(B), 993, 1042, 1044, 1045, 1122(B)(1) and (C),
2	1133(G), 1134, and 1135(B) are hereby amended and reenacted and R.S. 34:992(C),
3	1043(C), 1122(A)(4), 1139, and 1140 are hereby enacted to read as follows:
4	§942. Board of examiners; appointment, terms and compensation of members
5	A. The governor shall appoint three examiners to constitute the Board of
6	Examiners of Bar Pilots for the Port of New Orleans, all of whom shall be bar pilots
7	and shall have served as such for a minimum of five years preceding their
8	appointment at the entrances of the Mississippi River into the Gulf of Mexico or the
9	entrance of any other waterway connecting the City of New Orleans with the Gulf
10	of Mexico or other outside waters; the:
11	(1) Two of the examiners shall be active bar pilots and shall have served as
12	such for a minimum of five years preceding their appointment piloting sea-going
13	vessels into and out of any entrance of the Mississippi River and into and out of the
14	entrances of all other waterways connecting the Port of New Orleans with outside
15	waters of the Gulf of Mexico.
16	(2) The Board of Commissioners of the Port of New Orleans shall
17	recommend three individuals to the governor from which the governor may choose
18	one examiner, who shall be separate, distinct, and independent of pilotage interest.
19	B. The examiners shall hold office for four years or until their successors are
20	appointed and qualified, and shall perform their duties without compensation.
21	* * *
22	§991. Board of River Port Pilot Commissioners; powers and duties; appointment;
23	qualification; and removal of members
24	A. There is hereby created the Board of River Port Pilot Commissioners for
25	the Port of New Orleans. The board shall consist of three five citizens appointed by
26	the governor, with the consent of the Senate, who as follows:
27	(1) Four commissioners shall each presently hold a commission as a river
28	port pilot and such commission that has been active for a period of not less than four

2	president of the board.
3	(2) The Board of Commissioners of the Port of New Orleans, the
4	Plaquemines Port and Harbor Terminal District, and the St. Bernard Port, Harbor and
5	Terminal District shall jointly recommend three individuals to the governor from
6	which the governor may choose one commissioner, who shall be separate, distinct,
7	and independent of pilotage interest. No nominee submitted in accordance with this
8	Paragraph shall serve on the Board of Louisiana River Pilot Review and Oversight
9	or the Louisiana Pilot Fee Commission.
10	<u>B.</u> The commissioners shall serve at the pleasure of the governor.
11	C. The said commissioners shall take an oath to faithfully perform their
12	duties-, shall comply with the Louisiana Code of Governmental Ethics, and shall
13	perform their duties without compensation.
14	B.D. The Board of River Port Pilot Commissioners for the Port of Orleans
15	shall:
16	(1) Formulate rules and regulations pursuant to the Administrative Procedure
17	Act establishing qualifications of river port pilots and providing for the examination
18	and approval of apprenticeship programs for the river port pilots, and to administer
19	the evaluation and examination of river port pilots.
20	(2) Meet at least quarterly and at all such times as the president of the
21	commission deems necessary.
22	(3) Formulate rules and regulations pursuant to the Administrative Procedure
23	Act establishing minimum standards of conduct consistent with this Section for river
24	port pilots to include neglect of duty, drunkenness, carelessness, habitual
25	intemperance, substance abuse, and incompetency, and make other rules and
26	regulations for the proper and safe pilotage upon the waters covered by this Subpart
27	and for the efficient administration of this Subpart.
28	(4) Conduct hearings pursuant to the Administrative Procedure Act,
29	including the right to subpoena documents and witnesses pursuant to R.S. 49:956,

five years. The governor, in appointing the said commissioners, shall designate the

2	adopted by the commissioners, and to report all findings and conclusions to the
3	governor, should the board request action by the governor.
4	(5) Have the authority to impose a fine of not more than five hundred dollars
5	upon any river port pilot, to reprimand or remove from a vessel any river port pilot,
6	or to recommend to the governor that the commission of any river port pilot be
7	suspended or revoked if after a hearing conducted in accordance with the
8	Administrative Procedure Act, a river port pilot is found in violation of any rule or
9	regulation adopted by the Board of River Port Pilot Commissioners. In any event,
10	the Board of River Port Pilot Commissioners shall have the authority also to suspend
11	a river port pilot's commission in accordance with R.S. 49:961(C).
12	(6) Provide to all river port pilots and river port pilot candidates rules and
13	regulations.
14	E. No pilot association shall impose any custom, rule, bylaw, or charter
15	provision on the board or its authority. Further, any attempt to exercise any authority
16	over or affecting the board's authority shall be deemed a violation of Chapter 6 of
17	Title 34 of the Louisiana Revised Statutes of 1950 governing pilotage.
18	C.F. For purposes of this Subpart and the Administrative Procedure Act
19	only, the term commission shall be used interchangeably with the term license and
20	shall have the same meaning.
21	G. Once a quorum is established, all meetings of the Board of River Port
22	Pilot Commissioners for the Port of Orleans shall comply with public meeting
23	requirements in accordance with the Open Meetings Law.
24	§992. River port pilots; duties; appointment; discontinuation of duties
25	* * *
26	B. River port pilots A river port pilot shall be duly appointed and
27	commissioned by the governor and shall serve as be subject to an ethical code of
28	conduct promulgated by the Board of River Port Pilot Commissioners as provided

and investigate the violation of any provisions of this Subpart or rules or regulations

2	accordance with this Subpart.
3	C. No pilot shall discontinue duties without cause.
4	§993. Examinations for appointment; qualifications; continuing education
5	A. Whenever there exists a necessity for more pilots as determined by the
6	river port pilots, a procedure adopted by the Board of River Port Pilot
7	Commissioners, the Board of River Port Pilot Commissioners board shall hold
8	examinations under such rules and regulations and such requirements as they shall
9	have provided, with the governor's approval are consistent with this Part; however,
10	no applicant shall be considered by the board unless he submits proper evidence of
11	moral character and is a voter of this state, and shall have completed an approved
12	apprenticeship program within the geographic area affected by this Subpart a board-
13	approved pilot apprenticeship program. The Board of River Port Pilot
14	Commissioners shall issue a certificate to the governor that the applicant has
15	satisfied the requirements of this Subpart. The governor may then, in his discretion,
16	appoint said the applicant to any existing vacancies vacancy.
17	B. Candidates seeking to participate in a pilot apprenticeship program shall
18	meet all of the following minimum requirements:
19	(1) Have a bachelor's degree or diploma granted by a four-year college or
20	university.
21	(2) Hold a United States Coast Guard First-Class Pilot License of Steam or
22	Motor Vessel of any gross tons for operating on the Mississippi River as designated
23	by the Board of River Port Pilot Commissioners.
24	(3) Be less than forty years of age before being accepted into the
25	apprenticeship program.
26	(4) Hold one of the following United States Coast Guard licenses for at least
27	one year prior to December thirty-first of the year the application to participate in a
28	pilot apprenticeship program is submitted:

by law or until revocation of the appointment or commission by the governor in

1	(a) A license authorizing service as master of steam or motor vessels of less
2	than one thousand six hundred gross registered tons, or any upgrade thereof, upon
3	inland waters, rivers, or lakes.
4	(b) A second mate's license, or any upgrade thereof, of steam or motor
5	vessels of any gross tons upon oceans.
6	(5) Have not been convicted of a felony offense involving drugs, personal
7	consumption of alcohol, or crime of truth in the sixty months prior to the date of
8	application.
9	(6) Submit to and pass a drug screen prior to being accepted into the
10	apprenticeship program and agree to participate in a mandatory drug and alcohol
11	testing program, required by 46 CFR 16 and conducted in compliance with 49 CFR
12	<u>40.</u>
13	C. The Board of River Port Pilot Commissioners shall require pilotage
14	certification consistent with this Part, including the following:
15	(1) State commissioned river port pilots shall comply with all requirements
16	to maintain current their commission, their required Coast Guard licenses as
17	provided by Subsection B of this Section, and such other certifications and
18	continuing professional education classes, training, or programs as determined
19	necessary by the board. A pilot with an active state license consistent with this
20	Section, without an active United States Coast Guard license, may be expressly
21	authorized to operate or perform duties on an interim basis by the Board of River
22	Port Pilot Commissioners during the application or renewal period for a United
23	States Coast Guard license.
24	(2) Commencing on January 1, 2022, every commissioned pilot shall
25	maintain a valid pilot's commission by attending forty hours of continuing
26	professional education classes, programs, and a continuing ship simulator training
27	program, approved by the board, every five years. Classes, programs, and simulator
28	training received prior to January 1, 2022 shall not be counted toward this
29	requirement.

1	(3) A mandatory minimum number of professional education classes and
2	programs as required by the board.
3	(4) A competence standard promulgated in accordance with the
4	Administrative Procedure Act with a minimum number of sixty turns per year.
5	D. The Board of River Port Pilot Commissioners shall provide the governor,
6	the president of the Senate, and the speaker of the House of Representatives with a
7	report that shall include all of the following:
8	(1) All state-commissioned pilots commissioned pursuant to this Section,
9	including their first and last names.
10	(2) All applicants who were accepted for state pilot licensure or any
11	apprenticeship program, including each applicant's age, sex, race, and whether the
12	applicant is related to any pilot commissioned pursuant to this Section or to any
13	public official of the state, whether elected or appointed.
14	E. Notwithstanding other provisions of this Part, the board shall not
15	discriminate against anyone during selection or examination in favor of a person
16	related, by blood or marriage, to any public official of the state, whether elected or
17	appointed, and based on race, religion, national origin, sex, age, disability, political
18	affiliation, or belief.
19	* * *
20	§1005. Privilege; communications between river port pilot and Board of River Port
21	Pilot Commissioners
22	Unless required by a subpoena issued by a court of competent jurisdiction,
23	all communications by and Communications consistent with 46 U.S.C. 6308 between
24	the Board of River Port Pilot Commissioners and a river port pilot, including all
25	testimony, statements, drawings, logs, or other information designated confidential
26	by the Board of River Port Pilot Commissioners, obtained by, or provided to, the
27	Board of River Port Pilot Commissioners in connection with or during the course of
28	any investigation or hearing shall be privileged and such circumstances, testimony,
29	statements, drawings, logs, or other information designated confidential shall not be

1	required to be disclosed in any original proceedings save the appeal process in
2	accordance with the Administrative Procedure Act and pursuant to reporting
3	requirement to the governor.
4	* * *
5	§1042. Board of steamship pilot examiners; members; appointment; oath of office;
6	powers and duties
7	A. The governor shall appoint, by and with the advice and consent of the
8	Senate, three five citizens who shall form the Board of Examiners for New Orleans
9	and Baton Rouge Steamship Pilots for the Mississippi River from the port of New
10	Orleans to and including the port of Baton Rouge and intermediate ports as follows:
11	(1) Four appointments shall be pilots who have served at least five years as
12	an unrestricted state-commissioned New Orleans and Baton Rouge Steamship Pilot.
13	(2) One appointment shall be a member of the public who shall be separate,
14	distinct, and independent of pilotage interest.
15	B. When an examiner vacancy occurs on the board a vacancy occurs in either
16	or both of the pilot member positions, the board shall make a recommendation
17	provide a list of at least three recommendations to the governor to fill the respective
18	vacancy. The governor shall not be required to appoint one of the recommended
19	pilots. When a vacancy occurs in the public member position, the governor shall
20	appoint an examiner from a list of three individuals jointly nominated by the Board
21	of Commissioners of the Ports of Baton Rouge and South Louisiana. The board shall
22	recommend only those pilots who have served at least five years as an unrestricted
23	Louisiana state commissioned New Orleans and Baton Rouge Steamship Pilot
24	C. The examiners shall continue in office until their successors are appointed
25	and qualified. Appointments shall be exclusively made from the pilots
26	commissioned by virtue of this Part.
27	D. The examiners shall take an oath to faithfully perform their duties, shall
28	comply with the Louisiana Code of Governmental Ethics, and shall perform their
29	duties without compensation.

2	president of the board.
3	B. F. The examiners shall be removable by the governor for cause, and shall
4	qualify by taking an oath of office.
5	G. Communications consistent with 46 U.S.C. 6308 between the Board of
6	River Port Pilot Commissioners and a river port pilot, including all testimony,
7	statements, drawings, logs, or other information designated confidential by the Board
8	of River Port Pilot Commissioners, obtained by, or provided to, the Board of River
9	Port Pilot Commissioners in connection with or during the course of any
10	investigation or hearing shall be privileged and such circumstances, testimony,
11	statements, drawings, logs, or other information designated confidential shall not be
12	required to be disclosed in any original proceedings save the appeal process in
13	accordance with the Administrative Procedure Act and pursuant to reporting
14	requirement to the governor.
15	H. The board of examiners shall report immediately to the governor all cases
16	of neglect of duty, habitual drunkenness, and gross violations of its rules. The
17	governor shall, thereupon, refer the same for investigation to the board of examiners,
18	the members of which shall sit as investigators and report their findings to the
19	governor, recommending, if justified, a penalty. Whereupon, the governor may
20	remove, suspend, or reprimand in his discretion.
21	I. No pilot association shall impose any custom, rule, bylaw, or charter
22	provision on the board or its authority. Further, any attempt to exercise any authority
23	over or affecting the board's authority shall be deemed a violation of Chapter 6 of
24	Title 34 of the Louisiana Revised Statutes of 1950 governing pilotage.
25	J. Once a quorum is established, meetings of the board of examiners shall
26	comply with public meeting requirements in accordance with the Open Meetings
27	<u>Law.</u>
28	§1043. Body of pilots; duty; appointments
29	* * *

 \underline{E} . The governor, in appointing the examiners, shall designate \underline{a} pilot as the

2	to be promulgated by the board of examiners.
3	D. No pilot shall discontinue duties without cause.
4	§1044. Appointment of pilots; discontinuation of duties
5	Pilots provided for in R.S. 34:1043 shall be appointed by the governor from
6	those pilots who have been recommended to the governor pursuant to the provisions
7	outlined in the board of examiners' rules and regulations to include the minimum
8	requirements set forth in R.S. 34:1045.
9	§1045. Examination of pilots; qualifications
10	A. Whenever there exists a necessity for more pilots, the board of examiners
11	shall hold examinations, under such rules and regulations, and with such
12	requirements as it may provide, with the governor's approval. No applicant shall be
13	considered by the board unless he submits proper evidence of moral character, is a
14	voter of this state, and complies with all requirements set forth in the board's Pilot
15	Development Program as provided for in Subpart 3 of Part 70 of Title 46, comprised
16	of LAC 46:LXX:6101 et seq. Upon the certification of the board to the governor that
17	the applicant has complied with the provisions of this Part, the governor may, in his
18	discretion, appoint the applicant or applicants to existing vacancies. of this Part. Any
19	changes seeking to reduce these minimum requirements shall require an act of the
20	legislature.
21	B. Candidates seeking to participate in a pilot apprenticeship program shall
22	meet all of the following minimum requirements:
23	(1) Have a bachelor's degree or higher from an accredited maritime academy
24	approved by and conducted under rules prescribed by the federal Maritime
25	Administrator, Department of Transportation, as specified in 46 CFR Part 310.
26	(2) Be less than forty-five years of age before being accepted into the
27	apprenticeship program.
28	(3) Hold, for at least one year prior to December thirty-first of the year the
29	application to participate in a pilot apprenticeship program is submitted, a current

C. A pilot appointed pursuant to this Part shall be subject to a code of ethics

1	United States Coast Guard First-Class Pilot License of any gross tons for operating
2	on the Lower Mississippi River from Chalmette to Baton Rouge Railroad and
3	Highway Bridge, including completing the Coast Guard physical examination and
4	shall meet one of the following:
5	(a) Be a master of steam or motor vessels.
6	(b) Be a master of towing vessels.
7	(c) Hold a third mate's license, or any upgrade thereof, of steam or motor
8	vessels of any gross tons upon oceans.
9	(4) Have not been convicted of a felony offense involving drugs, personal
10	consumption of alcohol, or crime of truth in the sixty months prior to the date of
11	application.
12	(5) Submit to and pass a drug screen prior to being accepted into the
13	apprenticeship program and agree to participate in a mandatory drug and alcohol
14	testing program, required by 46 CFR 16 and conducted in compliance with 49 CFR
15	<u>40.</u>
16	C. The Board of Examiners for New Orleans and Baton Rouge Steamship
17	Pilots for the Mississippi River shall require annual pilotage certification consistent
18	with this Part, including the following:
19	(1) State commissioned steamship pilots shall comply with all requirements
20	to maintain current their commission, their required Coast Guard licenses as
21	provided by Subsection B of this Section, and such other certifications and
22	continuing professional education classes, training, or programs as determined
23	necessary by the board. A pilot with an active state license consistent with this
24	Section, without an active United States Coast Guard license, may be expressly
25	authorized on an interim basis by the Board of Steamship Pilot Examiners during the
26	application or renewal period for a United States Coast Guard license.
27	(2) Every commissioned pilot shall maintain a valid pilot's commission by
28	attending eight hours of continuing professional education classes, programs, and a
29	continuing ship simulator training program approved by the board every year.

(3) A competence standard promulgated in accordance with the
Administrative Procedure Act with a minimum number of sixty turns per year.
D. The Board of Examiners for New Orleans and Baton Rouge Steamship
Pilots for the Mississippi River shall provide the governor, the president of the
Senate, and the speaker of the House of Representatives with a report annually of
pilots commissioned pursuant to this Section and all applicants who were accepted
for state pilot licensure or any apprenticeship program. The report shall include each
applicant's age, sex, race, and whether the applicant is related to any pilot
commissioned pursuant to this Section or to any elected official of this state.
E. Notwithstanding other provisions of this Part, the board shall not
discriminate against anyone during selection or examination in favor of a person
related, by blood or marriage, to a pilot or to any elected official of this state, and
based on race, religion, national origin, sex, age, disability, political affiliation, or
belief.
* * *
§1122. Fees and charges; adjudication of disputes
A.(1) The fee commission shall have exclusive authority to fix and establish
reasonable and just fees and rates for:
* * *
(d) A pilot being carried to sea unwillingly, which fee and rate shall include
reimbursement for his the pilot's return to pilot station.
* * *
(2) The fee commission shall have authority to hire an administrator and
professionals such as accountants, attorneys and ratemaking and other consultants,
initiate proceedings, hold hearings, subpoena witnesses, administer oaths, take
depositions, fix fees and mileage of witnesses, compel the attendance of witnesses,
and assess the cost of all hearings and expenses incurred by the commission equally
on the pilot association to which it relates and the shipping industry.

1 (3) The pilotage fees and rates shall bear as a lien and privilege on the ships 2 or vessels for non-payment of same, together with reasonable attorney fees and other 3 costs, all of which may be enforced in any court of competent jurisdiction within one 4 year from the date the service was offered or performed. three years from the date 5 the service was offered or performed pursuant to an action under state or federal law. 6 (4) The fee commission shall establish rules that provide for definitions for 7 pilotage services pursuant to this Subsection and other relevant descriptive terms of art for annual reporting or otherwise. These rules shall consider whether such terms, 8 9 standards, or terms of art are generally applicable to all pilot associations operating 10 in this state or if they should be tailored specifically to individual pilot associations 11 based upon their operations, operating environment, the services provided, and other 12 factors. 13 14 C.(1) In determining such fees and rates, the pilotage fee commission may, 15 in its discretion, give due regard to, but shall not be limited to any relevant or 16 applicable criteria for establishing pilotage fees and rates, such as: 17 18 (d) The piloting time required; the distance traveled of the vessels to be 19 serviced; the travel time required and distance traveled to and from vessels; the 20 method of travel and travel cost required to and from vessels; the time devoted by 21 pilots to making themselves available when needed; the time required to be on 22 station or on call while both on and off station; the length of time duty requires the 23 pilot's absence away from home; the difficulty of the particular service including 24 working conditions; conditions and risk factors of the route; inconvenience and living conditions; the skill and additional expertise required to render the particular 25 26 service; the length of the training, experience, or apprenticeship program; and the 27 number of trips the pilot is required to ride light. 28 (e) The geographical, nautical, marine, weather, or other characteristics of

the area in which pilotage service is provided.

1	(f) Any other factor relevant to the determination of reasonable and just fees
2	and rates, including those factors previously considered and determined by the
3	Louisiana Supreme Court, and the national average pilotage cost per mile for state
4	regulated pilots operating in United States ports or other metrics.
5	(g) Any other charge, collection, or expense levied pursuant to this Section
6	that is substantially relevant to the proceeding or request for action.
7	(2) If any standard <u>criteria</u> for establishing pilotage fees and rates set forth
8	herein is not applicable to a particular pilot service, then it shall not be considered
9	in the determination of fees and rates for such service.
10	* * *
11	§1133. Board of Louisiana River Pilot Review and Oversight; creation; membership
12	* * *
13	G. The members of the board shall serve without compensation. However,
14	the members appointed as former judges shall be entitled to a per diem, not to exceed
15	one hundred fifty dollars the same per diem established by the Louisiana Supreme
16	Court from time to time for appointed ad hoc judges while executing their duties as
17	board members. Additionally, the members who shall be appointed judges shall be
18	entitled to reasonable expenses as approved by the chairman.
19	* * *
20	§1134. Meetings; quorum
21	A. The board shall meet at least twice per year, at a place of their choosing,
22	and at other such times and places as it may determine. Six members of the board
23	shall constitute a quorum. A decision by a vote of a majority of the members of the
24	board <u>present</u> shall constitute the decision of the board.
25	B. The governor shall appoint members and convene the first meeting of the
26	board on or before March 1, 2005.
27	C. At the first meeting and annually thereafter, the <u>The</u> board shall <u>annually</u>
28	elect a chairman and such other officers of the board as they may determine

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necessary and appropriate for the administration, implementation, and enforcement of this Part.

§1135. Powers; functions; duties; responsibilities

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B.(1) The board shall review and may approve or reject any proposed rule or regulation that may be adopted by any of the Board of Commissioners or Examiners, except for rules and regulations adopted on an emergency basis. Any rejection by the board shall be within ninety days of submission of the proposed rule or regulation to the board; otherwise, such rule or regulation shall be deemed approved.

(2) Notwithstanding any other provision of law, following the adoption of any emergency regulation or rule by the Board of Commissioners or Examiners as defined by R.S. 34:1131, the emergency regulation or rule shall be transmitted by the Board of Commissioners or Examiners immediately to the board and to each member of the board. Within ten days of receipt of the emergency regulation or rule, any individual member of the board may require a meeting of the board by giving notice to the chairman or, in the absence of a chairman, to any other officer of the board for the purpose of holding a meeting to review the emergency regulation or rule for approval or rejection. Any meeting called for consideration of an emergency regulation or rule shall be held within thirty days of the request for a meeting. If the board votes to reject the emergency regulation, or rule, it shall be nullified and of no effect. An emergency regulation or rule review conducted by the board pursuant to the provisions of this Paragraph shall be in addition to R.S. 49:953(B) of the Administrative Procedure Act concerning emergency regulations or rules. If there is any conflict between this Paragraph and R.S. 49:953(B), this provision shall control with regard to the Board of Commissioners or Examiners' emergency regulations or rules.

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§1139. Prudent and safe pilotage

The boards of commissioners or examiners are established for the purposes of prudent and safe pilotage. The pilot members of the Board of Commissioners or Examiners in their deliberations and decisions shall consider the purpose and high standard of prudent and safe pilotage, and in their fiduciary capacity as commissioners or examiners, they shall act independently of the pilots they regulate and independently of any association of pilots. Any effort by pilots or any association of pilots to exert undue control or influence with the intent to persuade the decisions of commissioners or examiners shall be a violation of law.

§1140. No impingement

A pilot association, partnership, corporation, or limited liability company shall not create any provision which impinges upon or diminishes the authority or duties of the Board of Commissioners or Examiners.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 650 Reengrossed

2021 Regular Session

Pressly

Abstract: Makes changes to the regulation of river port pilots and steamship pilots.

Bar Pilots

<u>Present law</u> creates the Board of Examiners of Bar Pilots for the Port of New Orleans made up of three members and requires gubernatorial appointment of th members and Senate confirmation of the appointments.

<u>Present law</u> requires appointees to hold a commission as a bar pilot and requires such commission to have been active for at least five years.

<u>Proposed law</u> changes <u>present law</u> to require two examiners to be active bar pilots who have served for at least five years as pilots of sea-going vessels into and out of the Mississippi River and Port of New Orleans and to require the Board of Commissioners of the Port of New Orleans to recommend three individuals from which the governor may choose one who is required to be separate, distinct, and independent of pilotage interest.

River Port Pilots

<u>Present law</u> creates the Board of River Port Pilot Commissioners made up of three members and requires gubernatorial appointment of the members and Senate confirmation of the appointments.

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

<u>Present law</u> requires appointees to hold a commission as a river port pilot and requires such commission to have been active for at least four years.

<u>Proposed law</u> repeals <u>present law</u> and increases the membership of the board to five member, four of which are required to hold a commission as a river port pilot and requires such commission to have been active for at least five years and requires the Board of Commissioners of the Port of New Orleans to recommend three individuals from which the governor may choose one who is required to be separate, distinct, and independent of pilotage interest.

<u>Proposed law</u> prohibits nominees from serving on the Board of Louisiana River Pilot Review and Oversight or the Louisiana Pilot Fee Commission.

<u>Proposed law</u> requires the board to comply with the La. Code of Governmental Ethics and prohibit compensation for being on the board.

Present law requires the governor to designate the president of the board.

Proposed law repeals present law.

<u>Present law</u> requires the commissioners to serve at the pleasure of the governor and requires the board members to take an oath to perform their duties faithfully.

Proposed law retains present law.

In accordance with present law, the board shall:

- (1) Make rules establishing qualifications, providing for the examination and approval of apprenticeship programs, and to administer examinations of river port pilots.
- (2) Meet quarterly.
- (3) Make rules establishing minimum standards of conduct including neglect of duty, drunkenness, carelessness, habitual intemperance, substance abuse, and incompentency, and other rules for proper and safe pilotage on waters covered under present law and for the efficient administration of present law.
- (4) Conduct hearings and investigate violations of provisions of <u>present law</u> or rules or regulations adopted by the commissioners, and to report findings to the governor if the board requests gubernatorial action.
- (5) Have the authority to impose fines, remove a pilot from a vessel, or recommend suspension or revocation of a pilot's commission.
- (6) Provide to all pilots and pilot candidates rules and regulations.

<u>Proposed law</u> retains <u>present law</u> but amends the provisions requiring the board to establish minimum standards of conduct to require the board to make rules establishing standards of conduct consistent with <u>present</u> and <u>proposed law</u>.

Proposed law prohibits pilot associations from superseding the board's authority.

Proposed law requires meetings of the board to comply with the Open Meetings Law.

<u>Present law</u> requires pilots to be appointed by the governor and serve until revocation of the appointment in accordance with <u>present law</u>.

<u>Proposed law</u> retains <u>present law</u> and adds that the pilots be subject to an ethical code of conduct promulgated by the board.

<u>Proposed law</u> prohibits a pilot from discontinuing his duties without cause.

<u>Present law</u> requires the board to hold examinations when it is determined necessary by the river port pilots.

<u>Proposed law</u> retains <u>present law</u> but requires the board to determine when there is a need for more pilots and then hold examinations.

<u>Proposed law</u> sets forth the following criteria for participation in the pilot apprenticeship program required under present law for commission:

- (1) Have a bachelor's degree or diploma from a four-year college or university.
- (2) Hold certain U.S. Coast Guard licenses.
- (3) Be under 40 years of age.

<u>Proposed law</u> authorizes the Board of River Port Pilot Commissioners to allow a pilot with a state license but no U.S. Coast Guard license to perform his duties on an interim basis while applying or renewing a U.S. Coast Guard license.

<u>Proposed law</u> sets forth the board's requirements for pilotage certification as follows:

- (1) A commissioned pilot shall comply with the requirements to maintain their commission including.
- (2) Beginning on Jan. 1, 2022, a commissioned pilot must maintain a valid commission by attending 40 hours of continuing education classes that must meet certain criteria.

<u>Proposed law</u> requires the commissioners to provide the governor, speaker of the House, and president of the Senate with an annual report of all state-commissioned pilots, including their first and last names and all applicants accepted to an apprenticeship program, including their age, sex, race, and whether the applicant is related to a pilot or a public official.

<u>Proposed law</u> prohibits the board from discriminating against an applicant during the selection or examination process in favor of a person related to a public official, and based on race, color, religion, gender, national origin, age, disability, political affiliation, or belief.

<u>Present law</u> makes all communications by and between the board and a pilot during the course of an investigation privileged and not required to be disclosed in any original proceedings in accordance with <u>present law</u> and pursuant to reporting requirements to the governor.

<u>Proposed law</u> retains <u>present law</u> but changes the type of communications to communications consistent with 46 U.S.C. 6308.

Steamship Pilots

<u>Present law</u> creates the Board of Examiners for New Orleans and Baton Rouge Steamship Pilots for the Mississippi River, made up of three members, and requires gubernatorial appointment of the members and Senate confirmation of the appointments.

Proposed law retains present law but changes the membership to five members.

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

<u>Present law</u> requires the board to recommend appointees to fill an examiner vacancy and requires the recommended appointee to have served at least 5 years as an unrestricted state commissioned steamship pilot. <u>Present law</u> further requires examiners to continue in their office until the successor is appointed and requires the appointees to only be from pilots commissioned by virtue of <u>present law</u>.

<u>Proposed law</u> repeals <u>present law</u> requires four member be pilots who have been unrestricted state-commissioned New Orleans and Baton Rouge Steamship Pilots for at least five year and requires one appointment to be a member of the public who is required to be separate, distinct, and independent of pilotage interest.

<u>Proposed law</u> requires the board to provide at least three recommendations to fill any vacancies of the pilot member positions but does not require the governor to fill the vacancy with one of the recommendations.

<u>Proposed law</u> requires the governor to fill the public member vacancy with a nominee from a list of three nominees jointly nominated by the Board of Commissioners of the Ports of Baton Rouge and South Louisiana.

Present law requires the governor to designate the president of the board.

Proposed law retains present law and requires the president to be a pilot.

<u>Present law</u> makes all communications consistent with 46 U.S.C. 6308 by and between the board and a pilot during the course of an investigation privileged and not required to be disclosed in any original proceedings in accordance with <u>present law</u> and pursuant to reporting requirements to the governor.

<u>Present law</u> requires the board to immediately report to the governor all cases of neglect of duty, habitual drunkenness, and gross violations of rules. <u>Proposed law</u> further provides that the governor shall then refer the cases for investigation to the board.

Proposed law retains present law.

<u>Proposed law</u> prohibits pilot associations from superseding the board's authority.

<u>Proposed law</u> requires meetings of the board to comply with the Open Meetings Law.

<u>Present law</u> requires pilots to be appointed by the governor and serve until revocation of the appointment in accordance with <u>present law</u>.

<u>Proposed law</u> retains <u>present law</u> and requires pilots to be subject to a code of ethics to be promulgated by the board of examiners.

<u>Present law</u> requires pilots provided for in <u>present law</u> to be appointed by the governor from those pilots recommended to the governor pursuant to provisions outlined in the board's rules and regulations.

<u>Proposed law</u> retains <u>present law</u> and requires the pilots to also be recommended pursuant to provisions outlined in <u>proposed law</u>.

Proposed law prohibits a pilot from discontinuing his duties without cause.

Present law requires the board to hold examinations when it is determined necessary.

<u>Proposed law</u> retains <u>present law</u> but requires a reduction in the minimum requirements be done by the legislature.

<u>Present law</u> requires applicants to meet the requirements set forth in the board's Pilot Development Program and authorizes the governor to appoint applicant who has complied with present law to fill existing vacancies.

Proposed law repeals present law.

<u>Proposed law</u> sets forth the following criteria for participation in a pilot apprenticeship program:

- (1) Have a bachelor's degree or diploma from a n accredited maritime academy approved pursuant to federal <u>present law</u>.
- (2) Be under 45 years of age.
- (3) Hold certain U.S. Coast Guard licenses.

<u>Proposed law</u> authorizes the Board of Steamship Pilot Examiners to allow a pilot with a state license but no U.S. Coast Guard license to perform his duties on an interim basis while applying or renewing a U.S. Coast Guard license.

Proposed law sets forth the board's requirements for pilotage certification as follows:

- (1) A commissioned pilot shall comply with the requirements to maintain their commission.
- (2) Beginning on Jan. 1, 2022, a commissioned pilot must maintain a valid commission by attending 40 hours of continuing education classes that must meet certain criteria.

<u>Proposed law</u> requires the commissioners to provide the governor, speaker of the House, and president of the Senate with an annual report of all state-commissioned pilots and all applicants accepted to an apprenticeship program, including their age, sex, race, and whether the applicant is related to a pilot or a public official.

<u>Proposed law</u> prohibits the board from discriminating against an applicant during the selection or examination process in favor of a person related to a pilot or elected official, and based on race, color, religion, gender, national origin, age, disability, political affiliation, or belief.

<u>Present law</u> authorizes the fee commission to establish fees and rates under certain circumstances.

<u>Proposed law</u> adds that the fee commission can hire certain professionals and initiate proceedings.

<u>Present law</u> requires the pilotage fees and rates to bear as a lien on ships or vessels for non-payment and allows for enforcement within one year from the date of service.

<u>Proposed law</u> retains <u>present law</u> but changes the enforcement window to within three years of service.

<u>Proposed law</u> requires the fee commission to establish rules that provide definitions for pilotage services pursuant to present law.

<u>Present law</u> authorizes the pilotage fee commission to take into account any factor relevant to the determination of reasonable and just fees and rates.

<u>Proposed law</u> retains <u>present law</u> and authorizes the fee commission to take into account the conditions and risk factors of the route, the geographical, nautical, marine, weather, or other characteristics of the area, and other charges levied by the commission that are relevant to the proceeding or request for action.

Board of Louisiana River Pilot Review and Oversight

<u>Present law</u> requires members of the board to serve without compensation, but allows member appointed as former judges to get per diem of not more than \$150.

<u>Proposed law</u> retains <u>present law</u> but changes the per diem amount <u>from</u> not more than \$150 <u>to</u> the same amount established by the Louisiana Supreme Court from time to time for ad hoc judges.

<u>Present law</u> requires the board to meet twice a year and requires six members of the board to be present to have a quorum. <u>Present law</u> further requires a vote of a majority of the members of the board to make a decision of the board.

<u>Proposed law</u> retains <u>present law</u> but changes the vote needed to make a decision of the board <u>from</u> a majority of the members of the board <u>to</u> a majority of the members of the board present.

Present law requires the first meeting of the board to convene on or before March 1, 2005.

Proposed law repeals present law.

<u>Present law</u> authorizes the board to approve or reject proposed rules or regulations made by the Board of Commissioners or Examiners except for emergency rules and regulations.

<u>Proposed law</u> retains <u>present law</u> but changes the requirement to make emergency rules and regulations subject to board approval by requiring the Board of Commissioners or Examiners to transmit emergency rules and regulations to the board and to each member of the board and allows a board member to request a hearing for the purpose of rejecting or approving the rule or regulation by giving notice to the chairman of the board or an officer of the board in the absence of the chairman.

<u>Proposed law</u> further requires a meeting requested to consider an emergency regulation or rule be held within 30 days of the request for the meeting. A vote to reject an emergency regulation or rule shall make it null and of no effect.

<u>Proposed law</u> requires that a review of an emergency rule conducted pursuant to <u>proposed law</u> be in addition to <u>present law</u> as set forth in the Administrative Procedure Act, and makes <u>proposed law</u> control with regard to the emergency rules promulgated by the Board of Commissioners or Examiners where there is a conflict between <u>proposed law</u> and <u>present law</u> as set forth in the Administrative Procedure Act.

<u>Proposed law</u> sets forth that the boards of commissioners or examiners are established for the purposes of prudent and safe pilotage and requires the pilot members of the Board of Commissioners or Examiners to consider the purpose of prudent in safe pilotage in their decisions and deliberations.

<u>Proposed law</u> requires the pilot members of the Board of Commissioners or Examiners to act independently of the pilots they regulate and to act independently of any pilots' association. Any effort to exert undue control or influence the decisions of commissioners or examiners is a violation of law.

<u>Proposed law</u> prohibits a pilot association, partnership, corporation, or limited liability company from creating a provision which impinges on or diminishes the authority or duties of the Board of Commissioners or Examiners.

Proposed law repeals present law.

(Amends R.S. 34:942, 991, 992(B), 993, 1005, 1042, 1043(C) and (D), 1044, 1045, 1122(A)(1)(d), (2), and (3), (C)(1)(intro. para.), (d) and (e) and (2), 1133(G), 1134, and 1135(B); Adds R.S. 34:992(C), 1122(A)(4) and (C)(1)(f) and (g), 1139, and 1140)

Summary of Amendments Adopted by House

The Committee Amendments Proposed by <u>House Committee on Commerce</u> to the original bill:

- 1. Make technical changes.
- 2. Remove a provision that requires one member of the Board of River Port Pilot Commissioners for the Port of Orleans to be chosen from a list of 4 nominees submitted by the New Orleans Steamship Association, the Louisiana Association of Business and Industry, the Louisiana Chemical Association, the Louisiana Mid-Continent Oil and Gas Association, and the International Freight Forwarders and Customs brokers Association of New Orleans, Inc and prohibits the nominee from serving on the Board of Louisiana River Pilot Review and Oversight or the Louisiana Pilotage Fee Commission.
- 3. Add a provision that requires one member of the Board of River Port Pilot Commissioners for the Port of Orleans to be the commander of the U.S. Coast Guard Atlantic Area, 8th district or his designee.
- 4. Add a provision that changes the per diem amount for the Board of Louisiana River Pilot Review and Oversight <u>from</u> an amount not to exceed \$150 to the same per diem established by the Louisiana Supreme Court from time to time for ad hoc judges.
- 5. Add a provision that makes decisions of the board final if voted on by a majority of the board members present.
- 6. Make changes to the regulation regarding the emergency rulemaking process of the Board of Commissioners or Examiners and requires the Board of Commissioners or Examiners to transmit emergency rules to the board and to each member of the board, allow 10 days for a member to call a meeting to review the rule, and hold a requested meeting within 30 days of the request.
- 7. Add a provision that sets forth the purpose of the boards of commissioners or examiners for prudent and safe pilotage and requires the pilot members of the Board of Commissioners or Examiners to consider the purpose of prudent and safe pilotage, act independently of the pilots they regulate, and act independently of any association of pilots.
- 8. Add that any effort by pilots or a pilots' association to influence or control the decisions of a commissioner or examiner is a violation of the law.
- 9. Prohibit a pilot association, partnership, corporation, or limited liability company from creating a provision that impinges on or diminishes the authority or duties of the Board of Commissioners or Examiners.

The House Floor Amendments to the engrossed bill:

- 1. Make technical changes.
- 2. Change provisions relative to the Bar of Examiners of Bar Pilots to require two examiners to be active bar pilots with at least 5 years of service piloting seagoing vessels into and out of the Mississippi River and the Port of Orleans and to require the Board of Commissioners of the Port of New Orleans to recommend to the governor three individuals from which the governor may choose one who shall be separate, distinct, and independent of pilotage interest.
- 3. Change provisions relative to the Board of River Port Pilot Commissioners for the Port of New Orleans to increase the membership <u>from</u> three <u>to</u> five, to require four of the commissioners to be commissioned river port pilots with an active commission of not less than five years, and to require the Board of Commissioners of the Port of New Orleans, the Plaquemines Port and Harbor Terminal District, and the St. Bernard Port, Harbor and Terminal District to jointly recommend to the governor three individuals from which the governor may choose one commissioner who shall be separate, distinct, and independent of pilotage interest and is prohibited from serving on the Board of Louisiana River Pilot Review and Oversight or the Louisiana Pilot Fee Commission.
- 4. Require the commissioners on the Board of River Port Pilot Commissioners to comply with the La. Code of Governmental Ethics and prohibit compensation for being on the board.
- 5. Restore <u>present law</u> requiring the Board of River Port Pilot Commissioners to formulate rules for the proper and safe pilotage.
- 6. Require river port pilots to adhere to an ethical code of conduct promulgated by the Board of River Port Pilot Commissioners.
- 7. Prohibit river port pilots from discontinuing service as a pilot without cause.
- 8. Change requirements for candidates seeking to be river port pilots and join a pilot apprenticeship program to require a bachelor's degree, have certain U.S. Coast Guard licenses, and be less than 40 years of age.
- 9. Authorize the Board of River Port Pilot Commissioners to allow a pilot with a state license but without the required U.S. Coast Guard license to perform his duties on an interim basis while applying or renewing a U.S. Coast Guard license.
- 10. Change provisions regarding continuing professional education requirements to require a mandatory minimum number of classes and programs as required by the Board of River Port Pilot Commissioners and to require a competence standard promulgated by the Board of River Port Pilot Commissioners.
- 11. Change provisions regarding a report from Board of River Port Pilot Commissioners to the governor, the president of the Senate, and the speaker of the House of Representatives to require the Board of River Port Pilot Commissioners to submit a report that includes all state-commissioned pilots, including their first and last names and all applicants accepted for licensure or an apprenticeship program, including their age, sex, race, and whether they are related to any river port pilot or to any public official.
- 12. Prohibit certain discrimination by the Board of River Port Pilot Commissioners against an applicant.

- 13. Change the provision regarding privileged communications between the Board of River Port Pilot Commissioners and river port pilots to make it applicable to communications consistent with 46 U.S.C. 6308.
- 14. Change provisions relative to the Board of Examiners for New Orleans and Baton Rouge Steamship Pilots for the Mississippi River to increase the membership <u>from</u> three <u>to</u> five, to require four of the appointments to be pilots who have been unrestricted state-commissioned New Orleans and Baton Rouge Steamship Pilots for at least five years, and to require one appointment to be a member of the public required to be separate, distinct, and independent of pilotage interest.
- 15. Change the provisions regarding vacancies of the pilot member positions on the Board of Examiners for New Orleans and Baton Rouge Steamship Pilots to require the board to provide a list of at least three recommendations to the governor to fill the vacancy and set forth that the governor is not required to appoint one of the recommendations.
- 16. Change the provisions regarding vacancies of the public member position on the Board of Examiners for New Orleans and Baton Rouge Steamship Pilots to require the governor to appoint an examiner from a list of three nominations provided by the Board of Commissioners of the Ports of Baton Rouge and South Louisiana.
- 17. Require the examiners to take an oath to faithfully perform their duties, comply with the La. Code of Governmental Ethics, and prohibit compensation for being on the board.
- 18. Change the provision regarding the governor's authority to designate the board president to require the president be a pilot.
- 19. Add a provision requiring certain communications consistent with 46 U.S.C. 6308 be privileged.
- 20. Require steamship pilots be subject to a code of ethics to be promulgated by the board of examiners.
- 21. Prohibit a pilot from discontinuing duties without cause.
- 22. Require changes to reduce minimum pilot requirements to be done by the legislature.
- 23. Change requirements for candidates seeking to join a pilot apprenticeship program to require a bachelor's degree, have certain U.S. Coast Guard licenses, and be less than 45 years of age.
- 24. Authorize the Board of Steamship Pilot Examiners to allow a pilot with a state license but without the required U.S. Coast Guard license to perform his duties on an interim basis while applying or renewing a U.S. Coast Guard license.
- 25. Change provisions regarding continuing professional education requirements to require eight hours of continuing professional education classes approved by the board and to require a competence standard promulgated by the board.
- 26. Change provisions regarding a report from the Board of Examiners for New Orleans and Baton Rouge Steamship Pilots to the governor, the president of the Senate, and the speaker of the House of Representatives to require the Board of Examiners for New Orleans and Baton Rouge Steamship Pilots to submit a report

that includes all state-commissioned pilots and all applicants accepted for licensure or an apprenticeship program, including their age, sex, race, and whether they are related to any steamship pilot or to any public official.

- 27. Prohibit certain discrimination by the Board of River Port Pilot Commissioners against an applicant.
- 28. Change provisions regarding the Pilotage Fee Commission to authorize the commission to hire certain professionals and initiate proceedings.
- 29. Authorize the commission, when determining fees and rates, to take into account the conditions and risk factors of the route, the geographical and other characteristics of the area, and other charges levied by the commission that are relevant to the proceeding or request for action.
- 30. Change the provision regarding prudent and safe pilotage to prohibit pilots or any association of pilots from attempting to exert undue control on the decisions of the boards of commissioners or examiners.