

2021 Regular Session

HOUSE BILL NO. 576

BY REPRESENTATIVE FRIEMAN

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

INSURANCE: Provides relative to reserves for insurers

1 AN ACT

2 To amend and reenact R.S. 22:65(11)(a), 550.21(3), 751(A)(2)(a)(i), and 753(C)(1) and (4)

3 through (6) and (D) through (J), to enact R.S. 22:753(K) through (M) and Subpart

4 D of Part IV of Chapter 2 of Title 22 of the Louisiana Revised Statutes of 1950, to

5 be comprised of R.S. 22:782, and to repeal R.S. 22:753(C)(7), relative to reserves for

6 insurers; to provide for standards for property and casualty independent qualified

7 actuaries; to provide for valuation manual requirements; to provide for reserve

8 valuation standards and methods; and to provide for related matters.

9 Be it enacted by the Legislature of Louisiana:

10 Section 1. R.S. 22:65(11)(a), 550.21(3), 751(A)(2)(a)(i), and 753(C)(1) and (4)

11 through (6) and (D) through (J) are hereby amended and reenacted and R.S. 22:753(K)

12 through (M) and Subpart D of Part IV of Chapter 2 of Title 22 of the Louisiana Revised

13 Statutes of 1950, comprised of R.S. 22:782, is hereby enacted to read as follows:

14 §65. Application for certificate of authority

15 An application shall be made by the first directors to the commissioner of

16 insurance for a certificate of authority which shall be accompanied by:

17 \* \* \*

18 (11)(a) If a property or casualty insurer, an agreement, at least three

19 consecutive years in duration, signed by its president engaging an independent

20 qualified actuary as defined in the National Association of Insurance Commissioners

1 Quarterly and Annual Statement Instructions—Property/Casualty ~~who is a member~~  
2 ~~in good standing of the American Academy of Actuaries or the Casualty Actuarial~~  
3 ~~Society~~, to provide to the commissioner an annual actuarial reserves analysis as  
4 required by the commissioner.

5 \* \* \*

6 §550.21. Annual report of financial condition to commissioner; regulations  
7 designating form; alternative date to file annual report

8 Every captive insurer licensed in this state shall file each of the following  
9 with the department:

10 \* \* \*

11 (3) An annual actuarial certification of loss reserves and loss expense  
12 reserves which includes an opinion of the adequacy of the loss reserves and loss  
13 expense reserves of the captive insurer, in a format acceptable to the commissioner.

14 The person that certifies the reserves ~~must~~ shall be approved by the commissioner  
15 and ~~must~~ shall be a ~~Fellow of the Casualty Actuarial Society, and a member in good~~  
16 ~~standing of the American Academy of Actuaries~~ qualified actuary as defined in the  
17 National Association of Insurance Commissioners Quarterly and Annual Statement  
18 Instructions—Property/Casualty.

19 \* \* \*

20 §751. Commissioner of insurance to make valuation

21 A.

22 \* \* \*

23 (2)(a) Every foreign life insurance company or fraternal order shall either:

24 (i) Submit a valuation ~~certificate from their domiciliary state~~ made, or caused  
25 to be made, by the insurance supervisory official of any state or other jurisdiction  
26 when the valuation complies with the minimum standard provided in this Subpart  
27 before August first of the year following the year of valuation.

28 \* \* \*

1 §753. Policies under standard valuation law

2 \* \* \*

3 C. For policies issued on or after the operative date of the valuation manual:

4 (1) The standard prescribed in the valuation manual is the minimum standard  
5 of valuation required under R.S. 22:751(A), except as provided ~~under Paragraph (5)~~  
6 ~~or (7) of this Subsection~~ for in Subsections D and F of this Section.

7 \* \* \*

8 (4) The valuation manual shall specify all of the following:

9 (a) Minimum valuation standards for and definitions of the policies or  
10 contracts subject to R.S. 22:751(A). Such minimum valuation standards shall be:

11 (i) The commissioner's reserve valuation method for life insurance contracts,  
12 other than annuity contracts, pursuant to R.S. 22:751(A).

13 (ii) The commissioner's annuity reserve valuation method for annuity  
14 contracts pursuant to R.S. 22:751(A).

15 (iii) Minimum reserves for all other policies or contracts subject to R.S.  
16 22:751(A).

17 (b) Which policies or contracts or types of policies or contracts that are  
18 subject to the requirements of a principle-based valuation in Subsection G of this  
19 Section and the minimum valuation standards consistent with those requirements.

20 (c) For policies and contracts subject to a principle-based valuation pursuant  
21 to Subsection G of this Section:

22 (i) Requirements for the format of reports to the commissioner pursuant to  
23 Subparagraph (G)(2)(c) of this Section and which shall include information  
24 necessary to determine if the valuation is appropriate and in compliance with this  
25 Subpart.

26 (ii) Assumptions shall be prescribed for risks over which the company does  
27 not have significant control or influence.

28 (iii) Procedures for corporate governance and oversight of the actuarial  
29 function, and a process for appropriate waiver or modification of such procedures.

1           ~~(4)~~ (d) For policies not subject to a principle-based valuation under  
2           Subsection ~~D~~ G of this Section, the minimum valuation standard shall use one of the  
3           following:

4           ~~(a)~~ (i) The minimum valuation standard that was in effect prior to the  
5           operative date of the valuation manual.

6           ~~(b)~~ (ii) A reserve standard that quantifies the benefits, guarantees, and  
7           funding associated with the contract risk and a level of conservatism that reflects all  
8           unfavorable events that have a reasonable probability of occurring.

9           (5) The valuation manual shall specify other requirements, including but not  
10          limited to those relating to reserve methods, models for measuring risk, generation  
11          of economic scenarios, assumptions, margins, use of company experience, risk  
12          measurement, disclosure, certifications, reports, actuarial opinions and  
13          memorandums, transition rules, and internal controls.

14          (6) The valuation manual shall specify the data and form of the data required  
15          pursuant to Subsection H of this Section, with whom the data shall be submitted, and  
16          may specify other requirements including data analyses and reporting analyses.

17          ~~(5)~~ D. In the absence of a specific valuation requirement, the company shall  
18          comply with minimum valuation standards prescribed by the commissioner by rule  
19          or regulation.

20          ~~(6)~~ E. The commissioner may engage a qualified actuary, at the expense of  
21          the company, to perform an actuarial examination of the company and opine on the  
22          appropriateness of any reserve assumption or method used by the company, or to  
23          review and opine on a company's compliance with any valuation requirement. The  
24          commissioner may rely upon the opinion of a qualified actuary engaged by the  
25          commissioner of another state, district, or territory of the United States.

26          ~~(7)~~ F. The commissioner may require a company to change any assumption  
27          or method that in the opinion of the commissioner is necessary to comply with the  
28          requirements of the valuation manual, and the company shall adjust the reserves as  
29          required by the commissioner.

1           ~~D.(1)~~ G.(1) For policies or contracts specified in the valuation manual as  
2 being subject to principle-based valuation, a company shall establish reserves that:

3           (a) Quantify the benefits, guarantees, and funding associated with the  
4 contracts and their risk at a level of conservatism that reflects conditions that include  
5 unfavorable events that have a reasonable probability of occurring during the lifetime  
6 of the contracts, including conditions appropriately adverse to quantify any  
7 significant tail risk.

8           (b) Incorporate assumptions, risk analysis methods, financial models, and  
9 management techniques that are consistent with, but not necessarily identical to,  
10 those utilized within the company's overall risk assessment process, while  
11 recognizing potential differences in financial reporting structures and any prescribed  
12 assumptions or methods.

13           (c) Incorporate assumptions that are derived from one of the following:

14           (i) The valuation manual.

15           (ii) When not prescribed in the valuation manual, one of the following:

16           (aa) The company's available, relevant, and statistically credible experience.

17           (bb) To the extent that company data are not available, relevant, or  
18 statistically credible, other available, relevant, and statistically credible experience.

19           (d) Provide margins for uncertainty including adverse deviation and  
20 estimation error, such that the greater the uncertainty the larger the margin and  
21 resulting reserve.

22           (2) As specified in the valuation manual, a company using a principle-based  
23 valuation for one or more policies or contracts shall:

24           (a) Establish procedures for corporate governance and oversight of the  
25 actuarial valuation function consistent with those described in the valuation manual.

26           (b) Provide to the commissioner and the board of directors an annual  
27 certification of the effectiveness of the principle-based valuation internal controls.

28           The controls shall be designed to assure that all material risks are included in the

1 valuation in accordance with the valuation manual. The certification shall be based  
2 on the controls in place as of the end of the preceding calendar year.

3 (c) Develop a principle-based valuation report that complies with standards  
4 prescribed in the valuation manual and file it with the commissioner when requested.

5 (3) A principle-based valuation may include a prescribed formulaic reserve  
6 component.

7 E. H. For policies in force on or after the operative date of the valuation  
8 manual, a company shall submit mortality, morbidity, policyholder behavior, or  
9 expense experience and other data as prescribed in the valuation manual.

10 F. I. Any such insurer which at any time shall have adopted any standard of  
11 valuation producing greater aggregate reserves than those calculated according to the  
12 minimum standard provided in this Section may, with the approval of the  
13 commissioner of insurance, adopt any lower standard of valuation, but not lower than  
14 the minimum provided in this Section. However, for purposes of this Section, the  
15 holding of additional reserves previously determined by a qualified actuary to be  
16 necessary to render the opinion required by this Subpart shall not be deemed to be  
17 the adoption of a higher standard of valuation.

18 G. J. For purposes of this Subpart, "confidential information" ~~shall mean~~  
19 means:

20 (1) A memorandum in support of an opinion submitted under this Section  
21 and any other documents, materials, and other information, including but not limited  
22 to all working papers, and copies thereof, created, produced, or obtained by or  
23 disclosed to the commissioner or any other person in connection with such  
24 memorandum.

25 (2) All documents, materials, and other information, including but not  
26 limited to all working papers, and copies thereof, created, produced, or obtained by  
27 or disclosed to the commissioner or any other person in the course of an examination  
28 made under this Section provided, however, that if an examination report or other  
29 material prepared in connection with an examination made under Chapter 8 of this

1 Title is not held as private and confidential information under Chapter 8 of this Title,  
2 an examination report or other material prepared in connection with an examination  
3 made under this Section shall not be confidential information to the same extent as  
4 if such examination report or other material had been prepared under Chapter 8 of  
5 this Title.

6 (3) Any reports, documents, materials<sub>2</sub> and other information developed by  
7 a company in support of, or in connection with, an annual certification by the  
8 company under this Section evaluating the effectiveness of the company's internal  
9 controls with respect to a principle-based valuation and any other documents,  
10 materials, and other information, including but not limited to all working papers, and  
11 copies thereof, created, produced, or obtained by or disclosed to the commissioner  
12 or any other person in connection with such reports, documents, materials, and other  
13 information.

14 (4) Any principle-based valuation report developed under this Section and  
15 any other documents, materials<sub>2</sub> and other information, including but not limited to  
16 all working papers, and copies thereof, created, produced, or obtained by or disclosed  
17 to the commissioner or any other person in connection with such report.

18 (5) Any documents, materials, data<sub>2</sub> and other information submitted by a  
19 company under this Section, to be known collectively as "experience data"<sub>2</sub> and any  
20 other documents, materials, data<sub>2</sub> and other information, including but not limited to  
21 all working papers, and copies thereof, created or produced in connection with such  
22 experience data, in each case that include any potentially company-identifying or  
23 personally identifiable information, that is provided to or obtained by the  
24 commissioner together with any experience data, the experience materials, and any  
25 other documents, materials, data<sub>2</sub> and other information, including but not limited to  
26 all working papers, and copies thereof, created, produced<sub>2</sub> or obtained by or disclosed  
27 to the commissioner or any other person in connection with such experience  
28 materials.

29 ~~H. K.~~ Privilege for, and confidentiality of, confidential information.

1           (1) Except as provided in this Section, a company's confidential information  
2 is confidential by law and privileged, and shall not be subject to the Public Records  
3 Law, R.S. 44:1.1 et seq., shall not be subject to subpoena, and shall not be subject  
4 to discovery or admissible in evidence in any private civil action; however, the  
5 commissioner is authorized to use the confidential information in the furtherance of  
6 any regulatory or legal action brought against the company as a part of the  
7 commissioner's official duties.

8           (2) Neither the commissioner nor any person who received confidential  
9 information while acting under the authority of the commissioner shall be permitted  
10 or required to testify in any private civil action concerning any confidential  
11 information.

12           (3) In order to assist in the performance of the commissioner's duties, the  
13 commissioner may share confidential information ~~(a)~~ with other state, federal, and  
14 international regulatory agencies and with the NAIC and its affiliates and  
15 subsidiaries; and ~~(b)~~ in the case of confidential information specified in Paragraphs  
16 ~~(G)(1)~~ (J)(1) and (4) of this Section only, with the Actuarial Board for Counseling  
17 and Discipline, or its successor, upon request stating that the confidential information  
18 is required for the purpose of professional disciplinary proceedings and with state,  
19 federal, and international law enforcement officials; ~~in the case of Subparagraphs (a)~~  
20 ~~and (b) of.~~ In the cases specified in this Paragraph, provided that such recipient  
21 agrees, and has the legal authority to agree, to maintain the confidentiality and  
22 privileged status of such documents, materials, data, and other information in the  
23 same manner and to the same extent as required for the commissioner.

24           (4)(a) The commissioner may receive documents, materials, data, and other  
25 information, including otherwise confidential and privileged documents, materials,  
26 data, or information; from the NAIC and its affiliates and subsidiaries, from  
27 regulatory or law enforcement officials of other foreign or domestic jurisdictions,  
28 and from the Actuarial Board for Counseling and Discipline, or its successor, and  
29 shall maintain as confidential or privileged any document, material, data, or other



1 information received with notice or the understanding that it is confidential or  
2 privileged under the laws of the jurisdiction that is the source of the document,  
3 material, or other information.

4 (b) The commissioner may enter into agreements governing sharing and use  
5 of information consistent with this Subsection.

6 ~~(6)~~ (5) No waiver of any applicable privilege or claim of confidentiality in  
7 the confidential information shall occur as a result of disclosure to the commissioner  
8 under this Section or as a result of sharing as authorized in Paragraph (3) of this  
9 Subsection.

10 ~~(7)~~ (6) A privilege established under the law of any state or jurisdiction that  
11 is substantially similar to the privilege established under this Subsection shall be  
12 available and enforced in any proceeding in, and in any court of, this state.

13 ~~(8)~~ (7) In this Section "regulatory agency", "law enforcement agency", and  
14 the "NAIC" include but are not limited to their employees, agents, consultants, and  
15 contractors.

16 ~~F~~ L. Notwithstanding Subsection ~~H~~ K of this Section, any confidential  
17 information specified in Paragraphs ~~(G)~~ (J) ~~(1)~~ and (4) of this Section:

18 (1) May be subject to subpoena for the purpose of defending an action  
19 seeking damages from the appointed actuary submitting the related memorandum in  
20 support of an opinion submitted under R.S. 22:752 or principle-based valuation  
21 report developed under this Section by reason of an action required by this Subpart  
22 or by regulations promulgated hereunder.

23 (2) May otherwise be released by the commissioner with the written consent  
24 of the company.

25 (3) Once any portion of a memorandum in support of an opinion submitted  
26 under R.S. 22:752 or a principle-based valuation report developed under this Section  
27 is cited by the company in its marketing or is publicly volunteered to or before a  
28 governmental agency other than a state insurance department or is released by the

1 company to the news media, all portions of such memorandum or report shall no  
2 longer be confidential.

3 J. M. For the purposes of this Subpart, the following definitions shall apply  
4 on and after the operative date of the valuation manual:

5 (1) "Accident and health insurance" means contracts that incorporate  
6 morbidity risk and provide protection against economic loss resulting from accident,  
7 sickness, or medical conditions and as may be specified in the valuation manual.

8 (2) "Appointed actuary" means a qualified actuary who is appointed in  
9 accordance with the valuation manual to prepare the actuarial opinion required by  
10 R.S. 22:752.

11 (3) "Company" means an entity that has written, issued, or reinsured life  
12 insurance contracts, accident and health insurance contracts, or deposit-type  
13 contracts and one of the following:

14 (a) Has at least one such policy or contract in force or on claim in this state.

15 (b) Meets the requirement to hold a certificate of authority to write such  
16 policies or contracts in this state and has written, issued, or reinsured such policies  
17 or contracts in any state.

18 (4) "Deposit-type contract" means a contract that does not incorporate  
19 mortality or morbidity risks, and as may be specified in the valuation manual.

20 (5) "Life insurance" means contracts that incorporate mortality risk,  
21 including annuity and pure endowment contracts, and as may be specified in the  
22 valuation manual.

23 (6) "Policyholder behavior" means any action a policyholder, contract  
24 holder, or any other person with the right to elect options, such as a certificate holder,  
25 may take under a policy or contract subject to this Subpart including but not limited  
26 to lapse, withdrawal, transfer, deposit, premium payment, loan, annuitization, or  
27 benefit elections prescribed by the policy or contract but excluding events of  
28 mortality or morbidity that result in benefits prescribed in their essential aspects by  
29 the terms of the policy or contract.

1 (7) "Principle-based valuation" means a reserve valuation that uses one or  
2 more methods or one or more assumptions determined by the insurer and is required  
3 to comply with Subsection ~~D~~ G of this Section as specified in the valuation manual.

4 (8) "Qualified actuary" means an individual qualified to sign the applicable  
5 statement of actuarial opinion in accordance with the American Academy of  
6 Actuaries qualification standards for actuaries signing such statements and meets the  
7 requirements specified in the valuation manual.

8 (9) "Tail risk" means risk that occurs either when the frequency of low  
9 probability events is higher than expected under a normal probability distribution or  
10 when there are observed events of very significant size or magnitude.

11 (10) "Valuation manual" means the manual of valuation instructions adopted  
12 by the NAIC as specified in this Subpart including any subsequent amendments.

13 \* \* \*

14 SUBPART D. RESERVES FOR HEALTH INSURANCE

15 §782. Minimum standard for accident and health insurance contracts

16 For accident and health insurance contracts issued on or after the operative  
17 date of the valuation manual, the standard prescribed in the valuation manual is the  
18 minimum standard of valuation required under R.S. 22:751(A). For health and  
19 accident insurance contracts issued on or after July 1, 1948 and prior to the operative  
20 date of the valuation manual, the minimum standard of valuation is the standard  
21 adopted by the commissioner by regulation.

22 Section 2. R.S. 22:753(C)(7) is hereby repealed in its entirety.

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DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

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HB 576 Reengrossed

2021 Regular Session

Frieman

**Abstract:** Provides for qualification standards of property and casualty independent actuaries and provides for valuation manual standards used to value reserves for insurers.

Present law requires property and casualty insurers who apply for a certificate of authority to include a three-year agreement with an independent qualified actuary who is a member of the American Academy of Actuaries or the Casualty Actuarial Society and in good standing and who provides and certifies an annual actuarial reserves analysis.

Proposed law changes the requirement of the independent qualified actuary from one who is a member of the American Academy of Actuaries or the Casualty Actuarial Society to an independent qualified actuary as defined in the National Association of Insurance Commissioners Quarterly and Annual Statement Instructions.

Present law requires foreign life insurers and fraternal orders to submit a valuation certificate issued by their domiciliary state before August 1 of the year following the year of valuation.

Proposed law retains present law but changes the certificate from one issued by the insurer's domiciliary state to one issued by the proper authority of any state or jurisdiction when the valuation complies with the minimum standards provided in proposed law.

Proposed law sets forth what requirements the valuation manual should meet, including specifying the following minimum valuation standards:

- (1) The commissioner's reserve valuation method for life insurance contracts.
- (2) The commissioner's annuity reserve valuation method for life insurance contracts.
- (3) Minimum reserves for all other policies or contracts.

Proposed law also requires the valuation manual to state the policies or contracts that are subject to the requirements of principle-based valuation.

Proposed law requires, when contracts are subject to a principle-based valuation, that the valuation manual specify the required format for reports to the commissioner and to policies, that assumptions are required to for risks not within the company's control, and corporate oversight and governance procedures.

Proposed law requires any accident and health insurance contracts issued by an insurance company to use the minimum standard prescribed in the valuation manual pursuant to present law. Proposed law further requires any health and accident issued on or after July 1, 1948, to use the minimum standard valuation adopted by the commissioner.

Proposed law makes technical and organizational changes.

(Amends R.S. 22:65(11)(a), 550.21(3), 751(A)(2)(a)(i), and 753(C)(1) and (4)-(6) and (D)-(J); Adds R.S. 22:753(K)-(M) and 782; Repeals R.S. 22:753(C)(7))

#### Summary of Amendments Adopted by House

The Committee Amendments Proposed by House Committee on Insurance to the original bill:

1. Make technical changes.