2021 Regular Session

# **ACT No. 403**

HOUSE BILL NO. 473

## BY REPRESENTATIVE MINCEY

1	AN ACT
2	To amend and reenact R.S. $14:91.6(A)$ and $91.8(C)$ , $(D)$ , $(E)$ , and $(F)(1)$ and $(2)$ (introductory $(E)$ ).
3	paragraph), R.S. 26:793(C)(1), 910, 910.1(A), 911(A)(1), and 917(A)(introductory
4	paragraph), and R.S. 47:851(C)(2), and to enact R.S. 26:901.1, relative to tobacco
5	products; to provide relative to alternative nicotine products and vapor products; to
6	provide relative to the unlawful distribution, sale, and possession; to raise the
7	minimum age of persons for sale, purchase, and possession; to provide for legislative
8	facts and findings; to require unannounced compliance checks; to require
9	identification under certain circumstances; to provide relative to vending machines
10	and self-service displays; to provide for violations; and to provide for related matters.
11	Be it enacted by the Legislature of Louisiana:
12	Section 1. R.S. 14:91.6(A) and 91.8(C), (D), (E), and (F)(1) and (2)(introductory
13	paragraph) are hereby amended and reenacted to read as follows:
14	§91.6. Unlawful distribution of sample tobacco products, alternative nicotine
15	products, or vapor products to persons under age eighteen twenty-one;
16	penalty
17	A. No person shall distribute or cause to be distributed to persons under
18	eighteen twenty-one years of age a promotional sample of any tobacco product,
19	alternative nicotine product, or vapor product.
20	* * *
21	§91.8. Unlawful sale, purchase, or possession of tobacco, alternative nicotine
22	product products, or vapor product products; signs required; penalties
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CODING: Words in struck through type are deletions from existing law; words  $\underline{\text{underscored}}$  are additions.

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C. It is unlawful for any manufacturer, distributor, retailer, or other person knowingly to sell or distribute any tobacco product, alternative nicotine product, or vapor product to a person under the age of eighteen twenty-one. However, it shall not be unlawful for a person under the age of eighteen twenty-one to accept receipt of a tobacco product, alternative nicotine product, or vapor product from an employer when required in the performance of such person's duties. At the point of purchase sale, a sign, in not less than 30-point type, shall be displayed in a manner conspicuous to both employees and consumers, within any location where tobacco products, alterative nicotine products, vapor products, or vapor paraphernalia and devices are available for purchase, that reads "LOUISIANA LAW PROHIBITS THE SALE OF TOBACCO PRODUCTS, ALTERNATIVE NICOTINE PRODUCTS, OR VAPOR PRODUCTS, OR VAPOR PARAPHERNALIA AND DEVICES TO PERSONS UNDER AGE 18 21". The sign shall also include a notice that displays the telephone number for the Louisiana Tobacco Quitline (1-800-QUIT-NOW) and the website for the Louisiana Tobacco Quitline (www.quitwithusla.org), as determined by the state department of health Louisiana Department of Health.

D. It is unlawful for a vending machine operator to place in use a vending machine to vend any tobacco product, alternative nicotine product, or vapor product automatically, unless the machine displays a sign or sticker in not less than 22-point type on the front of the machine stating, "LOUISIANA LAW PROHIBITS THE SALE OF TOBACCO PRODUCTS, ALTERNATIVE NICOTINE PRODUCTS, OR VAPOR PRODUCTS TO PERSONS UNDER AGE 18 21". The sign shall also include a notice that displays the telephone number for the Louisiana Tobacco Quitline (1-800-QUIT-NOW) and the website for the Louisiana Tobacco Quitline (www.quitwithusla.org), as determined by the state department of health Louisiana Department of Health.

E. It is unlawful for any person under the age of <u>eighteen</u> <u>twenty-one</u> to <u>buy</u> <u>be sold</u> any tobacco product, alternative nicotine product, or vapor product.

F.(1) It is unlawful for any person under the age of eighteen twenty-one to possess any tobacco product, alternative nicotine product, or vapor product.

(2) However, it shall not be unlawful for a person under the age of eighteen twenty-one to possess a tobacco product, alternative nicotine product, or vapor product under any of the following circumstances:

\* \* \*

Section 2. R.S. 26:793(C)(1), 910, 910.1(A), 911(A)(1), and 917(A)(introductory paragraph) are hereby amended and reenacted and R.S. 26:901.1 is hereby enacted to read as follows:

§793. Additional powers of the commissioner

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C.(1) In order to ensure compliance with laws prohibiting the sale or service of alcoholic beverages, tobacco, alternative nicotine, or vapor products to underage persons, the commissioner shall at least once annually conduct random, unannounced inspections at locations where alcoholic beverages, tobacco, or alternative nicotine, or vapor products are sold, served, or distributed. Persons under over the age of eighteen or sixteen and under the age of twenty-one may shall be enlisted by employees of the office of alcohol and tobacco control to test compliance, but such persons may be used only if the testing is conducted under the direct supervision of such employees and written parental consent has been provided if the person is under the age of eighteen. Any person under the age of eighteen or twenty-one shall either carry the person's own identification showing the person's correct date of birth or shall carry no identification. A person under the age of eighteen or twenty-one who carries identification shall, on request, present it to any seller or server of alcoholic beverages, tobacco, or alternative nicotine or vapor products. In addition, any person under the age of eighteen or twenty-one enlisted under this Subsection shall truthfully answer any questions about the person's age. Except where expressly authorized in writing by the commissioner in furtherance of the objectives of this Section, any other use of persons under the age of eighteen or twenty-one to test compliance with the provisions of this Section or any other prohibition of like or similar import shall be unlawful and the person or persons responsible for such use shall be subject to the penalties prescribed in this Title or R.S. 14:91.6, 91.8(H), 92,

or 93.11. <u>Unannounced follow-up compliance checks of all noncompliant retailers</u> are required within three months of any violation of this Chapter.

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### §901.1. Facts and findings

A. The federal Further Consolidated Appropriations Act of 2020 (P.L. 116-94) raised the federal minimum age for sale of tobacco products from eighteen years old to twenty-one years old. The Section of that Act providing for this change became known as "Tobacco 21" or "T21". The new federal minimum age of sale of tobacco and tobacco products was effective immediately and applies to all retail establishments and persons with no exceptions.

B.(1) Federal enforcement of the federal change in age is through the federal block grant program for mental health and substance abuse. In 1992, Congress enacted the Alcohol, Drug Abuse, and Mental Health Administration Reorganization Act (P.L. 102-321), which included an amendment (Section 1926 known as the Synar Amendment) aimed at decreasing youth access to tobacco. This amendment requires states to enact and enforce laws regarding tobacco and tobacco product sales in compliance with federal law in order to receive their full Substance Abuse Prevention and Treatment Block Grant (SABG) award.

- (2) T21 contained a transition period of three years from the date of enactment before monies may be withheld from a SABG award to a state for noncompliance. The Act requires states to document and report to the secretary of the United States Department of Health and Human Services efforts made to come into compliance with federal law.
- (3) T21 provides for the United States Food and Drug Administration to continue to conduct random and unannounced compliance check inspections on tobacco product retailers to determine a retailer's compliance with federal law and regulations. While T21 did not provide for a grace period or transition period for tobacco retailers, the United States Food and Drug Administration has agreed to continue to use minors under the age of eighteen for undercover buy inspections in its compliance check program.

C.(1) In addition to the federal mandate, there is a growing body of evidence about health problems related to tobacco and vapor use by youth.

(2) In 2016, the Substance Abuse and Mental Health Service Administration conducted a national survey on drug use and health which showed that about ninety-five percent of adult smokers began smoking before turning twenty-one years of age and nearly eighty percent of them were daily smokers by the age of twenty-one. This is significant because in 2014 the Surgeon General released a report entitled *The Health Consequences of Smoking: 50 Years of Progress* which recognized that adolescence and young adulthood are critical periods of growth and exposure to nicotine can have lasting, negative consequences on brain development.

(3) Both the United States Food and Drug Administration and the United States Centers for Disease Control and Prevention are working to investigate the distressing incidents of severe respiratory illness and deaths associated with use of vaping products and have issued consumer warnings and alerts on the matter. The warnings and alerts include a recommendation that vaping products should never be used by youth.

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#### §910. Vending machines

In order to prevent persons under <u>eighteen</u> <u>twenty-one</u> years of age from purchasing or receiving tobacco products, alternative nicotine products, or vapor products from vending machines, the sale or delivery of such products through a vending machine is prohibited unless either of the following apply:

- (1) The machine is located in an establishment to which persons under the age of eighteen twenty-one are denied access.
- (2) The machine is located in facilities where the dealer ensures that no person younger than eighteen twenty-one years of age is present or permitted to enter at any time and the machine is located within the unobstructed line of sight of a dealer or a dealer's agent or employee who is responsible for preventing persons younger than eighteen twenty-one years of age from purchasing tobacco products, alternative nicotine products, or vapor products through that machine.

§910.1.	Self-service	display	S
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A. In order to prevent persons under <u>eighteen twenty-one</u> years of age from purchasing or receiving tobacco products, alternative nicotine products, or vapor products from self-service displays, the sale or delivery of such products through a self-service display is prohibited unless the machine is a vending machine as defined in R.S. 26:910 that complies with the terms and provisions of that Section.

\* \* \*

#### §911. Acts prohibited

A. No person, agent, associate, employee, representative, or servant of any person shall permit any of the following acts to be done on or about any premises which sells or offers for sale tobacco products, alternative nicotine products, or vapor products:

(1) Sell or serve tobacco products, alternative nicotine products, or vapor products over-the-counter in a retail establishment to any person under the age of eighteen unless such person submits—twenty-one. All persons engaging in the retail sale of tobacco products, alternative nicotine products, or vapor products shall check the identification of any tobacco purchaser to establish the age of the purchaser. A person shall verify age by submitting a driver's license, selective service card, or other lawful identification which on its face establishes the age of the person as eighteen twenty-one years or older and there is no reason to doubt the authenticity or correctness of the identification.

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## §917. Violations by employee; employer liability

A. Sale of tobacco products, alternative nicotine products, or vapor products to a minor person under twenty-one years of age by a retail dealer's agent, associate, employee, representative, or servant shall be considered an act of the retail dealer for purposes of suspension, revocation, or assessment of civil penalties unless all of the following conditions exist:

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1 Section 3. R.S. 47:851(C)(2) is hereby amended and reenacted to read as follows: 2 §851. Monthly reports required; dealers receiving unstamped cigarettes, cigars, and 3 smoking tobaccos; dealers receiving certain items for which taxes are not 4 paid; vending machine restrictions 5 6 C. Vending machine operators. 7 8 (2) In accordance with R.S. 14:91.8(D), vending machine operators shall 9 affix a sign or sticker in not less than 22-point type on the front of each machine stating, "LOUISIANA LAW PROHIBITS THE SALE OF TOBACCO PRODUCTS, 10 ALTERNATIVE NICOTINE PRODUCTS, OR VAPOR PRODUCTS TO 11 12 PERSONS UNDER AGE 18 21". 13 SPEAKER OF THE HOUSE OF REPRESENTATIVES PRESIDENT OF THE SENATE GOVERNOR OF THE STATE OF LOUISIANA

**ENROLLED** 

HB NO. 473

APPROVED: \_\_\_