## **HOUSE BILL No. 2357**

By Committee on Commerce, Labor and Economic Development

2-10

AN ACT concerning rural economic development; enacting the Kansas agribusiness technology and entrepreneurship district act.

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Be it enacted by the Legislature of the State of Kansas:

Section 1. Sections 1 through 12, and amendments thereto, shall be known and may be cited as the Kansas agribusiness technology and entrepreneurship district act.

- Sec. 2. For purposes of the agribusiness technology and entrepreneurship district act:
- (a) "Agribusiness sector" means a business sector identified in sections 11 and 12, and amendments thereto.
- (b) "Qualifying business features" means the features, with their respective point values, set forth in section 10, and amendments thereto.
- (c) "District" means an agribusiness technology and entrepreneurship district.
  - (d) "Secretary" means the secretary of commerce.
- Sec. 3. (a) The secretary and the secretary of agriculture shall cooperatively construct and implement, in consultation and cooperation with cities, counties and local and regional economic development professionals or associations, plans for economic development in rural areas of this state through the establishment of agribusiness technology and entrepreneurship districts pursuant to the provisions of this act. In developing a plan, the secretary and secretary of agriculture shall seek to coordinate and maximize the effect of all available federal or state economic development programs in addition to benefits available pursuant to this act.
- (b) On and after January 1, 2019, the secretary may consider the establishment of a district if:
- (1) The secretary makes a determination, in consultation with the secretary of agriculture, that establishment of the district would stimulate agribusiness growth, jobs and economic development within and surrounding the district with respect to a specified agribusiness sector or sectors;
- (2) the secretary receives a petition, in the form containing such information as required by the secretary, from a county or city requesting the establishment of a district for the benefit of a specified agribusiness

sector or sectors; or

- (3) the secretary receives a petition, in the form containing such information as required by the secretary, from a business desiring to locate or expand inside a proposed district and that is also seeking qualification from the secretary for business incentives associated with the proposed district, as provided in sections 5 through 8, and amendments thereto.
- (c) The secretary's consideration of the establishment of a district shall include a determination by the secretary, in consultation with the secretary of agriculture, of: (1) The agribusiness sector or sectors set forth in sections 11 and 12, and amendments thereto, that will be targeted by the district for development; and (2) the geographic boundaries of the district.
- (d) (1) In consultation with the secretary of agriculture, the secretary shall consider the following factors when considering whether to establish or approve the establishment of a district and when determining the geographic boundaries of a district:
- (A) Discussion with city or county economic development professionals, business and community leaders and potential qualifying businesses associated with the proposed district;
- (B) economic development incentives for the targeted agribusiness sectors currently offered or proposed by the city, county or region associated with the district;
- (C) local workforce development efforts in support of the proposed target agribusiness sector or sectors intended to benefit from the proposed district;
- (D) the presence and extent of local cooperation across the region to provide regional support and economic development benefits and incentives to a district; and
- (E) other state economic development efforts that may support district efforts: and
- (2) such other factors as may be developed by the secretary in consultation with the secretary of agriculture.
- Sec. 4. (a) On and after January 1, 2019, a business may make application to the secretary, in the manner and including such information as required by the secretary, for designation by the secretary as a qualified business.
- (b) In determining whether a business is a qualified business, the secretary shall consider:
- (1) Whether the business has its principal business location, as determined by criteria established by the secretary, within a district;
- (2) whether the business is classified, as determined by the secretary, as within an agribusiness sector or sectors set forth in sections 11 and 12, and amendments thereto, that have been designated by the secretary for development within the district;

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 (3) whether the business is determined by the secretary to have qualifying business features that have a total point value, as set forth in section 10, and amendments thereto, greater than or equal to a minimum total point value established by the secretary for qualification for purposes of that agribusiness sector and that district; and

(4) whether the business meets any other qualifications required by the secretary in consultation with the secretary of agriculture.

In determining the total point value for qualifying business features, the secretary may award one point to a business based on criteria established by the secretary, in consultation with the secretary of agriculture, applicable to a specific established district.

- (c) In the discretion of the secretary, a business may submit a phased-growth plan by which the business proposes to meet thresholds for qualifying business features, as established by the secretary, over a period of time allowed by the secretary, but not more than three years. The secretary, in consultation with the secretary of agriculture, shall establish criteria for the acceptance of such plans.
- (d) Businesses that are designated by the secretary as qualified businesses may, in the discretion of the secretary, be selected to participate in the district, and receive business incentives and economic development benefits set forth in sections 5 through 8, and amendments thereto, as determined and as awarded by the secretary in consultation with the secretary of agriculture. A business selected by the secretary to receive business incentives or economic development benefits shall enter into an agreement with the secretary with terms and conditions as the secretary may require.
- Sec. 5. (a) A qualified business shall receive benefits pursuant to this section upon approval by the secretary, upon a determination by the secretary that the requirements of this section and any additional requirement of the secretary have been met, and pursuant to an agreement with the secretary as provided in section 4, and amendments thereto, and subsection (c).
- (b) (1) In order to qualify for benefits under this section a qualified company shall locate a new business facility, office, department or other operation in the district and locate the new jobs directly related to such business facility, office, department or other operation in the district. A qualified company may utilize or contract with a third-party employer to perform services whereby the third-party employer serves as the legal employer of the new employees providing services to the qualified company and such services are performed in Kansas and the third-party employer and the new employees are subject to the Kansas withholding and declaration of estimated tax act.
  - (2) Any qualified company, approved by the secretary for benefits

 pursuant to subsection (a), that locates its new business operation in a district and hires new employees within 10 years from the date the qualified company enters into an agreement with the secretary shall be eligible to retain 75% of the qualified company's Kansas payroll withholding taxes for the new employees for a period of up to 10 years from the date of the agreement with the secretary.

- (c) (1) Any qualified company meeting the requirements of this section, and any additional requirements of the secretary, may apply to the secretary for benefits under this section. The application shall be submitted on a form and in a manner prescribed by the secretary, and shall include evidence that the requirements of subsections (a) and (b) are met.
- (2) If the secretary approves the application, the qualified company shall be eligible to receive benefits under this act as of the date the qualified company enters into an agreement with the secretary in accordance with this section.
- (d) (1) Upon approval of the application for benefits, the secretary shall enter into an agreement with the qualified company. If applicable, the secretary shall also enter into an agreement with any third party described in subsection (a), or such third party shall be a party to the agreement between the qualified company and the secretary. The agreement shall commit the secretary to certify to the secretary of revenue: (A) That the qualified company is eligible to receive benefits under this act; (B) the number of new employees hired by the qualified company; and (C) the amount of gross wages being paid to each new employee.
- (2) The agreement between the qualified company and the secretary shall be entered into before any benefit may be provided under this section, and shall specify that should the qualified company fail to comply with the terms and conditions set forth in the agreement, or fail to comply with the provisions set forth in this act, the secretary may terminate the agreement, and the qualified company shall not be entitled to any further benefits provided under this act and shall be required to remit to the state an amount equal to the aggregate Kansas payroll withholding taxes retained by the qualified company, or remitted to the qualified company by a third party, pursuant to this act as of the date the agreement is terminated.
- (e) Any qualified company eligible to receive benefits pursuant to this section shall complete and submit to the department of revenue:
- (1) The amount of Kansas payroll withholding tax being retained by the qualified company pursuant to this act in a manner prescribed by the director of taxation; and
- (2) a form designed by the secretary of revenue, providing such information and in the manner and at such time as prescribed by the secretary of revenue in order for the secretary of revenue to implement and administer the provisions of this section. The completed form shall be

confidential.

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(f) The secretary and the secretary of revenue may adopt rules and regulations necessary to implement and administer the provisions of this section.

5 A qualified business approved by the secretary and in 6 accordance with an agreement with the secretary pursuant to section 4, and 7 amendments thereto, shall, upon approval by the secretary, receive a sales 8 tax exemption for all sales of tangible personal property or services 9 purchased on or after January 1, 2019, for the purpose of and in 10 conjunction with constructing, reconstructing, enlarging or remodeling, and the sale and installation of machinery and equipment purchased for 11 12 installation at any such business. The exemption provided in this section 13 shall not apply to projects that have actual total costs less than \$50,000. 14 When the qualified business contracts for the construction, reconstruction, 15 enlargement or remodeling of the business, the qualified business shall 16 obtain from the secretary of revenue and furnish to the contractor an 17 exemption certificate for the project involved, and the contractor may 18 purchase materials, machinery and equipment for incorporation in such 19 project. The contractor shall furnish the number of such certificates to all 20 suppliers from whom such purchases are made, and such suppliers shall 21 execute invoices covering the same bearing the number of such certificate. 22 Upon completion of the project, the contractor shall furnish to the owner 23 of the qualified business a sworn statement, on a form to be provided by 24 the director of taxation, that all purchases so made were entitled to 25 exemption under this subsection. All invoices shall be held by the contractor for a period of five years and shall be subject to audit by the 26 27 director of taxation. Any contractor or any agent, employee or 28 subcontractor of the contractor, who shall use or otherwise dispose of any 29 materials, machinery or equipment purchased under such a certificate for 30 any purpose other than that for which such a certificate is issued without 31 the payment of the sales or compensating tax otherwise imposed thereon, 32 shall be guilty of a misdemeanor and, upon conviction therefor, shall be subject to the penalties provided for in K.S.A. 79-3615(h), and 33 34 amendments thereto.

- Sec. 7. (a) Upon application to and approval by the secretary, for taxable years commencing on January 1, 2019, any qualified business who shall invest in new or additional laboratory facilities for the qualified business and located in a district may be allowed a credit for such investment, in an amount of 10% of the amount of the investment as determined by the secretary, against the tax imposed by the Kansas income tax act for the taxable year during which commencement of commercial operations occurs at such new or additional laboratory space.
  - (b) Upon application to and approval by the secretary, for taxable

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years commencing on January 1, 2019, any qualified business that, prior to making a commitment to invest in new or additional laboratory facilities for the qualified business and located in a district, has filed a certificate of intent to invest in a form satisfactory to the secretary and that has received written approval from the secretary shall be entitled to a credit in an amount equal to 10% of the laboratory facility investment in lieu of the credit provided in subsection (a).

- (c) The credit allowed by subsection (a) or (b) for each qualified business investment shall be a one-time credit. If the amount of the credit allowed under subsection (a) or (b) exceeds the tax imposed by the Kansas income tax act on the Kansas taxable income of the qualified business, the amount that exceeds the tax liability or a portion thereof may be carried forward for credit in the succeeding taxable year or years until the total amount of the tax credit is used, except that no such tax credit shall be carried forward for deduction after the 16<sup>th</sup> taxable year succeeding the taxable year in which the credit was first claimed.
- (d) Application for the tax credit allowed by subsection (a) or (b) shall be in the manner and shall include such information as the secretary may require, and approval of an application shall be in the discretion of the secretary. The secretary shall enter into an agreement with a qualified business with such terms and conditions as the secretary may require before the tax credit allowed by subsection (a) or (b) shall be allowed.
- Sec. 8. The secretary, the secretary of agriculture and the secretary of transportation shall cooperate in developing rules and regulations, which shall provide that qualified businesses, upon application to and approval by the secretary, shall be granted priority consideration by the secretary of transportation for specified economic development incentives offered by the department of transportation and identified by the secretary, the secretary of agriculture and the secretary of transportation as beneficial for economic development of agribusiness in districts.
- Sec. 9. The secretary shall conduct an annual review of the activities undertaken by a qualified company receiving benefits pursuant to this act to ensure that the qualified company is in compliance with the provisions of this act, any rules and regulations adopted by the secretary with respect to this act and all agreements with the secretary as provided by this act. The books and records of the qualified company, or any third party that is part of any agreement under this act, including employment and wages of any employees, that record the basis or qualifications for the receipt of benefits pursuant to this act and the rules and regulations of the secretary shall be available for inspection by the secretary or the secretary's duly authorized agents or employees at all times during business hours. The secretary may request the department of revenue to audit the qualified company or third party for compliance with the provisions of this act and

1	the rules and regulations of the secretary.	
2	Sec. 10. Table 4	
3	Qualifying Feature	Point
4	Utilizing municipal benefit district	1
5	Utilizing county benefit district	1
6	Locating in target business zone for state	1
7	Business is in the list of defined sectors	1
8	Addition of 1-5 jobs in metropolitan counties	1
9	Addition of 1-5 jobs in non-metropolitan counties	2
10	Addition of 6-10 jobs in metropolitan counties	2
11	Addition of 6-10 jobs in non-metropolitan counties	3
12	Addition of more than 10 jobs in metropolitan counties	3
13	Addition of more than 10 jobs in non-metropolitan counties	4
14	Water rights used in the business which are enrolled in a	
15	LEMA or WCA	1
16	Water rights used in the business which draw from the	
17	Ogallala are in an area with an estimated useable life	
18	of 50 years or more	1
19	Riley County NBAF connection- co-location, employee	
20	access, related research, etc.	1
21	Animal Health Corridor company locating anywhere between	
22	Kansas side of KC metro to Manhattan	1
23	Provided housing for employees in non-metropolitan counties	2
24	Provided employee housing utilizes a rural housing incentive	
25	district	1
26	At least 25% of new employees take part in ROZ or Rural	
27	Veterinary Program	1
28	Purchase and utilization and/or demolition of a vacant building	
29	in local business district	1
30	Purchase of existing business and retention of employees	1
31	Investment of \$100,000 to \$499,999 in plant and equipment	
32	subject to property tax	1
33	Investment of \$500,000 to \$999,999 in plant and equipment	
34	subject to property tax	2
35	Investment of \$1,000,000 or more in plant and equipment	
36	subject to property tax	3
37	Business classification in NAICS sector with economic	
38	multiplier greater than 1.5	1
39	Business classification in NAICS sector with economic	
10	multiplier greater than 1.8	2
41	50% of new employee wages above median county wage	1
12	75% of new employee wages above median county wage	2
13	\$500,000 to \$999,999 in sales tax eligible sales	1

1	\$1,000,000 or more in sales tax eligible sales				2
2	Sec. 11. Table 5				
3			Estimated		
4		Sector	<b>Economic</b>		
5	Sector Name	Number	Multiplier	Agricultural App	
6	Custom Computer	451	1.90	Application Deve	lopment
7	Programming			and Installation	
8	Computer Systems	452	1.87	Network Design a	ind
9	Design	120	1.05	Installation	ъ .
10	Data Processing	430	1.85	Data Hosting and	
11 12	Satellite and Telecom	429	1.84	GPS and Telemetr	
13	Equipment Resellers			Equipment Dealer and Service	S
14	UAV Manufacturing	357	1.36	UAV Manufacturi	ng and
15	On vianalacturing	331	1.50	Retrofitting	ng and
16	Broadcast and Wireless	305	1.45	GPS Equipment	
17	Equipment Manufacturing		10	Manufacturing	
18	Electric Component	313	1.50	Other Electrical	
19	Manufacturing			Component Manu	facturing
20	Laboratory Testing	449	1.524852	Agriculture labora	
21	, ,			testing	,
22	Biotechnology Develop-	456	1.481465	Agriculture resear	ch and
23	ment and Agriculture			development	
24	Research				
25	Vaccine Manufacturing	176	1.399688	Animal Health va	
26	Industry Associations	515	1.793651	Agriculture indust	
27				and trade associat	ions
28	Sec. 12. Table 6				
29	Sector Name			Sector	Estimated
30				Number	Economic
31					Multiplier
32	Fluid milk manufacturi	ing		84	2.137489
33	Animal slaughtering			89	2.058092
34	Flour milling			67	1.972788
35	Tortilla manufacturing			98	1.961478
36	Meat processed from c	arcasses		90	1.930099
37	Malt manufacturing			69	1.903097
38	Rendering and meat by	product p	rocessing	91	1.901169
39	Wet corn milling	product p		70	1.897769
40	Dry, condensed, and ev	anorated (	dairy product		1.077707
41	manufacturing	aporated (	adiry product	87	1.870589
42	Paperboard mills			148	1.866514
43	Sawmills			134	1.82119
43		footurin -		_	
	Spice and extract manu	nacturing		104	1.780159
45	Veterinary services			459	1.763874
46	Bread and bakery prod	uct, excep	t trozen,		

1	manufacturing	94	1.762743
2	Nitrogenous fertilizer manufacturing	169	1.732018
3	Support activities for agriculture and forestry	19	1.731375
4	Other snack food manufacturing	100	1.721071
5	Other animal food manufacturing	66	1.716255
6	Dry pasta, mixes, and dough manufacturing	97	1.716125
7	Paper mills	147	1.704718
8	Frozen cakes and other pastries manufacturing	95	1.7045
9	Frozen specialties manufacturing	80	1.699414
10	All other food manufacturing	105	1.637321
11	Frozen fruits, juices and vegetables		
12	manufacturing	79	1.631973
13	Cookie and cracker manufacturing	96	1.630971
14	Coffee and tea manufacturing	101	1.622149
15	Landscape and horticultural services	469	1.603495
16	All other industrial machinery manufacturing	271	1.592268
17	Food product machinery manufacturing	267	1.578545
18	Confectionery manufacturing from purchased		
19	chocolate	78	1.577418
20	Canned specialties	82	1.573999
21	Dog and cat food manufacturing	65	1.564487
22	Roasted nuts and peanut butter manufacturing	99	1.536896
23	Wineries	109	1.527964
24	Breweries	108	1.523295
25	Phosphatic fertilizer manufacturing	170	1.520538
26	Nonchocolate confectionery manufacturing	76	1.519511
27	Breakfast cereal manufacturing	73	1.516422
28	Bottled and canned soft drinks & water	106	1.512782
29	Chocolate and confectionery manufacturing		
30	from cacao beans	77	1.505469
31	Poultry processing	92	1.503197
32	Dehydrated food products manufacturing	83	1.495843
33	Pesticide and other agricultural chemical		
34	manufacturing	172	1.487083
35	Soybean and other oilseed processing	71	1.485424
36	Canned fruits and vegetables manufacturing	81	1.471748
37	Fats and oils refining and blending	72	1.458339
38	Mayonnaise, dressing, and sauce manufacturing	103	1.454053
39	Fiber, yarn, and thread mills	112	1.431717
40	Farm machinery and equipment manufacturing	262	1.423912
41	Other chemical and fertilizer mineral mining	35	1.409963
42	Flavoring syrup and concentrate manufacturing	102	1.371364
43	Lawn and garden equipment manufacturing	263	1.343901

1 Distilleries 110 1.280421

2 Sec. 13. This act shall take effect and be in force from and after its

3 publication in the statute book.